

PETITION TO AMEND THE ZONING REGULATIONS OF HOWARD COUNTY

DPZ Office Use Only:

Case No. ZRA-

Date Filed: 1-26-17

Regulations of Howard County as follows: To delete Section 117.0: BRX (Business Rural Crossroads) District from the Zoning Regulations [You must provide a brief statement here. "See Attached Supplement" or similar statements are not acceptable. You may at a separate document to respond to Section 1 in greater detail. If so, this document shall be titled "Response to Section 1"] Petitioner's Name Greg Fox and Mary Kay Sigaty, Councilmembers Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W)410-313-2001	Zoning Regulation Amendment Request I (we), the undersigned, hereby petition the County Council of Howard County to amend the Zoning
[You must provide a brief statement here. "See Attached Supplement" or similar statements are not acceptable. You may at a separate document to respond to Section 1 in greater detail. If so, this document shall be titled "Response to Section 1"] Petitioner's Name Greg Fox and Mary Kay Sigaty, Councilmembers Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	Regulations of Howard County as follows: To delete Section 117.0: BRX (Business Rural
[You must provide a brief statement here. "See Attached Supplement" or similar statements are not acceptable. You may at a separate document to respond to Section 1 in greater detail. If so, this document shall be titled "Response to Section 1"] Petitioner's Name Greg Fox and Mary Kay Sigaty, Councilmembers Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	Crossroads) District from the Zoning Regulations.
[You must provide a brief statement here. "See Attached Supplement" or similar statements are not acceptable. You may at a separate document to respond to Section 1 in greater detail. If so, this document shall be titled "Response to Section 1"] Petitioner's Name Greg Fox and Mary Kay Sigaty, Councilmembers Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	
[You must provide a brief statement here. "See Attached Supplement" or similar statements are not acceptable. You may at a separate document to respond to Section 1 in greater detail. If so, this document shall be titled "Response to Section 1"] Petitioner's Name Greg Fox and Mary Kay Sigaty, Councilmembers Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	
a separate document to respond to Section 1 in greater detail. If so, this document shall be titled "Response to Section 1"] Petitioner's Name Greg Fox and Mary Kay Sigaty, Councilmembers Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	
Petitioner's Name Greg Fox and Mary Kay Sigaty, Councilmembers Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	[You <u>must</u> provide a brief statement here. "See Attached Supplement" or similar statements are not acceptable. You may attached Supplement or similar statements are not acceptable.
Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	a separate document to respond to Section 1 in greater detail. If so, this document shall be titled "Response to Section 1"]
Address 3430 Courthouse Drive, Ellicott City, MD 21043 Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	Datition only Name - Green East and Marry Vary Signery Councilmannham
Phone No. (W) 410-313-2001 (H) Email Address gfox@howardcountymd.gov and mksigaty@howardcountymd.gov Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	
Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	·
Counsel for Petitioner Paul Johnson, Esq. Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	
Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	Eman Address glox@nowardcountymd.gov and mksigaty@nowardcountymd.gov
Counsel's Address 3450 Courthouse Drive, Ellicott City, MD 21043 Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	Counsel for Potitioner Paul Johnson Esa
Counsel's Phone No. 410-313-2101 Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	
Email Address pjohnson@howardcountymd.gov Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	
Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	
Regulations is (are) being proposed The proposed changes to the Zoning Regulations will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	Eman Address pjomison@nowardcountymd.gov
will remove the BRX zoning designation from the Zoning Regulations in response to community concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	Please provide a brief statement concerning the reason(s) the requested amendment(s) to the Zoning
concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries	Regulations is (are) being proposed The proposed changes to the Zoning Regulations
•	will remove the BRX zoning designation from the Zoning Regulations in response to community
which could lead to over-commercialization of certain rural community Crossroads.	concerns about how the BRX zone would be implemented due to inadvertent ambiguous boundaries
	which could lead to over-commercialization of certain rural community Crossroads.
	Tonis

5. Please provide a detailed justification statement demonstrating how the proposed amendment(s) will be in
harmony with current General Plan for Howard County POLICY 10.7 – "Improve the functioning and
design of rural commercial crossroads" has an Implementing Action A "Commercial Crossroads Plans. Identify
and prioritize areas in the West that would benefit from planning activities that assess business and community
needs and determine strategies to support the economic function and design of rural commercial crossroads."
[You may attach a separate document to respond to Section 5. If so, this document shall be titled "Response to Section 5"]
6. The Legislative Intent of the Zoning Regulations in Section 100.0.A. expresses that the Zoning
Regulations have the purpose of "preserving and promoting the health, safety and welfare of the community."
Please provide a detailed justification statement demonstrating how the proposed amendment(s) will be in
harmony with this purpose and the other issues in Section 100.0.A The General Plan also states that "Most
commercial crossroads are quite small, which limits business growth and competitiveness. Well and septic
capacity are major constraints. A framework for commercial uses in the County's western communities needs to
balance economic opportunities and compatibility with surrounding agricultural and residential uses." In the case
of the County's rural crossroads, the community has expressed their concerns about the increase in the vacancies
of current commercial crossroad properties. With other commercial zoning options available through the Zoning
Regulations, the BRX floating zone is not necessary at this time.
[You may attach a separate document to respond to Section 6. If so, this document shall be titled "Response to Section 6."]
7. Unless your response to Section 6 above already addresses this issue, please provide an explanation of the
public benefits to be gained by the adoption of the proposed amendment(s). See number 6 above.

[You may attach a separate document to respond to Section 7. If so, this document shall be titled "Response to Section 7."]

8. Does the amendment, or do the amendments, have the potential of affecting the development of more
than one property, yes or no? Yes.
If yes, and the number of properties is less than or equal to 12, explain the impact on all properties affected by
providing a detailed analysis of all the properties based upon the nature of the changes proposed in the
amendment(s). If the number of properties is greater than 12, explain the impact in general terms.
The properties that would be potentially affected by eliminating the BRX floating zone are the
ones included within the circles drawn for Highland and Dayton and the perimeters drawn for Glenwood and
Lisbon as shown on Appendix B of DPZ's memo to the County Council dated October 12, 2016 with the subject
line entitled, "Council 55-2015- Recommendations".
[You may attach a separate document to respond to Section 8. If so, this document shall be titled "Response to Section 8."]
9. If there are any other factors you desire the Council to consider in its evaluation of this amendment
request, please provide them at this time. Please understand that the Council may request a new or updated
Technical Staff Report and/or a new Planning Board Recommendation if there is any new evidence submitted
at the time of the public hearing that is not provided with this original petition This proposal is being
forwarded at the recommendation of DPZ as stated in their memo to the County Council dated October 12, 2016
with the subject line entitled, "Council 55-2015- Recommendations". Council Bill 55-2015 requested that DPZ
evaluate the BRX and BR sections of the Zoning Regulations and make recommendations to the County Council
To summarize, DPZ recommended the elimination of the BRX Zoning District and that no changes be made to
the BR Zoning District.
•
IVou may attach a cenarate document to recoond to Section 0. If so, this document shall be titled "Decounce to Section 0."]

You must provide the full proposed text of the amendment(s) as a separate document entitled "Petitioner's Proposed Text" that is to be attached to this form. This document must use this standard format for Zoning Regulation Amendment proposals; any new proposed text must be in CAPITAL LETTERS, and any existing text to be deleted must be in [[Double Bold Brackets]]. In addition, you must provide an example of how the text would appear normally if adopted as you propose.

After this petition is accepted for scheduling by the Department of Planning and Zoning, you must provide an electronic file of the "Petitioner's Proposed Text" to the Division of Public Service and Zoning Administration. This file must be in Microsoft Word or a Microsoft Word compatible file format, and may be submitted by email or some other media if prior arrangements are made with the Division of Public Service and Zoning Administration.

- 11. The Petitioner agrees to furnish additional information as may be required by the Department of Planning and Zoning prior to the petition being accepted for scheduling, by the Planning Board prior to its adoption of a Recommendation, and/or by the County Council prior to its ruling on the case.
- 12. The undersigned hereby affirms that all of the statements and information contained in, or filed with this petition, are true and correct. The undersigned has read the instructions on this form, filing herewith all of the required accompanying information. If the Petitioner is an entity that is not an individual, information must be provided explaining the relationship of the person(s) signing to the entity.

GREG FOX	Greg Jox	1/26/17
Petitioner's name (Printed or typed)	Petitioner's Signature	Date
Mary Kay Sigaty Petitioner's name (Printed or typed)	Manylany & Petitioner's Signature) Date
Petitioner's name (Printed or typed)	Petitioner's Signature	Date
O = 10		

Counsel for Petitioner's Signature

[If additional signatures are necessary, please provide them on a separate document to be attached to this petition form.]

1/26/17

<u>FEE</u>

The	Petitioner agrees to pay all fees as follows:	
	Filing fee	\$695.00. If the request is granted, the Petitioner shall pay \$40.00 per 200 words of text or fraction thereof for each separate textually continuous amendment (\$40.00 minimum, \$85.00 maximum)
	Each additional hearing night	\$510.00*
* APPLICA	demonstrates to the satisfaction of the Cowork an extraordinary hardship on the parties of the filing fee for withdrawn petitions. The filed in the performance of governmental Howard County Government.	ve all or part of the filing fee where the petitioner bunty Council that the payment of the fee would petitioner. The County Council may refund part of the County Council shall waive all fees for petitions I duties by an official, board or agency of the atty (24) copies along with attachments.
*****	*******	***********
For DPZ of	ffice use only:	
Hearing Fe	ee \$	
Receipt No	•	
PLEASE C	EALL 410-313-2395 FOR AN APPOIN	TMENT TO SUBMIT YOUR APPLICATION
County W	ebsite: www.howardcountymd.gov	

Attachment A

[[SECTION 117.0: - BRX (Business Rural Crossroads) District

A. Purpose

The BRX District is established to provide opportunities for the expansion of commercial businesses located within specific rural crossroad areas and to sustain and enhance these existing rural crossroad areas.

Appropriate locations for the land uses allowed in the BRX district depend on factors which are best examined through review of a site specific development proposal. Therefore, the BRX district is a floating zone, which requires the submission of a preliminary development plan for a particular site.

B. Criteria

The BRX district may be established at a particular location if the following criteria are met:

- The proposed BRX District is located within the Dayton, Highland, Lisbon, and Glenwood Rural Crossroads. The Dayton Rural Crossroads includes any property a portion of which is located within 1,000 feet of the centerline of the intersection of Ten Oaks Road and Greenbridge Road. The Highland Rural Crossroads includes any property a portion of which is located within 1,000 feet of the centerline of the intersection of MD 108 and MD 216; The Lisbon Rural crossroads include any property a portion of which is located within: 550 feet of MD 94 to the north of the centerline of the intersection of MD 144 and MD 94; 375 feet of MD 94 to the south of the centerline of the intersection of MD 144 and MD 94; 560 feet of MD 144 to the west of the centerline of the intersection of MD 144 and MD 94: and 2,500 feet of MD 144 to the east of the centerline of the intersection of MD 144 and MD 94. The Glenwood Rural crossroads include any property a portion of which is located within: 930 feet of MD 97 to the north of the centerline of the intersection of MD 97 and Carrs Mill and McKendree Roads; 1,200 feet of MD 97 to the south of the centerline of the intersection of MD 97 and Carrs Mill and McKendree Roads; 325 feet of Carrs Mill Road to the west of the centerline of the intersection of MD 97 and Carrs Mill and McKendree Roads; and 300 feet of McKendree Road to the east of the centerline of the intersection of MD 97 and Carrs Mill and McKendree Roads; and
- 2. The parcel or parcels comprising the proposed BRX District must entirely or partially adjoin an existing BR, BRX, B-1, B-2, or CCT District; and
- 3. A BRX District at the proposed location will be compatible with traditional rural architectural character of existing commercial land uses in the vicinity of the site.

C. Uses Permitted as a Matter of Right

- 1. Animal hospitals, completely enclosed.
- 2. Antique shops, art galleries, craft shops.
- 3. Bakeries, provided all goods baked on the premises shall be sold at retail from the premises.
- 4. Banks, savings and loan associations, investment companies, credit unions, brokers, and similar financial institutions without drive-through lanes.
- Bicycle sales and repairs.

- 6. Carnivals and fairs sponsored by and operated on a nonprofit basis for the benefit of charitable, social, civic or educational organizations, subject to the requirements of Section 128.0.D.
- 7. Catering establishments and banquet facilities.
- Child day care centers and nursery schools.
- 9. Clothing and apparel stores with goods for sale or rent.
- 10. Convenience stores, not to exceed 4,000 square feet.
- 11. Drug and cosmetic stores, not to exceed 7,500 square feet.
- 12. Farmers markets and farm produce stands.
- 13. Food stores, not to exceed 7,500 square feet.
- 14. Furniture, appliance and business machine repair, furniture upholstering, and similar services.
- 15. Government structures, facilities and uses, including public schools and colleges.
- 16. Hardware stores, not to exceed 7,500 square feet.
- 17. Home improvement stores including, but not limited to, the following: electrical supplies, glass, garden supplies, hardware, plumbing supplies, wallpaper, and building materials and supplies related to home improvements, not to exceed 7,500 square feet, provided such building materials and supplies are enclosed in a building.
- 18. Liquor stores.
- 19. Multi-plex Dwellings.
- 20. Nursing homes and residential care facilities.
- 21. Nonprofit clubs, lodges, community halls.
- 22. Offices, professional and business.
- 23. One square foot of residential space is permitted for each square foot of commercial space and must be located within the same structure.
- 24. Personal service establishments.
- 25. Pet grooming establishments and daycare, completely enclosed.
- Religious facilities, structures and land used primarily for religious activities.
- 27. Repair of electronic equipment, radios, televisions, computers, clocks, watches, jewelry, and similar items.
- 28. Restaurants, carryout, including incidental delivery service.
- 29. Restaurants, standard, and beverage establishments, including those serving beer, wine and liquor.
- 30. Seasonal sale of Christmas trees or other decorative plant materials, subject to the requirements of Section 128.0.D.
- 31. Service agencies.
- 32. Specialty stores.
- D. Modifications to nonconforming uses

Commercial uses other than those listed in Section 117.0.C may be permitted in the BRX District subject to the following requirements:

- 1. The Zoning Board finds that the use is a nonconforming use that legally existed on the site prior to the property's designation as a BRX District.
- 2. The use is defined and described by the approved preliminary development criteria.
- 3. The site may be redeveloped to accommodate a redesign of the existing use, including demolition of existing buildings, construction of new buildings, and alterations to parking or driveways. The redevelopment must be shown on the approved Preliminary Development Plan.

E. Accessory Uses

- 1. Any use normally and customarily incidental to any use permitted as a matter of right in this district.
- 2. Communication towers and antennas which are accessory to a principal use on the lot and which exclusively serve that use. Towers are subject to the requirements of Section 128.0.E.
- 3. Small wind energy system, building mounted, subject to the requirements of Section 128.0.L.
- 4. Accessory solar collectors.

F. Bulk Regulations

(Also see section 128.0.A, supplementary bulk regulations.)

- 1. The following maximum limitations shall apply:
 - a. Height40 feet
- 2. The following minimum structure and use setbacks shall apply:
 - a. From a public street right-of-way10 feet
 - b. From all RC or RR zoned property30 feet
 - c. From a business district 0 feet
 - d. If a BRX District is separated from a different zoning district by a public street, only the setback from a public street right-of-way shall apply.
- 3. In its approval of a BRX District, the Zoning Board may grant an increase in the maximum height or maximum lot coverage, and reductions in minimum structure and use setbacks, upon a finding that these proposed revisions will still ensure that the development is compatible with the neighboring land uses.

G. Procedure for Creation of a BRX District.

- 1. The owner of an interest in a tract of land in Howard County may petition the Zoning Board to designate the property as a BRX District.
- 2. The Preliminary Development Plan and the architectural design of proposed building(s) shall have been reviewed by the Design Advisory Panel in accordance with Title 16, Subtitle 15 of the Howard County Code, prior to the submission of the zoning petition to the Department of Planning and Zoning. The petitioner shall provide documentation with the petition to show compliance with this criterion. The parcel shall assess and make recommendations regarding the compatibility of the proposal with the traditional rural character of existing commercial uses in the vicinity.
- 3. The petition shall include:
 - a. A boundary survey of the property covered by the petition.

- b. A Preliminary Development Plan of the property covered by the petition. The Preliminary Development Plan shall show:
 - (1) Existing topography, 100-year floodplain areas and wetland areas.
 - (2) The location of proposed points of access to the site.
 - (3) The location of proposed landscaped areas and development areas, including the approximate acreage of each.
 - (4) The location of proposed wells and septic system percolation areas.
- 4. The petition may also include preliminary development criteria that includes the following:
 - a. Permitted uses. The preliminary development criteria may, but is not required to, limit the uses permitted by right to a subset of those permitted by Section 117.0.C.
 - b. Text defining an existing commercial use on the site that will continue to be allowed as permitted by Section 117.0.D.
 - c. Additional bulk or design requirements.
- 5. The Zoning Board may grant a petition for a BRX District based upon findings that:
 - a. The proposed district will accomplish the purposes of the BRX District; and
 - b. The site meets the criteria listed in Subsection B of this Section; and
 - c. The proposed landscaping provides appropriate buffering of the permitted uses from existing land uses in the vicinity in accordance with the requirements of the Howard County Landscape Manual.
- 6. If the petition is granted:
 - a. The Zoning Board shall, by decision and order, approve the preliminary development plan and criteria and shall create a BRX District covering the land in the petition. The Zoning Board may restrict the uses permitted in the Preliminary Development Plan.
 - b. The Zoning Board may in its Decision and Order modify or attach conditions to the Preliminary Development Plan or criteria, stating the reasons for its actions. The Zoning Board may approve Variances in conjunction with the Preliminary Development Plan or documented site plan.
 - c. A copy of the Preliminary Development Plan and criteria shall be certified as approved by the Zoning Board and a verified copy of the same shall be forwarded to the Department of Planning and Zoning and the petitioner.
- H. Conformance with Preliminary Development Plan

No Site Development Plan shall be approved for a BRX District unless the Site Development Plan conforms substantially to the Preliminary Development Plan. The Department of Planning and Zoning may approve minor modifications to the configuration of buildings or other improvements as long as they do not move closer to abutting residential properties or other uses that might be adversely impacted, unless the Zoning Board revokes this administrative authority in the Decision and Order. More significant modifications to the uses or the development area shown on the Preliminary Development Plan must be approved by the Zoning Board, following the same procedures used for a petition to create a BRX District.]



HOWARD COUNTY DEPARTMENT OF PLANNING AND ZONING

3430 Courthouse Drive

Ellicott City, Maryland 21043

410-313-2350

Voice/Relay

Valdis Lazdins, Director

FAX 410-313-3467

October 12, 2016

To:

Members of the County Council

From:

W

Valdis Lazdins, Director

Department of Planning and Zoning

Subject:

Council Bill-55-2015- Recommendations

I. PURPOSE

In response to Council Bill 55-2015 (CB-55-15), DPZ evaluated Section 117.0- Business Rural Crossroads District (BRX) and Section 117.1- Business Rural District (BR) of the Howard County Zoning Regulations (HCZR). This report summarizes the results of that evaluation and provides a recommendation to the County Council.

II. BACKGROUND

CB-55-15 became effective on April 11, 2016 and established a 12-month prohibition on development applications for BRX or BR rezonings, where a BRX rural crossroads definition exists. The Act further commissioned DPZ to:

- Study the deficiencies of the zoning districts in areas where the BRX District is allowed and recommend revisions and improvements;
- 2) Evaluate how to best achieve the intended purposes of these zoning districts, without risking unintended consequences; and
- 3) Provide the County Council time to correct those deficiencies and make improvements, before a rezoning application is considered by the Zoning Board.

The purpose of the BRX Zoning District is to provide opportunities to expand businesses located within specific rural crossroads and to sustain and enhance these areas. It is a floating zone that applies to four rural areas: Dayton, Lisbon, Highland, and Glenwood.

The BR Zoning District is also a floating zone, however; it is not geographically limited and can be applied anywhere outside the Planned Service Area. The purpose of the BR District is to allow the development of businesses that support the agricultural industry or needs of farmers. Appendix A

contains a chart comparing the permitted uses in each of the light commercial zones: B-1, BRX and BR.

Unlike mapped zones, floating zones require approval of a preliminary development plan by the Zoning Board before the zone can be applied to a property. To date, no one has applied for the BRX Zoning District and only five properties are zoned BR, with one application pending.

III. EVALUATION

Community Engagement

During April 2016 DPZ conducted Community Zoning Workshops in each of the Business Rural Crossroad areas to address the questions and tasks posed in CB-55-15. First, DPZ staff presented an overview of CB-55-2015, provided technical guidance on zoning in Howard County, and reviewed the specific regulations associated with the BR and BRX zoning districts. The second part of the workshop was dedicated to small group discussions where participants were asked:

- What are the deficiencies in the BR and BRX Zoning Districts?
- > Is there a problem with the permitted uses? What do you want to see changed? What are we missing?

Each group was provided a large map of each potential BRX area, with the boundaries of each Zoning District overlaid on individual properties. Participants were asked to identify which properties, if any, should remain eligible for BRX zoning. The overlay maps are included in Appendix B.

DPZ also hosted a webpage where information from each meeting was posted. The public could also provide comments – beginning after the first community meeting on April 6, 2016 up to May 28, 2016.

Results of community engagement

Appendix C summarizes the input received from the public meetings while Appendix D contains comments submitted electronically. Overwhelmingly, residents in each area expressed dissatisfaction with the BRX Zöning District. Major issues included:

- Adequacy of infrastructure: water, sewer, roads, and fire rescue
- Lack of market demand to support additional commercial
- Potential to impact rural character
- Increased traffic.
- Potential for development to expand beyond four corners
- Potential to aggregate properties increasing size and scale
- Lack of a comprehensive vision for each crossroad area

- Ability of Zoning Board to vary bulk regulations
- Compatibility of land uses

DPZ technical analysis

BRX Zoning District

DPZ considered community input, conducted a technical analysis of the regulations, and identified four major deficiencies with the current BRX zoning:

1) One size fits all approach: The current regulations apply the same criteria to four very distinct communities. A preliminary character analysis of the BRX area in each community was presented during the workshops and revealed that each one has unique elements and character that may not be accommodated through a one-size-fits-all approach. A more tailored approach could be achieved through other tools, such as master and small area plans, or form based codes to implement plan recommendations. When applied correctly, these tools should consider and analyze architectural character, scale, landscape, and other features of an individual community or area.

This approach is consistent with PlanHoward 2030 goals, specifically Policy 10.7 which seeks to "Improve the functioning and design of rural commercial crossroads" through implementation of Commercial Crossroad Plans that "identify and prioritize areas in the West that would benefit from planning activities that assess business and community needs and determine strategies to support the economic function and design of rural commercial crossroads."

- 2) <u>Water/sewer Infrastructure</u>: The Howard County Bureau of Environmental Health reviewed all properties in each BRX area for reports/complaints of failed septic systems or wells, low flow rates, and known contamination issues. The results, contained in Appendix E- Memorandum dated June 23, 2016, found potential well and septic challenges in Lisbon. The report indicates that properties in Lisbon may not be able to meet well and septic standards and offsets.
- 3) <u>Unintended consequences:</u> For a property to apply for and receive a BRX zoning designation three criteria must be met: 1) a "portion" of the property must lie within a certain distance from the centerline of a specified intersection, 2) each parcel in the District must entirely or partially adjoin an existing BR, BRX, B-1, B-2, or CCT District and 3) the proposed location must be compatible with traditional rural architectural character of existing commercial land uses in the vicinity.

Appendix F contains maps depicting properties that are immediately eligible for a BRX designation, if the above criteria 1 and 2 are met. While the properties shown in green and blue both meet criteria #1, only those in green (Immediate) currently meet criteria #2, since they adjoin a BR, B-1, B-2 or CCT district. Therefore, they are immediately eligible for a BRX

designation. Properties in blue (Potential) do not currently meet criteria #2, but could in the future if adjoining properties are rezoned.

As seen on these maps, the potential BRX envelope expands well beyond the specified intersections to include properties with little to no frontage on either crossroad corridor. This "domino effect" can be attributed to criteria #1, which allows a "portion" of the property to lie within a boundary area. This was identified as a deficiency in the current regulations that could lead to compatibility issues, since commercial development could be intensified adjacent to residential. Appendix F also show the acreage associated with the immediate and potential commercial envelopes.

With respect to criteria #3, the current regulations are vague and difficult to interpret. First, the term "vicinity" is ambiguous and subject to interpretation. Additionally, determining whether a proposed development is "compatible with traditional rural architecture" is challenging absent a formal character analysis of an area. Such an analysis should be conducted in conjunction with local residents and business owners and consider contextual building types, existing land use patterns, public spaces, and streetscapes. Character analyses are commonly included as part of a master or small area plan and are required for form based codes.

4) <u>Lack of Demand</u>: Many citizens were concerned about the amount of existing, vacant, commercial space. The most notable example is the Glenwood Station retail center, where only 12 of the 24 storefronts are currently occupied. Based on field investigations and site plan data, the 40,000 square foot center contains 19,600 square feet (49%) of vacant space, which suggests that more commercial development in this area is not needed.

Additionally, Highland residents stressed that a variety of existing commercial destinations are already in close proximity, such as Olney (7 miles), Clarksville (2.5 miles) and Maple Lawn (5 miles). These commercial centers sufficiently meet the needs of the community.

BR Zoning District

DPZ received significantly less input on the BR Zoning District than BRX. However, public comments were reviewed, along with the historical application of the BR District. Based on this evaluation, DPZ concluded that the current BR regulations generally achieve the intended purpose of the Zoning District.

Historical Evaluation: The BR Zoning District was created during 1992 Comprehensive Zoning. The General Plan at that time identified a need to "adopt and designate a new rural commercial zone in various locations that makes provisions for numerous commercial activities now allowed in the rural area as special exceptions, as well as some key commercial needs of area residents and rural businesses; integral to the zone will be guidelines to ensure scale and design compatibility with the low intensify rural setting." The BR district was crafted to provide commercial opportunities in the western part of Howard County. At that time commercial was only allowed there in commercial or industrial zones, or as a special exception use. To address the potential impacts of permitted commercial uses,

Zoning Board approval of a Preliminary Development Plan (PDP) was required for a specific site before a rezoning to BR could occur.

In 1994, through ZB-941M, the BR Zoning District was amended to include the following uses:

- Farm Machinery and Equipment, Maintenance, Repair and Painting Facilities.
- Gasoline Service Station, provided the use is indicated on the preliminary development plan approved by the Zoning Board

Finally, significant edits were made during 2013 Comprehensive Zoning (see Appendix G). To date, the County has received nine applications for BR zoning. Of those, one was withdrawn, one was dismissed, one was denied, five were approved and one is currently under review.

RECOMMENDATIONS

Business Rural Crossroads Zoning District: Based on community input, technical analyses, and the fact that no one has applied for a BRX zoning designation; the Department of Planning and Zoning recommends amending the Zoning Regulations to eliminate the BRX Zoning District. Should the Council wish to follow this recommendation, sufficient time is available to process a Zoning Regulation Amendment and take action prior to the expiration of CB-55-15.

Business Rural Zoning District: Given the limited application of the zone over the past 24 years, and the comprehensive review and analysis conducted in 2013, DPZ does not recommend any further amendments to the BR Zoning District at this time.

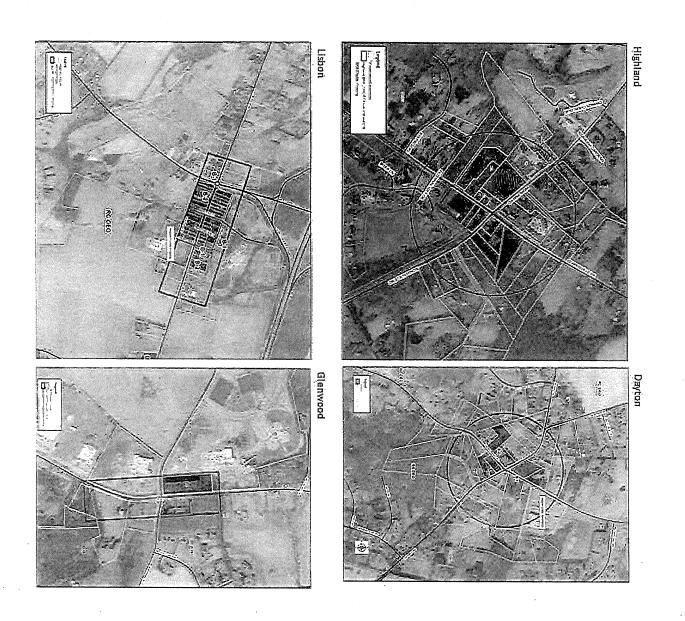
Permitted Use	BR	BRX	B-1
Adult book or video stores, subject to the requirements of Section 128.0.H	to set as the		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
Ambulatory health care facilities.			1
			*
Animal hospital, completely enclosed.	1	1	1
Anuque snops, art gaueries and craft snops.		√	×
Auction facilities.	✓		
Bakeries, provided all goods baked on the premises shall be sold at retail from the premises.		~	✓
Banks, saving and loan associations, investment companies, credit unions, brokers, and similar financial institutions.			✓
Banks, savings and loan associations, investment companies, credit unions, brokers and similar financial institutions without drive-through lanes.		1	
Bicycle repair shops.			1
Bicycle sales and repairs.	1	*	
Blueprinting, printing, duplicating or engraving services, limited to 2,000 square feet of net floor area.			V
Carnivals and fairs sponsored by and operated on a nonprofit basis for the benefit of charitable, social, civic or educational organizations, subject to the requirements of Section 128.0.D.		~	1
Carpet and floor covering stores.			1
Carpet and rug cleaning.			
Catering establishments and banquet facilities.		✓	1
Cemeteries and mausoleums.			
Child day care centers and nursery schools.		✓	1
Child day care centers.			
Clothing and apparel stores with goods for sale or rent.		1	1
Commercial communication antennas.			1
Commercial communication towers with a height of less than 200 feet measured from ground level, Sec 128.0.E.			1
Conservation areas, including wildlife and forest preserves, environmental management areas, reforestation areas, and similar uses.	V		1
Contractor's office and indoor or outdoor storage facility, provided that the maximum lot size for such use shall be ten acres.	~		
Convenience stores, not to exceed 4,000 square feet.	√	1	
Convenience stores.			1
Convents and monasteries used for residential purposes.			1

Permitted Use	BR	BRX	B-1
Day treatment and care facilities.			
Drug and cosmetic stores, not to exceed 7,500 square feet.		1	<u> </u>
Drug and cosmetic stores.		,	- X
Farm machinery and equipment maintenance, repair and painting facilities.	1		, ×
Farm machinery and equipment sales.	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \		
Farm supply stores.	1		1
Farmer's markets and farm produce stands.	- 	<u> </u>	
Farmers markets.		Y	
Farming, provided that on a residential lot or parcel of less than 40,000 square feet no livestock shall be permitted. Sec 128.0.			1
Feed and grain mills.			₹
Firewood sales.	√	-	
Food stores, not to exceed 7,500 square feet.	✓		
Food stores.		✓	
Funeral homes and mortuaries.			V
Furniture, appliance and business machine repair, furniture upholstering and similar services.			Ý
Gasoline service station, provided the use is indicated on the Preliminary Development Plan approved by the Zoning Board.		1	✓
Government structures, facilities and uses, including public schools and colleges.	*		
Hardware stores, not to exceed 7,500 square feet.	√	√	- ⊀
Hardware stores		4	
			✓
Home improvement stores including, but not limited to, the following: electrical supplies, glass, garden supplies, hardware, plumbing supplies, wallpaper, and building materials and supplies related to home improvements, not to exceed 7,500 square feet, provided such building materials and supplies are enclosed in a building.		1	
Home improvement stores including, but not limited to, the following: electrical supplies, glass, garden supplies, hardware, plumbing supplies, wallpaper, and building materials and supplies related to home improvements provided such building materials and supplies are enclosed in a building.			√
Horse tack and saddlery shop.	1		
Laundry and dry cleaning establishments, except that pickup and delivery services shall not be provided.	~		
Lawn and garden equipment sales, maintenance and repair.			√
Liquor stores.	1		√
Livestock sales and auction markets.		*/	√
2	√		

Permitted Use	BR	BRX	B-1
Mobile home and modular home sales and rentals, but not including occupancy, provided that any such use is located on a lot which adjoins a lot zoned R-MH pursuant to Section 113.1 of these Regulations.			1
Motor vehicle parts or tire stores, without installation facilities.			1
Multi-plex Dwellings	100 100 100 100 100 100 100 100 100 100	✓	100000000000000000000000000000000000000
Museums and libraries.			V
Nonprofit clubs, lodges, community halls.	1	√	V
Nursing homes and residential care facilities, in the Non-Planned Service Area for Water and Sewerage.			1
Nursing homes and residential care facilities.		V	PRO 1-200-11-0-2-30-0000
Offices, professional and business.		✓ .	V
One square foot of residential space is permitted for each square foot of commercial space and must be located within the same structure.	/	✓	✓
Personal service establishments	The second	¥	√
Pet grooming establishments and daycare, completely enclosed.	22,024,036,043,044	✓	
Pet grooming establishments.			√.
Processing and storage of agricultural products, including grain, fruit, vegetables, meat or animal products.	✓		1 Age (844) 785 (8 H) 2 1 1 1 1 1 1
Religious facilities, structures and land used primarily for religious activities.	V	1	¥
Repair of electronic equipment, radios, televisions, computers, clocks, watches, jewelry, and similar items.		✓	√
Restaurant, standard, and beverage establishments including those serving beer, wine, and liquor provided thesite has direct access to and frontage on a collector or arterial road designated in the General Plan.	√		
Restaurant, standard, and beverage establishments including those serving beer, wine, and liquor		✓	✓
Restaurants, carryout, including incidental delivery services.		×	√
Retail greenhouse, garden center or nursery.	1		
Retail greenhouses, garden centers and nurseries, including incidental sale of firewood.			1
Sawmills.	1		
School bus storage.	1		
Schools, commercial.	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		1
Schools, private academic, including colleges and universities.			1
Seasonal sale of Christmas trees or other decorative plant materials, subject to the requirements of Section 128.0.D.	√	✓	√
Service agencies.		√	√

Permitted Use	BR	BRX	B-1
Specialty stores.		2,0,	101
Swimming pools, commercial or community.		Y	Y
Underground pipelines; underground electric transmission and distribution lines; underground telephone, telegraph and CATV lines;	1		Y
Volunteer fire departments.	-/		Y
Welding service.	· V	Design Control	

APPENDIX B- COMMUNITY MEETING MAPS



Town	Question 1	Question 2
`	What are the deficiencies in the BR zoning district? What are the deficiencies in the BRX zoning district?	Is there a permitted use problem? What do you want to see changed? What are we missing?
DAYTON	 Lack of Demand Two (2) miles up road substantial business already exist and Clarksville is nearby Under-utilized commercial already exists Dayton Meadows Court is suited for residential access Architectural character is an ambiguous term BR/BRX scale is not well defined No parcel eligible on intervening road or arterial Strip mall would not fit in with community – need to address architectural features and scale would be too large If it has frontage, it should be allowed as BR/BRX – on Greenbridge/Ten Oaks Institutional uses included in BRX (Dayton Oaks E.S.) 'Domino Effect' of BRX – threatens residential area 	 Some contradictions BRX uses No multiplex housing Permitted uses could be in conflict with well/septic Tattoo Parlor, Massage Parlor, Adult book store "Adult Use" not appropriate No carnivals and fairs Concern with noise associated with existing commercial trucks No convenience store not to exceed 4,000 sq. ft. No uses not to exceed 7,500 ft. (Drug, Cosmetic Stores, Food and Hardware Stores and Home Improvement Stores) Business adjacent to school Add frontage requirement to BRX criteria BR/BRX Zoning — if you go thru effort to rezone, more options should be available between BR/BRX — some uses in BR should be in BRX Too many use categories

What are the deficiencies in the BR zoning district? What are the deficiencies in the BRX zoning district? What Lack of demand Community does not support local business Existing shops half empty	ls there a permitted use problem? t do you want to see changed? What are we missing?
1. Lack of demand 1. • Community does not support local business 2.	
Highland in each other crossroads 6. Need to craft zone to each area 7. Not an agricultural community anymore 8. B-1 and B-2 won't want BRX 9. POR also less restrictive than BRX 10. Vets most viable for BRX 11. Panhandle lot doesn't have road frontage and has covenants 12. Businesses restricted by water use and high rents 13. Benefit is the extra review process to be compatible with area architecture character 14. Animal hospital conditional use restricts financing options 15. Fast food not permitted in BRX, but carryout/sit down permitted	 More concerned about architecture over use of the building Animal hospitals, completely enclosed - Animal feed store, farm store Not in support of carnivals and Fairs Not in support of child day care centers and nursery Clothing and apparel stores with goods for sale/rent - No one would drive to it Drug & cosmetic stores - Small, no CVS

1. Will expand and expand beyond 1000 feet Would allow for property considerably further than 1000 feet of crossroads to be BRX Arbitrary and would lead to attempts to add to property Now 125 acres and have potential for 150 acres Simaller radius, with commercial property within radius Interest in business growth from some Many residents expressed desire for no more commercial Proximity to other commercial Existing empty/underutilized commercial Commercial too close to residential Show a sefety mechanism like our neighbors. Compostible' needs to be defined. BRX incompatible with surrounding RR zone- 'Compatible' needs to be defined. BRX incompatible with surrounding RR zone- 'Compatible' needs to be defined. Show a sefety mechanism like our neighbors are requirements. Not just architectural. BRX incompatible with surrounding RR zone- 'Compatible' needs to be defined. Show a sefety mechanism like our neighbors. Councern about architectural design standard: part of it Need more flexibility to preserve historic bus Modern code results in prohibitive, unnecess upgrades Need to know more: How does the process change betw BRX? How can get community input incominto land use decision? Uses as a matter of right (What doe mean?), should be changed Supportive of the following potential uses: Farmers market Antique shops Uses are too expansive Uses don't serve the community Uses are too expansive Uses are too expansive Uses are too expansive Uses are too expansive Uses are for one or expansive Uses are too expansive Commercial too close to residental Uses are too expansive Uses are too expansive Uses are too expansive Commercial too close to residental Uses are too expansive	Town		Question 1	Question 2	
## What do you want to see changed? What are we would allow for property considerably further than 1000 feet of crossroads to be BRX Would allow for property considerably further than 1000 feet of crossroads to be BRX Arbitrary and would lead to attempts to add to property Now 125 acres and have potential for 150 acres Now 125 acres and have potential for 150 acres Smaller radius, with commercial property within radius Potential flood issues Limited water and sewer resources Existing septic issues Proximity to other commercial properties Proximity to other commercial properties Commercial too close to residential properties Commercial too close to residential properties Row con get community input incominto land use decision? Uses as a matter of right (What domean?), should be changed Uses are too expansive Sit-down restaurants Vet. Hospital Uses are too expansive Uses are too expansive Sit-down restaurants Vet. Hospital Uses are too expansive Uses are too expansive Sit-down restaurants Vet. Hospital Uses are too expansive Uses are too expansi			What are the deficiencies in the BR zoning district?	Is there a permitted use problem?	
1. Will expand and expand beyond 1000 feet Would allow for property considerably further than 1000 feet of crossroads to be BRX Arbitrary and would lead to attempts to add to property Now 125 acres and have potential for 150 acres Simaller radius, with commercial property within radius Interest in business growth from some Many residents expressed desire for no more commercial Proximity to other commercial Existing empty/underutilized commercial Commercial too close to residential Sho safety mechanism like our neighbors. Comporties 4. Commercial too close to residential Sho safety mechanism like our neighbors. Comporties exemic drive RRX? How can get community input incoming into land use decision? Uses as a matter of right (What doe mean?), should be changed Supportive of the following potential uses: Farmers market Antique shops Sit-down restaurants Vet. Hospital Libraries Too much is allowed to be changed Uses are too expansive Uses don't serve the community Take out contractor's equipment and other to remain and other to			What are the deficiencies in the BRX zoning district?		ng?
14. BRX make commercial development easy. It should be difficult to some — others disagree 15. Not a rural zone — too much congestion, Problems with well and septic and SWM 16. Doesn't require green space—Ecologically incompatible with wetlands 17. Missing rural, historic, equestrian character 18. Random application 19. Doesn't implement a comprehensive vision for Highland 20. Due to water/sewer and setbacks almost impossible to		2. 3, 4. 5. 6. 7. 8. 9, 10. 11. 12. 13. 14. 15. 16.	Will expand and expand beyond 1000 feet Would allow for property considerably further than 1000 feet of crossroads to be BRX Arbitrary and would lead to attempts to add to property Now 125 acres and have potential for 150 acres Smaller radius, with commercial property within radius Interest in business growth from some Many residents expressed desire for no more commercial Potential flood issues Limited water and sewer resources Existing septic issues Proximity to other commercial Existing empty/underutilized commercial properties Commercial too close to residential No safety mechanism like our neighbors. Compromise scenic drive Need more requirements. Not just architectural. BRX incompatible with surrounding RR zone- 'Compatible' needs to be defined. BRX is unfixable, BR is fixable Vicinity not defined Council process with tighter criteria Final decision by bill to comply with Charter Not a County crossroads, state crossroads – SHA BRX make commercial development easy. It should be difficult to some – others disagree Not a rural zone – too much congestion, Problems with well and septic and SWM Doesn't require green space- Ecologically incompatible with wetlands Missing rural, historic, equestrian character Random application Doesn't implement a comprehensive vision for Highland	What do you want to see changed? What are we missing to the community in t	end çk

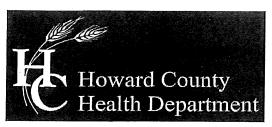
Town	Question 1	Question 2		
	What are the deficiencies in the BR zoning district? What are the deficiencies in the BRX zoning district?	ls there a permitted use problem? What do you want to see changed? What are we missing?		
LISBON	 What are the deficiencies in the BRX zoning district? If want facelift Lisbon need more flexibility — setbacks Many lots don't have the frontage required for business rural Engineering standards — exempt from setbacks Keep options open for business in the future Inadequate and contaminated water supply Runoff from commercial/any development Requests public meeting from Council for BR/BRX review Hopkins alley B-1 or B-2 Water and sewer services — (No community wells) x 5 people. They don't want to be developed like Clarksville or water depleted like Mt. Airy. How does this fit with the current Master Plan? Public health, welfare and safety Zoning criteria absent of any consideration for adequate water and sewer capacity, don't even know what's feasible Envelope of eligibility — unintended consequences include impacts on surrounding properties Underlying problem: Many lots and houses are too small to support adequate septic, expansion doesn't work County, first come up with a plan for reasonable relief from septic issues — one potential solution would be combined community sewer service, a community well may help with water 	 Need to establish an appropriate Commercial Envelope by either: Defining a limited distance for expansion to prevent leapfrogging Create a parcel-by-parcel hard edge Including a larger commercial area would help existing businesses, even facilitate the use of community facilities to relieve issues; conversely, minimize eligibility to relieve water/sewer issues with existing commercial properties Would like to see property set-a-sides irrespective of zoning to support shared water/sewer systems Need to have explicit provisions in BRX prohibiting preservation parcel eligibility Streetscape aesthetics, need criteria for enhancing visual image with sidewalks and street trees Why BRX needed when there's B-1 and B-2? Differences between the three appear arbitrary. Modify to create better consistency among all There isn't much room to expand and already too many B-1/B-2- So why have BRX? BRX overlay doesn't make sense; already have a lot of restrictions on building-site configurations that want to be preserved (ex. buildings pulled close to street with rear parking) Try not to change too much 		

Lack of consensus for community improvement FOR BRX will help business owners AGAINST Commercialization of village is not desired AGAINST Commercial is not desired AGAINST Peserve the charm has retained its rura and many have mov open atmosphere the commercial America preservation guidelic design, and zoning to implement a construction of village is not desired AGAINST Peserve the charm has retained its rura and many have mov open atmosphere the commercial America preservation guidelic design, and zoning to implement a construction of village is not design, and construction of village is not design. Commercial meeds a construction of village is not design, and construction of village is not design. Commercial meeds a construction of village is not design, and construction of village is not design. Commercial meeds a construction of village is not design. Commercial meeds a construction of village is not design. Commercial meeds a construction of village is not design. Commercial meeds a construction of village is not design. Commercial meeds a construction of village is not design. Commercial meeds a construction of village is not design. Commercial meeds a construction of village is not design.	comments Summary
BRX will help business owners AGAINST Commercialization of village is not desired AGAINST Préserve the charm has retained its rura and many have mov open atmosphere the commercial America preservation guideli design, and zoning to Commercial needs a Clarksville, and Sand crossroads. Unused Highland Inn). Additing funneled elsewhere the commercial needs a unfit for growth, and will endanger children sidewalks and other sidewalks and other the traffic, road main impacts of BRX zoning to Zoning methodology. BRX will increase ve businesses would be and would be able to the re-evaluation of changes in commercial and would be able to the re-evaluation of changes in commercial and many have move open atmosphere the commercial needs a Clarksville, and Sand crossroads. Unused Highland Inn). Additing funneled elsewhere the traffic congestion and unfit for growth, and will endanger children sidewalks and other sidew	Comments Summary De deleted from the plan. B1 & B2 Zoning Districts should The crossroads. Defore the betterment of the community. Residents favor rty values, and have a lack of interest in the wellbeing of the fthe residents wished to start their own business, and mers only care about being downzoned)
Commercialization of village is not desired 1. Exclude the Highland 2. Préserve the charm has retained its rura and many have mov open atmosphere the commercial America preservation guidelit design, and zoning the 3. Commercial needs at Clarksville, and Sand crossroads. Unused Highland Inn). Additionally funneled elsewhere 4. Traffic congestion at unfit for growth, and will endanger children sidewalks and other 5. Lack of service infrast supply, septic system the traffic, road main impacts of BRX zoning 6. Zoning methodology	ning for the Glenwood Crossroads as presented, ue of the property and promote business. Current able to take advantage of the benefits from the new zone, save money in tax expenditures. BRX is hurting business owners and prolonging essential al zoning.
ON VILLAGE IS NOT desired 2. Préserve the charm has retained its rura and many have mov open atmosphere the commercial America preservation guidelit design, and zoning to the commercial needs a Clarksville, and Sand crossroads. Unused Highland Inn). Additing funneled elsewhere 4. Traffic congestion at unfit for growth, and will endanger children sidewalks and other 5. Lack of service infrast supply, septic system the traffic, road main impacts of BRX zonin 6. Zoning methodology	ost to least common.
principles during the 7. Support the interest inform citizens of the work closely with citi 8. Increase in commun bring light and noise 9. Environmental degra will be pressured into 10. Property values will transition between re	e already met nearby and are underutilized. Maple Lawn, Spring/Olney are all within 5-10 minutes' drive of the nd vacant commercial space presently exists in Highland (The mal commercial zoning is unnecessary, and should be Maple Lawn). If gridlock will increase with development. The roads are are already congested, BRX will also impact commutes and and road cyclists. Citizens support the installation of afety measures at the crossroads. Tucture capacity for large-scale development (i.e. water start of the control of the co

APPENDIX D- BR/BRX Website E-Comments

Town	Position / Issue	Count	Comments Summary
HÌGHLAND	Strengthen and enhance BRX	8	 Petition submitted in support of BRX with signatures from forty (40) Howard County, three of which had Highland addresses. BRX should be strengthened and enhanced. In order to complement the future roadway expansion of Maryland Route 32, the BRX radius should be increased to 2,000 feet on a non-contiguous basis. BRX needs to be reinstated in order to prevent financial loss for new commercial owners. Commercial resources would increase convenience for residents. Currently, Highland has a "middle of nowhere" feeling unlike that of neighboring Montgomery County. Citizens request a grocery store and drug store to the crossroads of Routes 216 & 108. Commercial uses should be revised to match the local feel of the area. Business Rural (BR) zoning would be "okay" for Highland, as long as specific uses are appropriate for the community. Buildings and businesses should also fit the local feel of the Highland Crossroads.
ON	AGAINST	0	N/A → Nó E-Comments réceived
LISBON	FOR	0	N/A – No E-Comments received

Appendix E



Bureau of Environmental Health

8930 Stanford Boulevard, Columbia, MD 21045 Main: 410-313-2640 | Fax: 410-313-2648 TDD 410-313-2323 | Toll Free 1-866-313-6300 www.hchealth.org Facebook: www.facebook.com/hocohealth

Twitter: HowardCoHealthDep

Maura J. Rossman, M.D., Health Officer

MEMORANDUM

TO:

Amy Gowen, Deputy Director

Department of Planning and Zoning

FROM:

Jeff Williams

Program Supervisor, Well & Septic Program

RE:

Well and Septic conditions, Rural Business Crossroads Areas

DATE:

June 23, 2016

Responding to your inquiry, I have reviewed the available Health Department records of properties in and around the Rural Business Crossroads Areas of Dayton, Lisbon, Highland, and Glenwood. Following is our conclusion:

Lisbon

- The downtown Lisbon area contains many challenging properties for private water supply and onsite sewage disposal. The main challenge being that the lots are typically very small, which restricts available area for well and sewage placement that meet all regulatory setback distances. Furthermore, the limited lot area restricts the area available for disposal trenches, preventing development of larger homes or businesses and limits available repair area for future replacement systems.
- There is a known plume of VOCs from an underground fuel tank release several decades ago at 15943 Frederick Rd. There are several monitoring wells in the area that are tested quarterly by MDE and several affected properties had water treatment systems installed.
- There have been several properties in the downtown Lisbon area that have had repair sewage disposal systems installed. For the most part, the original systems failed due to age.

<u>Dayton</u>

- Of the available property files, there were no records of low yielding wells or well contamination issues.
- There have been some repair sewage disposal system installations, but they were
 mostly due to the age of the original system and not indicative of generally poor soil in
 the region.

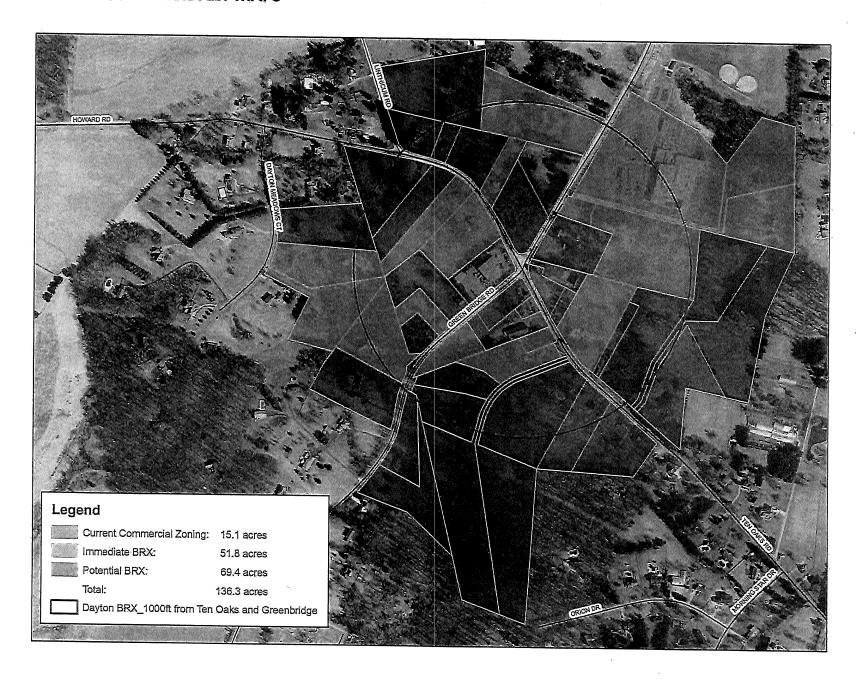
Appendix E

Highland

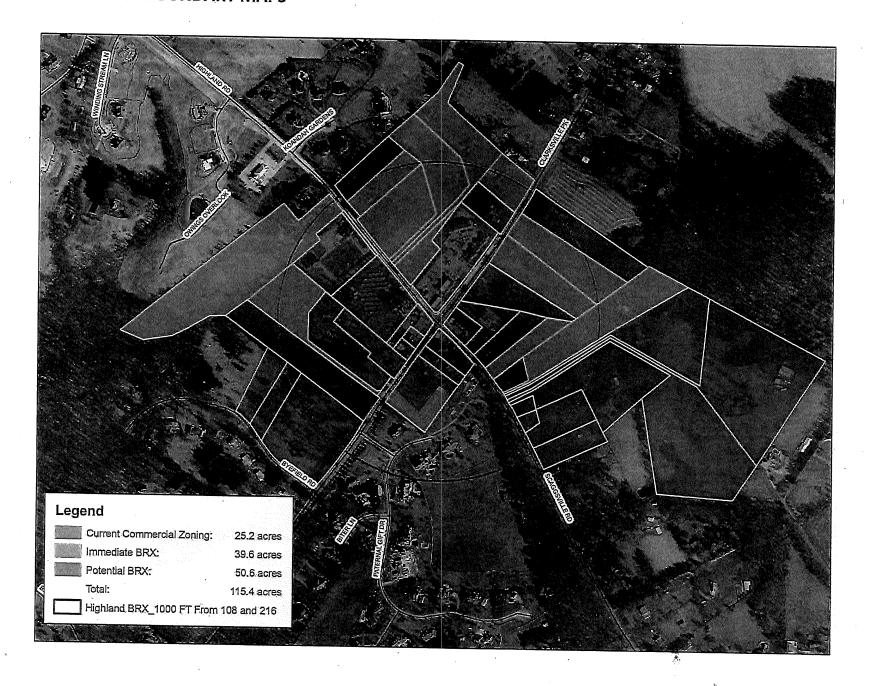
- The available records indicate a few properties along Scaggsville Road to the south of the Crossroads that had replacement wells drilled due to low yield in the original wells. Several other wells in the area had yields above 10 gallons per minute, so there does not appear to be a regional problem with water supply.
- There have been some repair sewage disposal system installations, but they were mostly due to the age of the original system and not indicative of generally poor soil in the region.

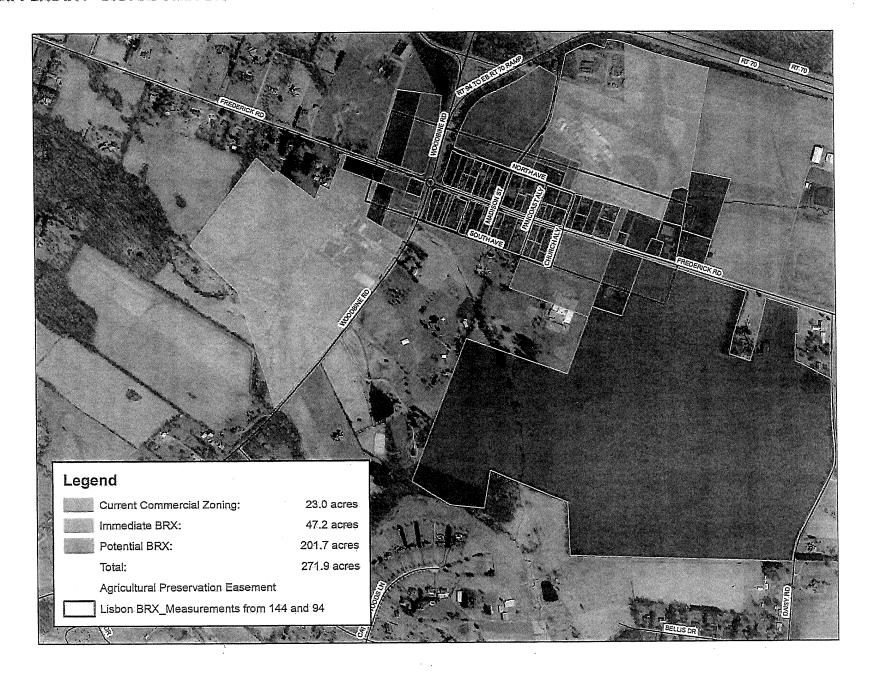
Glenwood

- Of the existing businesses in the area, the inwood Shopping Center has had some issues
 with their existing sewage disposal system, but that appears to have been caused by the
 volume and strength of the wastewater, not indicative of a problem with the soil in the
 region.
- Glenwood Station has discovered, through testing, that they have elevated levels of Sodium, Chloride, and Total Dissolved Solids likely due to road salt contamination.
 Elevated levels have also been detected at Western Regional Park. We have no testing information for those constituents at the other businesses in the crossroads area.









1 2			SECTION 117.1: BR (Business: Rural) District
3	A.	Purp	OĞŜĜ⊧
4 5 6 7 8		The I agric oppo	BR District is established to allow the development of businesses which will support the ultural industry, serve the needs of the rural residential and farming communities, and provide rtunity for a combination of business and industrial uses not otherwise permitted in the rural arease County.
9 10 11 12 13 14		exam requir BR D	opriate locations for the land uses allowed in the BR District depend on factors, which are best ined through review of a particular site. Therefore, the BR District is a floating zone, which res the submission of a Preliminary Development Plan for a particular site. It is intended that the district be applied at a particular location only if found to be appropriate with respect to road and compatibility with neighboring land uses.
16 17	В.	Crite	ria
18 19		The B	R District may be established at a particular location if the following criteria are met:
20 21 22		1.	The proposed BR District is within the No Planned Service Area of the Howard County Water and Sewerage Master Plan.
23 24		2.	The proposed BR District has safe road access and at least 60 feet of frontage on:
25			a. A collector or arterial highway or
26 27 28 29 30			b. A local road provided the subject property adjoins a collector or arterial highway and the local road access point is within 400 feet of the collector or arterial highway and there are no intervening residential parcels on the same side of the local road. [[[Council Bill 79-2007 (ZRA 89) Effective 2/5/08]]]
31 32 33 34		3,	A BR District at the proposed location will be compatible with existing land uses in the vicinity of the site.
35 36	C,	Uses Ŗ	Permitted as a Matter of Right
3.7° 3.8.		The fo	llowing uses are permitted as a matter of right, subject to limitations imposed by the preliminary pment criteria.
39 40 41 42 43		1. 2. 3. [[3.	Animal hospital, completely enclosed. Auction facility. BICYCLE SALES AND REPAIRS. Blacksmith shop.]]
14 15 16 17		[[4.	Carnivals and fairs sponsored by and operated on a nonprofit basis for the benefit of charitable, social, civic or educational organizations, subject to the requirements of Section 128.D.3.]]
18 19 10		[[5. [[6. [[7:]]4.	Commercial communication antennas.]] Commercial communication towers with a height of less than 200 feet measured from ground level, subject to the requirements of Section 128,E.2. and 128,E.3.]] Conservation areas, including wildlife and forest preserves, environmental management areas,
1 2 3 4			reforestation areas, and similar uses. Contractor's office and indoor or outdoor storage facility, provided that the maximum lot size for such use shall be ten acres. The types of contractors permitted shall include the following: carpentry, construction, electrical, excavating, exterminating, heating/air conditioning, home

Appendix G - 2013 Comprehensive Zoning Amendments

4		to have a second to the second
1		improvement, landscaping, masonry, painting, paving, plumbing, roofing, septic system
2		installation and maintenance, snow removal, well drilling, and similar uses.
3		[[9.]]6. Convenience [[store]] STORES, not to exceed 4,000 square feet.
4		[[10.]]7. Farm machinery and equipment maintenance, repair and painting facilities.
5		[[11.j]]8. Farm machinery and equipment sales.
6		[[12.]]9. Farm supply store.
7		[[13.]]10. Farmer's [[market or farm stand]] MARKETS AND FARM PRODUCE STANDS.
8		[[14.]]]1. Farming, [[provided that on a lot of less than 40,000 square feet, no fowl other than
9		for the use of the family residing on the lot and no livestock shall be permitted.]]
10		
		11. FARMING, PROVIDED THAT ON A RESIDENTIAL LOT OR PARCEL OF LESS THAN 40,000
11		SQUARE FEET NO LIVESTOCK SHALL BE PERMITTED. HOWEVER, RESIDENTIAL CHICKEN
12		KEEPING IS ALLOWED AS NOTED IN SECTION 128.0.
13		[[15.]]12. Feed or grain mills,
14		[[16.]]13. Firewood sales.
15		#17.14. Gasoline service station, provided the use is indicated on the Preliminary Development Plan
16		approved by the Zoning Board.]
17		[[18.]]44.15. Government [[structure, facility or use.]] STRUCTURES, FACILITIES AND USES,
18		INCLUDING PUBLIC SCHOOLS AND COLLEGES.
19		[[19.]] 15.16. Horse tack and saddlery shop.
20		[[20,]] 16, 17. Lawn and garden equipment sales, service and repair.
21		[[21.]]47.18. Livestock sales and auction markets.
22		18. MOTOR VEHICLE FUELING FACILITY:
23		[[22.]]19. Mulch manufacture.
24		[[23.]]20. Nonprofit [[club, lodge or community hall]]CLUBS, LODGES OR COMMUNITY HALLS.
25		[[24. Offices, business and professional, not to exceed 5,000 square feet of gross floor area.]]
26		[[25.]]21. One dwelling unit per lot improved by a business establishment, FROVIDED THE
27		DWELLING UNIT DOES NOT EXCEED 50% OF THE FLOOR AREA OF THE STRUCTURE. A dwelling
28		which is not within the same structure as the business shall be permitted only on a lot of five
29		or more acres. One square foot of residential space is permitted for each square
30		FOOT OF COMMERCIAL SPACE AND MUST BE LOCATED WITHIN THE SAME STRUCTURE.
31		[[26.]]22. Processing and storage of agricultural products, including grain, fruit, vegetables,
32		meat or animal products.
33		[[27.]]23. Religious [[activities, structures used primarily for]] FACILITIES, STRUCTURES AND
34		LAND USED PRIMARILY FOR RELIGIOUS ACTIVITIES.
35		[[28,]]24. Restaurant, standard, and beverage establishments including those serving beer, wine,
36		and liquor PROVIDED THE SITE HAS DIRECT ACCESS TO AND FRONTAGE ON A COLLECTOR OR
37		ARTERIAL ROAD DESIGNATED IN THE GENERAL PLAN.
38		[[29.]]25. Retail greenhouse, garden center or nursery.
39		[[30.]]26. Sawmills.
40		[[31.]]27. School bus storage.
41		[[32.]]28. Seasonal sale of Christmas trees or other decorative plant materials, subject to the
42		requirements of Section 128.0.D ₁ [[4.]]
43		[[33. Taxidermy,]]
44		[[34,]]29. Underground pipelines; electric transmission and distribution lines and transformers;
45		telephone, telegraph and CATV lines; mobile transformer units; telephone equipment boxes;
46		and other similar public utility uses not requiring a [[conditional use]] CONDITIONAL USE.
47 40		
48	75	Maria Maria 14
49	р.	Other Principal Permitted Uses
50		Commercial uses other than those listed in Section [[121.C]] 17.1.C may be permitted in the BR
51		[[district]] DISTRICT subject to the following requirements:
52		1. The Zoning Board finds that the use is a [[non-conforming]] NONCONFORMING use that legally
53		existed on the site prior to the property's designation as a BR [[district] DISTRICT],
54		2. The use is defined and described by the approved [[preliminary development]]PRELIMINARY
55		DEVELOPMENT criteria.

Appendix G - 2013 Comprehensive Zoning Amendments

1 2 3 4		The site may be redeveloped to accommodate a redesign of the existing use, including demolition of existing buildings, construction of new buildings, and alterations to parking or driveways. The redevelopment must be shown on the approved [[preliminary development plan]]PRELIMINARY DEVELOPMENT PLAN.
5 6 7 8:		4. The gross floor area of the existing use shall not be expanded by more than 50% [[percent]] over the floor area that legally existed at the time the BR [[district]] DISTRICT was created.
9 10	E.	Accessory Uses
11 12 13		 Any use normally and customarily incidental to any use permitted as a matter of right in this District. Communication towers and antennas WHICH ARE accessory to a principal use on the lot AND
14 15 16 17		WHICH EXCLUSIVELY SERVE THAT USE. Towers are subject to the requirements of [[Sections 128.E.2. and 128.E.3]] SECTION 128.0.E. 3. Retail sale of propage on the site of a principal retail business. 4. Small Wind Energy System, building mounted, subject to the requirements of Section
18 19 20		[[128.M]] 128.0.L. [[[Council Bill 41-2010 (ZRA-129) Effective 10/5/10]]] 5. Accessory Solar Collectors.
21 22	F.	Bulk Régulations
23 24 25 26 27 28 29 30 4 5 6 7 8 9 0 0	G.	(Also see Section 128.0.A, Supplementary Bulk Regulations.) 1. The following maximum limitations shall apply: a. Height
1 2 3 4 5 6 7	V.	 The owner of an interest in a tract of land in Howard County may petition the Zoning Board to designate the property as a BR District. The petition shall include: a. A boundary survey of the property covered by the petition. b. A Preliminary Development Plan of the property covered by the petition. The
8 9 0		Preliminary Development Plan shall show: (1) Existing topography, 100-year floodplain areas and wetland areas. (2) The [[general]] location of proposed points of access to the site.

1 2				(3)	The [[general]] location of proposed landscaped areas and development areas including the approximate acreage of each.
3 4				(4)	The [[general]] location of proposed wells and septic system percolation areas.
5 6 7		2.	The	petition m	ay also include preliminary development criteria that include[[s]] the following
8 9			a.		ted uses. The preliminary development criteria may limit the uses permitted by a subset of those permitted by Section 117.1.C.
10 11			ъ.	Text d	efining an existing commercial use on the site that will continue to be allowed nitted by Section 117.1.D.
12 13			C.		onal bulk or design requirements.
14 15		3.	The	Zoning Bo	ard may grant a petition for a BR District based upon findings that:
16 17			a.	The pr	oposed district will accomplish the purposes of the BR District;
18 19			b.	The sit	e meets the criteria listed in Subsection B of this Section.
20 21 22			c.		ads providing access to the site are appropriate for serving the business-related generated by the proposed district;
23 24 25			d.	Adequathe site	ate sight distance along roads can be provided at proposed points of access to
26 27 28			e,		pposed landscaped area can provide adequate buffering of the permitted uses disting land uses in the vicinity.
29 30		4.	If the	petition is	granted:
31 32 33			a.		ning Board shall, by Decision and Order, approve the Preliminary pment Plan and criteria and shall create a BR District covering the land in the
34 35 36 37			b.		ning Board may in its Decision and Order modify or attach conditions to the nary Development Plan or criteria, stating the reasons for its actions.
38 39 40			C.	approve	of the Preliminary Development Plan and criteria shall be certified as ed by the Zoning Board and a verified copy of the same shall be forwarded to partment of Planning and Zoning and the petitioner.
41 42	H.	Confe	ormane	e with Pre	liminary Development Plan
43 44 45 46		confo	rms sub	stantially t	lan shall be approved for a BR District unless the Site Development Plan of the Preliminary Development Plan, THE DEPARTMENT OF PLANNING AND MINOR MODIFICATIONS TO THE CONFIGURATION OF BUILDINGS OR OTHER
47 48 49 50 51		IMPRO OTHEI ADMII [[Mod	OVEMEN R USES T NISTRAT lification be appro	TS AS LON HAT MIGH TVE AUTHO (18]] to the	G AS THEY DO NOT MOVE CLOSER TO ABUTTING RESIDENTIAL PROPERTIES OR THE ADVERSELY IMPACTED, UNLESS THE ZONING BOARD REVOKES THIS DRITY IN THE DECISION AND ORDER. MORE SIGNIFICANT MODIFICATIONS uses or the development area shown on the Preliminary Development Plan 2 Zoning Board, following the same procedures used for a petition to create a
53 54	Т.	Other	· Právis	ions	

Appendix G - 2013 Comprehensive Zoning Amendments

1	,	All a	ctivities related to the repair and maintenance of motor vehicles or equipment shall take place				
2		within a building.					
3							
4	[]J.	Cond	Conditional Uses				
5							
6			ollowing are conditional uses in the BR District, subject to the detailed requirements for				
7			tional uses given in Section 131. If there is a conflict between this Section and Section 131,				
8		Section	on 131 shall prevail.				
9							
10		1.	Communication Towers (Commercial)				
11		2.	Kennels				
12		3.	Utility Uses, Public				
13		4.	Wrecked Vehicle Storage (Temporary)]]				
14							
15 16	J,	CONDITIONAL USES					
16			. "				
17		CONDITIONAL USES IN THE BR DISTRICT ARE SUBJECT TO THE DETAILED REQUIREMENTS FOR					
18		COND	OITIONAL USES GIVEN IN SECTION 131.0. FOR THE LIST OF PERMITTED CONDITIONAL USES,				
19		REFER	R TO THE CHART IN SECTION 131.0.				
			·				