County Council of Howard County, Maryland

2026 Legislative Session | Legislative Day No. 12

Resolution No. 194 –2026

Introduced by: The Chairperson at the request of the County Executive

Short Title: Board of Education - Submission to the Interagency Commission on School Construction

Title: A RESOLUTION pursuant to Title 5, Subtitle 3 of the Education Article of the Annotated Code of Maryland, approving the Howard County Board of Education's budget request for Fiscal Year 2028 State Capital Projects or projects requesting FY2028 State funding for the purpose of submission to the Interagency Commission on School Construction.

Introduced and read first time Oct 5, 2026.

By order Michelle Harrod
Michelle Harrod, Administrator

Read for a second time at a public hearing on Oct 19, 2026.

By Order: Michelle Harrod
Michelle Harrod, Administrator

This Resolution was read the third time and was Adopted ✓, Adopted with amendments___, Failed___, Withdrawn___, by the County Council on Oct 30, 2026.

Certified By Michelle Harrod
Michelle Harrod, Administrator

Approved by the County Executive Nov. 2, 2026

Calvin Ball, County Executive

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN SMALL CAPITALS indicates additions to existing law; ~~Strike-out~~ indicates material deleted by amendment; Underlining indicates material added by amendment

WHEREAS, Title 5, Subtitle 3 of the Education Article of the Annotated Code of Maryland provides for a program under which the State shall pay, under certain circumstances, the costs of approved public school construction and capital improvements; and

WHEREAS, under the program, the Interagency Commission on School Construction ("IAC") is authorized to adopt rules, regulations, and procedures for the administration of the program; and

WHEREAS, COMAR 14.39.02.04.A(1) provides that the local education agency, with approval from its Board of Education, shall submit to the IAC by a certain date a capital improvement program for the next fiscal year; and

WHEREAS, COMAR 14.39.02.04.A(2) provides that the local education agency, with approval from its Board of Education, shall submit to the IAC by a certain date a capital improvement program that is approved by the County governing body, and the County Council and County Executive, as the governing body, can only approve what the Board of Education approved and that is consistent with the educational facilities master plan of record; and

WHEREAS, the County Council of Howard County has received and considered a report and recommendation from the Howard County Planning Board on the Board of Education's budget request for Fiscal Year 2028 State Capital Projects or projects requesting FY2028 State funding; and

WHEREAS, the Board of Education approved the Fiscal Year 2028 State Capital Projects or projects requesting FY2028 State funding at its meeting on September 24, 2026.

NOW, THEREFORE, BE IT RESOLVED, by the County Council of Howard County, Maryland this 30 day of October, 2026, that it approves the Board of Education's Fiscal Year 2028 State Capital Projects or projects requesting FY2028 State funding as attached hereto and incorporated herein; and

BE IT FURTHER RESOLVED, that the funding shown in the approved documents is only for the purpose of submission to the Interagency Commission on School Construction, and actual appropriation of County funds will occur as requested by the County Executive and concurred to by the County Council in the Annual Budget and Appropriation Ordinance.

FY 2028 State CIP Priority Projects (State Eligible Projects Only)

Priority	CIP Projects	Total Project Estimate	Estimated FY28 State Participation	Estimated FY28 Local Participation	Estimated FY28 Total Request	Estimated Remaining State Participation
1	Dunloggin MS Reno/Add	$93,553,000	$10,000,000	$12,178,000	$22,178,000	$4,449,000
2	Ilchester ES Roof	$2,825,000	$1,398,000	$1,427,000	$2,825,000	$0
3	Hollifield Station ES Roof	$4,050,000	$2,004,000	$2,046,000	$4,050,000	$0
4	Long Reach HS Envelope/Roof	$20,687,000	$5,172,000	$6,828,000	$12,000,000	$5,171,000
	TOTALS	$121,115,000	$18,574,000	$22,479,000	$41,053,000	$9,620,000

ACTION

Board of Education of Howard County
Meeting Agenda Item

DATE: September 24, 2026

TITLE: FY 2028 Superintendent's Proposed State Capital Budget

PRESENTER(S): Cornell S. Brown, Jr, Chief Operating Officer
Daniel Lubeley, Executive Director, Capital Planning and Construction

STRATEGIC PLAN ALIGNMENT:

Mission: HCPSS creates an innovative and accountable learning community where we expand opportunities and access, remove barriers, and foster an inclusive environment.

Key Commitment: Creating innovative learning and working environments.
Priority Area: Priority 4: Enhance Systemic Planning & Procedures
Goal: Goal 3: Ensure equitable distribution of resources to schools.

OVERVIEW:
This report is for the Superintendent's Proposed Fiscal Year (FY) 2028 State Capital Projects. Local Education Agencies (LEA) are required to submit to the Interagency Commission on School Construction (IAC) next year's State Capital Budget in early October. Below are highlighted considerations identified within the report:

- The proposed FY 2028 State Capital Projects focus on continuing Dunloggin MS Renovation/Addition and priority roof and building envelope projects to fully utilize the anticipated State allocation.
- The total request is higher than the anticipated State allocation to allow for adjustments, as the State participation is still subject to review and adjustment by IAC staff.
- The FY 2028 State Capital Budget request totals $41,053,000, which includes both the State ($18,574,000) and County ($22,479,000) requests for the projects anticipated to be eligible for State participation.
- The capital projects with local allocations funding only will be presented to this fall, following the approval and submission of the state-funded Capital projects.
- The Howard County Public School System (HCPSS) will continue to refine the data and use of the Board of Education approved facility prioritization process in developing projects for the FY 2029 Capital Budget. The future work includes the comprehensive Program Sufficiency Study.

The Capital Budget projects and priority list are developed based on the facility prioritization process and criterion for State eligibility and limited by anticipated maximum State participation. The Board of Education must approve the Capital Budget request and State priority list prior to the submission to the IAC in early October to apply for State funding for eligible projects in the FY 2028 Capital Budget.

RECOMMENDATION/~~FUTURE DIRECTION~~:
Approval of the FY 2028 State Capital Projects and FY 2028 State Project Priority List to allow for the submission to the IAC in early October.

Submitted by:
Timothy Rogers
Manager, School Planning

Daniel Lubeley
Executive Director,
Capital Planning and Construction

Approval/ Concurrence:
William J. Barnes
Superintendent

Karalee Turner-Little, Ph.D.
Deputy Superintendent

Cornell S. Brown, Jr.
Chief Operating Officer

FY 2028 SUPERINTENDENT'S PROPOSED STATE CAPITAL BUDGET

Capital Budget

The Howard County Public School System (HCPSS) Capital Budget presents how HCPSS will use the funding provided by the county government and the state of Maryland for capital projects. This funding is provided to address the needs of physical assets managed by HCPSS. HCPSS must provide a seat for every student and provide for the ongoing maintenance and quality of 82 facilities including 78 school buildings and over 1,900 acres of land. Typical projects funded in the capital budget include renovations and renewals of facilities, systemic upgrades and renovations, property acquisition, construction of new facilities, and site improvements. Identification and planning for these needs starts with the analysis and recommendations in the annual Educational Facilities Master Plan. The Board of Education approves this plan, and then staff works to secure and align available funding accordingly.

This report outlines the projects for which staff recommends seeking funding through the State Capital Improvement Program (CIP) for state submission.

Capital Planning Process

In the HCPSS, capital planning is a continuous process. Facility needs are identified through multiple sources, including current and projected enrollment, maintenance needs, deferred maintenance tracking, the State Facility Assessments, as well as program and overall space needs. The priorities of the school system related to the capital needs are expressed through the Capital Budget Prioritization Process approved by the Board of Education (Board) on April 9, 2025. The prioritization list and related tables can be found in the Educational Facilities Master Plan, approved at the June 25, 2026, Board meeting.

Efforts to refine the data used in the prioritization process are ongoing. Refinement of program sufficiency data though the Program Sufficiency Study will provide an opportunity to improve the analysis of programmatic space needs. Updated annually, with new enrollment projections, facility data, and recommendations, continued improvement of the process will continue to be a focus. The original intention of promoting transparency, consistency, and stability will be central to ongoing development as well.

Available State Fiscal Year 2028 CIP Funding

The Interagency Commission on School Construction's (IAC) target CIP allocation for FY 2028 is $13,186,877. HCPSS no longer qualifies for Enrollment Growth and Relocatable Funding (EGRC) due to lack of enrollment growth, reducing the anticipated state allocation from previous years. In addition to the target CIP allocation, the State has identified HCPSS has the use of an estimated $1,300,000 in State reserve funding. This would provide a total anticipated FY 2028 State allocation of $14,486,877.

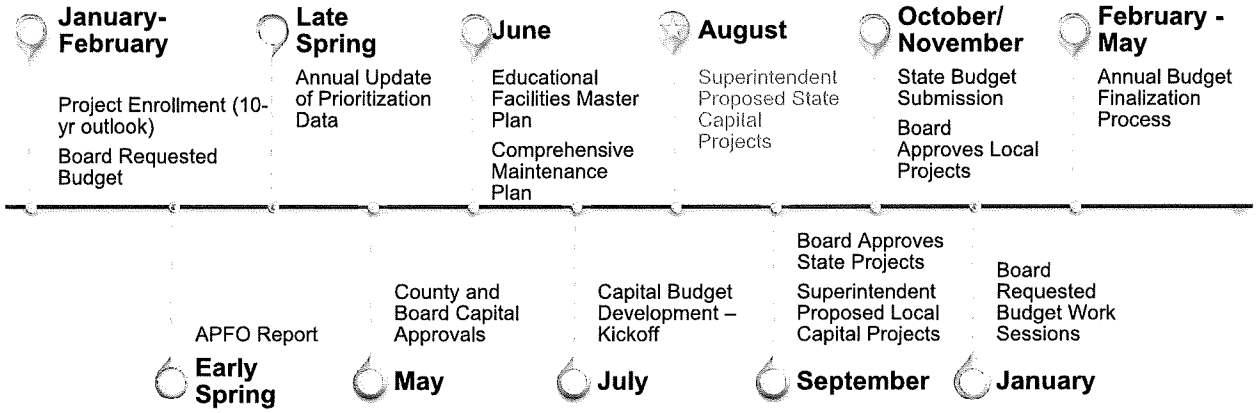
The HCPSS staff estimated FY 2028 State request for the projects identified on the attached budget pages is $18,574,000. The total request is higher than the anticipated State allocation to allow for adjustments, as the State participation is still subject to review and adjustment by IAC staff.

The FY 2028 Capital Budget is being developed by utilizing the approved facility priority order and reviewing the data to identify facility needs. Smaller projects, like roofing, and systemic needs allow for their full anticipated State funding to be requested in the current budget year, FY 2028. Larger projects, including full renovations, have additional State requirements that affect when State funding may be requested.

Capital Planning Timeline

Capital planning at HCPSS is a continuous process, with planning and budgeting milestones throughout the year. Beginning with the approval of the Educational Facilities Master Plan (EFMP) in June, the process culminates with the Board of Education's approval the following May. The beginning steps to develop the EFMP overlap with the end of the prior year's budget process. The graphic timeline below provides a high-level view of the steps in capital planning and budget development. This report of the Superintendent's Proposed Capital Budget focuses on State-eligible projects to utilize the anticipated State funding allocations for FY 2028. This timing allows HCPSS to comply with the State submission requirements in early October. The locally-funded projects for FY 2028 will be brought to the Board in September for review and October for approval. Board approval of the local projects in October will lead to the Board of Education's Proposed FY 2028 Capital Budget. That proposal will be provided to the County for staff-level planning in anticipation of the Board of Education's requested budgets after the new year. Approval of the locally-funded projects rounds out the Board of Education's Proposed FY 2028 Capital Budget and allows staff to input the information into the County system by the mid-November due date.

Figure 1.1 Capital Budget Timeline



Proposed FY 2028 State Capital Budget

The budget table below illustrates the first budgeting step, following approval of the EFMP. As noted previously, this report presents the budget for state-eligible projects to comply with the IAC submission requirements. The projects budgeted for local funding will be presented in September.

The proposed projects for the FY 2028 State Capital Budget include Dunloggin Middle School Renovation/Addition, roof replacement projects at Ilchester ES and Hollifield Station ES, and Long Reach High School roof replacement and envelope systemic renovation. Total funding for projects may span multiple years. For example, Dunloggin Middle School Renovation/Addition will require additional funding in FY 2029 and future years to complete the project. The last column in the table below indicates the estimated remaining State eligibility for each project after the FY 2028 request.

FY 2028 State CIP Priority Projects (State Eligible Projects Only)

Priority	CIP Projects	Total Project Estimate	Estimated FY 28 State Participation	Estimated FY 28 Local Participation	Estimated FY 28 Total Request	Estimated Remaining State Participation
1	Dunloggin MS Reno/Add	$93,553,000	$10,000,000	$12,178,000	$22,178,000	$4,449,000
2	Ilchester ES Roof	$2,825,000	$1,398,000	$1,427,000	$2,825,000	$0
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State Built to Learn Act (BTL) Projects

The State Capital Budget focuses on the annual CIP funding administered by the IAC and does not include the following projects that the Board of Education previously approved to move forward as Built to Learn Act Projects. These projects received commitment from the Board during the FY 2027 Capital Budget approvals and will not directly impact the State CIP request. The BTL program is administered as a separate State funding source and does not follow the annual CIP process. The BTL projects are included here for context as an additional State funding source. These projects and the continuity of funding will be identified when the locally funded projects are presented to the Board.

- **Oakland Mills MS Renovation/Addition:** Construction underway, planned completion September 2029
- **New ES #43:** Planning to begin in FY 2027, estimated project completion September 2031

- **Patapsco MS Renovation/Addition:** Planning to begin in FY 2027, estimated project completion September 2031
- **Atholton ES HVAC:** Planning to begin in FY 2027, completion TBD
- **Worthington ES - Multi-Systemic:** Planning to begin in FY 2027, completion TBD
- **Bonnie Branch MS - Multi-Systemic:** Planning to begin in FY 2027, completion TBD
- **Jeffers Hill ES – HVAC:** Planning to begin in FY 2027, completion TBD

Nancy K. Kopp Public School Facilities Priority Fund (Kopp Priority Fund - KPF)

The Nancy K. Kopp Public School Facilities Priority Fund (KPF) is now available for FY 2027, with allocations established under Senate Bill (SB) 283 during the 2026 Legislative Session. Funding granted under the KPF is to be used to improve the conditions in a school facility such as air conditioning, heating, indoor air quality, mold remediation, temperature regulation, plumbing (including lead in drinking water outlets), roofs, and windows. To move forward with program administration and establish deadlines for Local Education Agency (LEA) applications, contracts, and reimbursements, IAC staff approved procedures to guide the award of funding for the FY 2027 cycle of KPF funding. Similar to the BTL projects and funding, these projects are administered independently by the IAC and do not follow the same submission timeline or guidelines as the annual CIP projects identified above.

HCPSS was allocated $6,000,000 for eligible facility-related projects, with no local match required. Staff are reviewing the prioritization results in the EFMP and anticipate bringing a proposal to the Board for approval with the local funding Capital Budget in September to meet the State's application timeline.