

INTRODUCED 7/3/17  
PUBLIC HEARING 7/17/17  
COUNCIL ACTION 7/26/17  
EXECUTIVE ACTION 7/27/17  
EFFECTIVE DATE 7/27/17

**County Council of Howard County, Maryland**

2017 Legislative Session

Legislative Day No. 10

Bill No. 58-2017

Introduced by: The Chairperson at the request of the County Executive

AN ACT approving and providing for a multi-year Installment Purchase Agreement by Howard County, Maryland to acquire development rights in approximately 61.52 acres of agricultural land located on Manor Lane, Ellicott City, Howard County, Maryland, from The Trust FBO Thomas Lee Carroll, et al, or any other owner thereof for a maximum purchase price of \$1,955,200.00 or, if less, not more than \$31,780.80 per acre or portion thereof, rounded to the next highest \$100, plus interest on the deferred portion of such purchase price; providing that the County's obligation to pay such purchase price and interest on the deferred portion of such purchase price shall be a full faith and credit general obligation of the County; providing for the levying of taxes for such payments; authorizing the County Executive to modify such Agreement; and providing for and determining various matters in connection therewith.

Introduced and read first time July 3, 2017. Ordered posted and hearing scheduled.  
By order Jessica Feldmark  
Jessica Feldmark, Administrator

Having been posted and notice of time & place of hearing & title of Bill having been published according to Charter, the Bill was read for a second time at a public hearing on July 17, 2017.  
By order Jessica Feldmark  
Jessica Feldmark, Administrator

This Bill was read the third time on July 26 2017 and Passed , Passed with amendments \_\_\_\_\_, Failed \_\_\_\_\_.  
By order Jessica Feldmark  
Jessica Feldmark, Administrator

Sealed with the County Seal and presented to the County Executive for approval this 26<sup>th</sup> day of July, 2017 at 2 a.m. p.m.  
By order Jessica Feldmark  
Jessica Feldmark, Administrator

Approved by the County Executive July 27, 2017  
Allan H. Kittleman  
Allan H. Kittleman, County Executive

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN SMALL CAPITALS indicates additions to existing law; Strike-out indicates material deleted by amendment; Underlining indicates material added by amendment.

**Recitals**

1  
2           In accordance with the provisions of Article VI of the Charter of Howard County (the  
3 “Charter”), Howard County, Maryland (the “County”) has included in its Capital Budget for fiscal  
4 year 2017 a capital project (Project No. G-0163) permitting the County to enter into installment  
5 purchase agreements to acquire development rights in agricultural lands located within the County,  
6 which Capital Budget was adopted by the County Council of Howard County (the “County  
7 Council”) in accordance with the Charter.

8           Section 612 of the Charter provides that “any contract, lease or other obligation requiring the  
9 payment of funds from appropriations of a later fiscal year shall be made or approved by ordinance”,  
10 and Section 616 of the Charter provides that evidences of indebtedness may be sold by private  
11 negotiated sale if the County Council shall find and determine that it is not practical to sell such  
12 evidences of indebtedness at public sale; and pursuant to (a) Article VI of the Charter, (b) Sections  
13 15.500 to 15.521, inclusive, of the Howard County Code (the “Agricultural Land Preservation Act”)  
14 and (c) Council Bill No. 31-2013, enacted on May 31, 2013 and effective on July 31, 2013 or  
15 Council Bill No. 47-2017, enacted on June 1, 2017 and effective on August 1, 2017 ( whichever is  
16 then in effect, the “Authorizing Act”), the County has been authorized and empowered to enter into  
17 such installment purchase agreements for an aggregate purchase price of not more than  
18 \$29,801,632, plus interest thereon.

19           The Authorizing Act provides that the County Council, by an ordinance or ordinances  
20 adopted from time to time in accordance with Section 612 of the Charter and other applicable  
21 provisions of law, shall approve and provide for (a) the acquisition of the development rights in each  
22 particular parcel of agricultural property which is to be the subject of an installment purchase  
23 agreement, (b) the form and content of each installment purchase agreement, including, without  
24 limitation, (i) the aggregate purchase price thereunder (or the maximum aggregate purchase price and  
25 the method of determining the final purchase price subject to such limitation) and the date of  
26 payments of installments of the purchase price (not exceeding twenty years from the date of  
27 execution and delivery of such installment purchase agreement), (ii) the interest rate or rates per

1 annum (or the method of determining such rate or rates) payable on any such installment purchase  
2 agreement from time to time, and (iii) the required signatures on such documents.

3 The County has now determined to enter into an Installment Purchase Agreement with The  
4 Trust FBO Thomas Lee Carroll, et al, or any other person who is or becomes the owner of all or any  
5 portion of the Land (hereinafter defined) prior to execution and delivery of such Agreement, in order  
6 to acquire the development rights in approximately 61.52 acres, more or less, of agricultural  
7 land located on Manor Lane, Ellicott City, Howard County, Maryland (the "Land") for an  
8 aggregate purchase price not in excess of \$1,955,200.00 plus interest on the unpaid balance of  
9 such purchase price, as hereinafter provided. The actual amount of the purchase price shall be equal  
10 to the lesser of such maximum amount or not more than \$31,780.80 times the number of acres in  
11 such land, rounded to the next highest \$100.00, all upon the terms and conditions hereinafter set  
12 forth.

13 **Now, therefore:**

14 **Section 1. Be it enacted by the County Council of Howard County, Maryland,**

15 (a) That Howard County, Maryland (the "County") is authorized to enter into an  
16 Installment Purchase Agreement (the "Installment Purchase Agreement") with The Trust FBO  
17 Thomas Lee Carroll, et al, or any other person who is or becomes the owner of all or any portion of  
18 the Land prior to the execution and delivery of the Installment Purchase Agreement (the "Seller"), in  
19 order to acquire the development rights in the Land as part of Capital Project No. G-0163, for an  
20 aggregate purchase price not in excess of \$1,955,200.00 (the "Purchase Price"), plus interest on the  
21 Deferred Purchase Price (hereinafter defined) as hereinafter provided; provided that the actual  
22 amount of the Purchase Price shall be equal to the lesser of such maximum amount not more than  
23 \$31,780.80 multiplied by the number of acres in the Land, rounded to the next highest \$100.00.

24 (b) The Installment Purchase Agreement shall be in substantially the form attached  
25 as Exhibit I hereto. Such form of Installment Purchase Agreement is incorporated herein by  
26 reference and in such form the Installment Purchase Agreement is hereby approved as to form and

1 content. The Installment Purchase Agreement shall be dated as of the date of execution and delivery  
2 thereof by the County and the Seller (the "Closing Date").

3 (c) A portion of the Purchase Price equal to 5% of the total Purchase Price shall be  
4 paid to the Seller on the Closing Date. The balance of the Purchase Price (the "Deferred Purchase  
5 Price") shall be paid to the Seller or its assignee in twenty (20) equal annual installments beginning  
6 on August 15, 2018, and continuing on August 15 of each year thereafter to and including August 15,  
7 2037. If the Closing Date is on or after August 1, 2018, then the first annual installment shall be  
8 payable on the first interest payment date after the Closing Date.

9 (d) Interest on the unpaid balance of the Deferred Purchase Price shall accrue from  
10 the Closing Date and shall be payable semiannually on February 15 and August 15 in each year,  
11 commencing on the first of such dates to follow the Closing Date and continuing to and including the  
12 date of payment of the final installment of the Deferred Purchase Price at the interest rate of 2.1937%  
13 per annum. Interest shall be calculated on the basis of a 360-day year of twelve 30-day months.

14 (e) The County's obligation to pay the Deferred Purchase Price under the  
15 Installment Purchase Agreement and to pay interest thereon is and shall be a general obligation of the  
16 County and is and shall be made upon its full faith and credit.

17 **Section 2. Be it further enacted by the County Council of Howard County, Maryland,**

18 That it is hereby found and determined that:

19 (a) The acquisition of the development rights in the Land as set forth in Section 1 of  
20 this Ordinance and in the form of the Installment Purchase Agreement attached hereto is in the best  
21 interest of the County.

22 (b) The Installment Purchase Agreement is a contract providing for the payment of  
23 funds at a time beyond the fiscal year in which it is made and requires the payment of funds from  
24 appropriations of later fiscal years.

25 (c) Funds for the payment of the Purchase Price under the Installment Purchase  
26 Agreement are included in the Capital Budget as part of Project No. G-0163.

1 (d) The development rights in the Land shall be acquired by the County and  
2 extinguished and the covenants in the Deed of Agricultural Land Preservation shall remain on the  
3 Land in perpetuity.

4 (e) The Purchase Price is within the legal limitation on the indebtedness of the  
5 County as set forth in Article VI of the Charter.

6 (f) The cost of acquiring the development rights in the Land is equal to the  
7 Purchase Price.

8 (g) The Purchase Price was established by the Agricultural Land Preservation  
9 Board in accordance with the provisions of the Agricultural Land Preservation Act and agreed to by  
10 the Seller.

11 **Section 3. Be it further enacted by the County Council of Howard County, Maryland,**

12 That upon agreement with the Seller, the Installment Purchase Agreement shall be signed by the  
13 County Executive of the County (the "County Executive") by his manual signature, and the  
14 Installment Purchase Agreement shall bear the corporate seal of the County, attested by the manual  
15 signature of the Chief Administrative Officer of the County (the "Chief Administrative Officer"). In  
16 the event that any officer whose signature shall appear on the Installment Purchase Agreement shall  
17 cease to be such officer before the delivery of the Installment Purchase Agreement, such signature  
18 shall nevertheless be valid and sufficient for all purposes, the same as if such officer had remained in  
19 office until delivery.

20 **Section 4. And be it further enacted by the County Council of Howard County,**

21 **Maryland,** That the County Executive is hereby authorized, prior to execution and delivery of the  
22 Installment Purchase Agreement, to make such changes or modifications in the form of the  
23 Installment Purchase Agreement attached hereto and incorporated herein by reference as may be  
24 required or deemed appropriate by him in order to accomplish the purpose of the transactions  
25 authorized by this Ordinance; provided that such changes shall be within the scope of the  
26 transactions authorized by this Ordinance; and the execution of the Installment Purchase Agreement  
27 by the County Executive shall be conclusive evidence of the approval by the County Executive of all

1 changes or modifications in the form of the Installment Purchase Agreement and the due execution  
2 of the Installment Purchase Agreement on behalf of the County, and the Installment Purchase  
3 Agreement shall thereupon become binding upon the County in accordance with its terms, as  
4 authorized by Article VI of the Charter, Sections 15.500 to 15.521, inclusive, of the Howard County  
5 Code and the Authorizing Act (collectively, the "Enabling Legislation"), and as provided for in this  
6 Ordinance.

7 **Section 5. Be it further enacted by the County Council of Howard County, Maryland,**

8 That the County Executive, the Chief Administrative Officer, the Director of Finance and other  
9 officials of the County are hereby authorized and empowered to do all such acts and things and to  
10 execute, acknowledge, seal and deliver such documents and certificates, as the County Executive  
11 may determine to be necessary to carry out and comply with the provisions of this Ordinance subject  
12 to the limitations set forth in the Enabling Legislation and any limitations set forth in this Ordinance.

13 **Section 6. Be it further enacted by the County Council of Howard County, Maryland,**

14 That Manufacturers and Traders Trust Company is hereby designated and appointed as registrar and  
15 paying agent for the Installment Purchase Agreement (the "Registrar"). The Registrar shall maintain  
16 or cause to be maintained books of the County for the registration and transfer of ownership of the  
17 Installment Purchase Agreement. In addition, the County may from time to time, designate and  
18 appoint the Department of Finance of the County, any officer or employee of the County or one or  
19 more banks, trust companies, corporations or other financial institutions to act as a substitute or  
20 alternate registrar or paying agent for the Installment Purchase Agreement, and any such substitute or  
21 alternate shall be deemed to be the Registrar or an alternate Registrar for all purposes specified in the  
22 resolution appointing such substitute or alternate. Any such appointment shall be made by the  
23 County Council by resolution; and the exercise of such power of appointment, no matter how often,  
24 shall not be an exhaustion thereof.

25 **Section 7. Be if further enacted by the County Council of Howard County, Maryland,**

26 That for the purpose of paying the installments of the Purchase Price when due and payable and the  
27 interest on the unpaid portion of the Deferred Purchase Price when due and payable, there is hereby

1 levied and there shall hereafter be levied in each fiscal year that any portion of the Purchase Price  
2 payable under the Installment Purchase Agreement remains outstanding, ad valorem taxes on real  
3 and tangible personal property and intangible property subject to taxation by the County without  
4 limitation of rate or amount and, in addition, upon such other intangible property as may be subject  
5 to taxation by the County within limitations prescribed by law, in an amount sufficient, together with  
6 the portion of the transfer tax imposed on transfers of real property in Howard County which is  
7 dedicated to agricultural land preservation and other available funds, to pay any installment of the  
8 Purchase Price under the Installment Purchase Agreement maturing during the succeeding year and  
9 to pay the annual interest on the outstanding balance of the Deferred Purchase Price until the total  
10 Purchase Price under the Installment Purchase Agreement and such interest have been paid in full;  
11 and the full faith and credit and the unlimited taxing power of the County are hereby irrevocably  
12 pledged to the punctual payment of the Purchase Price under the Installment Purchase Agreement  
13 and the interest on the unpaid balance of the Deferred Purchase Price as and when the same  
14 respectively become due and payable.

15 **Section 8. Be it further enacted by the County Council of Howard County, Maryland,**  
16 That this Ordinance shall take effect on the date of its enactment.

EXHIBIT I

FORM OF INSTALLMENT PURCHASE AGREEMENT



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THE TRUST FBO THOMAS LEE CARROLL, ET AL

the Seller

and

HOWARD COUNTY, MARYLAND

the County

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INSTALLMENT PURCHASE AGREEMENT  
(Agreement No. 201\_\_ - \_\_)

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INSTALLMENT PURCHASE AGREEMENT

(Agreement No. 201\_\_ - \_\_)

THIS INSTALLMENT PURCHASE AGREEMENT is made as of the \_\_\_\_ day of \_\_\_\_\_, 201\_\_ between the THE TRUST FBO THOMAS LEE CARROLL, ET AL (the "Seller"), and HOWARD COUNTY, MARYLAND, a body corporate and politic of the State of Maryland (the "County").

RECITALS

A. Pursuant to and in accordance with Sections 15.501 to 15.510, inclusive, of the Howard County Code, as amended, the County is authorized to protect and enhance agricultural land in Howard County, Maryland by purchasing the development rights (as defined therein) in agricultural lands located within the County.

B. The Seller is the owner in fee simple of certain agricultural real property located in Howard County, Maryland and more particularly described in Exhibit B hereto (the "Land"). The Seller has offered to sell to the County the Seller's development rights in the Land and the County has accepted such offer, all upon and subject to the conditions set forth in this Agreement.

C. The total purchase price payable for the Seller's development rights shall be \$\_\_\_\_\_ (the "Total Purchase Price"). A portion of the Total Purchase Price in the amount of \$\_\_\_\_\_ shall be paid to the Seller on the date hereof, and the balance of the Total Purchase Price in the amount of \$\_\_\_\_\_ (the "Deferred Purchase Price") shall be payable to the Seller in 20 annual installments as provided herein.

D. The County will receive the Seller's development rights in the Land for conservation purposes, which includes the preservation of farm land, forest land and open space, pursuant to the County's conservation policy and to enhance agriculture in Howard County and protect natural and ecological resources.

E. Except for the limited transferability described in the Deed of Easement referred to herein, the transfer by the Seller of its development rights in the Land shall be in perpetuity.

AGREEMENTS

NOW, THEREFORE, in consideration of the foregoing and of the mutual covenants and agreements hereinafter set forth, and for other good and valuable consideration, the receipt and sufficiency whereof are hereby acknowledged, the Seller and the County hereby agree as follows:

ARTICLE I  
DEFINITIONS

SECTION 1.1. Definitions. As used in this Agreement, the following terms have the following meanings, unless the context clearly indicates a different meaning:

“Agricultural Use” means farming and includes:

- (1) Dairying, pasturage, growing crops, bee keeping, horticulture, floriculture, orchards, plant nurseries, viticulture, silviculture, aquaculture, and animal and poultry husbandry;
- (2) The breeding, raising, training and general care of livestock for uses other than food, such as sport or show purposes;
- (3) Construction and maintenance of barns, silos and other similar structures, the use of farm machinery, the primary processing or agricultural products and the sale of agricultural products produced on the Land; and
- (4) Other uses directly related to or as an accessory use of the Land for farming and agricultural purposes.

“Approval Ordinance” means Council Bill No. \_\_-2017, passed by the County Council at a regular meeting duly called and held on \_\_\_\_\_, 2017 and approved by the County Executive and effective on \_\_\_\_\_, 2017

“Business Day” or “business day” means a day on which (a) banks located in each of the cities in which the principal office of the County or the Registrar is located are not required or authorized by law or executive order to close for business, and (b) The New York Stock Exchange is not closed.

“Closing Date” means the date of this Agreement, which is the date of execution and delivery of this Agreement by the parties hereto.

“Code” means the Internal Revenue Code of 1986, as amended. Each reference to the Code herein shall be deemed to include the United States Treasury Regulations in effect or proposed from time to time with respect thereto.

“County” means Howard County, Maryland, a body corporate and politic and a political subdivision created and existing under and by virtue of the Constitution and laws of the State, its successors and assigns.

“County Council” means the County Council of Howard County, Maryland.

“County Executive” means the County Executive of Howard County, Maryland.

“Deed of Easement” means the Deed of Agricultural Land Preservation Easement dated the Closing Date from the Seller to the County, which shall convey the Development Rights to the County in perpetuity. The Deed of Easement shall be substantially in the form attached hereto as Exhibit A and made a part hereof.

“Deferred Purchase Price” means \$ \_\_\_\_\_, the deferred portion of the Total Purchase Price to be paid by the County to the Registered Owner in accordance with this Agreement.

“Development Rights” means the rights of the Seller in the Land to develop the Land for any purpose other than Agricultural Uses. “Development Rights” shall include, but not be limited to, the right to use the Land for industrial or commercial uses, for residential purposes (except as set forth in Sections 15.500 to 15.521, inclusive, of the Howard County Code, as amended), or the storage or depositing of trash, junk, rubbish or debris.

“Enabling Legislation” means, collectively, (1) Article VI of the Howard County Charter, (2) Sections 15.500 to 15.521, inclusive, of the Howard County Code, as amended, and (3) [Council Bill No. 31-2013, passed by the County Council on May 23, 2013, approved by the County Executive and enacted on May 31, 2013 and effective on July 31, 2013.] [Council Bill No. 47-2017, passed by the County Council on May 24, 2017, approved by the County Executive and enacted on June 1, 2017, and effective on August 1, 2017.]

“Interest Payment Date” means February 15 and August 15 in each year, commencing \_\_\_\_\_, 201\_\_.

“Land” means the tract of land located in Howard County, Maryland, containing approximately \_\_\_ acres, and more particularly described in Exhibit B attached hereto and made a part thereof; provided, however, that if any lot is released from the encumbrance of the Deed of Easement in accordance with the terms hereof, such lot so released shall not thereafter be considered to be part of the Land.

“Permitted Encumbrances” means the encumbrances listed on Exhibit C attached hereto and made a part hereof and any encumbrances on or with respect to the Land or any portion thereof hereafter approved by the County.

“Person” or “person” means any natural person, firm, association, corporation, company, trust, partnership, public body or other entity.

“Registered Owner” means the registered owner of this Agreement as shown on the registration books maintained by the Registrar.

“Registrar” means Manufacturers and Traders Trust Company, a New York banking corporation, or any other person hereafter appointed by the County to act as Registrar and paying agent for this Agreement.

“Seller” means the The Trust FBO Thomas Lee Carroll, et al, and its successors and assigns.

“State” means the State of Maryland.

“Total Purchase Price” means \$ \_\_\_\_\_, the total purchase price to be paid by the County to the Registered Owner in accordance with this Agreement.

SECTION 1.2. Rules of Construction. The words “hereof”, “herein”, “hereunder”, “hereto”, and other words of similar import refer to this Agreement in its entirety.

The terms “agree” and “agreements” contained herein are intended to include and mean “covenant” and “covenants”.

References to Articles, Sections, and other subdivisions of this Agreement are to the designated Articles, Sections, and other subdivisions of this Agreement.

The headings of this Agreement are for convenience only and shall not define or limit the provisions hereof.

All references made (a) in the neuter, masculine or feminine gender shall be deemed to have been made in all such genders, and (b) in the singular or plural number shall be deemed to have been made, respectively, in the plural or singular number as well.

## ARTICLE II SALE AND PURCHASE OF DEVELOPMENT RIGHTS

SECTION 2.1. Agreement to Sell and Purchase Development Rights. The Seller agrees to sell the Development Rights to the County and the County agrees to purchase the Development Rights from the Seller on the date hereof for a purchase price of \$ \_\_\_\_\_ (the “Total Purchase Price”).

SECTION 2.2. Delivery of Deed of Easement. In order to evidence the sale of the Development Rights to the County, the Seller shall execute and deliver to the County on the Closing Date the Deed of Easement in the form attached hereto as Exhibit A and made a part hereof. The Deed of Easement shall be recorded among the Land Records of Howard County, Maryland.

## ARTICLE III PAYMENT OF TOTAL PURCHASE PRICE

SECTION 3.1. Payment of Total Purchase Price.

(a) The County shall pay a portion of the Total Purchase Price in the amount of \$ \_\_\_\_\_ to the Seller on the Closing Date and shall pay the Deferred Purchase Price to the Registered Owner in 20 equal installments of \$ \_\_\_\_\_ on August 15, 2018 and on the same day of each year thereafter to and including August 15, 2037.

(b) Interest on the unpaid balance of the Deferred Purchase Price shall accrue from the date hereof and shall be payable to the Registered Owner on [February 15] [August 15], 201\_\_ and semiannually thereafter on February 15 and August 15 in each year to and including August 15, 2036 at the rate of 2.1937% per annum. Interest shall be calculated on the basis of a 360-day year of twelve 30-day months. No interest shall be payable on the portion of the Total Purchase Price payable on the Closing Date.

(c) The Total Purchase Price and the interest on the unpaid balance of the Deferred Purchase Price are payable in lawful money of the United States of America, at the time of payment.

(d) Payment of interest on the unpaid balance of the Deferred Purchase Price and payments of the annual installments of the Deferred Purchase Price shall be made by the County on each Interest Payment Date to the Registrar. The Registrar shall forward all such payments (other than the final installment of the Deferred Purchase Price) to the person appearing on the books of the County maintained by the Registrar as the Registered Owner, by check or draft mailed to the Registered Owner at the address of the Registered Owner as it appears on such registration books or, if the Registered Owner is a trustee who has issued certificates of participation in this Agreement, by wire transfer to such Registered Owner to the bank account number on file with the Registrar on the tenth day before the applicable Interest Payment Date, or if such tenth day is not a Business Day, the Business Day next preceding such day. The final installment of the Deferred Purchase Price shall be paid by the Registrar to the Registered Owner upon presentation and surrender of this Agreement at the office of the Registrar.

(e) The County's obligation to make payments of the Total Purchase Price hereunder and to pay interest on the unpaid balance of the Deferred Purchase Price is a general obligation of the County, and the full faith and credit and the unlimited taxing power of the County are irrevocably pledged to the punctual payment of the Deferred Purchase Price and the interest on the unpaid balance of the Deferred Purchase Price as and when the same respectively become due and payable.

(f) Notwithstanding any other provision of this Agreement, if the Registered Owner assigns its right, title and interest in and to this Agreement to a trustee in connection with the creation of a trust by such Registered Owner and the issuance of certificates of participation in this Agreement by such trustee, such trustee shall be, and shall be listed on the registration books maintained by the Registrar as, the Registered Owner of this Agreement, and all payments to be made under this Agreement after the creation of such trust shall be made directly to such trustee.

### SECTION 3.2. Registration and Transfer of this Agreement.

(a) Until the Deferred Purchase Price and all interest thereon have been paid in full, the County shall maintain and keep at the offices of the Registrar, registration books for the registration and transfer of this Agreement; and upon presentation of this Agreement for such purpose at the offices of the Registrar, the Registrar shall register or cause to be registered on such registration books, and permit to be transferred thereon, under such reasonable regulations as the County or the Registrar may prescribe, the ownership of this Agreement.

(b) The original Seller is the original Registered Owner. This Agreement shall be transferable only upon the books of the County maintained for such purpose by the Registrar, at the written request of the Registered Owner as then shown on such registration books or its attorney duly authorized in writing, upon presentation and surrender thereof, together with a written instrument of transfer substantially in the form attached hereto as Exhibit D, or as may otherwise be



satisfactory to and approved by the Registrar in writing, duly executed by the Registered Owner or its attorney duly authorized in writing. Upon the surrender for transfer of this Agreement, the Registrar shall complete the Schedule of Transferees attached hereto as Exhibit E with the name, address and tax identification number of the transferee Registered Owner, the date of the transfer and the outstanding principal balance of the Deferred Purchase Price as of the date of transfer; provided, however, that if there is any conflict between the information set forth in Exhibit E hereto and the registration books maintained by the Registrar, the information shown on such registration books shall control.

The County and the Registrar may deem and treat the person in whose name this Agreement is registered upon the books of the County maintained by the Registrar as the absolute owner of this Agreement, whether any payments hereunder shall be overdue or not, for the purpose of receiving payment of, or on account of, the Deferred Purchase Price and interest thereon and for all other purposes, and all such payments so made to any such Registered Owner or upon its order shall be valid and effectual to satisfy and discharge the liability upon this Agreement to the extent of the sum or sums so paid, and neither the County nor the Registrar shall be affected by any notice to the contrary.

For every registration of transfer of this Agreement, the County or the Registrar may make a charge sufficient to reimburse themselves for any tax or other governmental charge required to be paid with respect to such exchange or transfer, which sum or sums shall be paid by the person requesting such transfer as a condition precedent to the exercise of the privilege of registering such transfer.

SECTION 3.3. Mutilated, Lost, Stolen or Destroyed Agreement. In the event that this Agreement is mutilated, lost, stolen or destroyed, the County and the Registered Owner (as then shown on the registration books maintained by the Registrar) shall execute a substitute for this Agreement having the same terms as that of this Agreement mutilated, lost, stolen or destroyed; provided that, in the case of any mutilated Agreement, such mutilated Agreement shall first be surrendered to the Registrar, and, in the case of any lost, stolen or destroyed Agreement there shall be first furnished to the County and the Registrar evidence of such loss, theft or destruction satisfactory to the County and the Registrar, together with indemnity satisfactory to each of them in their sole discretion. The County and the Registrar may charge the Registered Owner requesting such new Agreement their expenses and reasonable fees, if any, in this connection. If after the delivery of such substitute Agreement, a bona fide purchaser of the original Agreement (in lieu of which such substitute Agreement was issued) presents for payment such original Agreement, the County and the Registrar shall be entitled to recover such substitute Agreement from the person to whom it was delivered or any other person who receives delivery thereof, except a bona fide purchaser, and shall be entitled to recover upon the security or indemnity provided therefor or otherwise to the extent of any loss, damage, cost or expense incurred by the County and the Registrar in connection therewith.

ARTICLE IV  
REPRESENTATIONS AND WARRANTIES

SECTION 4.1. Representations and Warranties of the County. The County makes the following representations and warranties:

(a) The County is a body corporate and politic and a political subdivision of the State of Maryland.

(b) The County has the necessary power and authority to acquire the Development Rights, to enter into this Agreement, to perform and observe the covenants and agreements on its part contained in this Agreement and to carry out and consummate all transactions contemplated hereby. By proper action, the County has duly authorized the execution and delivery of this Agreement.

(c) The Enabling Legislation and the Approval Ordinance authorize the County to enter into this Agreement, and this Agreement has been duly and properly authorized, executed, sealed and delivered by the County, constitutes the valid and legally binding obligation of the County, and is enforceable against the County in accordance with its terms.

(d) There are no proceedings pending before any court or administrative agency which may affect the authority of the County to enter into this Agreement.

SECTION 4.2. Representations and Warranties of the Original Seller. The original Seller makes the following representations and warranties with respect to itself, but not with respect to any transferee Registered Owner:

(a) The Seller has full power and authority to execute and deliver this Agreement and the Deed of Easement, and to incur and perform the obligations provided for herein and therein. No consent or approval of any person or public authority or regulatory body is required as a condition to the validity or enforceability of this Agreement or the Deed of Easement, or, if required, the same has been duly obtained.

(b) This Agreement and the Deed of Easement have been duly and properly executed by the Seller, constitute valid and legally binding obligations of the Seller, and are fully enforceable against the Seller in accordance with their respective terms.

(c) There is no litigation or proceeding pending or, so far as the Seller knows, threatened before any court or administrative agency which, in the opinion of the Seller, will materially adversely affect the authority of the Seller to enter into, or the validity or enforceability of, this Agreement or the Deed of Easement.

(d) There is (i) no provision of any existing mortgage, indenture, contract or agreement binding on the Seller or affecting the Land, and (ii) to the knowledge of the Seller, no provision of law or order of court binding upon the Seller or affecting the Land, which would conflict with or in any way prevent the execution, delivery, or performance of the terms of this

Agreement or the Deed of Easement, or which would be in default or violated as a result of such execution, delivery or performance, or for which adequate consents, waivers or, if necessary, subordinations, have not been obtained.

(e) The Seller is the sole owner and lawfully seized of a fee simple estate in the Land and have the right to grant and convey the easement conveyed pursuant to the Deed of Easement. Further, there exist no liens, security interests or other encumbrances on or with respect to the Land (other than Permitted Encumbrances), and the Seller specially warrants and will defend the County's right, title and interest in and to the easement granted under the Deed of Easement.

(f) The Seller is not a nonresident alien of the United States of America for purposes of federal income taxation.

The representations in subsection (f) above are made under penalties of perjury and the information contained therein may be disclosed by the County to the Internal Revenue Service. The Seller acknowledges that any false statement in such subsection could be punished by fine, imprisonment or both.

ARTICLE V  
PROVISIONS RELATING TO EXCLUSION  
OF INTEREST FROM INCOME FOR FEDERAL INCOME TAXATION

SECTION 5.1. Intent of County and Tax Covenant of County. The County intends that the interest payable under this Agreement shall not be includible in the gross income of the Registered Owner for purposes of federal income taxation pursuant to Section 148 of the Code. Accordingly, the County shall not knowingly take or permit to be taken any other action or actions or omit or fail to take any action, which would cause this Agreement to be an "arbitrage bond" within the meaning of Section 148 of the Code, or which would otherwise cause interest payable under this Agreement to become includible in the gross income of any Registered Owner for purposes of federal income taxation pursuant to Section 148 of the Code.

SECTION 5.2. Acknowledgment of Seller with Regard to Tax Consequences of Transaction. The Seller has received an opinion from Miles & Stockbridge P.C., Bond Counsel, dated the Closing Date, to the effect that under existing laws, regulations, rulings and decisions, interest payable under this Agreement is not includible in the gross income of the Seller for federal income tax purposes, which opinion assumes continuous compliance with certain covenants in the Tax Certificate and Compliance Agreement to be executed and delivered by the County on the Closing Date and is otherwise limited in accordance with its terms. The Seller acknowledges that it has made its own independent investigation and has consulted with attorneys, accountants and others selected by it in its sole discretion with respect to all other tax considerations related to the transaction contemplated hereby (including, but not limited to, installment sales treatment under Section 453 of the Code, charitable contribution deductions under Section 170 of the Code, and federal estate tax implications); and the Seller certifies that it has not looked to or relied upon the County or any of its officials, agents or employees, or to Bond Counsel, with respect to any of such matters.

ARTICLE VI  
THE REGISTRAR

SECTION 6.1. Appointment of Registrar. Manufacturers and Traders Trust Company, a New York banking corporation, is hereby designated and appointed to act as Registrar for this Agreement.

SECTION 6.2. Ownership of Agreement. The Registrar, in its individual capacity or as trustee for holders of participation interests in this Agreement, may in good faith buy, sell, own and hold this Agreement, and may join in any action which any Registered Owner may be entitled to take with like effect as if it did not act as Registrar hereunder. The Registrar, in its individual capacity, either as principal or agent, may also engage in or be interested in any financial or other transaction with the County and may act as depository, trustee or agent for other obligations of the County as freely as if it did not act in any capacity hereunder.

SECTION 6.3. Removal of Registrar and Appointment of Successor Registrar. The County shall have the right, subject to the terms of any agreement with the Registrar, to remove the Registrar at any time by filing with the registrar to be removed, and with the Registered Owner, an instrument in writing. Notwithstanding the foregoing, such removal shall not be effective until a successor Registrar has assumed the Registrar's duties hereunder.

SECTION 6.4. Qualifications of Successor Registrar. Any successor Registrar shall be either (a) the Department of Finance of the County, (b) an officer or employee of the County, or (c) a bank, trust company or other financial institution duly organized under the laws of the United States or any state or territory thereof which is authorized by law and permitted under the laws of the State to perform all the duties imposed upon it as Registrar by this Agreement.

SECTION 6.5. Successor by Merger or Consolidation. If the Registrar is a bank, trust company or other financial institution, any institution or corporation into which the Registrar hereunder may be merged or converted or with which it may be consolidated, or any corporation resulting from any merger or consolidation to which the Registrar hereunder shall be a party or any institution or corporation succeeding to the corporate trust business (if any) of the Registrar, shall be the successor Registrar under this agreement, without the execution or filing of any paper or any further act on the part of the parties hereto, anything in this Agreement to the contrary notwithstanding.

ARTICLE VII  
MISCELLANEOUS

SECTION 7.1. Successors of County. In the event of the dissolution of the County, all the covenants, stipulations, promises and agreements in this Agreement contained, by or on behalf of, or for the benefit of, the County, the Seller, any other Registered Owner and the Registrar, shall bind or inure to the benefit of the successors of the County from time to time and any entity, officer, board, commission, agency or instrumentality to whom or to which any power or duty of the County shall be transferred.

SECTION 7.2. Parties in Interest. Except as herein otherwise specifically provided, nothing in this Agreement expressed or implied is intended or shall be construed to confer upon any person, firm or corporation, other than the County, the Seller, any other Registered Owner and the Registrar, any right, remedy or claim under or by reason of this Agreement, this Agreement being intended to be for the sole and exclusive benefit of the County, the Seller, any other Registered Owner from time to time of this Agreement and the Registrar.

SECTION 7.3. Binding Effect. This Agreement shall be binding upon and inure to the benefit of the parties hereto, their successors and assigns, including, without limitation, all Registered Owners from time to time of this Agreement.

SECTION 7.4. Severability. In case any one or more of the provisions of this Agreement shall, for any reason, be held to be illegal or invalid, such illegality or invalidity shall not affect any other provisions of this Agreement and this Agreement shall be construed and enforced as if such illegal or invalid provisions had not been contained herein or therein.

SECTION 7.5. Prior Agreements Cancelled; No Merger. This Agreement and the Deed of Easement shall completely and fully supersede all other prior agreements, both written and oral, between the County and the Seller relating to the acquisition of the Development Rights. Neither the County nor the Seller shall hereafter have any rights under such prior agreements but shall look solely to this Agreement and the Deed of Easement for definitions and determination of all of its respective rights, liabilities and responsibilities relating to the Land, the Development Rights and the payment for the Development Rights. In addition, this Agreement shall survive the execution and recording of the Deed of Easement in all respects and shall not be merged therein.

SECTION 7.6. Amendments, Changes and Modifications. This Agreement may not be amended, changed, modified, altered or terminated except by an agreement in writing between the County and the then-Registered Owner. An executed counterpart of any such amendment shall be attached to this Agreement and shall be binding upon such Registered Owner and all successor Registered Owners.

SECTION 7.7. No Personal Liability of County Officials. No covenant or agreement contained in this Agreement shall be deemed to be the covenant or agreement of any official, officer, agent or employee of the County in his or her individual capacity, and neither the officers or employees of the County nor any official executing this Agreement shall be liable personally on this Agreement or be subject to any personal liability or accountability by reason of the issuance thereof.

SECTION 7.8. Governing Law. The laws of the State shall govern the construction and enforcement of this Agreement.

SECTION 7.9. Notices. Except as otherwise provided in this Agreement, all notices, demands, requests, consents, approvals, certificates or other communications required under this Agreement to be in writing shall be sufficiently given and shall be deemed to have been properly given three Business Days after the same is mailed by certified mail, postage prepaid, return receipt requested, addressed to the person to whom any such notice, demand, request, approval, certificate or other communication is to be given, at the address for such person designated below:

County: Howard County, Maryland  
George Howard Building  
3430 Court House Drive  
Ellicott City, Maryland 21043  
Attention: Director of Finance

with a copy to:

County Solicitor  
George Howard Building  
3450 Court House Drive  
Ellicott City, Maryland 21043

Seller: The Trust FBO Thomas Lee Carroll, et al  
c/o Natalie Ziegler, Trustee  
4288 Manor Lane  
Ellicott City, MD 21042

Registrar: Manufacturers and Traders Trust Company  
25 South Charles Street  
Baltimore, Maryland 21201  
Attention: Corporate Trust Department

Any of the foregoing may, by notice given hereunder to each of the others, designate any further or different addresses to which subsequent notices, demands, requests, consents, approvals, certificates or other communications shall be sent hereunder.

SECTION 7.10. Holidays. If the date for making any payment or the last date for performance of any act or the exercising of any right, as provided in this Agreement, shall not be a Business Day, such payment may, unless otherwise provided in this Agreement, be made or act performed or right exercised on the next succeeding Business Day with the same force and effect as if done on the nominal date provided in this Agreement, and in the case of payment no interest shall accrue for the period after such nominal date.

[SIGNATURES APPEAR ON THE FOLLOWING PAGES.]

Signature Page 1 of 2 to

INSTALLMENT PURCHASE AGREEMENT

(201\_\_ - \_\_)

WITNESS the signatures and seals of the parties hereto as of the date first above written.

WITNESS:

THE TRUST FBO THOMAS LEE CARROLL, ET  
AL

\_\_\_\_\_

By: \_\_\_\_\_ (SEAL)  
Natalie Ziegler, Trustee

Signature Page 2 of 2 to

INSTALLMENT PURCHASE AGREEMENT  
(201\_\_ - \_\_)

WITNESS the signatures and seals of the parties hereto as of the date first above written.

[COUNTY'S SEAL]

HOWARD COUNTY, MARYLAND

ATTEST:

By: \_\_\_\_\_  
Allan H. Kittleman,  
County Executive

\_\_\_\_\_  
Lonnie R. Robbins,  
Chief Administrative Officer

Approved for Form and Legal  
Sufficiency this \_\_\_\_\_ day  
of \_\_\_\_\_, 201\_\_.

Approved for Sufficiency of  
Funds:

\_\_\_\_\_  
Gary W. Kuc,  
County Solicitor

\_\_\_\_\_  
Stanley J. Milesky,  
Director, Department of Finance

Reviewed by:

\_\_\_\_\_  
Lisa S. O'Brien,  
Senior Assistant County Solicitor



EXHIBIT A

FORM OF DEED OF AGRICULTURAL LAND PRESERVATION EASEMENT

EXHIBIT B

DESCRIPTION OF LAND

EXHIBIT C

PERMITTED ENCUMBRANCES

EXHIBIT D

ASSIGNMENT

FOR VALUE RECEIVED, \_\_\_\_\_ and  
\_\_\_\_\_ ([collectively,] the "Seller") hereby sell[s], assign[s] and  
transfer[s] unto \_\_\_\_\_, without recourse, all of  
the Seller's right, title and interest in and to the Installment Purchase Agreement to which this  
Assignment is attached; and the Seller hereby irrevocably directs the Registrar (as defined in such  
Agreement) to transfer such Agreement on the books kept for registration thereof. The Seller  
hereby represent[s], warrant[s] and [certify] [certifies] that there have been no amendments to such  
Agreement [except \_\_\_\_\_].

Date: \_\_\_\_\_

WITNESS:

\_\_\_\_\_  
  
\_\_\_\_\_

\_\_\_\_\_  
  
\_\_\_\_\_

NOTICE: The signature on this Assignment must correspond with of the name of the Registered Owner as it appears on the registration books for the Installment Purchase Agreement referred to herein in every particular, without alteration or enlargement or any change whatever.

EXHIBIT E

TRANSFER OF AGREEMENT - SCHEDULE OF TRANSFEREES

The transfer of this Installment Purchase Agreement may be registered only by the Registered Owner under such Agreement in person or by its duly authorized officer or attorney upon presentation hereof to the Registrar, who shall make note thereof in the books kept for such purpose and in the registration blank below.

Date of Registration of Transfer	Name of Transferee Registered Owner	Outstanding Balance of Deferred Purchase Price	Signature of Registrar

BY THE COUNCIL

This Bill, having been approved by the Executive and returned to the Council, stands enacted on

July 27, 2017.

Jessica Feldmark  
Jessica Feldmark, Administrator to the County Council

BY THE COUNCIL

This Bill, having been passed by the yeas and nays of two-thirds of the members of the Council notwithstanding the objections of the Executive, stands enacted on \_\_\_\_\_, 2017.

\_\_\_\_\_  
Jessica Feldmark, Administrator to the County Council

BY THE COUNCIL

This Bill, having received neither the approval nor the disapproval of the Executive within ten days of its presentation, stands enacted on \_\_\_\_\_, 2017.

\_\_\_\_\_  
Jessica Feldmark, Administrator to the County Council

BY THE COUNCIL

This Bill, not having been considered on final reading within the time required by Charter, stands failed for want of consideration on \_\_\_\_\_, 2017.

\_\_\_\_\_  
Jessica Feldmark, Administrator to the County Council

BY THE COUNCIL

This Bill, having been disapproved by the Executive and having failed on passage upon consideration by the Council stands failed on \_\_\_\_\_, 2017.

\_\_\_\_\_  
Jessica Feldmark, Administrator to the County Council

BY THE COUNCIL

This Bill, the withdrawal of which received a vote of two-thirds (2/3) of the members of the Council, is withdrawn from further consideration on \_\_\_\_\_, 2017.

\_\_\_\_\_  
Jessica Feldmark, Administrator to the County Council




# Howard County


*Agricultural Land Preservation Program*


## MEMORANDUM

**Subject:** Testimony for the Trust FBO Thomas Lee Carroll Property Installment Purchase Agreement

**To:** Lonnie Robbins, Chief Administrative Officer, Department of Administration

**Through:**  Valdis Lazdins, Director, Department of Planning and Zoning

**Through:** Beth Burgess, Chief, Resource Conservation Division, Department of Planning and Zoning 

**From:** Joy Levy, Agricultural Land Preservation Program Administrator, Department of Planning and Zoning 

**Date:** June 15, 2017

The Department of Planning and Zoning supports Council Bill No. -2017. This bill approves an Installment Purchase Agreement to acquire an agricultural preservation easement on property owned by the Trust FBO Thomas Lee Carroll. Section 15.507(g)(4) of the Howard County Code requires County Council approval of a multi-year Installment Purchase Agreement pursuant to Section 612 of the Howard County Charter.

The approval of an Installment Purchase Agreement for the Carroll property would preserve 61.52 acres of productive farmland in the County, adding to over 22,500 acres that have been preserved to date. This farm is desirable due to the significant amount of land in active agricultural use and the large acreage of preserved land nearby.

The purchase price of the easement is \$1,955,200.00, however; when twice yearly interest payments are factored in, the overall cost of the Trust FBO Thomas Lee Carroll acquisition will be \$2,374,437.87. The funding comes from a portion of the transfer tax dedicated to the Agricultural Land Preservation Program.

Having met all eligibility criteria for the acquisition of an agricultural preservation easement, staff supports Council Bill No. -2017 and hopes that the County Council moves to approve it. Thank you for your consideration.

cc: Jennifer Sager, Legislative Coordinator, Department of Administration  
Stanley Milesky, Director, Department of Finance  
Lisa O'Brien, Senior Assistant County Solicitor, Office of Law  
Trust FBO TLC File

**Testimony of Richard Lober, 14076 Big Branch Drive, Dayton in response to CB57&58 on 17 July 2017**

Good evening. My name is Richard Lober and I reside at 14076 Big Branch Drive in Dayton Maryland.

I have been involved in a variety of zoning regulation amendments that involve use of farmland placed into the Howard County Agricultural Land Preservation Program. This program allows the County to buy the development rights of farms in our community in order to preserve the farm for agricultural uses only - in perpetuity. Tonight two such bills are being considered for a total of 112 acres for which the County will purchase development rights for up to \$3.25 million dollars.

I fully support this program and these Council Bills as they provide great benefit to our farming community and the residents of Howard County. However, I want to highlight certain portions of these bills that restrict development rights and express my concern over the County's efforts to continue to water down these provisions through zoning law amendments. In fact, CB60 which will be discussed tonight, does just that as have other recent allowed uses on farms in agricultural preserve.

As I noted, these bills allow the County to purchase the Development Rights to the farm in order to allow the farm to remain in agricultural use for perpetuity. However, during my last few years discussing these issues with the community, there seems to be some confusion over what Development Rights means. Many feel that it ONLY limits the building of homes on these farms.

However, turning to page 2 of CB-58, the Definitions section, the bill states:

"Development Rights" means the rights of the seller in the land to develop the Land for ANY purpose other than Agricultural Uses. "Development Rights" shall include, but not be limited to, the right to use the Land for INDUSTRIAL OR COMMERCIAL USES, for residential purposes, or the storage or depositing of trash, junk, rubbish or debris. These are the rights the County is buying and the farm owner is forfeiting to preserve our farmlands.

Turning to page 2, the bill states that Agricultural Uses includes what most of us would consider farming activities (growing crops, breeding animals, and the sale of agricultural products produced on the land) along with:

"Other uses DIRECTLY RELATED TO or as an accessory use of the Land for FARMING AND AGRICULTURAL PURPOSES.

The deeds of trust that convey the development rights from the farm owner to the County also contain very similar language.

This all seems pretty clear cut – farming only, no homes AND no industrial OR COMMERCIAL uses for perpetuity; however, upon reading the Howard County Zoning Regulations, section 106 on Conditional uses allowed on ag preserve properties, the following is allowed on farms in the ag preservation program:



Lober

Page 2 of 2

July 17, 2017

Barber Shops, Hair Salons, Cell Towers, Animal Shelters, Commercial School Bus operations, Solar Facilities and if CB60 passes this month, commercial compost and mulching (NWWR) businesses.

It is hard to imagine how these relate to an accessory use of a farm for FARMING AND AGRICULTURAL PURPOSES.

My understanding and discussion with many of the farmers who have become part of this program is that they are proud that they themselves, their parents or even grandparents made this commitment to maintain the farm as an agricultural activity for perpetuity. I also understand that some of these uses were allowed by the County for side businesses that would help the farmer earn a respectable living in a very tough occupation.

However, cell towers, solar facilities, school bus operations and large scale commercial compost/mulch manufacturing and shipment are not farming activities or are any way related to an accessory agricultural use of the farm.

This continuing watering down of the zoning regulations has allowed commercial business owners to purchase these farms at a very low cost (given development rights have been forfeited), place commercial operations such as those noted above on these farms, and reap the tax benefits (\$0 Property taxes) associated with the ag preserve program instead of paying what would be much higher taxes for facilities that should be placed on M1/M2 lands.

In fact, the County, farmers and those operating commercial facilities on these properties may face consequences related to the tax exempt status of the property and some of the tax advantages related to the payments within the program if these restrictions are not enforced – a real travesty.

While I endorse CB57 and 58, I would ask the County to review, control and enforce the restrictions against commercial uses on ag preserve farms in order to allow the vast majority of the participants and all County residents to enjoy the benefits of the program while shutting down those who take advantage of it purely for financial gain at our Taxpayers expense.