From: Sent: To: Subject: Melissa Kistler <melissa.kistler@me.com> Friday, January 19, 2018 10:56 AM CouncilMail; Kittleman, Allan; Weinstein, Jon CB1- APFO Written Testimony

Hello-

I did not think I would need to reiterate comments and concerns on this bill that I have already shared, but it seems that yes- my voice- and voice of many other concerned citizens of this county including my son- needs to be voiced again. Hopefully, I will be heard among the many others who I know share the same concerns.

Through the summer and fall I have voiced that Howard County needs a stronger APFO. We are on a precipice. If we do not pass CB1 as it was amended and should have been voted on and passed in November, our schools will continue to suffer with overcrowding. Our county will not be the place that attracts developers for new housing and business because what attracts people to Howard County are the schools and the community- the Columbia that Jim Rouse envisioned. People are beginning to see the light, and I have heard countless stories of people I know who decide NOT to move to Howard County because of the debacle the schools are in. No one wants to move somewhere with their children and not know where they will go to school each year due to redistricting which has been touted so often as the answer. No one will move somewhere if they know their child will be educated in a portable classroom. It is unacceptable to pin this issue on the schools and continue to build and build without the appropriate stopgap. The BOE cannot magically build schools without funding and LAND to put them on.

A temporary moratorium is not a bad thing for this county despite last minute doom and gloom reports. What is a bad thing for this county is putting business interests before the people. Who will shop at these businesses? Who will live in these homes? Not citizens who feel unheard and pushed aside.

The argument was also recently made that affordable housing can suffer as a result of passing CB1 as amended and as should have passed in November. Is it really acceptable to be building ANY type of housing in areas where there are NO seats in the schools? Students who might be living in affordable housing (and any housing) deserve better. They deserve a SEAT- not on the floor of a bus, not in a portable classroom- but an actual seat. We don't have those in many overcrowded areas of the county. So, until the school's can catch up and get the funds needed and land needed to build more schools- until builder's pay their fair share- NO housing should be built where there is not the infrastructure to support it. This doesn't mean forever- but infrastructure MUST be able to catch up and CB1 as amended and voted on and passed in November (even if not technically)- is a HUGE step and ensuring infrastructure can catch up to allow healthy and checked growth in the future. In the mean time- build away where there is room in the schools and the infrastructure is there to support it.

If you cannot see this- then I question why you are in public office. As public officials you should be serving the interests of citizens- not business, not developers. In all of the related legislative sessions I have attended- the primary voices against CB 1 as amended have only been businesses- not citizens. If CB 1 does not pass as it should have in November, I will see where your interests lie and will not be voting for anyone that does not align themselves with citizens. Plain and simple. You are there to be my voice. You are there to be my child's voice. You have heard our voices. I hope you'll vote accordingly.

Thank you.

Melissa Kistler

9417 Aston Villa Ellicott City, MD District 1

From:	Gina Desiderio Edmison <desiderio@gmail.com></desiderio@gmail.com>
Sent:	Thursday, January 18, 2018 5:51 PM
То:	Weinstein, Jon; CouncilMail
Subject:	Official Written Testimony for CB1

I'm going to submit a different kind of testimony this round of APFO. My testimony from November still stands--we need a stronger APFO that supports infrastructure in HoCo, and I expect you to repeat your vote and support the APFO bill as it was passed in November, before we knew it would be invalidated.

But I think you know the position of many of the parents--the citizens, the voters--of HoCo. Instead, I'd like to address the attempt by the developers' to use a "wedge" issue like affordable housing to fragment the support that the majority of Howard County residents share--for a stronger APFO.

I'm a bleeding heart liberal. I admit it. I work for a nonprofit that promotes adolescent sexual and reproductive health. I fight for social justice, and more specifically, reproductive justice, every day. (And yes, I'm aware that not every County Council member is a Democrat, let alone a fellow advocate for social justice, but I'm appealing to the County Council members who also already voted for a stronger APFO in November.)

I'm also a white, cisgender, straight woman of the middle socioeconomic class. I've got plenty of privilege, and as hard as I may work to be intersectional in my work and truly support social justice, my privilege can blind me. I try to self examine and be intentional, though.

When the redistricting chaos began, I didn't fight to keep my neighborhood at a specific school. I understand the need to redistrict--sometimes--and I support creating and maintaining diverse schools that maximize capacity. My fight in the redistricting process related to the artificial fracturing of my neighborhood through the middle. I was okay with the proposed reassignment if and only if they retained us as a contiguous community, which is also core to the policy for reassignment.

I asked myself then if I was okay with my position...was it in alignment with a commitment to social justice and in support of diversity and inclusion in public schools? It wasn't an easy answer, and it wasn't straightforward...if you only look to equally distribute FARMS ratios across the county, without concern for proximity to school or neighborhoods, you'd have a very different result. And neighborhoods are not without their segregation. a result of privilege.

So it's complicated, I know. I get it.

Likewise, when I started learning about APFO and its relation to redistricting and the county's inability to provide the necessary education infrastructure for its rapidly growing development, I asked the question, what about affordable housing? Can I support stronger APFO and still support affordable housing (because I do).

But yes, it's possible to be committed to social justice and support affordable housing AND support stronger APFO. Developers have had several months since the County Council failed to schedule its final vote on APFO appropriately, resulting in an invalidated vote. And they have been busy. This is their job, and they have the money to put into lobbying and spend all day, every day, getting ready for CB1 in the new year.

And they have...they've done their work. They've found the perfect wedge issue in affordable housing. The affordable housing arguments we saw earlier this week were supported by the developers.

You have to stop and ask yourself...why would developers be supporting affordable housing? It's not their usual cause...they buy out of their affordable housing requirements every chance they get. But if it can be the tool to get the more progressive-leaning County Council members to vote against a stronger APFO in CB1, then it will suit their purpose for the time being.

I'm asking you to remember what your constituents want, not the lobbyists, the developers, the money. Howard County needs a stronger APFO. Your own studies have revealed that Howard County pales in comparison to any other county in the state with our APFO. We cannot continue like this. It's your responsibility as our County Council to see through the smoke and mirrors the developers have conjured up here and stay true to your vote in November for a stronger APFO.

#HoCoParentsVote! We're still here, we're still paying attention. We've got our regular day jobs, our families, our life...we can't put the same time into our advocacy that the developers can, but we are here and we are demanding a stronger APFO.

Please pass CB1 ASAP! Support our children, our county, your constituents!

Sincerely, Gina Desiderio Edmison District 1 4713 Roundhill Road Ellicott City, MD 21043

From:	secwilliams . <secwilliams@gmail.com></secwilliams@gmail.com>	
Sent:	Thursday, January 18, 2018 5:23 PM	
То:	CouncilMail; Kittleman, Allan	
Subject:	Pass CB-1 as voted on in Nov	

County Executive Kittleman and County Council Members,

I respectfully request that you pass the APFO bill, CB-1, as it was already voted on November 6th. The technicality due to timing should not change this vote. If it does, we will continue to lose faith in our government officials, despite the time that they spend working hard for the community members of Howard County.

It is time for the Council to make a decision in the best interest of the existing community members and not change their course to support potential future community members. As an educator I can tell you people are coming to Howard County for the schools. However, that will not continue if our school system's reputation continues to decline as it has been due to negative press based on overcrowding, mold in buildings and a lack of responsiveness to community concerns.

Your best economic driver in Howard County is the schools; not the development. People are concerned Howard County is turning into an overcrowded traffic nightmare, with failing schools, like Montgomery County. Please do not reinforce this belief with a poor decision on CB-1

Stacey Williams 2978 Brookwood Road Ellicott City, MD 21042

Stacey C. Williams secwilliams@gmail.com 410-916-4709 (cell)

From: Sent: To: Subject: Brian Esker <bl\_esker@yahoo.com> Thursday, January 18, 2018 3:33 PM CouncilMail; Kittleman, Allan TESTIMONY FOR CB1

Dear County Council,

I am writing to express my support for you to pass the APFO bill, CB-1, as you already voted on it in November. The reintroduction of this bill was meant to pass the bill as it had originally been passed.

The facts are clear: eastern Howard County high schools are overcrowded due to the fact that development is allowed to proceed without regard to enrollment at our high schools. Developers have worked with the county to find land for middle and elementary schools because they can't continue to build if the elementary and middle schools are overcrowded. But that is not true for high schools, and look where we are now....struggling to find land where all the development is going on.

APFO must contain a test for high school capacity.

I see more development going on right now in the Howard High School district. This is in the agenda for tonight:

Public Hearing Notice Sign Code: P16 Name: Penkusky Property Case No.: *PB-433* Category: *Planning Board* Case Comments: *Residential subdivision for 6 lots and 5 open space lots - R-ED zoning* Hearing Type: *Planning Board* Hearing Date: *Jan 18 2018* Hearing Time: *7:00 pm* Decision: *In Process* 

Staff Planner: Derrick Jones

This could create an additional 5 families in Howard High School! This subdivision especially upsets me because it is a beautiful wooded lot; I would love that type of lot and it is so rare in eastern Howard County, but if this goes through there will be more trees cleared; more traffic on Landing Road; and more kids in our overcrowded schools. And right now APFO would allow it because it lacks a high school test.

And I have another concern about about APFO: Roads. The number of homes off of Hanover and Old Washington roads has increased immensely in the last 20 years. The only way to get from these neighborhoods to go south on Route 1 safely (at a traffic light) is at Montgomery and Route 1. That has not changed in 20 years. Often times you have to wait multiple light cycles to get out. The only other option is to take your chances turning left without a light, down by the car wash. I see more homes are planned on Winters Lane. How can all this development pass the APFO test for roads?

I strongly encourage you to keep your votes for a stronger APFO!

Sincerely,

Liz Esker Elkridge, MD District 1

From: Sent: To: Subject: Kimberly Yang <yangkimb@gmail.com> Thursday, January 18, 2018 2:26 PM Weinstein, Jon; CouncilMail; Kittleman, Allan Testimony for CB1

Dear esteemed Councilmembers and Mr. Kittleman:

I am in District One. I am writing in support of the passage of the APFO bill, CB-1. I supported it as passed last November 2017. I support its passage again for the same reasons, and for the larger goals of preventing frequent redistricting and supporting better infrastructure.

Sincerely, Kimberly Yang 4801 Ellicott Woods Ln Ellicott City MD 21043

From: Sent: To: Subject: Alice Marschner <dragonmama@comcast.net> Thursday, January 18, 2018 1:42 PM CouncilMail CB1

#### Greetings!

In regards to the APFO, I would like to see the capacity tests (for

schools) be reduced to 100% with a permanent freeze (not just the four year wait) until the capacity at the schools falls to 95%. After all, if the crowding at the school is bad enough to stop building for four years, and nothing happens to alleviate the problem (like a new school) how is it then ok to build and over crowd the school even more? It makes no sense! However, I know that probably will not happen.

For the last 25 years I have watched and worked with the parents of this county trying to "make it work" for our students, while the schools - many of them already at capacity 25 years ago - received more and more students. While there have been several new schools built, I have watched students from established neighborhoods - those people who have worked hard for years to make their neighborhood school great - being pushed out of their traditional schools and sent to schools farther way, to accommodate the rapid infill that is happening all over the county. I have seen the Board of Education Members look at schools with 120% capacity and say "well, they are making it work", and do nothing, since without a huge influx of money and land for new schools, there isn't much that can be done! At this time I believe that the quality of the school experience and the quality of the education is being severely and adversely effected, and we can no longer make it work. Children are quietly falling through the cracks that are beginning to appear, and if we do nothing the failure rate will become obvious. For the last six months of 2017, I went to or watched every school board meeting on the redistricting. Over the months it became quite clear that without a massive movement of students; with some students being moved a great distance, there was no reasonable solution to be had. It is quite obvious to those who pay attention that without at least four new schools immediately the number of students will over whelm our current schools if development isn't reined in now.

The quality of education is being adversely effected.

When I moved to Howard County 25 years ago, I found the roads to be well filled, with the "to be expected" traffic tieups during peak periods. Now the roads are always full, and peak periods are miserable, and I find myself trying to plan my trips during "off hours" only. Rt 70 east to the beltway from Rt 29 is stop and go every morning and evening. When Rt70 west of Rt 29 fills at about 3pm every day, then traffic on Rt99 and Rt 40 become difficult with people trying to avoid 70, then traffic spills over to Rt 144 and we can't get out of the neighborhoods along 144! Rt 29 is always difficult in the afternoon from just south of Columbia, north to Rt 99. Rt 32, Rt 108, all full, every day during peak travel times. In the morning its a mess going the opposite way! While some of the traffic is due to the "passers through", much of it is due to people who live HERE, in Howard County, just trying to get to work, to school or home.

After adding almost 100 homes off Old Annapolis Road, people seem to be surprised how difficult it is to get down Old Annapolis rd to Old Columbia and then to Rt 108 during "peak hours". Adding about 150 cars to that little road twice a day has made a real mess, and there is no plan to add lanes or improve the road in any way.

Our quality of life is being adversely effected.

I hear that new building results in a larger tax base for the county, but the costs of expanding or fixing public facilities far exceeds that small increase. The demand from new residents for schools, roads, water and other things far outstrip that small tax bump, yet the developers walk away with their pockets full.

As a newly retired person, I would like to stay in my home for several more years to enjoy the place I have worked to hard to earn. However, with the tax increases that I have been seeing, and the need for so much capital improvement becoming so glaring, I worry that I will soon be looking for a place to move where growth is more controlled and balanced.

Please pass the CB1-2017 as it stands now, then let's work to find ways to keep the high quality of life here in Howard County.

Thank you for your time.

Regards,

Alice Marschner

3919 River Walk, EC 21042

From:Buffy Illum <buffy.illum@gmail.com>Sent:Thursday, January 18, 2018 1:37 PMTo:CouncilMail; Kittleman, Allan; Weinstein, JonSubject:Testimony for CB1 from District 1

Dear Jon Weinstein and County Executive Kittleman,

I live in Ellicott City in District 1 and am a mother to two small children. I am writing to urge you Jon Weinstein to maintain your November 6th vote on CB1. 2018 is a time to lead with courage to regenerate our community and natural environment. Howard County is a rare gem on the East Coast. We have a fantastic balance of access to well-paying jobs, excellent schools and nature. This is rare and we need leaders who are responsible stewards of our community and its natural environments. I urge you to take a longer view and see that Howard County will always be an attractive place for developers if our schools stay strong, our infrastructure functions well and our environment is well cared for. Younger families are seeking places like Howard County that blend nature, the convenience of the suburbs and easy access to urban areas. Howard County needs to increase APFO to stay attractive.

I will be urging my neighbors in Disctrict 1 to reach out with their views on this as well.

Thanks for your time and attention! Buffy Illum Ellicott City 21042

From: Sent: To: Cc: Subject: ROBERT DEAR <bdearsignature@comcast.net> Thursday, January 18, 2018 12:42 PM CouncilMail Kittleman, Allan; Dear, Linda Testimony for CB1

To whom it may concern:

We have been county residents for 28 years and were the first home to be built in the development off Old Mill Rd. We strongly support the strengthening of the APFO bill, CB-1, as voted on November 6.

Our names are Robert L Dear and Linda M Dear and we live at 9804 Old Mill Rd Ellicott City MD 21042 and we are in District 1.

Thank you.

Bob Dear, Sr. Loan Officer Summit Mortgage Group LLC 5525 Twin Knolls Rd, Suite 322 Columbia, MD 21045 Cell 443-745-6201 Fax 410-461-6351 NMLS: 225658

From:	Margaret Glyder <glyders@comcast.net></glyders@comcast.net>
Sent:	Thursday, January 18, 2018 11:38 AM
То:	CouncilMail; Kittleman, Allan
Subject:	pass the APFO bill, CB-1, as it was voted on November 6th

Dear Council Members & County Executive Kittleman,

I am writing to urge you to pass the APFO bill, CB-1, as it was voted on November 6th. I have been a resident of Howard County for the past 21 years. I want to see an end to frequent redistricting, give our county a chance to catch up to its booming student population, build schools and support better infrastructure. We need a stronger APFO. It does not make sense to favor the position of developers, banks, real estate agents etc. over the concerns of the Howard County citizens that own homes here and use the schools, parks, hospitals, emergency services & roads.

Sincerely,

Margaret K. Glyder 9905 Springfield Drive Ellicott City, MD 21042 glyders@comcast.net 410-418-8316 410-707-5150

From: Sent: To: Subject: Ginna Rodriguez <rodriguez.ginna@gmail.com> Thursday, January 18, 2018 11:18 AM CouncilMail; Kittleman, Allan Testimony for CB1

**Dear Council Members:** 

I am writing to let you know my support for CB1. I am a resident of Howard Count and specifically district 1. I chose Howard County for its diversity and good schools. My son started Kindergarten in 2016, and although I have seen many good things in his school I have also noticed the impact of poor planning in the county. My son has been in classes with a high number of students, he only gets to enjoy 30 minutes of recess and does not have the ability to wash his hands with water and soap.

Although this may sound like minor things, they have an impact in his educational experience and in a county as wealthy as we are, our kids should be able to enjoy a better educational experience, even kids that are not well off.

I understand that some community members believe that CB1 will have an impact on affordable housing. However, I do not believe our kids education should be sacrificed for the sake of affordable housing.

I also would like to see information on the fiscal analysis that claims that development in Howard County pays for itself without having an impact on the service levels of the community members. I strongly believe that if Howard county did not have such high taxes, development would not pay for itself. Developers should pay more so that the fiscal analysis does not rely on high resident taxes to justify development.

I am highly disappointed in Mr. Kittleman's administration. After so much community feedback demanding stronger APFO, he continues to push for legislation that does not align with the community sentiment. I also disappointed about the invalidation of the vote of CB61. I expect the council to honor the vote and that Mr. Kittleman changes his approach and starts to align with what the community is demanding. We want school to not be overcrowded, and please do not say that overcrowded schools are the result of resales. The statistics shown by the administration representatives are biased and misleading. The residents of Howard County demand better.

Ginna Rodriguez 4053 Pebble Branch Rd Ellicott City, 21042

From:	Joshua Goldsmith <jpaulgoldsmith@gmail.com></jpaulgoldsmith@gmail.com>	
Sent:	Thursday, January 18, 2018 9:45 AM	
То:	CouncilMail; Kittleman, Allan	
Subject:	Pass the APFO bill, CB-1, as it was voted on November 6th	

I am upset to hear that it seems the door has been reopened for discussion about this matter. The matter was voted on and the only reason it did not go through was because of ignorance or purpose. There should be no further discussion. This reintroduction was to correct the error. Not to continue a "debate" or "discussion".

Anne Arundel passed a similar law and is LEADING THE WAY. They get 95% while the people of Howard County have to fight to get 100, 105, 110. The people in our groups are furious/concerned about this. <u>http://www.capitalgazette.com/news/government/ac-cn-council-meeting-0117-story.html</u>

Do what is right. Vote and pass the bill, as it was intended before the Council as a whole "made a mistake".

Calvin Ball, considering you are running for Executive, it would be refreshing to see leadership in this particular area.

Social media is a wonderful thing to be able to track and watch what our elected officials do and nothing goes unseen now. More and more people in the communities are following these groups. It is talked about in our neighborhoods and encouraged at every function and bus stop for people to sign up for these groups and follow what is going on.

Again, I ask that you do what is right.

Josh Goldsmith Ellicott City

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From: Sent: To: Cc: Subject: Sarah Cheng <sarah.cheng1@gmail.com> Wednesday, January 17, 2018 11:28 PM CouncilMail Kittleman, Allan TESTIMONY FOR CB1

Hello County Council,

I am emailing in support of the APFO bill, CB-1. We need you to help prevent future redistricting, and give our county a chance to catch up to its booming student population, and support better infrastructure. We need a stronger APFO! We will all be watching your vote closely to make sure CB-1 is passed, as it was passed already on November 6th. A timing technicality should not determine the future of our county growth. Please vote with Howard County families and schools, not with the developers.

Sarah Cheng 9110 Northfield Rd. Ellicott City, MD 21042

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Sarah Cheng sarah.cheng1@gmail.com

From:	Coleman, Barbara <bcoleman@mdlab.org></bcoleman@mdlab.org>	
Sent:	Wednesday, January 17, 2018 9:10 PM	
То:	CouncilMail	
Cc:	joan.driessen@acshoco.org	
Subject:	Letter of Support for CB 1-2018 and CB 2-2018	

Honorable Members of Howard County Council:

Please accept this letter in support of CB 1-2018 and CB 2-2018.

Maryland Legal Aid is a strong and dedicated advocate of affordable housing for current and future residents of Howard County.

Without affordable housing the court system goes into overtime. Our office is charged with handling Failure to Pay Rent cases which many times leads to evictions.

Residents of Howard County should have a fundamental human right to housing. The cost to residents should be at level that the attainment should not threaten or compromise other basic needs. Residents should not have choose between paying rent and buying food.

When this happens not only are residents facing possible eviction but if employed they are also facing a possible garnishment of wages. Now the person has no home and less funds to locate new housing.

Maryland Legal Aid handles an array of cases including Landlord/Tenant and Consumer issues. Families including the elderly and the disabled are the ones that visit our offices daily seeking legal remedies. Our office is able to assist with the various court issues leaving our Community Partners to deal with the non legal issues.

Affordable Housing for low income residents is needed and hopefully with County Council assistance it will become a reality.

Thanks for all that you do for Howard County Residents.

Barbara Coleman

Notice: This e-mail is from Maryland Legal Aid, a not-for-profit law firm. It is intended solely for the use of the individual(s) to whom it is addressed. The contents of this message, together with any attachments, may contain information that is legally privileged, confidential and/or exempt from disclosure. If you believe you have received this e-mail in error, please notify the sender immediately, delete the e-mail from your computer, and do not copy or disclose it to anyone else. If you properly received this e-mail as a client, co-counsel, employee, agent or retained expert of Maryland Legal Aid, you should maintain its contents in confidence in order to preserve any applicable privileges.

From: Sent: To: Subject: Heather Urner <heather.urner@yahoo.com> Wednesday, January 17, 2018 3:42 PM CouncilMail APFO testimony(Articles along with statement)

#### **GUEST OPINIONS**

# Is Idaho development following California's overgrown path?

**BY ANNE HURST** 

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- o LINKEDIN
- o GOOGLE+
- O PINTEREST
- o REDDIT
- O PRINT
- ORDER REPRINT OF THIS STORY

January 02, 2018 11:06 AM Updated January 02, 2018 12:23 PM

I have been in Idaho for seven years. During this time I have learned that people from my native state of California are not universally loved and embraced. But let's face it: More and more Californians are making their way – fleeing, as it were – to Idaho.

One type of Californian which I truly hope that Idahoans will be very wary of is the land developer. Land developers sing a siren song of increased tax base and improved land usage, and leave in their wake acre upon acre of destroyed farmland, traffic gridlock, compact living space, and stressed infrastructures and schools. Believe me, when they are finally through, there will not be an inch of open land left in Southern Idaho. Think locusts.

Two favorite refrains with which to identify typical developer mentality are "progress" and "people have to have somewhere to live." If you hear your friends or acquaintances uttering these bromides, please take a minute to teach them the ugly facts of overdevelopment. Remember, many developers have never seen farmland, or even an empty lot, that they did not covet. The Treasure Valley will be unrecognizable to native Idahoans within the next 20 years if developers, Californian or not, have their way. And, overall, developers are highly aggressive, highly persuasive people who prey quite successfully on local officials' naivete and greed.

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New homes going up in Meridian in 2015. **Katherine Jones** Idaho Statesman file

Idahoans, native or not, please look all around you in the towns of Kuna, Nampa, Meridian. See all of the leapfrog development that has already taken place. Agricultural best practices are usually based on contiguous lands, and the developers already are planning to fill in the empty spaces between existing tracts.

As a native Californian, I want to warn you that beginning after World War II, overdevelopment completely transformed and destroyed my home state. Developers carried out this transformation gleefully, with the full approval of local and state officials. They simply could not build fast enough. They only stop when no land is left.

As I write, land developers are in the process of destroying the agricultural base of the San Joaquin Valley, the central valley of California, which for years was known as the breadbasket of the world. Californians are currently importing many of their vegetables and fruits from Mexico, while their prime farmlands are being destroyed.

I hate to have arrived in Idaho and see the same horrible process here that I thought I had left behind in California. I am not going to pick up and move again. But I feel very uneasy about the many signs I see around me of a potential landuse fiasco here in Idaho like the one that destroyed California.

Please be on your guard, Idahoans. The camel's nose is already under the tent.

Anne Hurst, of Nampa, is a retired teacher who moved to Idaho seven years ago to try her hand at (very small-scale) farming.

# Boulder City Council unanimously supports plan to buy Hogan-Pancost

However, council members aren't sure yet what they want to do with the land

By Alex Burness Staff Writer

POSTED: 01/17/2018 06:40:13 AM MST UPDATED: 01/17/2018 08:16:27 AM MST

The Boulder City Council isn't sure what, exactly, it wants to do with Hogan-Pancost, but it is sure about buying the property.

Late Tuesday night, the council voted unanimously to direct City Manager Jane Brautigam to negotiate with owner Michael Boyers on a sale of Hogan-Pancost, the 22-acre enclave of county land surrounded by east Boulder, located just north of South Boulder Road. It's been the subject of Boulder's most persistent controversy over development, with various proposals having come forward over the past 27 years, then met with strong opposition from neighbors and, at best, skepticism from city officials.

In an effort to put that cycle to rest, the council will look to purchase the land, which, officials say, Boyers recently made available <u>at a "very attractive price."</u> Council members know what that price is, because City Attorney Tom Carr informed them in a confidential memo. The public does not know the price yet.

#### Advertisement

"I'm not disclosing at this point," Carr said Tuesday. "It's generally not a good idea to tell the world what price you're getting, because (other potential buyers) compete with it."

The last time Hogan-Pancost was sold, just over a decade ago, its two parcels, which are both about 11 acres, went for about \$2.3 million apiece, according to Boulder County property records.

Now that the council has voted unanimously to let its staff negotiate a sale, Carr said he expects to return with a final purchase agreement Feb. 20.

Barring an unexpected swing in the price point, the council will be happy to approve that agreement. Council members, along with many in the public, say they feel exhausted by the <u>"Groundhog Day"-esque cycle</u> in which developers propose to build at Hogan-Pancost, massive neighborhood controversy ensues and the proposal gets scuttled, for one reason or another.

Mayor Suzanne Jones said a purchase would be "a huge step forward with peace of mind."

"I think we preserve maximum flex by buying this property," said Councilman Sam Weaver. "It gives us the control."

Assuming a purchase goes through, Weaver added, Hogan-Pancost will be "in the hands of the people."

Clearly, there's not an appetite at this time for the development of housing on the site, since proposals for that purpose have sparked the unrest that the council hopes to mitigate with a purchase.

But the council isn't sure yet what it does want to do with Hogan-Pancost, should it complete the purchase.

Some members expressed a desire to evaluate a wide range of options, possibly including housing at some point in the future. That point could be 100 years from now, Councilwoman Jill Adler Grano said.

But others felt it's important to shut down, forever, any inclination that a future City Council might have to build there.

"What I want to do is take out the apprehension and anxiety these (neighbors) have been living with for decades about this being developed and the flood impacts," said Councilwoman Cindy Carlisle, referencing the groundwater issues that have plagued would-be developers at Hogan-Pancost. "I'd like to put this piece of property to rest."

Added Councilwoman Lisa Morzel: "I never want to see anything built on this property."

There seemed to be some interest among council members in exploring the viability of using the site for flood detention, or possibly a community space such as a public garden or a dog park.

But further study is needed before that choice is made, most members agreed. So, if the sale goes through, the council's plan will be to leave Hogan-Pancost and its land-use designation as they are, for now, before re-evaluating in 2019.

Councilman Bob Yates made the suggestion that the council table, until early next year, the matter of whether to change Hogan-Pancost from Area II to Area III in the Boulder Valley Comprehensive Plan. The latter designation is one for which some neighbors have pushed over the years, since it is reserved for land meant to remain rural and outside city limits.

Perhaps the council may have some more relevant information in 2019, Yates said, that would allow for a more informed discussion of Hogan-Pancost's future.

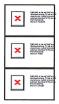
His colleagues seemed comfortable with that plan.

But, added, Councilwoman Mary Young, "In the interim time, prior to our 2019 retreat, I'd like to see us begin to explore ... so that we're not, in 2019, saying, 'Well, what do we want to do?"

After the council vote, the meeting was adjourned, and council members Morzel, Weaver, Young and Mirabai Nagle went into the crowd to congratulate the handful of neighbors who'd hung around for the discussion. Some exchanged hugs and handshakes.

Alex Burness: 303-473-

1389, <u>burnessa@dailycamera.com</u> or <u>twitter.com/alex\_burness</u>



Marketplace

My name is Heather Urner, 10212 Hickory Ridge Rd Apt.203 Columbia MD 21044. I am referencing these articles to show that our citizen voices matter. That this situation is not a

situation only to Howard County or Maryland. Especially the article from Boulder, where the Council looked beyond dwvelopment, beyond money, and saw the value in the voices of the people. These articles include cities where they share our concerns and are making it despite, inspite of the will of the developers. You aren't in your council.positions for the developers, you are there for all of Howard County, that's whay led.you to your voting decisions in November. Show the people that you are for the people and vote for Council Bill 1-2018 and Council Bill 2-2018.

Thank you for your time.

Heather Urner

From: Sent: To: Subject: Stephanie Tuite <Stephanie@fcc-eng.com> Wednesday, January 17, 2018 10:16 AM CouncilMail CB 1-2018 & CB 2-2018

Hi all,

Thanks for listening to everyone's concerns regarding this APFO legislation. I hope that the one take away from last night was the fact that there are many sides to this issue and simply passing legislation that will shutdown development for an unknown period of time could be disastrous. I feel that making modifications recommended by the Task Force are more reasonable direction to go. It is a compromise to what exists and what is currently proposed, and while it does shutdown development in additional school areas, it does not result in a large shutdown to development.

Please give more consideration to the fact that a lot the issues presented are routed in school concerns, not really APFO. Most of the advocates in support of these bills are due to the fact that they feel this will some how relieve the overcrowding, end portables, and improve conditions for their children. Unfortunately the result is just the opposite. As I mentioned last night, currently (as per the FY 2018 Spending Affordability Advisory Committee Report from March 2017) 58% of the current county budget goes to the HCPSS which equates to approximately \$600 million of the \$1.1 Billion county operating budget. When you look at the fact that \$550 million comes from property tax, approximately \$37 million from permits and fees, and an additional \$20 million (assume from house construction and subdivision) per additional year is projected in property tax, if you stop development for a period of time, then the result is at least \$50-\$60 million deficit in the projected budget. This is turn will be a significant hit to the budget where a lot goes to the HCPSS. Less money to pay teachers and less money to be put toward renovations and construction. A big negative. Per the HCPSS website, 86% of their operating budget goes to teacher salaries and benefits. Where will the deficit in the county budget be reflected with the school budget?

Please think more about what will happen as a side effect if this bill is passed in its current form. Please consider an amendment that will make the legislation more in line with the Task Force suggestions on school capacities (110%). This is more in the middle and would have less negative consequences to both the operating budget and development. After all, this group of people did spend a year make their recommendations and tried to consider both sides as I am trying to do. I have two daughters in Dayton Oaks Elementary School. My oldest in a class of 29 students. I don't want to see a deficit in the budget end up with her in a class of over 30 students next year. She was in a class on 27 last year. PLEASE take the necessary time to consider all the ramifications of the decision to pass this bill.

Stephanie Tuite

jyoutzgrams@gmail.com on behalf of Jennifer Y. Grams <jygrams@gmail.com> From: Wednesday, January 17, 2018 7:20 AM Sent: CouncilMail Testimony on CB1 Subject: Attachments: J. Grams CB1 testimony 1-16-18.pdf

#### Council Members,

To:

Attached is a written copy of the testimony on CB-1 that I presented at the legislative hearing on 1-16-18.

Thank you, Jennifer Grams Jennifer Youtz Grams Testimony on CB1 1-16-18

Good evening. I'd like to frame my comments about CB1 in the context of what I refer to as "responsible growth". Being responsible means being dependable, keeping promises, and honoring our commitments. Responsible growth incorporates the concepts of "smart growth" which I'm sure you are familiar with, but it goes beyond that, because as we all know, just because someone is smart doesn't mean they are responsible.

Responsible growth addresses key aspects of sustainability such as those outlined in PlanHoward 2030 – the environment, the economy, and community quality of life. Responsible growth is a paradigm that brings together - not divides - the community. Responsible growth does not "shut down" development. Rather, it supports continued population and economic growth while at the same time guaranteeing that the county's infrastructure can support that growth.

To put this in perspective, here are some examples of what a county that promotes responsible growth looks like:

- Promotes a diverse economic base that generates the maximum amount of revenue for the local community and doesn't rely so heavily on new residential construction that we're warned that the county would allegedly grind to a halt if development is paused briefly to let our infrastructure catch up
- Values and preserves parkland and open space and doesn't swap it with developers to make their project viable
- Mitigates traffic congestion and creates alternative transportation options for residents
- Provides housing opportunities for people of all income levels and holds developers accountable to build affordable units and not buy their way out of them by paying a fee-in-lieu. Also ensures that there

aren't any loopholes for developers who promise to build one thing and then end up building something else

- Ensures that every child whose family lives in the county regardless of where they live has a designated seat in a brick and mortar school building not a trailer in their nearest neighborhood school
- Ensures that ALL new residential developments are subject to the schools test, and when ultimately approved, contribute fully to infrastructure and community service needs and that they respect the communities in which development takes place

Most of these points are addressed in CB1 and I'm pleased to see that the bill reflects the legislation as voted on November 6th.

I'm proud of the work our community has done to provide input and to work together to make the APFO better for our county, and especially for our school kids.

While CB1 is not the complete recipe for responsible growth in Howard County, and there's still much work to be done, it's a step in the right direction and I respectfully urge you to move forward and vote to approve this bill as was promised to the citizens of the county back in November.

From: Sent: To: Subject: barbkrup <br/>barbkrup@verizon.net> Tuesday, January 16, 2018 11:55 PM CouncilMail APFO

Dear Council members,

After listening to Steve Breeden's testimony about how redistricting and APFO worked 10 years ago, I wanted to give you a quote from 2001 about overcrowding at Howard and Long Reach high schools:

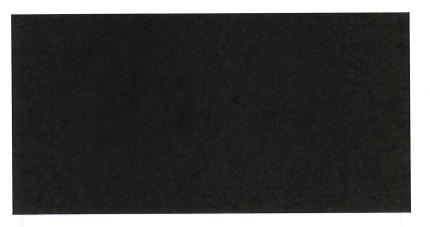
"Each of our students has the right to a seat in a school that isn't overcrowded within a reasonable distance from his or her home, and you have the responsibility to provide it." See the article below.

Please honor your decision on the first APFO vote. Other school districts in our state have 100% for their capacity limits and they continue to have development. As a special education advocate, I am already recommending that people move to Baltimore County instead, if they are considering a move to Howard County. HCPSS is not capable of meeting the needs of too many students with disabilities because of the sheer number of all students and lack of enough money in the budget to increase the number of special education teachers at the same rate. We are sending record numbers of students to nonpublic schools because our teachers are overwhelmed. There was a fear expressed years ago that the changes to APFO then would cause a moratorium. Clearly, that was unfounded.

Thank you. Barb Krupiarz

Sent from my Verizon, Samsung Galaxy smartphone

#### School-crowding issue dominates public hearing



# School-crowding issue dominates public hearing

Howard County school officials need to be more proactive and more creative when dealing with the issue of school crowding, according to dozens of parents and community members who spoke out last... Sent from Yahoo Mail for iPad

From:Imarkovitz <Imarkovitz@comcast.net>Sent:Tuesday, January 16, 2018 9:48 PMTo:CouncilMailSubject:Affordable housing issues idea.

If we are concerned about less affordable housing being available for the years of a needed slowdown, why not halt fees-in-lieu on apts/condos for that time period?

After all, developers are testifying their value is increased by the demand for schools, and we all know they pay way less here than other counties. CB1 isn't eliminating any housing just delaying. Projects coming in during that delay could fill the gap with providing it instead of paying the fee in lieu. Just a thought, thanks.

As I write this, you have invited two developers to come to your work session. I realize it is an open proceeding. I will likely attend, wanting to offer some balance on the financial issues.

I heard that the HCEDA report doesn't take any fiscal savings into consideration, regarding having to accommodate many students later. If that is true, please keep that in mind.

Thank you for your pertinent and helpful questions tonight.

Lisa

Sent from my Verizon 4G LTE smartphone

From: Sent: To: Cc: Subject: Attachments: Dave Ager <dager@townscapedesign.com> Tuesday, January 16, 2018 8:15 PM CouncilMail 'Josh Greenfeld' Written Testimony regarding CB1-2018 2018-01-16\_CB1\_Testimony of David Ager.pdf

I am unable to attend tonight's meeting. Thank you for the opportunity to provide the attached written comment on the subject bill.

David Ager, Principal Townscape Design 301.704.4404 410.531.2621 Townscape Date: January 16, 2018

To: Howard County Council

From: David Ager

Re: Council Bill 1-2018

Thank you for the opportunity to speak both as a Howard County resident and a business owner in the County's building industry.

The County's own data clearly shows that APFO is currently working. There is existing capacity for current students and there is limited student generation in closed attendance areas. However, I believe the subject legislation is related more to the perception that the system is over-stressed.

As can be illustrated in the deep analysis done by the Attendance Area Committee for the Board of Education during the last redistricting process, overcrowding is the result of a resistance on the part of the County to balance existing capacity through redistricting. There is ample capacity in the school system, it is simply not being utilized.

The other issue affecting current school overcrowding is related to turnover of existing housing stock and the addition of unanticipated new students.

CB-1 will not resolve either of these issues. It will not stop the influx of new students in the existing housing stock, nor will it reallocate empty seats in a comprehensive way.

However, what CB-1 will do is create several negative impacts on the County, including a moratorium on new housing construction in the 2022-2025 timeframe.

This moratorium will have several fiscal impacts, including:

- A \$1.9B decline in construction activity;
- A reduction of more than 6,800 residential units being built during the moratorium years which will limit population growth and raise the price of existing housing;
- A \$700M decline in resident income; and
- With a corresponding reduction in household expenditures there will be a domino effect on county revenues.

If this bill is approved, the County must plan now for the ultimate reduction in revenue and NOT plan on raising taxes on existing residents in the future for decisions made today.

Maintaining the existing system with minor amendments, such as is the case with Council Bill 61 as drafted, will maintain planned growth, stability and predictability in the system.

To solve the problem of school crowding, the County must seriously look at rebalancing existing school seats through comprehensive redistricting and continued investment in new school construction and school additions.

A moratorium on new residential construction will not resolve this issue, but will only exacerbate the problem, with the added and unintended consequences of a domino effect on County revenue.

Respectfully submitted,

David Ager, Principal, Townscape Design LLC

From: Sent: To: Subject: Alison Hickman <alisonhickman@gmail.com> Tuesday, January 16, 2018 5:55 PM CouncilMail Development in Howard County

Hello,

I am generally in support of our County's growth and the need for additional housing in our County.

I am concerned that the voice of people who are against any kind of development is crowding out the voice of those who are excited about the new housing, businesses and opportunities coming to Howard County.

I work professionally in commercial real estate and affordable housing and I am aware the best way to increase housing affordability is through density. We need to make sure our teachers and public service providers continue to have a place to live in our communities.

I grew up here, graduated from Oakland Mills and am now raising my family in Clemens Crossing. I am excited about all the development and don't want to impede opportunities that may arise. Businesses and retail need density to survive in the era of Amazon and online retail.

Please consider this perspective in your deliberations.

Sincerely, Alison Hickman 6454 Red Keel Columbia, MD 21044

To:

Cc:

From: Kisiel, Mackenzie <mkisiel@enterprisehomes.com> Tuesday, January 16, 2018 5:25 PM Sent: CouncilMail Howe, Ned CB1-2018 and CB2-2018 Subject: Enterprise Homes Letter - Howard County APFO Legislation.pdf **Attachments:** 

Dear Council Members and Staff:

Please find attached to this e-mail Enterprise Homes, Inc.'s letter in response to CB1-2018 and CB2-2018 – APFO legislation. Thank you for the opportunity to comment on this bill.

Mackenzie Kisiel **Development Associate** Enterprise Homes, Inc. 875 Hollins Street

Suite 202 Baltimore, MD 21201 O: 410.230.2118 | F: 410.230.2129



January 16, 2018

Honorable Mary Kay Sigaty Chairperson, Howard County Council George Howard Building 3430 Court House Drive Ellicott City, MD 21043

Ms. Sigaty,

As you are aware, the Howard County Council will be voting on a new Adequate Public Facilities Bill that will in effect create a moratorium on new housing in most of the County for the foreseeable future. This bill will take the current school closure standard of 115% of capacity that has been used for elementary and middle schools and reduce it to 105% for elementary schools and 110% for middle schools, while establishing a new 115% standard for high schools. Any developments proposed in areas exceeding these capacity levels will not be allowed to be processed.

We would like you to know that we are opposed to this legislation for many reasons but our primary focus is the negative impact it will have on affordable housing and redevelopment opportunities to improve existing older affordable developments. Howard County and particularly Columbia were founded on the principals of inclusion and diversity and the rights of its residents, regardless of their income, to have access to employment, quality shopping, great recreation/amenities and, most of all, a high-quality education. Our founder and the visionary founder of Columbia, Jim Rouse, also believed deeply in these principals. As a company headquartered in Columbia that carries out Jim Rouse's legacy locally and nationally, we believe that this legislation goes against those principals and does not fulfill the promise that is Howard County.

This bill will cripple potential redevelopment efforts to create mixed income and affordable communities within the developed areas of the County. These communities are meant to reduce the concentration of poverty and increase the spectrum of incomes that more accurately reflects the residents and employment base of Howard County. This legislation will not allow existing older affordable housing to be improved and it will also eliminate any new affordable housing to be constructed to help meet an incredibly underserved market, driven by previous years of tremendous market rate housing growth. In Howard County, 45% of renters and nearly 30% of all residents are cost burdened, meaning that over 30% of their income is spent on housing alone. This legislation will certainly escalate the cost of housing by limiting the supply to further exacerbate the problem, while eliminating new affordable housing developments which might provide better housing options.

Under the new bill, redevelopment efforts within existing established communities would not be allowed to move forward. There have been two successful developments that took older 100 % income restricted housing (Guilford Gardens and Ellicott Mills) in dire need of replacement and



used additional density to create new vibrant mixed-income communities that are now sustainable and stable assets broadly viewed as a positive improvement to the greater community.

These developments could not have been undertaken without significant Federal and State resources necessary to fund them. Under this legislation those developments would not only have been unable move forward through the permit process, they would also be unable to even apply for the Federal and State funding. Further, these Federal and State resources such as the Low-Income Housing Tax Credit (LIHTC) have time constraints associated with them that will not work with a potential 7 year wait, as they typically need to be spent within 3 years of award. Current selection criteria for some of these resources favors jurisdictions such as Howard County and now would be an ideal time for Howard County Affordable Developments to pursue these resources. Unfortunately, the selection criteria is modified on a regular basis based on the State's housing policies, so this window of advantage may not be in place moving forward.

There are clearly other ways to potentially address overcrowding issues at schools, such as redistricting, that have not been initiated and we believe that these other solutions should be explored rather than impose a de facto moratorium. In fact, by passing this legislation rather than initiating other actions, this legislation could be a Fair Housing violation.

While we believe that this legislation if passed will severely impact the overall economy of Howard County, it will also truly impact the ability to create new and better affordable housing communities throughout the County.

Please take this into consideration and vote against CB1-2018 and CB2-2018.

Sincerely.

Ned Howe Vice President New Business Enterprise Homes, Inc.

Cc: Dr. Calvin Ball John Weinstein Jenn Terrasa Greg Fox Allan Kittleman

#### Sayers, Margery

From:Sigaty, Mary KaySent:Tuesday, January 16, 2018 4:51 PMTo:Ball, Calvin B; Fox, Greg; Terrasa, Jen; Weinstein, JonCc:Feldmark, Jessica; Sayers, Margery; Wimberly, TheoSubject:FW: HCAS Testimony re APFO AmendmentsAttachments:HCAS Testimony on APFO Affordable Housing Exemption .pdf

Colleagues,

Please see the attached testimony regarding Council Bill 1-2018.

Thanks.....MK

Mary Kay Sigaty Chairperson Howard County Council

3430 Court House Drive Ellicott City, MD 21043 (410) 313-2001

From: Dunham, Mark [mailto:mdunham@generationsofhope.org]
Sent: Tuesday, January 16, 2018 2:43 PM
To: Sigaty, Mary Kay <mksigaty@howardcountymd.gov>
Cc: Clay, Mary <mclay@howardcountymd.gov>; Singleton, Julia <jsingleton@howardcountymd.gov>; Theresa Ballinger
<tballinger@howard-autism.org>; Melissa Rosenberg <melissa.rosenberg@howard-autism.org>
Subject: HCAS Testimony re APFO Amendments

Dear Councilmember Sigaty:

On behalf of the Howard County Autism Society (HCAS), I wanted to reach out in advance of tonight's hearing to let you know that two HCAS representatives, Pam Beck and Debbie Clutts, will be offering testimony regarding amendments to the Appropriate Public Facilities Ordinance. Both will be advocating for exempting affordable housing from any APFO amendments adopted by the Council. I've attached their testimony.

As you and your fellow Councilmembers consider changes in APFO, we urge a solution be achieved that will ensure both affordable housing and good schools are made available to meet the needs of county residents of all ages, incomes and abilities.

We'd welcome the chance to discuss this issue with you and your staff in the days and weeks ahead if helpful. In addition, we look forward to sharing developments underway with the <u>Howard County Autism Housing Initiative</u>. We've recently assembled the Task Force to drive development of the project. Per our earlier discussion, we remain very interested in the Columbia Flier site and continue to actively explore its suitability for this initiative.

Thank you again for your leadership and support on matters of concern to individuals with autism and other disabilities in Howard County.

Sincerely, Mark Dunham

#### Mark Dunham Howard County Autism Housing Initiative



## Pamela Beck Testimony on CB1 and CB2 Howard County Council Public Hearing Tuesday, January 16, 2018

Good evening members of the Council. My name is Pam Beck and I am here to urge that affordable housing be exempted from any amendments to the Appropriate Public Facilities Ordinance. I am an active member of the Howard County Autism Society and I speak from the perspective of a parent of an adult son with autism.

My son Brandon is 33 years old. For Brandon and adults like him with disabilities in Howard County, the affordable housing crisis is real. And it has certainly been real for our family. From the time Brandon was 20 years old and a high school graduate, our primary focus has been to encourage him to become as independent as possible. With no family nearby, we had to prepare him for living without us – and considering that he has autism and insulin-dependent diabetes and is on limited income, we knew this was going to be a challenge.

However, to our surprise, Brandon expressed to us that he wanted to "be an adult" and live in his own apartment by the time he was 30. Well, he's now in the fourth year of living in his own apartment five nights per week, with the supports necessary to do so, but this was only possible because he received a Housing Choice voucher after being on a seven-year waiting list.

Brandon was fortunate but what about the hundreds of disabled young adults behind him who will transition into adulthood in Howard County over the next several years? We must ensure that development of a range of affordable housing options for them is expanded and not brought to a standstill, which is what would effectively happen under the proposed APFO amendments.

Brandon was educated in Howard County public schools and I certainly appreciate the quality services and supports he received from the school system. None of us want to see the schools become so overcrowded that the experience for our kids, disabled and non-disabled, is diminished. We have terrific schools and we need to ensure that their quality is maintained.

But the education that my son and other individuals with disabilities received in our schools can only go so far. It cannot provide them an affordable home in which to live or a community in which to thrive. It cannot assure them the shelter and long-term stability that most of us take for granted. At the age of 21, the services and supports stop. And there simply isn't a sufficient supply of affordable housing available for them to live independently and in the community. This shortfall would be exacerbated if the APFO amendments are approved as proposed.

For several years now, members of the Howard County Autism Society have dedicated themselves to addressing the affordable housing crisis facing our sons and daughters. And I'm excited to say that we're on to something. As most of you on the Council are aware, we are working to assemble the partners and plans needed to develop a very innovative, even groundbreaking housing initiative here in Howard County.

Our vision is for an inclusive, intergenerational housing development that would bring together people of different ages, abilities and incomes in a mutually supportive environment. It would be fully integrated into the larger community while being thoughtfully planned to meet the unique needs of its residents. And it would expand affordable housing options not only for adults with disabilities but also for older adults and families.

Development of affordable housing isn't easy. But if the proposed APFO amendments are approved, initiatives like ours would be made much harder, perhaps even impossible, in Howard County. We must find a balance.

For our sons and daughters, affordable housing is not simply good to have, it is essential to their safety and wellbeing. What kind of signal does it send to them, when we effectively stop development of the only viable housing option they have to live independently, here in the community where they were raised and educated? The consequences they will face if the proposed amendments to APFO are approved without an exemption for affordable housing are dire and should be a concern for all of us.

On behalf of Brandon and my family and all the citizens of Howard County with disabilities for whom independence and affordable housing are so vitally linked, I urge you to exempt affordable housing from any amendments to APFO.

Thank you.

Pamela Beck



#### Deborah Clutts Testimony on CB1 and CB2 Howard County Council Public Hearing Tuesday, January 16, 2018

Good evening members of the Council. My name is Deborah Clutts. I am testifying as a member of the Howard County Autism Society in support of exempting affordable housing from the proposed amendments to the Appropriate Public Facilities Ordinance (APFO).

I am also here as the proud mother of a son with autism. My son, Matt, is 19 years old. He is a smart, passionate young man with a wide range of interests. When I think of Matt's future, I want for him what any parent wants for their child. I want Matt to be happy and have a full life with friends and family. I want Matt to be a contributing member of society, and, of significance to tonight's discussion, I want Matt to have a place to live in our community that is safe, secure and affordable, with access to public transportation, shopping, jobs and recreational activities. A place he can call home.

Unfortunately, the housing scenarios parents envision for a typical child transitioning to adulthood are much harder to realize for a young man with autism like Matt. Matt's expected income means he will likely qualify for and require affordable housing throughout his adult life. As we all know, such housing is in short supply in Howard County. And it will become even harder to acquire if new affordable housing development is stopped, which would be the effective result of the proposed amendments to APFO.

Some 600 young adults with disabilities are expected to transition out of Howard County schools in the next five years, fueling the demand for affordable housing. This measure would not only severely limit their housing options but would negatively impact another important population: the direct support professionals that work with and assist many adults with disabilities, and older adults, with activities of daily living.

This critical workforce of support professionals is chronically underpaid. While desperately needed in Howard County, it is increasingly hard for these professionals to find the affordable housing they need to live here. Restricting development of affordable housing would compound the housing challenges they already face. And the ripple effect would be felt by the disabled and older adults in Howard County that they serve.

The Howard County Autism Society is currently assembling partners to help tackle the affordable housing crisis with a unique and promising solution. Our goal is to help foster development of an inclusive, mixed income community that will provide affordable housing. This will be a supportive, inclusive housing community for adults with disabilities along with families and older adults. Our project represents the kind of creative, innovative strategies we must adopt if we are to keep Howard County truly accessible and available for all. It's an exciting initiative and we hope to work with you and others in the community to make this a reality. But it will be seriously curtailed, maybe even derailed, if the proposed amendments are passed as currently written.

As a long-time county resident of 35 + years, I fully support the objectives of APFO and the important protections it provides. It's essential that we not overburden our schools and other public facilities. But we can and must arrive at a **balance** that ensures both good schools and affordable housing.

My son Matt wants what all of us want – a place to call home that he can afford. I want it for him, too. But that goal, already hard to achieve, will be even further out of reach for him and so many adults like him in Howard County if this measure passes without an exemption for affordable housing from the school's test. I urge your support for such an exemption.

Thank you.

Deborah Clutts

# GRASSROOTS

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United Way of Central Maryland Howard County Council George Howard Building CB1-2018 & 2-2018 3430 Court House Drive Ellicott City, MD 21043

January 16, 2018

To the Honorable Council Chair Sigaty:

Please accept this letter as written testimony to support an affordable housing amendment be added to CB 1-2018 and CB 2-2018.

Grassroots Crisis Intervention Center, which serves as the single point of access for the Coordinated System for Homeless Services, as well as the Emergency Shelter for Howard County is often where people end up when they are unable to continue to afford safe, stable housing. In this tight rental market, affordable housing for those with middle and moderate income *must* continue to be available. The current APFO will obstruct housing affordability and could lead to more individuals falling into safety net services such as shelters.

We implore the Howard County Council to ensure that CB1-2018 and CB 2-2018 include activity for affordable housing in Howard County. By supporting families to sustain safe and stable homes, our community will thrive. Currently, homelessness among youth is growing, this includes homelessness among school aged children. In Howard County, we must act to ensure families continue to have middle and moderate income options for housing. Grassroots Emergency Shelter serves over 200 individuals per year. About half of those are children under the age of 18 years old, here with their parents. We want to be the bridge to help families find a permanent answer to the housing dilemma they face when we meet them. We need your help to ensure they have options once they have resolved the crisis that brought them here.

We thank you and all the Council Members for your time and service. If you have any follow up questions, I am available anytime.

Sincerely, Ayesha B. Holmes **Executive Director** 

#### Sayers, Margery

From:Thompson, MarkSent:Tuesday, January 16, 2018 1:51 PMTo:CouncilMailCc:Twele, LarrySubject:Research Report on the Economic and Fiscal Impact of CB 01-2018Attachments:APFO - CB 01-2018 Transmittal Memo.docx; HCEDA APFO Impact Report 1-16-18.docx

Dear Council Members,

Please see the attached letter from Larry Twele and the accompanying research report.

Mark

Mark G. Thompson Vice President of Business Development Howard County Economic Development Authority 6751 Columbia Gateway Drive, Suite 500 Columbia, MD 21046

410-313-0573

January 16, 2018



Howard County Council George Howard Building 3430 Court House Drive Ellicott City, MD 21043

Members of the County Council,

Based on the possible projected impacts of CB61-2017, the Board of Directors of the Economic Development Authority commissioned a review of the economic and fiscal impacts if this legislation were to be enacted. One of roles the Authority plays in the community is to provide research data and information to the public discourse as important policy is being debated concerning matters that affect economic development in Howard County.

Because the vote on CB61-2017 was nullified but similar legislation is now before you for consideration, we believe that the study that was recently completed and delivered to your office is relevant as you consider CB01-2018.

Dr. Richard Clinch from the Jacob France Institute at the University of Baltimore and Ed Steere of Valbridge Property Advisors performed a high-level analysis to quantify the economic and fiscal impacts if CB01-2018 is enacted and has the effect of a building moratorium in Howard County. The accompanying report highlights the findings of their high level, preliminary study.

Sincerely,

Lawrence F. Twele Chief Executive Officer Howard County Economic Development Authority

# The Economic and Fiscal Impacts of the Proposed Adequate Public Facilities Ordinance on Howard County

PREPARED FOR THE HOWARD COUNTY ECONOMIC DEVELOPMENT AUTHORITY

Richard P. Clinch, PhD DIRECTOR THE JACOB FRANCE INSTITUTE Edward M. Steere, AICP MANAGING DIRECTOR – PLANNING & MARKET ANALYSIS VALBRIDGE PROPERTY ADVISORS

JANUARY 2018

# Introduction and Executive Summary

The Howard County Economic Development Authority (HCEDA) retained the team of the Jacob France Institute (JFI) and Valbridge Property Advisors (VPA) to prepare a *preliminary, high-level analysis* of the potential economic and fiscal impacts of the proposed Adequate Public Facilities Ordinance (APFO) legislation on Howard County, Maryland. It is important to note that this analysis was prepared on a quick turnaround basis to provide a *high-level, initial analysis* of the potential impacts of the proposed APFO legislation on the County in time for the County's review and assessment of the proposed legislation. This analysis was based on *preliminary data* on the impacts of the proposed APFO legislation on development activity provided by the County and analyzed by the JFI-VPA Team. The JFI-VPA Team combined inputoutput economic modeling and fiscal base assessment methodologies to assess the potential economic and fiscal impacts of the proposed legislation. As noted in each section of the report, critical simplifying assumptions were made in order to prepare this analysis in time for the County's consideration of this proposed legislation. This assessment will provide a *reasonable initial assessment* of the potential economic and fiscal ramifications of the proposed legislation, but does not substitute for the more thorough economic and fiscal impact analysis warranted by this potentially high impact legislative proposal that would be possible if more time was available.

The JFI-VPA Team prepared two analyses for this report:

- 1. The JFI prepared an analysis of the economic impacts of the proposed APFO legislation using the economic modeling technique of input-output analysis. This analysis was based on data on the number of planned housing units impacted by the APFO legislation and current housing unit sales prices provided by the Howard County Department of Planning and Zoning (HCDPZ), analyzed by the JFI using the IMPLAN input-output model for the County; and
- 2. VPA prepared an analysis of the net fiscal impacts of the APFO on the County in terms of both the tax and other government revenues and cost of providing government services associated with the 6,854 planned housing units whose development in the County could be halted as a result of the proposed APFO legislation. VPA used the FY 2018 Howard County Operating Budget as a current source for General Fund revenues and expenditures generated directly from development when it has been completed to full buildout.

#### The core findings of the economic impact is analysis are as follows:

Based on data from HCDPZ, the proposed APFO legislation effectively results in a moratorium on residential development in the County and will curtail the planned housing development in the County for the four year - 2022 through 2025 period, leading to a reduction of 6,854 housing units, consisting of 1,764 single family detached houses; 1,147 townhouse units; 659 condominiums; and 3,284 apartments over this four-year period. These impacts occur in the 2022-2025 period – because the proposed APFO legislation would take effect in 2019 and impact building activities starting three years later – in 2022 and would be in place for four years, which is the maximum length of time a development project can be on hold due to the APFO schools test. Based on estimates prepared by the JFI and VPA, construction activity will decline by total of \$1.9 billion over the 2022-2025 period and total resident incomes will decline by a cumulative total of \$733 million by 2025. These reductions in construction activity and resident incomes will reduce total economic activity in the County and the impacts of this reduction were estimated by the JFI using the IMPLAN input-output model for Howard County and, thus, the JFI prepared two analyses of the potential economic implications of the proposed APFO legislation:

- 1. Its *residential construction impact* on construction activity and employment in the County as a result of the 6,854 units not built during the 2022-2025 period. These impacts measure the impacts of the foregone residential construction spending on the County's economy in terms of lost County economic activity and jobs; and
- 2. Its *residential income and spending impact* on broad county economic activity resulting from the decrease in County household and population growth as a result of the 6,854 units not built during the 2022-2025 period. Fewer housing units developed means fewer residents in the County, with a corresponding decrease in the growth in household incomes. These impacts measure the impacts associated with the foregone incomes and spending by the County residents who would have occupied these housing units if they were developed and occupied.

**Residential Construction Impacts**: As a result of the projected reduction in development activity occurring in the County as a result of the proposed APFO legislation, construction activity in Howard County will decline by between a low of \$461.2 million in 2024 and a high of \$487.5 million in 2023 and this will reduce economic activity in the County by between \$723.4 million with an employment decline of 4,442 jobs in 2024 to a high of \$765.5 million in economic activity and 4,698 jobs in 2023.<sup>1</sup> This reduction in construction activity will reduce County government revenues by approximately \$14 million each year over the four year growth moratorium period for a cumulative estimated \$56 million in lost County revenues over the four year period.

**Residential Income and Spending Impact:** The reduction in County residential development activity caused by the proposed APFO legislation will curtail both population and household income growth in the County. This reduction in household income growth will reduce both economic activity in the County, as a result in the "lost" spending by these households, and County government revenues, as result of both the reduction in household income growth as well as from the lower levels of resident spending and its impact on County businesses and employment. The core findings of this analysis are that County household income will fall by \$184.2 million starting in 2022, leading to a reduction in potential County economic activity of \$145.4 million, with the cumulative losses of income by 2025 increasing to \$732.9 million by 2025, reducing potential economic activity in the County by \$578.7 million and reducing employment by 3,779 jobs as a result of the foregone development activity in the County resulting from the APFO legislation. This reduction in household incomes will cause County revenues to fall by a cumulative total of as much as \$32.2 million in 2025. To put this in context, this represents almost 3 percent of County FY2017 General Fund Revenues of just over \$1 billion.

The construction and residential income and spending are cumulative. As presented in Figure ES-1 below, the proposed APFO legislation could decrease County employment by 5,532 jobs starting in 2022 and growing to 8,305 jobs in 2025.<sup>2</sup> Similarly the IMPLAN estimated fiscal impacts would be cumulative starting with \$22.1 million in potential lost County revenues in 2022 growing to \$46.0 million in 2025.

It is important to note that there are a host of other potential non-economic and fiscal impacts of the APFO legislation induced growth moratorium in the County, including reductions in housing affordability and diversity; reputational effects, as well as impacts on local economic development to consider as well.

<sup>&</sup>lt;sup>1</sup> Unless otherwise noted, all economic figures in this report are in 2017 \$s.

<sup>&</sup>lt;sup>2</sup> There is some potential double counting between the construction and residential income ad spending impacts – in terms of if the construction impacted jobs would also be among the purchasers of the housing units foregone; however, this impact is likely to be negligible.



#### Figure ES-1: Total Job Impacts of Proposed APFO Legislation

#### The core findings of the fiscal impact analysis are as follows:

- The Howard County General Fund is not all inclusive of revenues and expenditures (allocations), in that there are approximately \$483 million gap between the General Fund revenues and All Fund revenues. The gap is supplied from a variety of external sources that are combined with other funds and programs. The impact of unconventional funding on the County budget warrants an indepth study to determine the full breadth of fiscal impact of new housing on the budget.
- The development that would not be built if the legislation passes would have generated approximately \$14.4 million in total tax revenue (property, income and fire) in 2022. The overall weighted average revenue per dwelling unit is \$8,396. Single family homes in the Rural West planning area are prime properties that generate a far greater fair share of tax revenue than all other housing types.
- The General Fund is scaled to allocate funds at a rate of \$9,689 per household, whereas the computed average estimated contribution to the budget by full development would be short by approximately \$1,300 per household in 2022. This model test does not fully analyze other sources of revenue and other fees that are generated by new construction or the economic activity associated with new residents analyzed in the economic impact analysis, which may very well offset the shortfall.
- These per unit short falls are likely to be at least partially recovered by some one-time fees outside of the General Fund – such as Special Revenue Funds (e.g. Agricultural Preservation fees, Community Renewal, TIF District), and Enterprise Funds (e.g. Shared Septic Systems, Water & Sewer Operations, etc.)- associated with this development activity. While there was insufficient information available at this time to prepare a full analysis of the impact fees associated with the foregone construction activity, VPA prepared a rough estimate of the fees associated with recordation and transfer taxes, school surcharge and road excise taxes which equates to a weighted average of \$12,872 per housing unit, indicating that the net fiscal impacts of this development activity is likely to be positive during the 2022-2025 impact period.

• The perceived shortfall in revenue to allocation is very likely absorbed in the other revenue sources and fund allocations. Some programs and services would likely be impacted without a revenue stream from new construction.

The proposed APFO legislation has significant economic and fiscal costs. Based on data from HCDPZ, the proposed APFO legislation will effectively result in a moratorium on residential development in the County. The JFI estimates that this will reduce construction activity in the County by almost \$1.9 billion, reducing County employment by between 4,400 and 4,700 jobs per year and reducing County government revenues by \$56 million over the four year period. The JFI estimates that the resulting cumulative loss of \$732.9 million in resident household income by 2025 from the four year moratorium on growth could reduce County employment by as much as 3,779 jobs and County revenues by as much as \$32.2 million in 2025 as result of the foregone development activity. VPA estimates that based on the General Fund alone, new development creates a shortfall of approximately \$1,200 per unit on average, for a total of approximately \$2.1 million in 2022. Although it would appear that the restriction of development would create a netpositive affect on the County budget, there are too many untested variables to validate that hypothesis. For example, VPA estimates that the one-time revenues associated with the foregone construction activity totals approximately \$22 million a year for each of the four years impacted by the proposed APFO legislation, which surpasses the perceived shortfall in the revenue pool. This also illustrates that the distribution of construction revenue in the General Fund is unequal, and that programs funded by construction activity may not have a revenue deficit, when the context of the fund and allocation streams are detailed. The reduction in economic vitality coupled with the restriction of inputs into capital programming by development impact fees and maintenance fees would severely impact other functions of government and public service.

# Economic Modeling-Based Assessment of the Impact of the Proposed APFO Legislation on the Howard County, Maryland Economy

The Howard County Economic Development Authority (HCEDA) retained the JFI to prepare an analysis of the economic impacts of the proposed APFO legislation using the IMPLAN input-output (I/O) model for Howard County. This I/O analysis models the flow of funds that are associated with the estimated *construction activity* and *household income* associated with the housing development activity in the County impacted by the proposed APFO legislation on the County's economy and the ongoing ripple (multiplier) effect of these impacted expenditures. I/O analysis represents the "gold standard" for measurement of economic impacts and is the generally accepted methodology for measuring the economic impact associated with projects, companies, or of entire industries.

#### Data Inputs

The proposed APFO legislation will effectively act as a four year moratorium on growth in nearly all of the County. As a result, both construction activity and resident household incomes will be lower in the County, as this development activity is diverted to other jurisdictions in the region. The JFI estimated the economic impacts on the County in two areas associated with the proposed APFO legislation:

- 1. The economic impacts associated with the reduction in County *construction activity* as a result of the residential construction activity foregone as development activities are reduced; and
- The economic impacts associated with the reduction in County *household income* in terms of the residents who would have, in the absence of the APFO legislation, moved into the County if this development activity were permitted to move forward. These residents would spend money locally and their incomes would be taxed and provide a source of revenues for the Howard County government.

Three main data elements were required to analyze the economic impacts of the proposed APFO legislation on the County. These include: the number of impacted residential units; the construction costs of these units (to estimate the foregone construction activity); and the incomes of the occupants of the residential units (to estimate the loss in County household income resulting from these units not being built). These data were derived as follows:

- 1. The number of housing units impacted by the APFO. The Howard County Department of Planning and Zoning (HCDPZ) provided the number of units likely to be impacted by the APFO. Based on conversations with HCDPZ, these impacts occur in the 2022-2025 period because the proposed APFO legislation would take effect in 2019 and impact building activities starting three years later in 2022 and would be in place for four years, which is the maximum length of time a development project can be on hold due to the APFO schools test. Based on the County's analysis, more than 90 percent of the County will be impacted by one or more of the criteria under the proposed APFO legislation, and thus, they estimate that all of the units planned for construction in 2022 through 2025 would be prohibited under the proposed legislation. Because of differences in housing price and resident incomes by region and by type of dwelling, HCDPZ provided the number of impacted by year in Table 1, with the estimated number of impacted units totaling 6,854 residential units that would not be developed in the County over the four-year, 2022-2025 period, with most being apartments with 3,284 units and accounting for 48 percent of impacted units.
- 2. <u>The cost of construction for the impacted residential units</u>. In order to estimate the impact of the foregone construction activity associated with the residential development activity forgone as a

result of the proposed APFO legislation, the JFI needed to estimate the construction costs associated with the impacted units. The JFI estimated the construction cost of these units as follows:

- a. For for-sale units (single family detached, townhomes, and condominiums), construction costs were estimated based on the sales price of comparable units, by planning region, by type. HCDPZ provided data on the sales price of new homes sold by type, by planning region. These sales prices were converted in to estimated construction costs based on data from the National Association of Homebuilders that construction costs represent 55.6 percent of the final sales price of a new home<sup>3</sup>; and
- b. For apartments, the construction costs were estimated based on an average unit size of 1,000 feet<sup>4</sup> multiplied by the national average cost of construction of \$192 per square foot for a multitenant building from Fannie Mae.<sup>5</sup>

The estimated construction cost per residential unit was multiplied by the number of units to yield the projected decrease on Howard County residential construction activity.

3. <u>The household incomes of the occupants of the impacted residential units</u>. In order to estimate the reduction in Howard County household incomes that will result of from the reduction in housing development activity, the JFI-VPA Team estimated the level of income required to purchase or rent the housing unit. For *for-sale residential units*, the resident household income was estimated using the mortgage underwriting "rule of thumb" that PITI (Principal, Interest, Taxes, and Insurance) payments not exceed 28 percent of income. The JFO-VPA Team used the average sales price data for each planning area provided by the Department of Planning, and assumed 20 percent down payment, with taxes and insurance estimated based on County data. For the rental units, income was estimated based on the HUD 30-percent rule — that a household should spend no more than 30 percent of its income on housing costs, using data on County rents from the U.S. Bureau of the Census.

The input to the analysis of the economic impact of the foregone construction activity resulting from the proposed APFO legislation was the number of impacted units multiplied by the estimated construction cost of the units, and as presented in Table 2 – residential construction activity will decline by between a low of \$461.2 million in 2024 to a high of \$487.5 million in 2023, with a cumulative decline of almost \$1.9 billion over the four-year, 2022 to 2025 period. The input to the analysis of the economic impact of the "lost" household income resulting from lower County residential development activity was the estimated incomes of the residents who would have moved into the County in the absence of the APFO induced moratorium. To estimate this, the number of impacted units multiplied by the estimated household income associated with the units. Estimated household income presented in Table 3; with the County loss in household income presented in Table 4, starting at \$184.2 million in 2023 and growing to a cumulative loss of \$732.9 million in 2025.

Several further simplifying assumptions were made in order to facilitate the implementation of this analysis. These include:

- Construction is projected to be started and completed in the calendar year in which it is allocated;
- Because the timing of purchase/rental of each residential unit is unknown, it is assumed that each unit is completed and occupied in the year in which it was planned/built; and

<sup>&</sup>lt;sup>3</sup> http://www.nahbclassic.org/generic.aspx?sectionID=734&genericContentID=260013&channeIID=311.

<sup>&</sup>lt;sup>4</sup> This is a conservative estimate – the average size of an apartment built in 2016 in the northeast was 1,101 sq. ft. https://www.census.gov/construction/chars/mfu.html.

<sup>&</sup>lt;sup>5</sup> This is a conservative estimate as construction costs in Maryland are likely to be slightly higher than the national average – see http://www.fanniemae.com/resources/file/research/emma/pdf/MF\_Market\_Commentary\_031517.pdf

In reality, the timing of these construction and occupancy of the impacted units would be spread out over a longer time period. Thus, this analysis measures the total construction value and household income potential of the impacted development activity in the year in which it is planed/completed.

It is important to note several caveats associated with this economic impact analysis. At the time of this analysis, the proposed APFO restrictions cover nearly all of the County, and thus, it was assumed that all planned development would be impacted. As a result, all planned residential units were considered to be impacted by the analysis. This analysis is also based on the number of residential units planned for the County. Market conditions may lead to more or less than planned development in a given year. Because the construction costs of the impacted units and their associated purchase price were unknown; these were estimated by the JFI-VPA Team using what they consider reasonable methodologies. Actual construction costs and sales prices may vary from this estimate. Furthermore, the loss in household associated with the foregone units was estimated based on meeting standard income assumptions, such as not spending more than 28 percent in income on PITI for homeowners and not more than 30 percent on rent. Actual resident incomes could be lower or higher. Nevertheless, and noting these caveats, this analysis provides an initial, high level estimate of the potential economic impacts associated with the proposed APFO legislation. Given the potentially wide-ranging impacts of the proposed legislation, a more thorough assessment of its potential impacts is warranted.

Planning Area/Unit Type/Year	2022	2023	2024	2025	Total
Total Housing Units	1,711	1,784	1,672	1,687	6,854
Single Family Detached	440	437	427	460	1,764
Townhouse	298	301	298	250	1,147
Condominium	155	172	164	168	659
Rental Apartment	818	874	783	809	3,284
Columbia	<u>484</u>	540	424	<u>625</u>	2,073
Single Family Detached	42	46	36	54	178
Townhouse	10	12	9	13	44
Condominium	43	48	38	56	185
Rental Apartment	389	434	341	502	1,666
Elkridge	282	388	408	296	1,374
Single Family Detached	15	39	43	45	142
Townhouse	69	94	98	70	331
Condominium	34	54	58	47	193
Rental Apartment	164	201	209	134	708
Ellicott City	425	<u>358</u>	367	310	1,460
Single Family Detached	198	167	171	144	680
Townhouse	123	104	106	90	423
Condominium	31	26	27	23	107
Rental Apartment	73	61	63	53	250
Rural West	<u>100</u>	<u>100</u>	<u>100</u>	100	400
Single Family Detached	100	100	100	100	400
Southeast	<u>420</u>	398	373	356	1,547
Single Family Detached	85	85	77	117	364
Townhouse	96	91	85	77	349
Condominium	47	44	41	42	174
Rental Apartment	192	178	170	120	660
Source: Howard County Planning Depa	artment				

Table 1: Reduction in Housing Unit Development Activity under the Proposed APFO Legislation

Source: Howard County Planning Department

Table 2: Estimated Decrease in t	Estimated Cost					
Planning Area/Unit Type/Year	of Construction <sup>12</sup>	2022	2023	2024	2025	Total
Total Housing Units		\$475,802,000	<u>\$487,493,000</u>	<u>\$461,245,000</u>	<u>\$469,914,000</u>	<u>\$1,894,454,000</u>
Single Family Detached		\$200,106,000	\$196,470,000	\$190,682,000	\$206,452,000	\$793,710,000
Townhouse		\$87,225,000	\$86,899,000	\$85,464,000	\$72,644,000	\$332,232,000
Condominium		\$31,415,000	\$36,316,000	\$34,763,000	\$35,490,000	\$137,984,000
Rental Apartment		\$157,056,000	\$167,808,000	\$150,336,000	\$155,328,000	\$630,528,000
Columbia		<u>\$109,672,000</u>	<u>\$122,172,000</u>	<u>\$95,849,000</u>	<u>\$141,569,000</u>	<u>\$469,262,000</u>
Single Family Detached	\$528,000	\$22,176,000	\$24,288,000	\$19,008,000	\$28,512,000	\$93,984,000
Townhouse	\$309,000	\$3,090,000	\$3,708,000	\$2,781,000	\$4,017,000	\$13,596,000
Condominium <sup>3</sup>	\$226,000	\$9,718,000	\$10,848,000	\$8,588,000	\$12,656,000	\$41,810,000
Rental Apartment <sup>4</sup>	\$192,000	\$74,688,000	\$83,328,000	\$65,472,000	\$96,384,000	\$319,872,000
Elkridge		<u>\$61,573,000</u>	\$87,169,000	<u>\$91,917,000</u>	<u>\$68,475,000</u>	<u>\$309,134,000</u>
Single Family Detached	\$303,000	\$4,545,000	\$11,817,000	\$13,029,000	\$13,635,000	\$43,026,000
Townhouse	\$244,000	\$16,836,000	\$22,936,000	\$23,912,000	\$17,080,000	\$80,764,000
Condominium	\$256,000	\$8,704,000	\$13,824,000	\$14,848,000	\$12,032,000	\$49,408,000
Rental Apartment <sup>4</sup>	\$192,000	\$31,488,000	\$38,592,000	\$40,128,000	\$25,728,000	\$135,936,000
Ellicott City		<u>\$137,071,000</u>	<u>\$115,548,000</u>	<u>\$118,346,000</u>	<u>\$99,902,000</u>	<u>\$470,867,000</u>
Single Family Detached	\$420,000	\$83,160,000	\$70,140,000	\$71,820,000	\$60,480,000	\$285,600,000
Townhouse	\$281,000	\$34,563,000	\$29,224,000	\$29,786,000	\$25,290,000	\$118,863,000
Condominium	\$172,000	\$5,332,000	\$4,472,000	\$4,644,000	\$3,956,000	\$18,404,000
Rental Apartment <sup>4</sup>	\$192,000	\$14,016,000	\$11,712,000	\$12,096,000	\$10,176,000	\$48,000,000
Rural West		<u>\$54,100,000</u>	<u>\$54,100,000</u>	<u>\$54,100,000</u>	<u>\$54,100,000</u>	<u>\$216,400,000</u>
Single Family Detached	\$541,000	\$54,100,000	\$54,100,000	\$54,100,000	\$54,100,000	\$216,400,000
Southeast		<u>\$113,386,000</u>	<u>\$108,504,000</u>	<u>\$101,033,000</u>	<u>\$105,868,000</u>	<u>\$428,791,000</u>
Single Family Detached	\$425,000	\$36,125,000	\$36,125,000	\$32,725,000	\$49,725,000	\$154,700,000
Townhouse	\$341,000	\$32,736,000	\$31,031,000	\$28,985,000	\$26,257,000	\$119,009,000
Condominium	\$163,000	\$7,661,000	\$7,172,000	\$6,683,000	\$6,846,000	\$28,362,000
Rental Apartment <sup>4</sup>	\$192,000	\$36,864,000	\$34,176,000	\$32,640,000	\$23,040,000	\$126,720,000

#### Table 2: Estimated Decrease in Construction Activity as a Result of Proposed APFO Legislation

(1) All values expressed in 2017 \$s

(2) Data on Estimated Cost of Construction for Single Family Detached, Townhouse, and Condominium Units based on data on recent sales of new homes provided by the Howard County Planning Department converted into estimated Construction Coast based on data from the National Association of Homebuilders (NAHB) According to NAHB - construction costs represent 55.6% of the Sales Price of a new home.

(3) No data were available on Columbia Condominiums - Sales price and estimated construction costs were estimated based on the MuniCap Study for Downt
 (4) Cost per unit of Apartments based on \$192 per square foot - from Fannie Mae Multifamily Market Commentary and an estimated 1,000 square feet per unit.
 Source: JFI Analysis of Howard County Planning Department Data

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Planning Area/Unit Type/Year	Estimated Housing Sale Price <sup>1</sup> or Monthly Rent <sup>2</sup>	Estimated Homeowner <sup>3</sup> or Rental Tenant <sup>4</sup> Household Income		
Columbia				
Single Family Detached	\$949,000	\$215,606		
Townhouse	\$555,000	\$126,148		
Condominium <sup>5</sup>	\$406,195	\$92,337		
Rental Apartment <sup>6</sup>	\$1,627	\$65,067		
Elkridge				
Single Family Detached	\$545,000	\$123,907		
Townhouse	\$438,000	\$99,580		
Condominium	\$460,000	\$104,458		
Rental Apartment <sup>7</sup>	\$1,673	\$66,912		
Ellicott City				
Single Family Detached	\$756,000	\$171,826		
Townhouse	\$506,000	\$115,089		
Condominium	\$310,000	\$70,516		
Rental Apartment <sup>6</sup>	\$1,618	\$64,739		
Rural West				
Single Family Detached	\$973,000	\$221,107		
Southeast				
Single Family Detached	\$764,000	\$173,585		
Townhouse	\$614,000	\$139,615		
Condominium	\$294,000	\$66,915		
Rental Apartment <sup>7</sup>	\$1,673	\$66,912		

#### **Table 3: Estimated Home Owner or Apartment Tenant Income**

(1) Data on Housing Sale Price was based on an analysis recent sales of new homes provided by the Howard County Planning Department and converted into 2017\$s.

(2) Data on rent is from the U.S. Bureau of the Census - American Community Survey - converted in 2017\$ using an inflation rate of 2.5%.

(3) Data on Estimated Homeowner Income based on the standard "rule of thumb" that mortgage PITI should not exceed 28% of income.

(4) Renter household income based on assumption that housing costs should not exceed 30% of Income - based on HUD analysis of housing "cost burdened" households.

(5) No data were available on Columbia Condominiums - Sales price and estimated construction costs were estimated based on the MuniCap Study for Downtown.

(6) Source = Median Rent from U.S. Bureau of the Census - American Community Survey for Columbia and Ellicott City

(7) Source = Median Rent from U.S. Bureau of the Census - American Community Survey for Howard County as a whole.

Source: JFI analysis of Howard County Planning Department Data

	Estimated					
a de la companya de l	Homeowner/ Rental					Cumulative
Planning Area/Unit	Tenant Household					Resident Income
Type/Year	Income	2022	2023	2024	2025	Loss
Total Housing Units		<u>\$184,203,278</u>	<u>\$188,257,528</u>	<u>\$178,750,561</u>	\$181,703,679	<u>\$732,915,046</u>
Single Family Detached		\$81,801,105	\$80,310,688	\$77,948,878	\$84,381,700	\$324,442,372
Townhouse	×	\$35,691,436	\$35,548,460	\$34,960,821	\$29,718,844	\$135,919,560
Condominium		\$12,853,055	\$14,850,575	\$14,214,810	\$14,512,687	\$56,431,126
Rental Apartment		\$53,857,682	\$57,547,805	\$51,626,052	\$53,090,449	\$216,121,988
Columbia		<u>\$39,598,498</u>	<u>\$44,102,919</u>	<u>\$34,593,811</u>	<u>\$51,117,170</u>	<u>\$169,412,398</u>
Single Family Detached	\$215,606	\$9,055,469	\$9,917,894	\$7,761,830	\$11,642,746	\$38,377,939
Townhouse	\$126,148	\$1,261,478	\$1,513,773	\$1,135,330	\$1,639,921	\$5,550,501
Condominium	\$92,337	\$3,970,489	\$4,432,174	\$3,508,804	\$5,170,869	\$17,082,336
Rental Apartment	\$65,067	\$25,311,063	\$28,239,078	\$22,187,847	\$32,663,634	\$108,401,622
Elkridge		<u>\$23,254,742</u>	<u>\$33,282,912</u>	<u>\$35,129,988</u>	<u>\$26,422,137</u>	<u>\$118,089,779</u>
Single Family Detached	\$123,907	\$1,858,610	\$4,832,387	\$5,328,017	\$5,575,831	\$17,594,846
Townhouse	\$99 <i>,</i> 580	\$6,870,990	\$9,360,480	\$9,758,798	\$6,970,570	\$32,960,838
Condominium	\$104,458	\$3,551,573	\$5,640,734	\$6,058,566	\$4,909,528	\$20,160,400
Rental Apartment	\$66,912	\$10,973,568	\$13,449,312	\$13,984,608	\$8,966,208	\$47,373,696
Ellicott City		<u>\$55,089,484</u>	<u>\$46,446,732</u>	<u>\$47,564,209</u>	<u>\$40,154,022</u>	<u>\$189,254,447</u>
Single Family Detached	\$171,826	\$34,021,634	\$28,695,015	\$29,382,320	\$24,743,007	\$116,841,976
Townhouse	\$115,089	\$14,155,902	\$11,969,218	\$12,199,395	\$10,357,977	\$48,682,493
Condominium	\$70,516	\$2,186,001	\$1,833,420	\$1,903,936	\$1,621,871	\$7,545,228
Rental Apartment	\$64,739	\$4,725,947	\$3,949,079	\$4,078,557	\$3,431,167	\$16,184,750
Rural West		<u>\$22,110,654</u>	<u>\$22,110,654</u>	<u>\$22,110,654</u>	<u>\$22,110,654</u>	<u>\$88,442,617</u>
Single Family Detached	\$221,107	\$22,110,654	\$22,110,654	\$22,110,654	\$22,110,654	\$88,442,617
Southeast		<u>\$44,149,900</u>	<u>\$42,314,311</u>	<u>\$39,351,898</u>	<u>\$41,899,697</u>	<u>\$167,715,805</u>
Single Family Detached	\$173,585	\$14,754,738	\$14,754,738	\$13,366,056	\$20,309,462	\$63,184,994
Townhouse	\$139,615	\$13,403,066	\$12,704,989	\$11,867,298	\$10,750,376	\$48,725,729
Condominium	\$66,915	\$3,144,992	\$2,944,248	\$2,743,504	\$2,810,418	\$11,643,162
Rental Apartment	\$66,912	\$12,847,104	\$11,910,336	\$11,375,040	\$8,029,440	\$44,161,920

#### Table 4: Estimated Decrease in County Resident Incomes as a Result of Proposed APFO Legislation

Source: JFI Analysis of Howard County Planning Department Data

#### Economic Impacts of Foregone Construction Activity

*The proposed APFO legislation will reduce economic activity and County government revenues as a result of the reduction in construction activity.* Total residential construction activity is projected to decline by: \$475.8 million in 2022; \$487.5 million in 2023; \$461.2 million in 2024; and by \$469.9 million in 2025. The economic impacts of these reduction is County economic activity by year are as follows:

- As a result of the \$475.8 million reduction in County residential construction activity in 2022, total economic activity in the County would be \$746.0 million lower than if the development were permitted to occur, County employment would be reduced by 4,582 jobs earning \$287.9 million in labor income, and County government revenues would be reduced by an estimated \$14.0 million;
- As a result of the \$487.5 million reduction in County residential construction activity in 2023, total economic activity in the County would be \$765.5 million lower than if the development were permitted to occur, County employment would be reduced by 4,698 jobs earning \$295.4 million in labor income, and County government revenues would be reduced by an estimated \$14.4 million;
- As a result of the \$461.2 million reduction in County residential construction activity in 2024, total economic activity in the County would be \$723.4 million lower than if the development were permitted to occur, County employment would be reduced by 4,442 jobs earning \$279.2 million in labor income, and County government revenues would be reduced by an estimated \$13.6 million; and
- As a result of the \$469.9 million reduction in County residential construction activity in 2025, total economic activity in the County would be \$737.2 million lower than if the development were permitted to occur, County employment would be reduced by 4,526 jobs earning \$284.5 million in labor income, and County government revenues would be reduced by an estimated \$13.9 million.

These figures represent the loss in County economic activity by year, as a result of the APFO induced moratorium on development activity in the County – over the four year moratorium period. This development activity would be permitted to occur after 2025, based on the four year limitation on reductions in construction activity under the APFO. On average, the County the APFO will reduce direct construction employment in the County by 2,763 over the four year period, representing 19 percent of 2016 construction sector jobs in the County.

 Table 5: Estimated Annual Economic Impacts Associated with the Reduction of Construction Activity

 Associated with the Proposed APFO Legislation

Construction Impacts	2022	2023	2024	2025
Direct Impact	\$475,802,000	\$487,493,000	\$461,245,000	\$469,914,000
Output (\$s)	\$745,986,622	\$765,474,880	\$723,415,067	\$737,246,950
Employment (Jobs)	4,582	4,698	4,442	4,526
Labor Income (\$s)	\$287,926,914	\$295,409,444	\$279,206,477	\$284,536,991
Estimated County Revenues	\$14,022,112	\$14,371,323	\$13,594,125	\$13,850,573
Source: JFI and IMPLAN				



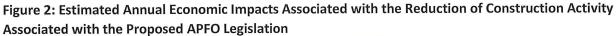


Table 6: Estimated Annual Economic Impacts Associated with the Foregone Construction ActivityAssociated with the Proposed APFO Legislation

Item	Direct	Indirect	Induced	Total
2022 Construction Impacts				
Output (\$s)	\$475,802,000	\$121,642,995	\$148,541,627	\$745,986,622
Employment (Jobs)	2,778	823	981	4,582
Labor Income (\$s)	\$190,749,889	\$49,316,278	\$47,860,747	\$287,926,914
Estimated County Revenues	n.c.	n.c.	n.c.	\$14,022,112
2023 Construction Impacts				
Output (\$s)	\$487,493,000	\$125,581,465	\$152,400,415	\$765,474,880
Employment (Jobs)	2,841	850	1,006	4,698
Labor Income (\$s)	\$195,442,210	\$50,863,154	\$49,104,080	\$295,409,444
Estimated County Revenues	n.c.	n.c.	n.c.	\$14,371,323
2024 Construction Impacts				
Output (\$s)	\$461,245,000	\$118,127,633	\$144,042,434	\$723,415,067
Employment (Jobs)	2,692	800	951	4,442
Labor Income (\$s)	\$184,915,129	\$47,880,257	\$46,411,091	\$279,206,477
Estimated County Revenues	n.c.	n.c.	n.c.	\$13,594,125
2025 Construction Impacts				
Output (\$s)	\$469,914,000	\$120,540,803	\$146,792,147	\$737,246,950
Employment (Jobs)	2,741	816	969	4,526
Labor Income (\$s)	\$188,391,662	\$48,848,265	\$47,297,064	\$284,536,991
Estimated County Revenues	n.c.	n.c.	n.c.	\$13,850,573

Source: JFI and IMPLAN

#### Economic Impacts of Foregone Resident Incomes

In addition to the reduction County economic activity resulting from the reduction in construction activity caused by the proposed APFO legislation, the County's economy will also be impacted by the loss in resident incomes associated with the housing units forgone under the proposed legislation. As presented in Table 7, the County has added on average 1,484 residential units per year since 2010.

	2010	2011	2012	2013	2014	2015	2016	Six-Year Average
Cumulative Units	106,563	107,826	109,289	110,448	112,083	113,691	115,467	
New Units		1,263	1,463	1,159	1,635	1,608	1,776	1,484
Source: Howard Cou	unty Plannii	ng -Constru	uction Repo	ort				,

#### Table 7: New Residential Construction in the County since 2011

Because the proposed APFO legislation will essentially act as a moratorium on new development for the 2022-2025 period, new development activity will essentially cease over this four-year period. As a result of this reduction in residential development, County population growth and the household incomes associated with this rising population will be slowed. As described above, the JFI estimated the household incomes that will be foregone in the County as a result of the proposed APFO legislation. As described in Table 4 above, household income growth in the County will be reduced by an average of almost \$180 million per year. Moreover, this loss will be cumulative, with the loss in household income potential adding up each year, for a total potential loss of \$732.9 million in 2025. The JFI estimated the reduction in County economic activity and employment that results from this lower level of County household incomes, by year and in terms of the cumulative impact. The JFI also prepared a high level estimate of the loss in County government revenues from both these foregone residential units/household incomes as well as from the resulting reduction in County economic activity.

The proposed APFO legislation will reduce economic activity and County government revenues as a result of the diminished population and associated household income growth. The reduction in Howard County household incomes and the associated reduction in County economic activity will be cumulative and grow as the proposed APFO induced moratorium on development activity reduces development and the attraction of new households into the County. As presented in Table 8 the reduction in economic activity will start at \$145.4 million in 2022 with an associated reduction in employment growth of 950 jobs, earning \$46.7 million in labor income, and with an associated \$8.1 million in County government revenues.<sup>6</sup> This loss will grow to \$578.7 million in economic activity, with a reduction of 3,779 jobs earning an estimated \$185.9 million in labor income, with an associated \$32.2 million in County government revenues.<sup>7</sup> It is important to note that these preliminary economic impact estimates do not represent actual losses in County economic activity or employment. They represent the losses in economic activity and employment associated with the residential development forgone as a result of the proposed APFO legislation's reduction in development activity. Thus, they represent the economic costs of the foregone development activity resulting from the APFO legislation induced development moratorium against the development potential of the County if this development were permitted to occur. Further caveats are also necessary here. These impacts are based on the proposed APFO legislation acting as a moratorium on all development, and would be reduced to the extent that some development activity would be allowed. Furthermore, these estimates

<sup>&</sup>lt;sup>6</sup> The loss in economic activity is less than the loss of household incomes because of the combination of household savings and the "leakage" of economic activity due to federal and state taxes as well as from household purchases made from outside of the County.

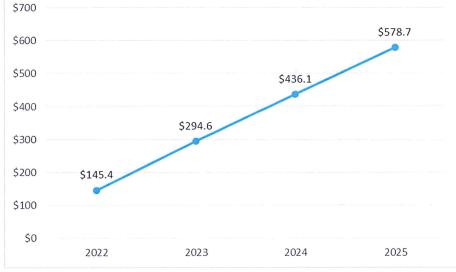
<sup>&</sup>lt;sup>7</sup> This estimate of foregone County government revenues is estimated by the IMPLAN model and by the JFI. This is a rough estimated based on standard relationships of economic activity to County government revenues and is less precise than the analysis prepared by VPA in the second part of this report.

do not take into account any adjustments in the County real estate market made in response to the legislation, such as increases in the sales and turnover existing homes by households desiring the County's substantial base of amenities. This analysis is also based on the County's projection of planned units, which could be higher or lower based on economic, market and local conditions. The estimated impacts associated with foregone development activity by year are presented in Table 9.

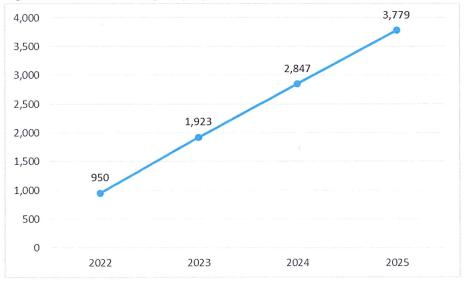
Table 8: Estimated Cumulative Economic Impacts Associated with the Reduction of Residential IncomesAssociated with the Proposed APFO Legislation

Cumulative Residential Income Loss Impacts	2022	2023	2024	2025
Output (\$s)	\$145,425,527	\$294,555,953	\$436,111,314	\$578,748,518
Employment (Jobs)	950	1,923	2,847	3,779
Labor Income (\$s)	\$46,718,168	\$94,591,820	\$140,047,873	\$185,859,576
Estimated County Revenues	\$8,093,562	\$16,373,981	\$24,236,928	\$32,194,430
Source: JFI and IMPLAN				

Figure 2. Reduced County Econ	omic Activity as a Result of <i>I</i>	APFO-Related Foregone Household Inc	come







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Item	Direct <sup>1</sup>	Indirect	Induced	Total					
2022 Residential Income Loss Impacts									
Output (\$s)	\$0	\$0	\$145,425,527	\$145,425,527					
Employment (Jobs)	0	0	950	950					
Labor Income (\$s)	\$0	\$0	\$46,718,168	\$46,718,168					
Estimated County Revenues	\$3,385,077	\$0	\$4,708,485	\$8,093,562					
2023 Residential Income Loss Impacts									
Output (\$s)	\$0	\$0	\$149,130,426	\$149,130,426					
Employment (Jobs)	0	0	973	973					
Labor Income (\$s)	\$0	\$0	\$47,873,652	\$47,873,652					
Estimated County Revenues	\$3,459,581	\$0	\$4,820,838	\$8,280,419					
2024 Residential Income Loss Impacts									
Output (\$s)	\$0	\$0	\$141,555,361	\$141,555,361					
Employment (Jobs)	0	0	924	924					
Labor Income (\$s)	\$0	\$0	\$45,456,053	\$45,456,053					
Estimated County Revenues	\$3,284,873	\$0	\$4,578,074	\$7,862,947					
2025 Residential Income Loss Impacts									
Output (\$s)	\$0	\$0	\$142,637,204	\$142,637,204					
Employment (Jobs)	0	0	932	932					
Labor Income (\$s)	\$0	\$0	\$45,811,703	\$45,811,703					
Estimated County Revenues	\$3,339,142	\$0	\$4,618,359	\$7,957,502					

Table 9: Estimated Annual Economic Impacts Associated with the Reduction of Residential IncomesAssociated with the Proposed APFO Legislation

Source: JFI and IMPLAN

#### Ancillary Impacts of the Proposed APFO Legislation

A complete assessment of all of the related potential impacts of the proposed APFO legislation on the County's economy and patterns of development was outside of the scope of this limited engagement. In order to meet the tight deadlines associated with the consideration of this proposed legislation, the JFI instead conducted a *high level review* of the *available literature* on adequate public facilities ordinances and growth moratoria on jurisdictions as well as discussions with officials from the County Planning Department and Howard County Economic Development Authority Executive Committee. The goal of this analysis was to identify additional critical issues for the County to consider in its review of the proposed legislation.

The JFI's high level analysis of the potential ancillary impacts of the proposed APFO legislation on the County development and the economy focused on the issues of: 1) its potential impact on economic development in the County; 2) its potential impact on the process and patterns of development in the County; and 3) its impact on housing affordability and inclusion. There was a lack of a substantial literature on the impact APFOs and of such a wide ranging development moratorium as could be caused by the proposed APFO legislation on Howard County. Because of this lack of literature on comparable policies and the limited time available for this analysis it is again important to note important caveats to the discussion of potential ancillary impacts below. The JFI drew inferences on these potential ancillary impacts based on its limited, high level review of the available literature found and reviewed. This inferences represent additional potential impacts for the County to consider based on the JFI's interpretation of the materials reviewed, and may or may not accurately reflect the potential impacts of the proposed legislation, a more thorough assessment of these potential impacts is warranted.

**Economic Development Impacts**. The proposed APFO legislation has the potential to impact economic development in Howard County. Historically, Howard County has developed as a suburban, bedroom community with a substantial base of out-commuters. With 57 percent of the County's resident workforce commuting to jobs outside of the County, Howard County has one of the largest shares of resident out-commuters in the State.<sup>8</sup> Recently however, with its large and growing employment base, Howard County has made great strides in creating employment opportunities for its resident workforce, with the share of resident workers employed in-County increasing from 38 percent in 2001 to 40 percent in 2009 to 43 percent in 2016.

Over the past decade, there has been a significant change in real estate preferences among both employers and households that is altering where people want to live and work. Increasingly, younger workers and innovative companies have begun to favor urban areas. This change was led by younger – Millennials – or the cohort of population born from the 1980s to the early 2000s. According to the Urban Land Institute's America in 2015 A ULI Survey of Views on Housing, Transportation, and Community, "Cities are home to more of the nation's younger generations, composed of 42 percent Millennials and 23 percent Generation Xers, while only 25 percent of city dwellers are Baby Boomers and 9 percent are from the silent and war-baby generations." The role of Millennials was also highlighted in the PWC-ULI report Emerging Trends in Real Estate report, which found that "The Millennial and baby-boom generations have had a hand in a number of significant real estate changes over the decades. The baby-boom generation led the move to

<sup>&</sup>lt;sup>8</sup> Based on a JFI analysis of 2016 U.S. Bureau of the Census – American Community Survey data, Howard County has the fifth highest share of resident workers commuting to jobs outside of the County among Maryland's 16 largest counties.

the suburbs during the 1960s, and the Millennial generation is driving the move back to the city." Jobs have increasingly followed these workers back to the cities.

Increasingly, in order to face the competition from revitalizing cities, suburban employment markets, like Howard County, need to redefine themselves to promote and develop a more urban, live-work-play environment to be competitive in today's economic development environment. This is especially true for Howard County, where Washington D.C. to the south is one of the most successful downtown revitalization stories in the nation and Baltimore City to the north is focusing on large scale redevelopment to create an improved live-work-play environment. According to the 2014 National Association for Industrial and Office Parks *Preferred Office Locations: Comparing Location Preferences and Performance of Office Space in CBDs, Suburban Vibrant Centers and Suburban Areas* report,

Another trend is gaining momentum to meet the demand for live, work, play (LWP) environments in suburbia, where 77 percent of the nation's office inventory was located as of the first quarter.

Although suburban redevelopment has received more attention, another emerging type of suburban vibrant center is far more common: the smaller cities and towns contained in many metro areas that have withstood the onslaught of highway-oriented development for over 50 years. The core areas of these cities and towns often have the employment density, design features and mix of land uses that can satisfy the demand for LWP places. Both vibrant town centers and suburban mixed-use developments that have achieved critical mass present many features of small CBDs. The demand for these suburban vibrant centers should grow, compared to the demand for typical single-use suburban locations. The preference for and performance of office space in suburban vibrant centers compared to office space in typical single-use suburban locations, as well as to downtown office space, therefore are of considerable interest.<sup>9</sup>

Howard County has many of the aspects of both suburban redevelopment and smaller city development highlighted in the NAIOP report as an emerging real estate development pattern. In order to be competitive in today's economic and real estate development market and continue to grow both local jobs and local employment opportunities, Howard County will need to develop the live-work-play environment increasingly demanded by both residents and workers. The County's Downtown Columbia Development Plan is a clear acknowledgement of this need. By limiting the residential development component of the Downtown Columbia plan, the proposed APFO legislation has the potential to negatively impact the County's recent economic development success by curtailing the development of the live-work-play environment that is driving today's economic and real estate development market.

#### **Development Process Impacts.**

Another potential impact of the proposed APFO legislation is on the County's reputation with the local and regional development community. Many of the major developers active in the County are located in the County and many County construction companies are involved in residential development activities. The construction sector accounts for 6 percent of all jobs in the County and the real estate sector accounts for 5.5 percent of County employment, and have grown by 10 and 19 percent respectively since 2009, in

<sup>&</sup>lt;sup>9</sup> https://www.naiop.org/preferredofficelocations.

the recovery from the "Great Recession."<sup>10</sup> Howard County's current APFO model has successfully managed patterns of development to match infrastructure and fiscal needs while offering both flexibility and consistency to the development community. According to the 2005 Adequate Public Facilities Ordnances in Maryland: An Analysis of their Implementation and Effects of Residential Development in the Baltimore Metropolitan Area report produced by the National Center for Smart Growth Research and Evaluation, the existing APFO process in the County has provided the development community with "'predictability' by betting that sufficient revenues will be raised by the time delays/moratoria automatically end."<sup>11</sup> According to this report,

Development proposals are never really "denied" for lack of facilities in Howard County, and there are no moratoria. Instead, development proposals are put on hold, with a waiting period than can be as long as 9 years (6 years for the growth allocation and the end of three years for the schools test once the allocation is given). Projects must either wait for school redistricting, the construction of a new school, or the end of the three-year waiting period for school capacity improvements. So a residential developer may proceed even without passing the school adequacy test in the fourth year after receiving an allocation. Even in the worst case scenario, (s)he will be able to proceed with the development. As one developer commented, "builders agreed to live with this straightjacket in return for predictability" (as quoted in Burrel 2003).<sup>12</sup>

The proposed APFO legislation has the potential to reverse the development "consistency and predictability" currently present in the implementation of the County's APFO and jeopardize the County's reputation with the development community.

#### Housing Affordability and Inclusion Impacts.

Finally, the proposed APFO legislation could impact housing affordability and inclusion in the County. Providing sufficient affordable housing is a core goal in the County's Plan Howard 2030 master plan, which established affordable housing as one of nine key initiatives to guide development in the County,

**Housing** - The County will continue to develop new models to provide sustainably affordable housing in mixed income communities, and to educate both home-seekers and the general public on the many benefits of compact, mixed-use, mixed income, location efficient homes.<sup>13</sup>

The County's 2030 master plan identifies the need for affordable housing as well as the impact of the County's existing APFO on affordable housing development in its assessment of the County's Jobs/Housing Balance,

Since job growth also depends on having the workforce to fill the jobs, a common measure of how growth has been balanced is the ratio of jobs to housing. [...] The jobs to housing ratio has increased from 1.51 in 1990 to 1.78 in 2009. This is a result of continued job

<sup>&</sup>lt;sup>10</sup> Based on U.S. Bureau of Economic Analysis figures to be comparable to the IMPLAN results.

<sup>&</sup>lt;sup>11</sup> National Center for Smart Growth Research and Evaluation, *Adequate Public Facilities Ordnances in Maryland: An Analysis of their Implementation and Effects of Residential Development in the Baltimore Metropolitan Area*, 2005, p. xv.

<sup>&</sup>lt;sup>12</sup> Ibid. p Ivii.

<sup>&</sup>lt;sup>13</sup> https://www.howardcountymd.gov/LinkClick.aspx?fileticket=T5Yn58WbdKQ%3d&portalid=0 – Executive summary.

growth in the County even while there have been constraints on residential growth due to the County's Adequate Public Facilities Act. Setting housing limits too low in relation to job growth and associated housing demand contributes to higher housing prices, forcing many Howard County workers to commute greater distances for affordable housing.<sup>14</sup>

Howard County supports housing affordability thought the programs offered by the Howard County Housing and Community Development, which "works to provide affordable housing opportunities for low and moderate income residents of Howard County". The Department administers a range of Federal, State, and County funded programs providing opportunities for affordable home ownership, loans and grants for special needs housing programs, rental assistance, community facilities, and programs. The Department also owns and manages residential property, maintains these properties, provides loans for settlement and down payment assistance, assists in home ownership preparedness, operates the Community Development Block Grant, Community Legacy, and the HOME program."<sup>15</sup> Recent negotiations over the development of downtown Columbia also emphasized the need and planned for affordable housing.<sup>16</sup> Thus, it is clear that expanding the supply of affordable housing is a core goal of the County.

APFOs in general have been found to impact housing affordability and by effectively acting as a moratorium on growth, the proposed APFO legislation could negatively impact the County's affordable housing goals. A review of APFO legislation in Cabarrus County, North Carolina found that APFO programs led to an increase in the price of existing single family homes.<sup>17</sup> Similarly Rosen and Katz found that "building moratoria, growth management systems and restrictive zoning practices have helped lead to significantly increased house prices."<sup>18</sup> Ott and Read found that,

Adequate public facilities ordinances provide rapidly growing communities with a management strategy capable of limiting the pace of residential development. However, existing literature supports many of the economic and social concerns identified by opponents of APFOs. Concurrency regulations imposing temporary development moratoria or voluntary impact fees may produce a number of externalities. APFOs can potentially increase the cost of housing, reduce undeveloped land values, encourage development in more remote locations, and provide existing residents and local governments with windfall economic gains.

Economic theory and existing empirical research show that impact fees often increase the cost of new housing in an amount greater than the fee. Therefore, new home buyers may absorb a large portion of the cost increase associated with an impact fee. Existing residents are likely to experience capital gains as property tax savings and benefits of improved infrastructure are capitalized into existing home values. A reduction in new housing supply may also put upward pressure on existing home prices.<sup>19</sup>

https://www.howardcountymd.gov/Departments/Housing-and-Community-Development/MM-About-Us opment/MM-About-Us. <sup>16</sup> http://www.baltimoresun.com/news/maryland/howard/columbia/ph-ho-cf-drra-signing-0209-20170206-story.html.

<sup>&</sup>lt;sup>14</sup> Plan Howard2030, p. 78-79.

<sup>&</sup>lt;sup>15</sup> https://www.howardcountymd.gov/Departments/Housing-and-Community-Devel

<sup>&</sup>lt;sup>17</sup> Read, D., The impact of an adequate public facilities ordinance on the sale price of single-family housing in Cabarrus County, North Carolina, Housing and Society, 2015, Vol. 42, No. 2, 148–161.

<sup>&</sup>lt;sup>18</sup> Rosen, L and Katz, L. "Growth Management and Land Use Controls: The San Francisco Bay Area Experience, 9 J. Am. Real Est. & Urb. Econ. A. 321 (1981).

<sup>&</sup>lt;sup>19</sup> Ott, S, Read, D The Effect of Growth Management Strategies: Adequate Public Facilities Ordinances and Impact Fees A Review of Existing Strategy, Available at, https://www.naiop.org/-/media/9887459CA2A243F19B542D68CEA45B4D.ashx

Thus, a strong argument can be made from Howard County's own plan as well as the limited literature reviewed that the County's APFO and the proposed new APFO legislation, which would significantly limit development, has the potential to increase home prices and therefore reduce housing affordability in the County. As a result of this increase in housing costs, County goals for a more inclusive and diverse residential population could also be impacted. According to Pendall, a APFOs should not result in exclusion; however, a moratorium can reduce the supply of affordable units and result in the exclusion of minorities from a jurisdiction.<sup>20</sup> As a result, the proposed APFO legislation similarly has the potential to impact the County's inclusion goals.

Moreover, by restricting development activity in the County, the proposed APFO legislation will also limit both the development of housing and payment of fees to the County's Moderate Income Housing Unit (MIHU) program. The County MIHU program law "provides a vital tool to increase affordable homeownership and rental housing opportunities for County residents. The law requires developers to build a certain percentage, usually 10-15%, of MIHU "for sale" units or "rental" units in which the sale price and rental prices are calculated based on an affordability formula stipulated by County law."<sup>21</sup> According to the most recent County October 2017 MIHU Report, 139 MIHU buyers have closed on units since 2017 and there are a total of 505 MIHU rental units currently rented and 133 additional MIHU rental units pending. Developers can also pay a fee-in-lieu of development of MIHU units and according to the MIHU report, "The Department has signed fee in lieu agreements with 46 developers for 594 units through 10/31/17. The FY18 budget spending authority for the fee-in-lieu revenue is \$500,000."<sup>22</sup> By restricting development, the proposed APFO legislation will eliminate both the development of MIHU units and payment of fee-in-lieu revenues over the four year moratorium period, thereby reducing the provision of moderate income units.

<sup>&</sup>lt;sup>20</sup> Pendall, R. "Local land-use regulation and the chain of exclusion." Journal of the American Planning Association 66:2 (2000), 125-142.

<sup>&</sup>lt;sup>21</sup> See https://www.howardcountymd.gov/Portals/0/Documents/Housing/Publications/ConPlan%202011-

<sup>2015</sup>\_06%2014%2012%20distributed%20\_final%20edit%206.pdf?ver=2016-01-14-223342-780. - Page 86

<sup>&</sup>lt;sup>22</sup> See https://www.howardcountymd.gov/Portals/0/Documents/Housing/Publications/2017%20Oct%20MIHU%20Report.pdf?ver= 2017- 12-08-121047-997

### Fiscal Impact of Foregone Residential Development

Valbridge Property Advisors has joined with the JFI to prepare an analysis of the fiscal impact of the proposed APFO legislation on the operating budget of Howard County. Like the Economic Impact model of JFI, we have employed an I/O model that measures both the current Howard County Operating Budget and the tax revenues and expenditures associated with the construction of new residential dwellings. This analysis measures only recurring transactions such as real property tax and capital operating allocations. The one-time costs of development, such as permit fees and impact fees, are addressed in the Economic Impact portion of this report.

#### Data Inputs

The data used to determine the fiscal impact of residential development is relatively limited at this level of analysis. Since the proposed APFO legislation will essentially place a four year moratorium on new residential development throughout the County, the annual operating budget will undoubtedly change considerably over the moratorium interval.

There are five primary data sources for the fiscal impact analysis:

- <u>Census Data</u> Valbridge sources current estimates and future projections of population, households and incomes calculated by Environmental Systems Research Institute, Inc. (ESRI), a nationally recognized data provider, which incorporate 2010 Census data. This analysis uses data available from the 2010 U.S. Census and the Census Bureau's 2011-2015 American Community Survey.
- <u>County Budget</u> A first-hand source of details on the revenue and allocation expenditures of Howard County are sourced from the FY 2018 Howard County Operating Budget. This document was supported by <u>PlanHoward 2030 Fiscal Impact Analysis</u>, prepared by the Howard County Department of Planning and Zoning Division of Research. May 29, 2012.
- 3. <u>Pupil Yield Data</u> Every type of dwelling unit generates a factor of students occupying seats in the local school system. The Howard County Public School System (HCPSS) monitors enrollment closely and publishes a Cost per Seat/Student Generation Rates document. The most recent version was updated October 20, 2017, with pupil yields based on housing type per elementary, middle and high school.
- 4. <u>Housing Unit Allocations</u> The Howard County Department of Planning and Zoning meters growth throughout the county by way of a housing unit allocation model. The Department has supplied VPA with a tally of all development in the allocation pipeline by planning district and unit type.
- Sales Data To determine the relative values of new construction and compute the foregone property and income tax revenue. Howard County Planning and Zoning provided a data stream of home sales throughout the County, by type and planning region, which was also sourced for Table 3 above. The sale transfer data is derived from the State Department of Assessment and Taxation (SDAT).

The Census American Fact Finder estimates that there are 322,360 persons residing in Howard County in 2017 and will be 348,512 in 2022, based on the 2010 Census and annual surveys thereafter. There was also estimated a household count of 116,281 and a household size of 2.76 persons per household in 2017 expanded to 125,177 households of 2.77 persons in 2022. These key figures drive the per capita calculations of development and County budget figures. All of the other data is derived from the County budget, housing unit allocation data and sales data.

The Howard County Operating Budget is comprised of several revenue and expenditure streams. For the purpose of this high-level analysis, we concentrated on the General Fund, which has a projected revenue of approximately \$1.1 billion, which computes to a revenue of \$3,408 per capita or \$9,449 per household. There are three primary taxes levied in Howard County – Property, Income and Fire & Rescue. The tax rates are shown in Table 10. Generally, these three taxes supply approximately 88.8% of the General Fund revenue stream, whereas the property tax revenue makes up approximately 48.4% of the General Fund and income tax revenue is another 40.4%. The Fire and Rescue Tax is mentioned here as a required tax, but is not a significant part of the overall operating budget. The remaining 11% of the General Fund revenue is supplied by a wide variety of fees for services, debt service, revenues from other agencies and the prior year fund balance.

The lower part of Table 10 carries forward the data from Table 1 through the four year moratorium term. The county average household size is estimated by the Census to be 2.76 persons in 2017 and 2.77 persons in 2022, exhibiting a relatively stable household size. Further research by the Howard County government pares the household size by unit type, ranging from 2.07 in a multifamily condition to 3.19 in a single family detached house. The population projection data in Table 10 is computed on these detailed assumptions moving forward through 2025 without a perceptible increase in persons per household.

Several important caveats to this fiscal analysis. It was determined that at the time of this analysis, the proposed APFO restrictions will cover nearly all of Howard County, effectively creating a moratorium on all planned residential development. There are a few factors listed below that when studied in greater detail, will affect the outcomes. This report introduces the greatest gross effects of a moratorium. The specific effects on each budgeted allocation will vary over the term of the moratorium and by the parameters of each fund.

- The fiscal analysis is based on the same housing development activity and income data used in the economic impact study portion of this report.
- Households and dwelling units are not an interchangeable term in census data, however, based on the limited timing of this study and the data on dwelling units in planning, property transfers and construction permitting, we are conservatively assuming each new dwelling unit will be occupied by one household.
- Although this fiscal analysis projects 2017-8 data forward through the 2022-5 timeframe, the projection forward of the County budget based on 2018 is likely to shift and restructure considerably without the inputs of new development that carry and fund other programs and departments that may or may not be able to source other revenue. Therefore, this analysis offers a liberal approach to standard inflation in a non-volatile market over a period of eight years.
- One-time revenues from construction are significant, such as building permit and inspection fees, transfer taxes, recordation taxes, etc., but they are not recurring revenues that would be added year after year to the County General Fund base. Although the revenue streams from these other sources are important and have a direct causal relationship with development, the analysis of details such as foregone construction permitting revenue and allocations to programs mandated by the state government is too variable for the level of analysis presented herein. For example, permit fees for home construction are variable, depending on the size of the home, inspection frequency, and if in a subdivision, the permitting of public infrastructure improvements is based on personnel review time,

inspections, materials, equipment, etc. To adequately address the averages in development costs for new residential construction will require the input of the engineering and architecture community.

\*\*\* The total budget for Howard County exceeds the General Fund by approximately \$483 million. Whether operating in net deficit or not, new construction is a direct source of funding for several programs and departments under the Howard County government umbrella. The most accurate picture of the impact of the proposed APFO legislation would require a far deeper analysis of each revenue stream and allocation.

e 10: Inputs for Computing Fiscal Impact nographics	2017	2022	Annual Rate
Population	322,360	348,512	1.57%
Persons per HH - ACS Count Average	2.76	2.77	1.57%
Persons per HH - Single Family Detached	3.19	2.77	
Persons per HH - Single Family Attached	2.66	í.	
Persons per HH - Apartment/Condominium	2.07		
Households	116,281	125,177	1.49%
Median HH Income	\$112,531	\$120,888	1.44%
	+===)===	9120,000	1.4470
nty General Fund	+,	Ş120,000	1.4470
Property Tax Rate	\$1.014		
Income Tax Rate			
Property Tax Rate	\$1.014 3.20%	/\$100 of Assessed	Real Property Value
Property Tax Rate Income Tax Rate Fire & Rescue Tax Rate	\$1.014 3.20% \$0.176	/\$100 of Assessed	Real Property Value
Property Tax Rate Income Tax Rate Fire & Rescue Tax Rate	\$1.014 3.20% \$0.176	/\$100 of Assessed /\$100 of Assessed	Real Property Value

Foregone Development	2022 Dwelling Units	Population	2023 Dwelling Units	Population	2024 Dwelling Units	Population	2025 Dwelling Units	Population	Total Dwelling Units	Population
TOTAL	<u>1,711</u>	4,722	<u>1,784</u>	4,924	<u>1,672</u>	4,615	<u>1,687</u>	4,656	6,854	<u>18,917</u>
Single Family Detached	440	1,214	437	1,206	427	1,179	460	1,270	1,764	4,869
Townhouse	298	822	301	831	298	822	250	690	1,147	3,166
Condominium	155	428	172	475	164	453	168	464	659	1,819
Rental Apartment	818	2,258	874	2,412	783	2,161	809	2,233	3,284	9,064
						State State				
Columbia	484	1,055	540	1,176	424	923	625	1,362	2,073	4,516
Single Family Detached	42	134	46	147	36	115	54	172	178	568
Townhouse	10	27	12	32	9	24	13	35	44	117
Condominium	43	89	48	99	38	79	56	116	185	383
Rental Apartment	389	805	434	898	341	706	502	1,039	1,666	3,449
Elkridge	<u>282</u>	<u>641</u>	388	<u>902</u>	408	<u>951</u>	296	<u>704</u>	<u>1,374</u>	3,199
Single Family Detached	15	48	39	124	43	137	45	144	142	453
Townhouse	69	184	94	250	98	261	70	186	331	880
Condominium	34	70	54	112	58	120	47	97	193	400
Rental Apartment	164	339	201	416	209	433	134	277	708	1,466
Ellicott City	425	<u>1,174</u>	358	989	367	1,014	310	856	1,460	4,033
Single Family Detached	198	632	167	533	171	545	144	459	680	2,169
Townhouse	123	327	104	277	106	282	90	239	423	1,125
Condominium	31	64	26	54	27	56	23	48	107	221
Rental Apartment	73	151	61	126	63	130	53	110	250	518
Rural West	100	319	100	319	100	319	100	319	400	1,276
Single Family Detached	100	319	100	319	100	319	100	319	400	1,276
Southeast	420	1,021	398	973	373	909	356	913	1,547	3,816
Single Family Detached	85	271	85	271	77	246	117	373	364	1,161
Townhouse	96	255	91	242	85	226	77	205	349	928
Condominium	47	97	44	91	41	85	42	87	174	360
Rental Apartment	192	397	178	368	170	352	120	248	660	1,366

Source: Howard County Government; ESRI; Compiled by Valbridge 2017

#### Revenues

Table 11 summarizes the revenue streams for property, income and fire tax that would have been realized with projected development, should the proposed APFO legislation not pass. The data is computed for each housing type in each planning district and totaled and averaged at the top. The data shows the relative impact of housing types on revenue.

Table 11 revenue projections are based on a straight-line inflation rate. In actuality inflation is not consistent year to year, and some costs as some factors outside of construction may influence the new construction market, especially in the arena of property assessments and the values of new homes. Markets for construction materials, labor and financial markets are particularly volatile and can cause major shifts in construction and hence, property valuation.

The Rural West is clearly the highest per home value to the County at an average of \$18,654 in combined taxes, whereas apartment households are averaging approximately \$4,120 in tax revenue. Weighted averages are provided for the 2022 year only as a representative snapshot of what each housing type in each district contributes to the General Fund. The overall revenue is estimated at approximately \$14.4 million per annum in 2022, escalating to as much as \$15.1 million in 2025. The overall impact for the 2022-5 period is estimated at \$59.0 million of foregone tax revenue.

To create the property value per unit of apartments, we followed the state assessment method of value based upon income, by analyzing several apartment communities in each planning district (none in Rural West) of relatively new construction and divided the assessed value by the number of units. We also retrieved data on all the affordable (LIHTC) general occupancy (family style) communities in the county and computed per unit value in the same manner. Using the Howard County standard of 10-15% moderate income housing unit (MIHU), we estimated the income per planning area by a 15% factor for affordable and 85% for market rate. It was computed that affordable apartments were approximately one-third the value of market rate in each planning district other than Elkridge, where the values were much closer to market rate. Therefore, in Ellicott City, where there are no general occupancy LIHTC units, an estimation for the four year period was based on 33% of the new units being affordable.

There are a number of affordable age-restricted apartment communities throughout the four more urban planning districts. Although construction of these properties does contribute to the General Fund, these communities were not evaluated in this report primarily because they do not contribute significantly to income tax revenue.

												- A. 7 1350	Total	
	Foregone Units	Property Tax Revenue	Fire & Rescue Tax Revenue	Income Tax Revenue	2022 Total	Property Tax	Fire & Rescue	Income Tax		2023 Total	2024 Total	2025 Total	Foregone	Total Foregon
	Child	nevenue	Tux nevenue	Revenue	Revenue	Revenue W	Tax Revenue eighted Averages	Revenue / Dwelling Unit	Total Revenue	Revenue	Revenue	Revenue	Units	Revenue
Total Housing Units	1,711	<u>\$7,218,139</u>	<u>\$1,252,853</u>	\$5,894,504	<u>\$14,365,496</u>	<u>\$4,219</u>	<u>\$732</u>	\$3,445	<u>\$8,396</u>	\$14,949,840	\$14,589,979	\$15,130,160	6,854	<u>\$59,035,47</u>
Single Family Detached	440	\$3,650,005	\$633,531	\$2,617,633	\$6,901,169	\$8,295	\$1,440	\$5,949	\$15,684	\$6,944,797	\$6,909,012	\$7,666,337	1,764	\$28,421,31
Townhouse	298	\$1,591,514	\$276,239	\$1,142,128	\$3,009,880	\$5,341	\$927	\$3,833	\$10,100	\$3,072,827	\$3,097,572	\$2,698,958	1,764	\$28,421,3
Condominium	155	\$573,259	\$99,501	\$411,298	\$1,084,057	\$3,698	\$642	\$2,654	\$6,994	\$1,284,003	\$1,259,797	\$1,318,287	659	\$4,946,1
Rental Apartment	818	\$1,403,363	\$243,582	\$1,723,446	\$3,370,390	\$1,716	\$298	\$2,107	\$4,120	\$3,648,214	\$3,323,598	\$3,446,577	3,284	\$13,788,7
	Martin and a star		A LOUGH AND					Sec. 1				,,	-, :	+_0).00).
Columbia	<u>484</u>	<u>\$1,279,075</u>	<u>\$222,009</u>	<u>\$1,267,152</u>	\$2,768,235	<u>\$2,643</u>	<u>\$459</u>	<u>\$2,618</u>	<u>\$5,719</u>	\$3,138,072	\$2,505,585	\$3,773,783	<u>2,073</u>	\$12,185,6
Single Family Detached	42	\$404,160	\$70,150	\$289,774	\$764,085	\$9,623	\$1,670	\$6,899	\$18,192	\$857,776	\$688,086	\$1,057,932	178	
Townhouse	10	\$56,277	\$9,768	\$40,367	\$106,412	\$5,628	\$977	\$4,037	\$10,641	\$130,887	\$100,620	\$1,037,932	44	\$3,367,8 \$486,8
Condominium	43	\$177,109	\$30,741	\$127,056	\$334,906	\$4,119	\$715	\$2,955	\$7,789	\$383,194	\$310,946	\$469,693	185	\$486,3
Rental Apartment	389	\$641,528	\$111,350	\$809,954	\$1,562,832	\$1,649	\$286	\$2,082	\$4,018	\$1,766,214	\$1,405,934	\$2,097,186	1,666	\$6,832,1
Elkridge	282	<u>\$855,064</u>	<u>\$148,413</u>	<u>\$744,152</u>	<u>\$1,747,630</u>	<u>\$3,032</u>	\$526	\$2,639	\$6,197	\$2,597,875	\$2,803,623	\$2,189,280	1,374	\$9,338,4
Single Family Detached	15	\$82,895	\$14,388	\$59,475	\$156,758	\$5,526	\$959	\$3,965	\$10,451	\$417,760	\$472,122			
Townhouse	69	\$306,451	\$53,191	\$219,873	\$579,514	\$4,441	\$771	\$3,505	\$8,399	\$809,221	\$864,747	\$506,433 \$633,118	142 331	\$1,553,0
Condominium	34	\$158,590	\$27,526	\$113,650	\$299,766	\$4,664	\$810	\$3,343	\$8,817	\$488,002	\$537,254	\$446,245	193	\$2,886,6 \$1,771,2
Rental Apartment	164	\$307,129	\$53,308	\$351,154	\$711,591	\$1,873	\$325	\$2,141	\$4,339	\$882,893	\$929,500	\$603,484	708	\$3,127,4
illicott City	<u>425</u>	<u>\$2,393,566</u>	<u>\$415,451</u>	<u>\$1,762,862</u>	<u>\$4,571,879</u>	<u>\$5,632</u>	<u>\$978</u>	\$4,148	\$10,757	\$3,947,946	\$4,139,674	\$3,579,197	1,460	\$16,238,6
Single Family Detached	198	\$1,517,836	\$263,451	\$1,088,690	\$2,869,977	\$7,666	\$1,331	\$5,498	\$14,495	\$2,481,153	\$2,604,096	\$2,247,746	680	\$10,202,9
Townhouse	123	\$631,093	\$109,539	\$452,990	\$1,193,623	\$5,131	\$891	\$3,683	\$9,704	\$1,034,473	\$1,080,726	\$940,537	423	\$10,202,9
Condominium	31	\$97,445	\$16,914	\$69,952	\$184,311	\$3,143	\$546	\$2,257	\$5,946	\$158,448	\$168,656	\$147,261	425	\$658,6
Rental Apartment	73	\$147,191	\$25,548	\$151,230	\$323,969	\$2,016	\$350	\$2,072	\$4,438	\$273,873	\$286,197	\$243,653	250	\$1,127,6
tural West	<u>100</u>	\$986,622	<u>\$171,248</u>	<u>\$707,542</u>	<u>\$1,865,412</u>	<u>\$9,866</u>	<u>\$1,712</u>	<u>\$7,075</u>	<u>\$18,654</u>	\$1,912,048	\$1,959,849	\$2,008,845	2,059	\$7,746,1
Single Family Detached	100	\$986,622	\$171,248	\$707,542	\$1,865,412	\$9,866	\$1,712	\$7,075	\$18,654	\$1,912,048	\$1,959,849	\$2,008,845	400	\$7,746,1
outheast	<u>420</u>	<u>\$1,703,813</u>	<u>\$295,731</u>	<u>\$1,412,796</u>	<u>\$3,412,340</u>	<u>\$4,057</u>	<u>\$704</u>	<u>\$3,364</u>	<u>\$8,125</u>	<u>\$3,353,899</u>	<u>\$3,181,248</u>	<u>\$3,579,054</u>	<u>1,547</u>	\$13,526,5
Single Family Detached	85	\$658,492	\$114,294	\$472,151	\$1,244,937	\$7,747	\$1,345	\$5,555	\$14,646	\$1,276,061	\$1,184,860	\$1,845,381	364	\$5,551,2
Townhouse	96	\$597,692	\$103,741	\$428,897	\$1,130,331	\$6,226	\$1,081	\$4,468	\$11,774	\$1,098,246	\$1,051,480	\$976,330	349	\$4,256,3
Condominium	47	\$140,115	\$24,320	\$100,640	\$265,074	\$2,981	\$517	\$2,141	\$5,640	\$254,359	\$242,941	\$255,088	174	\$1,017,4
Rental Apartment	192	\$307,515	\$53,375	\$411,107	\$771,997	\$1,602	\$278	\$2,141	\$4,021		+/- 14	+200,000		Υ <u>-</u> ,0 <u>-</u> /,4

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Table 11: Estimated General Fund Revenue Not Realized as a Result of the Proposed APFO Legislation

Source: Valbridge Analysis of Howard County Fiscal Year 2018 Approved Operating Budget

#### **Revenue** Gap

The \$483 million gap in revenue between the General Fund and All Funds is summarized below in Table 12. The line items in bold and italic are directly impacted by residential construction activities, but not completely, as some of these funds source revenue from other activities as well. Additionally, the impacts are not shared equally across the county, where for example, some development would be on well and septic services and others would be on public water and sewer. Likewise, the TIF districts are not funded by development in other areas of the county.

Table 12: Other Revenue		
Subtotal Other Revenue	\$	483,190,182
Special Revenue Funds	\$	208,990,049
Ag Preservation	\$	12,536,434
Commercial BAN	\$	2,330,000
Communty Renewal Program	\$	5,112,374
Environmental Services	\$ <b>\$</b>	26,355,098
Fire & Rescue Tax	\$	102,230,763
Forest Conservation	\$	682,251
Grants	\$ \$	23,800,861
Program Revenue	\$	11,376,135
Recreation & Parks Fund	\$ \$ \$	20,973,978
Special Tax District	\$	1,025,000
Speed Enforcement	\$	1,258,155
TIF District	\$	1,257,000
Trust and Agency Multifarious	\$	52,000
Enterprise Funds	\$	157,582,118
County Broadband Initiative	\$	638,517
Non-County Broadband Initiative	\$	1,541,298
Private Sector Broadband Initiative	\$	385,526
<b>Recreation Special Faciltities</b>	\$	2,153,710
Shared Septic Systems	\$	779,815
W&S Operating	\$	92,218,059
W&S Special Benefits Charges	\$	44,473,893
Watershed Protection & Restoration	\$	15,391,300
Internal Service Funds	\$	116,618,015
Employee Benefits	\$	60,904,219
Fleet Operations	\$	19,701,900
Risk Management	\$	10,580,814
Technology & Communications	\$	25,431,082

#### Table 12: Other Revenue

Source: Valbridge Analysis of Howard County Fiscal Year 2018 Approved Operating Budget

#### **One-Time Fees and Permitting**

Construction activity includes a variety of fees for permitting and review, as well as road excise tax, school surcharge and transfer tax and recordation tax. The permit and review fee revenues are allocated to sustaining those operations of government, while the other fees and taxes are utilized for debt service to capital road improvements and school construction. Although these are not annually recurring revenue streams like property and income tax, they are essentially recurring with continual new construction, and hence an integral revenue stream in the General Fund. Tables 13 and 14 calculate the estimated impacts of these foregone revenues for Transfer Tax (1.0% of purchase price), Recordation Tax (0.5% of assessed value), Road Excise Tax (\$1.18/sf), and School Surcharge \$1.29/sf). Howard County Departments of Permits and Inspections provided that the average sizes by unit types throughout the county were 5,465 for a single family detached unit, 2,586 for a single family attached (townhouse) unit and 1,458 for a multifamily unit. These numbers are based on total enclosed area of the building/unit, rather than limited to finished space as the state tax assessments are computed.

The total foregone revenue each of the four years averages \$22.1 million, with a per unit weighted average of \$12,872 in 2022. These tables illustrate the magnitude of impact by housing type in each planning district, with single family homes clearly contributing significantly more on a per unit basis than multifamily and attached homes. However, the total over the four year period attributes a greater share (\$25.6 million) to multifamily units than to attached units.

These revenues are included in the General Fund revenue and allocation models and represent a separate revenue stream in addition to property tax and income tax. It illustrates that certain General Fund revenues are earmarked for certain allocations and the residential construction revenue is divided among many program allocations in varying percentages. Some construction revenue is also used as inputs to the Special Revenue Funds, Enterprise Funds and Internal Service Funds mentioned above in Table 12. A full analysis of the flow of construction revenue would require detailed review of each fund and requirements of those particular funds to break down the path of each dollar of construction revenue.

#### Table 13: Estimated One-Time Revenues Directly Associated With New Residential Construction

Table 15: Estimated One-Time	2022	celly Associated	With New Resid	ential conservetor							State Prototal			
	Foregone	Transfer Tax	Recordation		School	2022 Total	Transfer Tax	Recordation	Road Excise	School	Total	2023 Total	2024 Total	2025 Total
	Units	Revenue		Road Excise Tax	Surcharge	Revenue	Revenue	Tax Revenue	Тах	Surcharge	Revenue	Revenue	Revenue	Revenue
	onits	nevenue						Weighted Av	erages / Dwelli	ng Unit				
Total Housing Units	1,711	\$7,118,481	\$3,559,240	\$5,420,757	\$5,926,082	\$22,024,560	\$4,160	\$2,080	\$3,168	\$3,464	\$12,872	\$22,649,314	\$21,893,337	\$21,650,018
Single Family Detached	440	\$3,599,610	\$1,799,805	\$2,837,428	\$3,101,934	\$11,338,777	\$8,181	\$4,090	\$6,449	\$7,050	\$25,770	\$11,332,407	\$11,169,394	\$12,207,447
Townhouse	298	\$1,569,540	\$784,770	\$909,341	\$994,110	\$4,257,761	\$5,267	\$2,633	\$3,051	\$3,336	\$14,288	\$4,326,187	\$4,326,376	\$3,707,986
Condominium	155	\$565,344	\$282,672	\$266,668	\$291,527	\$1,406,211	\$3,647	\$1,824	\$1,720	\$1,881	\$9,072	\$1,623,917	\$1,576,189	\$1,636,322
Rental Apartment	818	\$1,383,987	\$691,993	\$1,407,320	\$1,538,511	\$5,021,811	\$1,692	\$846	\$1,720	\$1,881	\$6,139	\$5,366,803	\$4,821,379	\$4,098,264
	2022											The Contract of the Contract of the		
A CALL SECTION OF AN ADDRESS OF	Foregone	Transfer Tax	Recordation		School	2022 Total	Transfer Tax	Recordation	Road Excise	School	Total	2023 Total	2024 Total	2025 Total
Planning Area/Unit Type	Units	Revenue		Road Excise Tax	Surcharge	Revenue	Revenue	Tax Revenue	Тах	Surcharge	Revenue	Revenue	Revenue	Revenue
Columbia	<u>484</u>	\$1,261,415	\$630,707	\$1,044,590	\$1,141,967	\$4.078.680	\$2,606	\$1,303	\$2,158	\$2,359	\$6,068	\$4,565,528	\$3,600,591	\$4,504,465
Single Family Detached	42	\$398,580	\$199,290	\$270,845	\$296,094	\$1,164,809	\$9,490		\$6,449	\$7,050	\$20,684	\$1,292,114	\$1,024,351	\$1,556,717
Townhouse	10	\$55,500	\$27,750	\$30,515	\$33,359	\$147,124	\$5,550		\$3,051	\$3,336	\$11,376	\$179,047	\$136,205	\$199,583
Condominium	43	\$174,664	\$87,332	\$73,979	\$80,875	\$416,850	\$4,062		\$1,720	\$1,881	\$7,813	\$472,632	\$380,100	\$569,110
Rental Apartment	389	\$632,671	\$316,335	\$669,251	\$731,639	\$2,349,897	\$1,626		\$1,720	\$1,881	\$4,160	\$2,621,736	\$2,059,935	\$2,179,056
Elkridge	<u>282</u>	\$843,258	\$421,629	\$647,930	\$708,330	\$2,621,147	\$2,990	\$1,495	\$2,298	\$2,512	\$6,783	\$3,943,747	\$4,213,175	\$3,318,264
Single Family Detached	<u>202</u> 15	\$81,750	\$40,875	\$96,731	\$105,748	\$325,103	\$5,450		\$6,449	\$7,050	\$14,624	\$853,239	\$949,759	\$1,003,596
Townhouse	69	\$302,220	\$151,110	\$210,552	\$230,180	\$894,062	\$4,380		\$3,051	\$3,336	\$9,621	\$1,233,437	\$1,302,423	\$942,381
Condominium	34	\$156,400	\$78,200	\$58,495	\$63,948	\$357,043	\$4,600		\$1,720	\$1,881	\$8,620	\$576,383	\$629,333	\$518,495
Rental Apartment	164	\$302,888	\$151,444	\$282,152	\$308,454	\$1,044,939	\$1,847		\$1,720	\$1,881	\$4,491	\$1,280,688	\$1,331,661	\$853,792
					\$2,001,796	\$7,373,674	\$5,554	\$2,777	\$4,308	\$4,710	\$12,640	\$6,287,945	\$6,511,827	\$5,559,755
Ellicott City Single Family Detached	<u>425</u> 198	<b>\$2,360,518</b> \$1,496,880	<b>\$1,180,259</b> \$748,440	<b>\$1,831,100</b> \$1,276,843	\$1,395,870	\$4,918,033	\$7,560		\$6,449	\$7,050	\$17,789	\$4,195,382	\$4,345,561	\$3,702,311
Townhouse	198	\$622,380	\$748,440	\$375,332	\$410,321	\$1,719,223	\$5,060		\$3,051	\$3,336	\$10,641	\$1,473,386	\$1,522,336	\$1,310,492
Condominium	31	\$96,100	\$48,050	\$53,334	\$58,305	\$255,789	\$3,100		\$1,720	\$1,881	\$6,370	\$217,555	\$229,140	\$198,002
Rental Apartment	73	\$145,158	\$72,579	\$125,592	\$137,300	\$480,630	\$1,988	• •	\$1,720	\$1,881	\$4,703	\$401,622	\$414,790	\$348,950
									¢6.440	67.050	\$21,044	\$2,845,843	\$2,883,242	\$2,921,577
Rural West	<u>100</u>	\$973,000	\$486,500	<u>\$644,870</u>	<u>\$704,985</u>	\$2,809,355	\$9,730		<u>\$6,449</u>	<u>\$7,050</u>		\$2,845,843	\$2,883,242	\$2,921,577
Single Family Detached	100	\$973,000	\$486,500	\$644,870	\$704,985	\$2,809,355	\$9,730	\$4,865	\$6,449	\$7,050	\$21,044	\$2,845,845	ş2,005,242	
Southeast	<u>420</u>	\$1,680,289	\$840,144	\$1,252,267	<u>\$1,369,003</u>	<u>\$5,141,704</u>	\$4,001		\$2,982	\$3,260	<u>\$8,983</u>	\$5,006,251	\$4,684,502	<u>\$5,345,957</u>
Single Family Detached	85	\$649,400	\$324,700	\$548,140	\$599,237	\$2,121,477	\$7,640		\$6,449	\$7,050	\$17,909	\$2,145,829	\$1,966,481	\$3,023,247
Townhouse	96	\$589,440	\$294,720	\$292,942	\$320,250	\$1,497,352	\$6,140		\$3,051	\$3,336	\$12,261	\$1,440,318	\$1,365,412	\$1,255,530
Condominium	47	\$138,180	\$69,090	\$80,861	\$88,399	\$376,529	\$2,940		\$1,720	\$1,881	\$6,130	\$357,346	\$337,615	\$350,715
Rental Apartment	192	\$303,269	\$151,634	\$330,324	\$361,117	\$1,146,345	\$1,580	\$790	\$1,720	\$1,881	\$4,090	\$1,062,758	\$1,014,993	\$716,466

Source: Valbridge Analysis of Howard County Fiscal Year 2018 Approved Operating Budget

#### Table 14: Total Foregone Revenue from Certain One-Time Fees

	Total Foregone Units	Transfer Tax Revenue	Recordation Tax Revenue	Road Excise Tax	School Surcharge	2022-5 Total Revenue
			-			
Total Housing Units	6,854	<u>\$28,586,432</u>	<u>\$14,293,216</u>	\$21,659,249	<u>\$23,678,332</u>	\$88,217,230
Single Family Detached	1,764	\$14,824,388	\$7,412,194	\$11,375,507	\$12,435,935	\$46,048,024
Townhouse	1,147	\$6,194,627	\$3,097,313	\$3,500,048	\$3,826,323	\$16,618,311
Condominium	659	\$2,579,605	\$1,289,803	\$1,133,770	\$1,239,460	\$6,242,638
Rental Apartment	3,284	\$4,987,812	\$2,493,906	\$5,649,925	\$6,176,613	\$19,308,256

	Total Foregone	Transfer Tax	Recordation	Road Excise	School	2022-5 Total
Planning Area/Unit Type	Units	Revenue	Tax Revenue	Тах	Surcharge	Revenue
Columbia	<u>2,073</u>	\$4,933,029	<u>\$2,466,515</u>	\$4,466,668	\$4,883,052	\$16,749,264
Single Family Detached	178	\$1,756,832	\$878,416	\$1,147,869	\$1,254,873	\$5,037,990
Townhouse	44	\$253,941	\$126,971	\$134,265	\$146,781	\$661,959
Condominium	185	\$781,640	\$390,820	\$318,281	\$347,952	\$1,838,692
Rental Apartment	1,666	\$2,140,616	\$1,070,308	\$2,866,253	\$3,133,446	\$9,210,623
Elkridge	<u>1,374</u>	<u>\$4,547,045</u>	<u>\$2,273,523</u>	\$3,475,872	\$3,799,894	\$14,096,333
Single Family Detached	142	\$809,935	\$404,968	\$915,715	\$1,001,079	\$3,131,697
Townhouse	331	\$1,505,378	\$752,689	\$1,010,040	\$1,104,196	\$4,372,303
Condominium	193	\$924,141	\$462,070	\$332,045	\$362,998	\$2,081,254
Rental Apartment	708	\$1,307,592	\$653,796	\$1,218,072	\$1,331,621	\$4,511,080
Ellicott City	<u>1,460</u>	<u>\$8,377,773</u>	<u>\$4,188,886</u>	\$6,290,089	\$6,876,453	<u>\$25,733,202</u>
Single Family Detached	680	\$5,321,515	\$2,660,758	\$4,385,116	\$4,793,898	\$17,161,287
Townhouse	423	\$2,215,705	\$1,107,853	\$1,290,776	\$1,411,103	\$6,025,436
Condominium	107	\$343,435	\$171,717	\$184,087	\$201,248	\$900,487
Rental Apartment	250	\$497,118	\$248,559	\$430,110	\$470,205	\$1,645,992
Rural West	<u>2,059</u>	<u>\$4,040,398</u>	<u>\$2,020,199</u>	<u>\$2,579,480</u>	\$2,819,940	\$11,460,017
Single Family Detached	400	\$4,040,398	\$2,020,199	\$2,579,480	\$2,819,940	\$11,460,017
Southeast	<u>1,547</u>	<u>\$6,688,188</u>	\$3,344,094	<u>\$4,847,140</u>	<u>\$5,298,992</u>	<u>\$20,178,414</u>
Single Family Detached	364	\$2,895,708	\$1,447,854	\$2,347,327	\$2,566,145	\$9,257,034
Townhouse	349	\$2,219,602	\$1,109,801	\$1,064,967	\$1,164,243	\$5,558,613
Condominium	174	\$530,391	\$265,195	\$299,357	\$327,263	\$1,422,205
Rental Apartment	660	\$1,042,487	\$521,244	\$1,135,490	\$1,241,341	\$3,940,562

Source: Valbridge Analysis of Howard County Fiscal Year 2018 Approved Operating Budget

#### **Pupil Yield**

Using the data provided by HCPSS, combined with the foregone housing data from Table 1, we have computed the impact on the schools of this new housing over the four year period of 2022-2025 in Table 15. This is the largest single budget expenditure in the County General Fund at 57.1%. The school system operates under an independent budget from the County, but is still funded in part by the County General Fund. This table of data is illustrative only, in that the forthcoming calculations of budget allocations includes a lump sum from the County of approximately \$627 million in FY2018. This pupil yield represents inputs only and does not factor year-by-year attrition. Pupil yields are estimated by the HCPSS as follows:

	Detached	Attached	Multifamily	Manufactured
Elementary	0.469	0.242	0.106	0.481
Middle	0.144	0.093	0.043	0.145
High	0.075	0.06	0.032	0.075

The cost per pupil is not computed here. This table is for demonstration of the potential growth (or foregone growth) of student populations associated with new construction. The analysis of actual school population is highly dependent on school census data and attrition and graduation rates. Because of the flux in school populations year to year, we are limited in our ability to associate a per pupil impact of new development on the education portion of the General Fund. The many variables at play include the size of a household balanced against the household by household type (family, with or without children; non-family; single parent; etc.), the local attrition rates, ages of members of the households by household type, and more.

With this study, we are able to provide a high-level overview of potential growth areas based on countywide and planning area averages. The data produced indicates a higher propensity for pupil growth from multifamily housing than single family in Columbia and Elkridge in particular, due to the zoning and market for multifamily unit types. A detailed study with more data sources could work to associate a differential cost by unit type, by planning district.

	2022					2023			HILLING STREET		2024					2005	and a second		AND INCOME.		-	
	Dwelling					2025 Dwelling					2024 Dwelling					2025					Total	Total
	Units	ES	MS	HS	Total	Units	ES	MS	HS	Total	Units	ES	MS	HS	Total	Dwelling Units	ES	MS	HS	Total	Dwelling Units	Foregone
				_				1013	119	Total	Omis	E3	1015	HB	Total	Units	ES	1015	HS .	l'otal	Units	Yield
TOTAL	<u>1,711</u>	<u>382</u>	<u>133</u>	<u>82</u>	<u>597</u>	<u>1,784</u>	389	<u>136</u>	<u>84</u>	<u>609</u>	1,672	<u>373</u>	<u>130</u>	80	<u>583</u>	<u>1,687</u>	380	<u>132</u>	<u>81</u>	<u>592</u>	6,854	<u>2,380</u>
Single Family Detached	440	206	63	33	303	437	205	63	33	301	427	200	61	32	294	460	216	66	35	316	1,764	1,214
Townhouse	298	72	28	18	118	301	73	28	18	119	298	72	28	18	118	250	61	23	15	99	1.147	453
Condominium	155	16	7	5	28	172	18	7	6	31	164	17	7	5	30	168	18	7	5	30	659	119
Rental Apartment	818	87	35	26	148	874	93	38	28	158	783	83	34	25	142	809	86	35	26	146	3,284	594
					C Shink of							2.25 920					in the second second			12 P.M.		
Columbia	<u>484</u>	<u>68</u>	<u>26</u>	<u>18</u>	<u>111</u>	<u>540</u>	<u>76</u>	<u>28</u>	<u>20</u>	<u>124</u>	<u>424</u>	<u>59</u>	22	<u>15</u>	<u>97</u>	<u>625</u>	88	33	23	143	2,073	<u>475</u>
Single Family Detached	42	20	6	3	29	46	22	7	3	32	36	17	5	3	25	54	25	8	4	37	178	122
Townhouse	10	2	1	1	4	12	з	1	1	5	9	2	1	1	4	13	3	1	1	5	44	17
Condominium	43	5	2	1	8	48	5	2	2	9	38	4	2	1	7	56	6	2	2	10	185	33
Rental Apartment	389	41	17	12	70	434	46	19	14	79	341	36	15	11	62	502	53	22	16	91	1,666	302
Elkridge	<u>282</u>	<u>45</u>	<u>17</u>	<u>12</u>	<u>73</u>	<u>388</u>	<u>68</u>	<u>25</u>	<u>17</u>	<u>110</u>	<u>408</u>	<u>72</u>	<u>27</u>	<u>18</u>	<u>117</u>	296	<u>57</u>	<u>21</u>	<u>13</u>	<u>91</u>	<u>1,374</u>	<u>392</u>
Single Family Detached	15	7	2	1	10	39	18	6	3	27	43	20	6	3	30	45	21	6	3	31	142	98
Townhouse	69	17	6	4	27	94	23	9	6	37	98	24	9	6	39	70	17	7	4	28	331	131
Condominium	34	4	1	1	6	54	6	2	2	10	58	6	2	2	10	47	5	2	2	9	193	35
Rental Apartment	164	17	7	5	30	201	21	9	6	36	209	22	9	7	38	134	14	6	4	24	708	128
Ellicott City	<u>425</u>	<u>134</u>	<u>44</u>	<u>26</u>	<u>204</u>	<u>358</u>	<u>113</u>	<u>37</u>	<u>22</u>	<u>172</u>	<u>367</u>	<u>115</u>	<u>38</u>	22	<u>176</u>	<u>310</u>	<u>97</u>	<u>32</u>	<u>19</u>	<u>148</u>	<u>1,460</u>	<u>700</u>
Single Family Detached	198	93	29	15	136	167	78	24	13	115	171	80	25	13	118	144	68	21	11	99	680	468
Townhouse	123	30	11	7	49	104	25	10	6	41	106	26	10	6	42	90	22	8	5	36	423	167
Condominium	31	3	1	1	6	26	3	1	1	5	27	3	1	1	5	23	2	1	1	4	107	19
Rental Apartment	73	8	3	2	13	61	6	3	2	11	63	7	3	2	11	53	6	2	2	10	250	45
Rural West	<u>100</u>	<u>47</u>	<u>14</u>	<u>8</u>	<u>69</u>	<u>100</u>	<u>47</u>	<u>14</u>	<u>8</u>	<u>69</u>	<u>100</u>	<u>47</u>	<u>14</u>	<u>8</u>	<u>69</u>	<u>100</u>	<u>47</u>	<u>14</u>	8	<u>69</u>	400	<u>275</u>
Single Family Detached	100	47	14	8	69	100	47	14	8	69	100	47	14	8	69	100	47	14	8	69	400	275
Southeast	<u>420</u>	<u>88</u>	<u>31</u>	<u>20</u>	<u>140</u>	<u>398</u>	85	<u>30</u>	<u>19</u>	<u>135</u>	<u>373</u>	<u>79</u>	<u>28</u>	<u>18</u>	<u>125</u>	<u>356</u>	<u>91</u>	<u>31</u>	<u>19</u>	140	1,547	539
Single Family Detached	85	40	12	6	58	85	40	12	6	58	77	36	11	6	53	117	55	17	9	80	364	250
Townhouse	96	23	9	6	38	91	22	8	5	36	85	21	8	5	34	77	19	7	5	30	364 349	250 138
Condominium	47	5	2	2	9	44	5	2	1	8	41	4	2	1	7	42	4	2	1	8	174	31
Rental Apartment	192	20	8	6	35	178	19	8	6	32	170	18	7	5	31	120	13	5	4	22	660	119

#### Table 15: Estimated Student Yield Not Realized as a Result of Proposed APFO Legislation

Source: Howard County Public Schools; Howard County Planning Department; Compiled by Valbridge, 2017

#### Allocation and Reconciliation

General Fund allocations are summarized in seven categories as shown in Table 16. We have computed the per capita and household allocations based on 2017 and 2022 Census data estimates. The foregone development resulting from the passage of the proposed APFO legislation is computed to approximately \$16.4 million in 2022, and as much as \$17.3 million in 2023.

	County Government	Education	Public Safety	Public Facilities	Community Services	Legislative & Judicial	General Government	Non-Departmental Expenses	Total
	2018 General Fund	\$627,146,166	\$134,812,893	\$70,864,978	\$69,648,002	\$28,288,054	\$29,003,806	\$138,982,552	\$1,098,746,451
	2022 General Fund	\$692,252,022	\$148,808,209	\$78,221,676	\$76,878,362	\$31,224,719	\$32,014,775	\$153,410,732	\$1,212,810,496
	2018 Per Capita	\$1,945	\$418	\$220	\$216	\$88	\$90	\$431	\$3,408
	2022 Per Capita	\$1,986	\$427	\$224	\$221	\$90	\$92	\$440	\$3,480
2022	2018 Per Household	\$5,393	\$1,159	\$609	\$599	\$243	\$249	\$1,195	\$9,449
	2022 Per Household	\$5,530	\$1,189	\$625	\$614	\$249	\$256	\$1,226	\$9,689
	New Development Allocation	\$9,380,059	\$2,016,361	\$1,059,909	\$1,041,707	\$423,097	\$433,802	\$2,078,725	\$16,433,660
	General Fund	\$709,558,323	\$152,528,414	\$80,177,218	\$78,800,321	\$32,005,337	\$32,815,144	\$157,246,001	\$1,243,130,759
	Per Capita	\$2,004	\$431	\$226	\$223	\$90	\$93	\$444	\$3,512
2023	Per Household	\$5,585	\$1,201	\$631	\$620	\$252	\$258	\$1,238	\$9,785
	New Development Allocation	\$9,869,811	\$2,121,639	\$1,115,249	\$1,096,096	\$445,188	\$456,452	\$2,187,260	\$17,291,695
-	General Fund	\$727,297,281	\$156,341,625	\$82,181,649	\$80,770,330	\$32,805,470	\$33,635,523	\$161,177,151	\$1,274,209,028
	Per Capita	\$2,023	\$435	\$229	\$225	\$91	\$94	\$448	\$3,544
2024	Per Household	\$5,641	\$1,213	\$637	\$626	\$254	\$261	\$1,250	\$9,883
	New Development Allocation	\$9,334,879	\$2,006,649	\$1,054,804	\$1,036,689	\$421,059	\$431,713	\$2,068,713	\$16,354,505
	General Fund	\$745,479,713	\$160,250,165	\$84,236,190	\$82,789,588	\$33,625,607	\$34,476,411	\$165,206,580	\$1,306,064,253
	Per Capita	\$2,041	\$439	\$231	\$227	\$92	\$94		\$3,576
2025	Per Household	\$5,697	\$1,225	\$644	\$633	\$257	\$263	\$1,263	\$9,981
	New Development Allocation	\$9,504,864	\$2,043,189	\$1,074,011	\$1,055,567	\$428,726	\$439,574		\$16,652,315

Table 16: General Fund Allocations FY2018-FY2025

Source: Howard County FY2018 Approved Operating Budget

These allocation projections are straight-line growth across all sectors for the study period. It is understood that in reality there would not be straight line growth in all functions and activities or expenditures of government year to year, but at this level of analysis general trends are important indicators. A detailed departmental and line item budget review would help to differentiate those units that would experience incremental growth and/or those that may not grow or actually decline, based upon the foregone construction activity. In some cases it could be expected that there would be a reduction of staff and space resources that may be associated with the reduced construction activity, whereas some programming and mandated activities that otherwise are funded by the construction enterprise, may need to persist and be funded by another source, based on the details of the mandates.

VPA's estimated revenues and costs associated with the foregone units are presented by year in Table 17. VPA's high level, preliminary fiscal analysis shows that:

- In 2022, the foregone County revenues of \$14.4 million is lower than projected allocated expenses of \$16.4 million, with a net fiscal benefit of \$2.1 million, or \$438 per capita and \$1,293 per household;
- In 2023, the foregone County revenues of \$14.9 million is lower than projected allocated expenses of \$17.3 million, with a net fiscal benefit of \$2.3 million, or \$476 per capita and \$1,405 per household;
- In 2024, the foregone County revenues of \$14.6 million is lower than projected allocated expenses of \$16.4 million, with a net fiscal benefit of \$1.8 million, or \$382 per capita and \$1,156 per household; and

 In 2025, the foregone County revenues of \$15.1 million is lower than projected allocated expenses of \$16.7 million, with a net fiscal benefit of \$1.5 million, or \$327 per capita and \$1,012 per household.

Table 17: Reconciliat	ion of General I	Fund and Fo	regone Deve	lopment								
			Per			Per			Per			Per
	2022 Total	Per Capita	Household	2023 Total	Per Capita	Household	2024 Total	Per Capita	Household	2025 Total	Per Capita	Household
Foregone Revenue	\$14,365,496	\$3,042	\$8,396	\$14,949,840	\$3,036	\$8,380	\$14,589,979	\$3,162	\$8,726	\$15,130,160	\$3,250	\$8,969
Allocated Expense	\$16,433,660	\$3,480	\$9,689	\$17,291,695	\$3,512	\$9,785	\$16,354,505	\$3,544	\$9,883	\$16,652,315	\$3,576	\$9,981
Net Surplus/Deficit	-\$2,068,164	-\$438	-\$1,293	-\$2,341,854	-\$476	-\$1,405	-\$1,764,525	-\$382	-\$1,156	-\$1,522,155	-\$327	-\$1,012

While the VPA analysis shows a net fiscal benefit to the County from the development moratorium, as described in more detail below, this analysis focused on three major County revenue streams while comparing these to only General Fund allocated government expenses. Overall County government expenses are supported by both the core general fund revenues analyzed in this analysis, as well as by Special Revenue Funds, Enterprise Funds, and Internal Service Funds. It was not possible, given the time and resources available in this limited engagement to assess all of the potential revenue streams impacted by the foregone development activity. Moreover, VPA's fiscal impact analysis focused on the direct impacts attributable to these properties, and do not take into account the economic and resulting fiscal impacts of the reduction in County economic activity described in the economic impact analysis above. These high level estimates of fiscal benefits to the County account for less than 0.2 percent of county general fund expenditures and, given the omitted potential revenue streams, may not be indicative of actual cost savings to the County.

However, this is not absolute, as there are other revenue and expense streams in the overall County budget that are directly related to new construction and development. Table 18 that follows identifies a set of revenue and allocation funds that offset and augment the General Fund. These tables do not balance because there are other funds and allocations associated with other uses that are not listed herein and also some of these funds are parsed internally to receive revenue from a variety of sources and not only new construction. A more detailed analysis of the budget and each of the programs to determine the levels and sources of revenue and allocations at a micro level is warranted to explain or dissolve the shortfall shown in Table 17.

As noted above in *Revenues*, there is a \$483 million revenue stream that is funded outside of the General Fund, which is mostly generated from property and income taxes. These revenue funds align somewhat with the allocation funds. The All Funds budget is comprised of a total of the General Fund, Grants Fund, Program Revenue Fund and a variety of other funds relative to specific activities in public safety, public facilities, community services and general government. Other sources of revenue are other governmental agencies, impact fees, usage fees, penalty fees, and more. These specified funds have rules of procedure and finances that require particular management and allocations. Some of these mandates are grant-based, and others are legislatively driven. In the latter case, a program that may be heavily funded by development may not be diminished or dissolved, whether development is in a moratorium or not. For example, the Forest Conservation program and Watershed Protection program are state mandated activities that require compliance and monitoring over time, regardless of new development activity.

Adjustments to the revenue and allocations of the county budget through the four year moratorium would require an analysis of the parameters of each funding source and allocation to determine which line items would be increased, decreased or levelled. The outcomes of that analysis

would also color the allocations to non-development related functions of government in order to cover the shortfall on property and income tax revenue growth year-to-year.

Table 18: Other Revenue Sources and Allo	ocations Directly From N	ew Development			
				Per	Foregone
Other General Fund Revenues	Type of Fund	Total Revenue	Per Capita	Household	Revenue
Agricultural Preservation	Special Revenue	\$12,536,434	\$39	\$108	\$184,466
Communty Renewal Program	Special Revenue	\$5,112,374	\$16	\$44	\$75,225
Forest Conservation	Special Revenue	\$682,251	\$2	\$6	\$10,039
TIF Districts	Special Revenue	\$1,257,000	\$4	\$11	\$18,496
Shared Septic Systems	Enterprise Fund	\$779,815	\$2	\$7	\$11,474
Water & Sewer Operations	Enterprise Fund	\$92,218,059	\$286	\$793	\$1,356,929
Water & Sewer Special Benefits Charges	Enterprise Fund	\$44,473,893	\$138	\$382	\$654,405
Total Revenues		\$157,059,826	\$487	\$1,351	\$2,311,034

	and the second		Per	Foregone
Other Allocations	Total Allocation	Per Capita	Household	Allocation
Fire & Rescue Reserve Fund	\$102,230,763	\$317	\$879	\$1,504,260
Agricultural Preservation	\$7,350,000	\$23	\$63	\$108,151
Environmental Services Fund	\$22,614,000	\$70	\$194	\$332,750
Shared Septic	\$535,845	\$2	\$5	\$7,885
Water & Sewer Special Benefit	\$38,473,893	\$119	\$331	\$566,119
Water & Sewer Operating Fund	\$65,158,500	\$202	\$560	\$958,765
Forest Conservation Fund	\$678,751	\$2	\$6	\$9,987
TIF Districts	\$232,000	\$1	\$2	\$3,414
Community Renewal Program	\$610,000	\$2	\$5	\$8,976
Fire Service Building & Equipment	\$4,100,000	\$13	\$35	\$60,329
School Construction & Site Acquisition	\$7,200,000	\$22	\$62	\$105,943
General Improvement Capital Projects Fund	\$7,367,780	\$23	\$63	\$108,412
Recreation & Parks Capital Projects Fund	\$7,648,000	\$24	\$66	\$112,535
Highway Projects	\$526,000	\$2	\$5	\$7,740
Total Expenditures	\$264,725,532	\$821	\$2,277	\$3,895,266

Source: Howard County FY2018 Approved Operating Budget

Some of these funds are sourced directly to new construction, such as Forest Conservation, and Community Renewal Program, whereas the TIF districts (Columbia Town Center, Laurel Park, and Savage) are designated zones with a bond debt of a limited parameters. Likewise, some highway projects are funded through development impact analysis. These funds that are pro-rated would need to be scaled and analyzed with the housing unit allocation plans and program parameters to determine the actual impact of development on planning area by planning area basis. Other factors, some of which are volatile, such as local economic trends as well as cost of construction, goods and materials, can also contribute directly to the value of the homes.

# Appendix 1 – Economic Impact Analysis Methodology and Terms

This economic impact analysis of the proposed APFO legislation used the IMPLAN input-output model for Howard County, Maryland. IMPLAN is one of the most widely used models in the nation, and can be used to analyze the impacts of companies, projects, or of entire industries. An input-output analysis examines the relationships among businesses and among businesses and final consumers. Input-output analysis is based on the use of multipliers, which describe the response of an economy to a change in demand or production. Multipliers measure the effects on an economy from a source of economic activity, in this case the foregone residential construction activity and resulting household incomes associated with the impacted housing units associated with proposed APFO legislation.

The economic activity generated in a city, county, region or state is greater than the simple total of spending associated with the event or activity being studied. This is because as this money is earned it is, in turn, spent, earned and re-spent by other businesses and workers in the state economy through successive cycles of spending, earning and spending. However, the spending in each successive cycle is less than in the preceding cycle because a certain portion of spending "leaks" out of the economy in each round of spending. Leakages occur though purchases of goods or services from outside of the region and federal taxation. The IMPLAN multipliers used in this analysis capture the effects of these multiple rounds of spending. This analysis focuses on four measures of economic impact:

- Output. The total value of production or sales in all industries;
- Employment. The total number of full and part time jobs in all industries;
- Labor Income. The wages and salaries, including benefits, and other labor income earned by the workers holding the jobs created; and
- State and Local Government Revenues. The revenues accruing to the County government. Local, County government revenues were estimated based on this aggregate estimate, based on data on the distribution of state and local government revenues in Maryland, based on U.S. Bureau of the Census data, with direct household income tax revenues calculated based in County personal income data, from the Bureau of Economic Analysis, and County income tax revenues, from the County budget.

Four measures of the economic activity and impact of the jobs and business activity retained or assisted by HCEDA business attraction, expansion and recruitment efforts and MCE's operations are included in this report:

- **Direct effects**. The change in economic activity being analyzed—in this case the construction activity and resident incomes associated with the residential units impacted by the Proposed APFO legislation;
- Indirect effects. The changes in inter-industry purchases, for example the purchase of raw materials by an HCEDA supported manufacturing firm, that occur in response to the change in demand from the directly affected industries;
- Induced effects. The changes in spending from households as income and population increase due to changes in production; and
- Total effects. The combined total of direct, indirect and induced effects.

From:	Russell Snyder <rsnyder@voaches.org></rsnyder@voaches.org>
Sent:	Tuesday, January 16, 2018 9:36 AM
To:	CouncilMail
Subject:	Written Testimony for County Council Hearing 1.16.18
Attachments:	Howard County Council Testimony 1.16.18.pdf
Follow Up Flag:	Follow up
Flag Status:	Completed

Please see my attached testimony for tonight's hearing. Please let me know if you have questions or need anything else from me.

I will be testifying in my role as a Board Member for Bridges to Housing Stability, a local non-profit organization in Howard County.

Thank you.

Russell Snyder | President and CEO Volunteers of America Chesapeake |rsnyder@voaches.org 7901 Annapolis Rd Lanham, MD 20706 T: 240-764-2631 | C: 301-395-8984 | F: 301-459-2627

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#### Testimony on behalf of Bridges to Housing Stability – January 16, 2018

Good evening Council Members. My name is Russ Snyder and I have lived in Howard County for over 25 years. I am a current Member of the Bridges to Housing Stability's Board of Directors and am the immediate past president.

Bridges is a Howard County based non-profit that is providing affordable housing for low income households and also providing case management and housing location services to over 130 households annually. The households we serve are typically making less than \$60,000 per year and are barely scrapping by to live in Howard County where the AMI in 2016 was over \$110,000 per family of four.

In a 2016 report by the United Way – titled with the acronym ALICE says that over 22% of the households in the Howard County cannot make ends meet due to the high cost of housing.

The highest cost to live in the County is housing – there is simply not enough affordable housing to meet the demand for low-income families. Thirty-four percent (34%) of the households in the county are paying more than 30% of their income to live in houses or apartments, whether they own or rent them. Limiting the possibility of development and access to new affordable housing throughout the County to correct the overcrowding of schools <u>will not</u> help those families that are struggling to survive due to their income levels.

The families we are serving in Bridges to Housing Stability programs and housing units deserve the opportunity to live in Howard County where affordable housing is part of the long-range plan. The current APFO legislation, without an amendment to exempt affordable housing development, would severely restrict if not eliminate the possibility for low-income households to live in the County. The price of housing would accelerate rapidly due to demand and supply would diminish. Our families <u>cannot</u> afford an increase in housing costs.

We ask the Council to consider an amendment to exempt low-income housing development from meeting the threshold requirements. If not an exemption, we would request consideration about strategically allocating capital resources on the priorities of the school board to renovate or build new schools to meet the growth in the County. This could go a long way to allowing future development of low-income housing. Thank you for your work on behalf of our County and thank you for the opportunity to testify tonight.

Respectfully submitted,

Russell K. Snyder 10432 White Court Laurel, MD 20723

## CB1-2018

#### Sayers, Margery

From: Sent: To: Cc: Subject: Lauren Weis <laurenweis1@gmail.com> Tuesday, January 30, 2018 12:16 AM CouncilMail Kittleman, Allan Testimony for CB1 & CB2

Dear County Council,

I implore you to **vote for APFO** on February 5th, 2018 as you did on November 6th, 2017. Councilman Weinstein, my fellow residents of District 1 are counting on your vote. Please support APFO with **no exemptions**. Everyone in this county deserves adequate safety and education protections, especially our children!

Lauren E. Weis 2641 Orchard Ave. Ellicott City, MD 21043

Lauren E. Weis, Ph.D. Director, Women's, Gender, and Sexuality Studies Program Assistant Professor, Philosophy and Religion American University Phone: 202-885-2926 weis@american.edu

From:	qu haiou <quhaiou@gmail.com></quhaiou@gmail.com>
Sent:	Thursday, January 25, 2018 5:37 PM
То:	Kittleman, Allan; CouncilMail
Subject:	TESTIMONY FOR CB1 & CB2; Haiou Qu 8508 Springway Rd, Ellicott City, MD 21043

Dear County Executive and County Council:

My name is Haiou Qu. I am an Howard County resident. My home address is 8508 Springway Rd, Ellicott City, MD 21043.

I am providing my testimony on the current county bill CB 1 & CB 2.

As pointed out by the "2017 Feasibility Study" published by Howard County Public School System, many of our school are already above 100% capacity. And overcrowding will only get worse if APFO thresholds are not strengthened. I am fully agree with the Board of Education's testimony that our goal is 100% capacity in our schools. All children deserve a seat inside of their schools versus sitting in temporary trailers on cinder blocks.

The "economic and fiscal impacts report" released by the Howard County Economic Development Authority (HCEDA) is completely biased and meant to serve only as a hit-piece on the APFO bill to scuttle the progress made to strengthen the County's ability to manage growth.

As a Howard County resident who advocate for a healthy growth of our county, I respectfully request the council members to consider the following points when voting for CB1 and CB2.

1 - Vote for APFO on February 5th, 2018 as you did on November 6th, 2017

2 - No exemptions as everyone in this county deserves adequate safety and education protections.

Name: Haiou Qu Address: 8508 Springway Rd. Ellicott City, MD 21043

From: Sent: To: Cc: Subject: Beth Webb <bethwebb3333@gmail.com> Wednesday, January 24, 2018 9:55 PM CouncilMail Kittleman, Allan CB1 & CB 2 - APFO TESTIMONY

Dear Council Members,

Every child deserves a seat *inside* of a school that is reasonably near where they live. They also deserve to have continuity in their education and to NOT be continuously re-destricted at every stage of their education. To achieve these goals, adequate facilities have to be built as development occurs.

While I believe that the test thresholds should be set at 100%, I recognize that the current proposed thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools are a vast improvement over the current thresholds and ask that you vote to put this in place and to put in place other measures as necessary to ensure adequate school and other public facilities.

My family lives in Howard County for the school system. I have a daughter in 2nd grade and one in 6th grade. Both are being re-districted next year and while I understand this is some times necessary, this should a rare occurrence, NOT a regular occurrence.

I believe that strengthening APFO is critical to maintaining their quality and continuity of education in this county throughout the rest of their school years. I feel so strongly about this that the November 6th meeting was the first Council meeting I had ever attended and I sat through hours of mulching discussion waiting for this issue to come to the floor.

I thank Dr. Ball, Ms. Terrasa and Mr. Weinstein for their votes to strengthen APFO that evening and am disappointed that the representative for my district did not vote the same way. I was even more disappointed when the vote was overturned on a technicality but I fully expect that Dr. Ball, Ms. Terrasa and Mr. Weinstein will honor the votes they made that evening and vote the same way once again.

Respecfully, Beth Webb 10606 Vista Rd Columbia, MD 21044

From: Sent: To: Subject: Paul Halvorsen <pmghalvorsen@gmail.com> Wednesday, January 24, 2018 9:58 AM Kittleman, Allan; CouncilMail TESTIMONY FOR CB1

Good Morning,

I would like to put my voice toward passing the current CB1 (CB61 from 2017) which lowers schools tests from 115% for ES and MS (no current test for HS), to 105% ES, 110%MS, 115%HS.

Please vote YES for CB1. Paul Halvorsen Representing a household of 5 3265 Ramblewood Rd Ellicott City, MD 21042

I have three kids, the oldest of which will be entering Elementary school within the next two years. Keeping classroom sizes small and having dedicated school space has been shown to increase test scores and academic achievement (<u>Center for Public Education Class Size and Student Achievement</u>). According to these studies, minority students benefit even more. Diversity also helps to boost tolerance among the community (note: we are Caucasian).

Keeping crowding low will help our county achieve common core standards and keep us among the top in MD and the country.

I would love to see a push toward lowering the tests even further to 100% across the board.

Beyond schools, development takes up land that is better utilized for natural landscapes. Having a nature preserve/park is much more beneficial for the community for reducing stress, encourage physical activity, increase social interaction, and even help with mental health (<u>Time's What Green Spaces Can Do</u>).

In addition, traffic in the Baltimore/Washington corridor is already horrible. My sister and my spouses sister (along with several friends) have moved out of state specifically because of traffic. Increasing development will only make this worse.

For our kids education, mental and physical health, and traffic, please vote to reduce development.

Sincerely, Paul Halvorsen

Representing a household of 5

3265 Ramblewood Rd Ellicott City, MD 21042

From: Sent: To: Subject: Patricia Lins <patricia.lins@yahoo.com> Tuesday, January 23, 2018 5:24 PM CouncilMail Concerned Resident Supporting Council Bill 1

Dear Council Members:

I am a resident of district 1 and I am writing to voice my support for Council Bill 1. Council Bill 1 strengthens APFO in Howard County in a way that is long overdue. Even though it feel short from initial community demands, it has key components that significantly improve current APFO legislation such as the introduction of the High School test and the lowering of the utilization threshold for Elementary schools.

I urge you to vote to pass CB1 honoring the vote of November 6th that was declared invalid due to a technical error. This legislation has been evaluated for a long time and the passing of the bill cannot be postponed.

I understand new information has been provided but I question the validity of the economic analysis provided by the Howard County Economic Development Authority. The APFO review task force requested an impact fiscal analysis and the administration chose not to complete such analysis. It is now too late and you are expected to honor the vote of November 6th.

Respectfully,

Patricia Silva

From:Nicklas, Barbara < Barbara.Nicklas@generalgrowth.com>Sent:Tuesday, January 23, 2018 12:56 PMTo:CouncilMailCc:Kittleman, AllanSubject:CB1-2018, CB2-2018 Letter from The Mall in ColumbiaAttachments:TMIC Letter CB1-2018 CB2-2018.pdf

Good Afternoon,

Attached please find a letter from The Mall in Columbia relative to the current APFO Legislation under consideration by the County Council.

Thank you.

Barb

НЦ

Barbara Nicklas Senior General Manager

GGP A RETAIL REAL ESTATE COMPANY THE MALL IN COLUMBIA 10300 Little Patuxent Parkway Columbia, Maryland 21044 Barbara.Nicklas@ggp.com (O) 410.730.3300 (M) 312.282.3845

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January 22, 2018

Mary Kay Sigaty, Chair, Howard County Council Dr. Calvin Ball, Councilperson, Howard County Council Greg Fox, Councilperson, Howard County Council Jen Terresa, Councilperson, Howard County Council Jon Weinstein, Councilperson, Howard County Council George Howard Building 3430 Court House Drive Ellicott City, MD 21043

RE: Adequate Public Facilities Ordinance

Dear Chair Sigaty and Council Members:

The Mall in Columbia is a strong supporter of the Howard County Public School System and is proud of our many programs and partnerships with our local schools. We've hosted the Howard County Public Schools Art Exhibit for the past 45 years; we've had musical performances by Howard County schools during the holiday season; we are the site for a high school's post-prom event; we provide up to 750 parking spaces in our garage for the graduations that take place at Merriweather Post Pavilion; and we've started working closely with the principal of Wilde Lake High School on issues of mutual community interest. There can be no question that we value the Howard County Public School System.

We are also supportive of efforts to ensure positive economic development and growth of our great County. Currently, the Council has before it two pieces of legislation addressing the County's Adequate Public Facilities Ordinance - CB1-2018 and CB2-2018 ("APFO Legislation"). As proposed, the APFO Legislation could have unintended consequences, including having a dampening effect on the future growth of the economy in Howard County.

The Howard County Chamber of Commerce proposed an amendment to the APFO Legislation that we believe would strike a balance between providing for the schools and supporting the future economic growth of the County. We support this amendment and request that the County Council consider it in its deliberations of CB1 and CB2.

Respectfully,

5 Incleas

Barbara Nicklas Senior General Manager, The Mall in Columbia

CC: Alan Kittleman, Howard County Executive

THE MALL IN COLUMBIA /// 10300 LITTLE PATUXENT PARKWAY, COLUMBIA, MD 21044 /// 410-730-3300 /// GGP.COM

From:Ginna Rodriguez <rodriguez.ginna@gmail.com>Sent:Tuesday, January 23, 2018 11:06 AMTo:CouncilMail; Kittleman, AllanCc:Karina Fisher -DHMH-; Vlad PatrangenaruSubject:APFO Testimony

Dear Council Members:

Thank you for working to strengthen APFO in Howard County. I understand you are dedicating significant amount of time to study this issue. I am concerned, however, about the numbers that you are using to evaluate this CB-1.

I would like to understand why we are using the impact analysis conducted by Valbridge Property Advisors. According to their website, Valbridge Advisors is one of the largest national commercial real estate appraisal and advisory firms in the U.S. with 200 MAI-designated appraisers in 70 offices. It is hard for me to believe that they would have an objective view as they provide feedback on CB-1.

It concerns me significantly that if you consider a fiscal analysis important, this analysis was not done earlier in the process as it was recommended by the APFO review taskforce. (Link to report: <u>https://www.howardcountymd.gov/LinkClick.aspx?fileticket=Ju96uYYgC1A%3D&portalid=0</u>) On page 12 of the report, the APFO review taskforce was recommended the completion of a fiscal impact study on the school tests recommendations they provided. I reached out to representatives of the Administration to understand if there were any plans to conduct this fiscal impact analysis. I was informed this analysis was complex and could not be completed. Yet, yesterday you had the time to evaluate the report provided by an organization that has an interest in having weak APFO regulation.

I am highly disappointed in Kittleman's administration for not listening to the advice of the APFO review task force when they requested a fiscal impact analysis. I am sorry but it is a little too late. Your job is to ensure the vote of November 6th is honored. The community is demanding that you ensure APFO is strong.

I am also having a hard time finding the report that was referenced in the working session yesterday. Please send me a link to the report so that I can further evaluate the assumptions that were used in the analysis. Unfortunately, there was not much discussion about the assumptions yesterday.

Thank you,

Ginna Rodriguez 4053 Pebble Branch Road Ellicott City MD 21042

From: Sent: To: Cc: Subject: Sarah Roogow <sroogow@gmail.com> Tuesday, January 23, 2018 10:51 AM CouncilMail CouncilMail; Kittleman, Allan Re: CB1 & CB 2 - APFO TESTIMONY

Dear County Executive Kittleman and Council members,

I am writing in support of CB1 and CB2. I expect these bills to pass as they did in November. The APFO will greatly affect our county's future and the future of our schools. There is no excuse for Howard County to have such weak APFO laws when other Maryland counties don't!

Thank you, Sarah Roogow

District 1 6300 Patuxent Quarter Rd. Hanover, MD 21076

From: Sent: To: Cc: Subject: Niki McGuigan <mcniki1@gmail.com> Tuesday, January 23, 2018 10:50 AM CouncilMail Kittleman, Allan CB1 & CB 2 - APFO TESTIMONY

Dear County Executive Kittleman and Council members,

I am writing in support of CB1 and CB2. I expect these bills to pass as they did in November. The APFO will greatly affect our county's future and the future of our schools. There is no excuse for Howard County to have such weak APFO laws when other Maryland counties don't!

Thank you, Niki McGuigan

District 1 6209 Patuxent Quarter Rd.Hanover

From: Sent: To: Subject: Douglas Bice <douglasbice01@gmail.com> Tuesday, January 23, 2018 5:41 AM CouncilMail; Kittleman, Allan TESTIMONY FOR CB1

Dear County Council:

I urge the county council to pass the APFO legislation as originally passed on 06 Nov 2017, although invalidated by a technicality. The great difficulty finding a parcel of land on which to build a new high school highlights the need for greater attention to planning. Even with a new high school, overcrowding will not be completely relieved.

Douglas Bice, MD 3820 Plum Spring LN District 1

From: Sent: To: Subject: Sunnie Kim <sunniejang@gmail.com> Monday, January 22, 2018 9:28 PM CouncilMail; Kittleman, Allan TESTIMONY FOR CB1

I would like to remind our council members with all due respect that they represent the people living in their jurisdictions. As such, it is egregious that our kids are paying the price for over development and business interests as a result of your decisions. This is has got to end.

I live in DISTRICT ONE and I will not vote for anyone who does not put the interest of our children before the interests of developers. Your vote on CB-1 and your stance on APFO will be very telling.

Please make your choices on behalf of the people whom you represent and who actually live here.

Thank you, L. Sunnie Kim 3907 Spring Meadow Drive Ellicott City, MD 21042 District One

From: Sent: To: Subject: S. Fergie <ec21042@gmail.com> Monday, January 22, 2018 8:13 PM CouncilMail; Kittleman, Allan CB1 & CB2 - APFO TESTIMONY

I can't believe I have to again express exactly how important setting the school thresholds is. I expect the votes that were cast in November to be honored and not change from the 11/6/ vote. I would have expected the Council to have more on the ball than to miss a technical time deadline. We expect student to get their homework completed on time. Howard County expects their bills to be paid by residents on time. But a group of professionals who I expect to be serving Howard County Residents inadvertently missed the voting deadline?

This voting should exactly match what was cast at that November meeting. I feel that Dr. Calvin Ball, Jen Terrasa and Jon Weinstein should honor their votes for the school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools as they were previously voted on. Not to change their minds and let the developers continue to have their way.

I am still concerned about the level of development. Other counties have set High School thresholds. We have to start thinking about providing critical infrastructure such as schools, fire and police services to the residents that are already here. I have seen increases in our taxes and no increases in benefits. In fact less benefits. We pay more taxes and developers pay less than they do in other counties. Why?

I have a much longer commute to work due to congestion on Rt 29, Rt100 and just out of my own neighborhood where numerous lots are sold and subdivided. The roads are no longer adequate for the growing population. Yet Howard County keeps allowing more development without fixing the infrastructure.

Obviously the APFO needs to step up and set higher standards. The overcrowding has been going on for over 25 years that I know of. I can remember when I had to bring paper to my son's elementary school because they didn't have any blank paper. I can remember looking at outdated pcs in their classrooms. I can remember my son's Spanish teacher using a cart for his classroom material and having to shift from one free temporary classroom to another. And my son having one class that was inside another classroom with a partition separating them. They literally could not leave from their desks without climbing over other students. There was no room to walk behind the other's chair. And Desks were parked touching each other so they would all fit. And the council continues to allow this overcrowding.

Enough is enough. Stop worrying about developers. If you don't keep the standards of Howard County high – you won't have to worry about it. People will see the quality is not there and start looking at other counties.

I have already expressed to my son who is looking for a house, to take a serious look at other counties. What we pay in taxes is not being returned in safety and education.

I was appalled by the way this whole redistricting was handled and especially the invalidation of the vote. What profession group would overlook such glaring and needed requirements? APFO needs to include measures for public safety, emergency services, recreation, and other community facilities

Sincerely,

Sharon Ferguson

3922 Chatham Road, Ellicott City, MD 21042

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From: Sent: To: Cc: Subject: Wendy Lessels <wlessels@gmail.com> Monday, January 22, 2018 7:01 PM CouncilMail Kittleman, Allan CB1 & CB2 - APFO TESTIMONY

Hello,

We would like to express our support to pass the reintroduction of APFO bill, CB-1, as it was voted on November 6th.

I agree with the Board of Eduction's testimony that our goal should be 100% capacity in our schools. All children deserve a seat inside of a school building - not in a trailer.

If APFO is not modified, overcrowding will only get worse - we do not have the capacity to continue at this current rate. We cannot control kids entering a school system from someone selling their home (resale). The only thing we can control is APFO.

Respectfully,

Wendy Lessels 10040 Waterford Drive Ellicott City, MD 21042 Title your email: CB1 - APFO TESTIMONY

To: councilmail@howardcountymd.gov

Cc: Akittleman@howardcountymd.gov

1/22/2018

My name is Laura Forrest and reside at 10305 Greenbriar Ct, Ellicott City 21042. I am writing to you today regarding CB-1.

Many members of the community have been involved in the APFO process. Many of us stumbled onto these proposed changes as part of redistricting. I live in Turf Valley so much of our issues related to overcrowding and traffic are not impacted by APFO because of a poorly grandfathered development that is not APFO tested. As we are already not protected from overgrowth due to this grandfathered development, we need a stronger APFO for future development in the area.

I expect that Dr. Ball, Mrs. Terrassa and Mr. Weinstein will honor their votes for school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools as they were previously voted on. The County Council has publicly stated that the November 6th vote was invalidated due to a technical issue with timing. Many of us feel that this was done with malice and question the integrity of the process. Please help restore our faith in the process and keep your votes. Mr. Fox, as my representative I am extremely disappointed that you have not heard the people you represent. The Turf Valley community has been asking you to support a stronger APFO. Our schools and our roads need your support.

Lastly, I was appalled last week with support to not include Affordable Housing as part of APFO testing. I 100% support affordable housing for this community. But I do not agree that the needs of those in affordable housing are any less than those that can afford the housing in Howard County. These children deserve a seat in a school, not a portable. I plead with you to give a voice to those in need of affordable housing and make sure that not only housing exists, but a school seat also exists for them.

Sincerely

Laura Forrest

From:	Joanne Heckman <joanne.heckman@mdsierra.org></joanne.heckman@mdsierra.org>
Sent:	Monday, January 22, 2018 4:05 PM
То:	CouncilMail; Kittleman, Allan
Subject:	CB1 and CB2: please vte to pass these bills
Attachments:	CC re CB1, CB2 Jan. 22 2018.docx

To the Howard County Executive and Council From the Howard County Sierra Club an entity of the Maryland Sierra Club, 7336 Baltimore Ave. Suite 102, College Park, MD 20740 Re: CB1 ad CB2

Date: January 22, 2018

The passage of the final versions of CB60 and CB61 in 2017 represented the conclusion of untold hours of research and negotiation, all to effect a compromise between development and infrastructure. Our elected officials should be able to occupy the middle ground between these two imperatives. After all, developments are worth more if they are supported by adequate infrastructure: house prices depend on school quality, businesses require adequate roads, and so forth. We expect our elected officials to recognize the value of infrastructure to developers and tax-payers alike, and to equitably assign the cost of providing infrastructure to developers and tax-payers alike.

The accident of taking a vote on CB60 and CB61 after the bill expired gives the Council the opportunity to demonstrate respect for the process that led to the final versions of both bills. The process of revision and renegotiation should be over. Extending that process further is granting an advantage to those who get paid to promote special interests, and a disadvantage to those who spend their time as private citizens engaging in advocacy for the public good.

The delivery of a report from the Howard County Economic Authority just hours before the public hearing on January 16, 2018 is especially suspect. Reports relevant to the bills must be available to the public -- and the council -- well before the hearing on those bills, or they must be excluded from testimony. In this case, even a cursory reading of the report reveals major flaws with the information presented.

A respect for public engagement explains having another hearing for bills that were already passed. Nothing can explain the apparently coordinated testimony claiming that slowing development would affect affordable housing more than the rest of the housing of which it is a percentage...a percentage that is often not built anyway. The implication -- that overcrowded schools, inadequate roads, and insufficient health and safety facilities -- should be acceptable to our least affluent residents, is also reprehensible.

The Sierra Club opposes sprawl development because of its irreversible damage to the environment and to society. The version of APFO and PlanHoward 2030 that were passed in November 2017 took steps to address the disparity between development and infrastructure in the county. Adding exemptions or revisions to the bills would diminish the effectiveness of the bills as well as the credibility of the County Council as public servants. It would be a violation

of your contract with the public to proiong the decision-making process by tabling the bill, calling for more hearings or work-sessions, or procrastinating in any other way.

More than 1000 members of the Sierra Club are represented in this request to the County Council to pass these bills without further alterations or delays.

Thank you for your attention.

Joanne Heckman Chair, Howard County Sierra Club joane.heckman@mdsierra.org To the Howard County Executive and Council From the Howard County Sierra Club an entity of the Maryland Sierra Club, 7336 Baltimore Ave. Suite 102, College Park, MD 20740 Re: CB1 ad CB2 Date: January 22, 2018

The passage of the final versions of CB60 and CB61 in 2017 represented the conclusion of untold hours of research and negotiation, all to effect a compromise between development and infrastructure. Our elected officials should be able to occupy the middle ground between these two imperatives. After all, developments are worth more if they are supported by adequate infrastructure: house prices depend on school quality, businesses require adequate roads, and so forth. We expect our elected officials to recognize the value of infrastructure to developers and tax-payers alike, and to equitably assign the cost of providing infrastructure to developers and tax-payers alike.

The accident of taking a vote on CB60 and CB61 after the bill expired gives the Council the opportunity to demonstrate respect for the process that led to the final versions of both bills. The process of revision and re-negotiation should be over. Extending that process further is granting an advantage to those who get paid to promote special interests, and a disadvantage to those who spend their time as private citizens engaging in advocacy for the public good.

The delivery of a report from the Howard County Economic Authority just hours before the public hearing on January 16, 2018 is especially suspect. Reports relevant to the bills must be available to the public -- and the council -- well before the hearing on those bills, or they must be excluded from testimony. In this case, even a cursory reading of the report reveals major flaws with the information presented.

A respect for public engagement explains having another hearing for bills that were already passed. Nothing can explain the apparently coordinated testimony claiming that slowing development would affect affordable housing more than the rest of the housing of which it is a percentage...a percentage that is often not built anyway. The implication -- that overcrowded schools, inadequate roads, and insufficient health and safety facilities -- should be acceptable to our least affluent residents, is also reprehensible.

The Sierra Club opposes sprawl development because of its irreversible damage to the environment and to society. The version of APFO and PlanHoward 2030 that were passed in November 2017 took steps to address the disparity between development and infrastructure in the county. Adding exemptions or revisions to the bills would diminish the effectiveness of the bills as well as the credibility of the County Council as public servants. It would be a violation of your contract with the public to prolong the decision-making process by tabling the bill, calling for more hearings or worksessions, or procrastinating in any other way.

More than 1000 members of the Sierra Club are represented in this request to the County Council to pass these bills without further alterations or delays.

Thank you for your attention.

Joanne Heckman Chair, Howard County Sierra Club joane.heckman@mdsierra.org

From: Sent: To: Subject: Attachments: Wayne Miller <wmmiller@outlook.com> Monday, January 22, 2018 3:40 PM CouncilMail; Kittleman, Allan TESTIMONY FOR CB1 APFO - 9-11 Testimony Template.docx

Wayne Miller 5665 LightSpun Lane Columbia, MD 21045

I am troubled by the fact that the count council voted last year to change APFO. At the time they said it was an honest mistake by the county. But now that they can fix the issues, they are being bombarded with people who chose not to speak out at the time. Not that I don't feel people have a right to voice their concerns, I just don't think it is fair that they are sighting preliminary studies that back up their position (of doom and gloom for any changes to APFO) as soon as they are published. Last year residents took the time to testify and get involved and research the numbers and provide personal testimonies as to the problems with the portable.

If the funding was enough from the developers, then we would not have overcrowded schools with many students in portables which are not safe nor environmentally friendly. I believe if you look at the number of portable that exists now and have existed for the past 30 years are proof that there is not adequate revenue to pay for a school seat.

A seat for a high school cost the county 35k. So, the taxes from the house will pay for that seat. However, to pay for that 32,500 difference the property taxes collected would have to make up for that difference. I only think it is far that the developers reimburse the county for a somewhat reasonable portion of the costs of development like the adjacent counties.

So, I have a great idea lets quit doing the same thing over and over and expecting different results. Further development without adequately funding the cost of the development is an increased burden on taxpayers and more importantly the children that are residents of Howard County.

See attached my stestimony from 9/11.

**TO:** councilmail@howardcountymd.gov (Reaches all County Council members)

**CC:** AKittleman@howardcountymd.gov (Reaches County Executive Allan Kittleman)

### SUBJECT LINE OF YOUR EMAIL: WRITTEN TESTIMONY FOR COUNCIL BILL 61

My Name is Wayne Miller I live at 5665 Lightspun Lane, Columbia MD. I am in district 1. My wife and I have lived in Howard county for six years and like many others were attracted to the area by the open spaces and great schools. I commute to Northern VA every day, so my child can attend HCPSS and doesn't have to change school.

Strategies for living in Howard County with Kids.

- 1. Buy your home in the cheapest area and roll the dice that you get a better school when redistricting comes around every 3 5 years
- 2. Buy the home you like, in the neighborhood you love, with the schools that you feel are best suited for your children and pray that they don't redistrict.

The reason for the constant redistricting is a weak APFO which does not adequately fund the schools that are required by the additional homes. We are trying to pay for the schools we already need by building more homes.

This Reminds me of the old retail joke. "We lose money on every sale, but make it up on volume"

In HOCO (10-15%) of houses must meet MIHU with range 322 townhome. In MoCO 10-15% MPDU 12.5%-15% townhome approx. 165k

So if anything Howard County is allowing for more money on funding for less costly housing.

Let me share some statistic with you.

Between 2006 – 2016

- Howard County based on 2,000 square foot home the developer fees have increased from 3660 to 4840. (Schools 2060 to 2500)
- Montgomery County the fees have increased from 16,250 to 40,793. Since 2008 the fees have been over \$ 30,000.

Since you have heard testimony last week, some information has come out about the new high school. According to an article in the Baltimore Sun, Kittleman the counties responsibility for the new high school will be approx. \$35,318 per seat and have a capacity of 1615 seats.

Let's examine if we were to fund the school in Montgomery county vs Howard county

• In Montgomery county you would need to only sell 1.6 house per a seat (assuming 50% of the money goes to schools) or 2,584 homes.

• In Howard county you would need to sell 14 houses per seat or 22,610 homes.

Since we can't legislate that only 1 in 14 of the newly built homes can have kids in the school system we still have a big problem with funding for schools.

I realize that other fees pay for the high school, but I can't imagine the tax structure being that different between Howard or Montgomery county. We desperately need money to fund the infrastructure so that people continue to move to Howard County for the open spaces and great schools.

In closing, I'm not against responsible development. What I am against is the careless development that puts un funded burdens on our roads, schools and hospitals. Maybe we should only allow development in areas where new schools can be rebuilt without requiring redistricting and or busing kids all over the place.

Did you notice that the only people that testified for this APFO were developers? This is a great deal for them and a horrible deal for our children and the residences of the county.

Additionally, I do not want this item tabled. I want a vote. Let's not act like congress and continue to kick the can down the road. The sooner we start to collect fees the better off our children and community will be.

I am requesting that Council Bill 61 is amended with the following provisions to more fairly and equitably balance well-planned growth and effective mitigation for our public infrastructure.

- □ School capacity limits -- INCLUDING high schools -- to be set at 100%. Schools are closed to new development at that level.
- □ Mitigation (funding, additional time, or both) begins when a school reaches 95% capacity.
- □ NO reductions to the current wait time for housing allocations or school tests.
- □ APFO needs to be reviewed every 4 years.
- □ Increase real estate transfer tax by 1.0%.
- □ APFO needs to include measures for public safety, emergency services, recreation, and other community facilities.
- □ Increase in development fees to more closely match Montgomery county

Remember there are only two sites that are in the running for a high school where we need them.

Remember HOCO Parents vote.

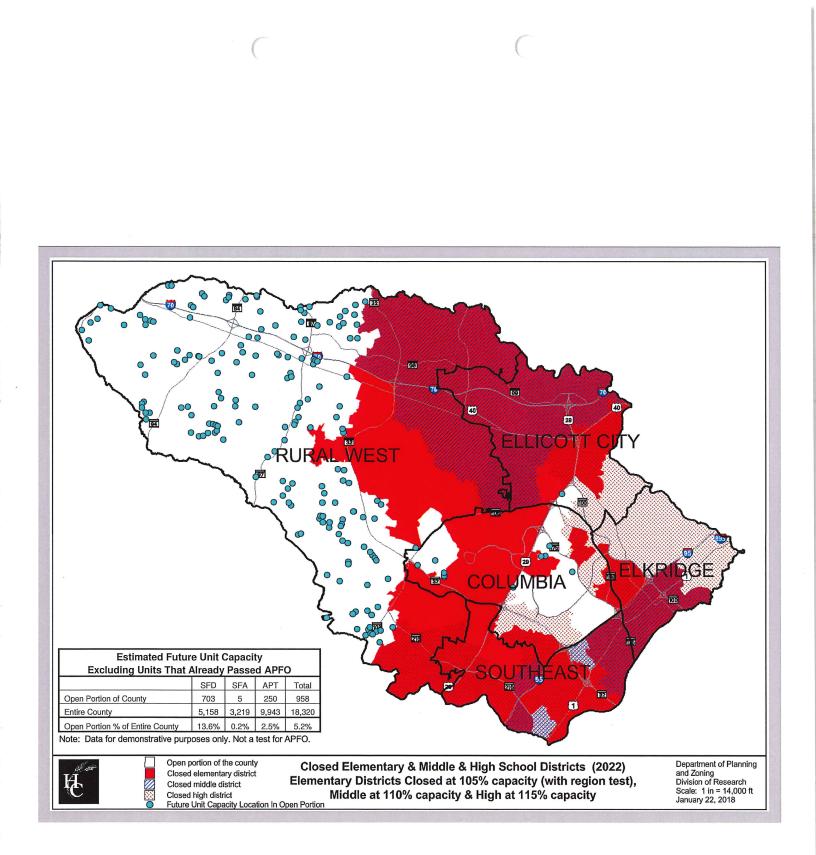
From:	Feldmark, Jessica
Sent:	Monday, January 22, 2018 3:36 PM
То:	Ball, Calvin B; Calvin Ball (philosopherpoet2@yahoo.com); CouncilmanJon@gmail.com;
	Fox, Greg; Greg Fox (Greg.Fox@Constellation.com); Weinstein, Jon; Sigaty, Mary Kay;
	Terrasa, Jen
Cc:	Wimberly, Theo; Sayers, Margery
Subject:	CB1 Map
Attachments:	2022 Elementary 105% Middle 110% High 115% with Land Use - Post Redist May 2017
	Proj FY2019 BOE Cap Bud.pdf

All,

Please see attached map from DPZ depicting the estimated impact of CB1 as drafted based on the updated charts from HCPSS.

Thanks, Jess

Jessica Feldmark Administrator Howard County Council 410-313-3111 jfeldmark@howardcountymd.gov



Frances O'Connor <chettyoak@yahoo.com></chettyoak@yahoo.com>
Monday, January 22, 2018 3:12 PM
CouncilMail; Kittleman, Allan
CB1 & CB2 - APFO TESTIMON&

Dear elected officials,

I am writing to express to support and expectation that CB1 & CB2 will pass as they were previously voted on during the November 6th meeting. Any other changes or obstructions to this will cause me to greatly question the ethics surrounding the procedural errors for the previous vote.

It is critical that this bill pass as drafted, with no exemptions. APFO is the mechanism that manages growth in our county and therefore we need to be able to deliver adequate infrastructure to our community. Any exemption from this would defeat the basic purpose of APFO. There should be no exemptions so all in our community receive adequate safety and educational protections. We cannot continue to build new homes when our infrastructure cannot support the homes/families that are already in our county. Capacity means capacity! No one in Howard County should be in a portable classroom!!

Regarding concerns raised in the recent report from the Howard County Economic Authority, it is very one sided as it does nothing to assess or compare the economic and fiscal impacts of not implementing lower thresholds. What happens to everyone's property values when our national school reputation continues to take hit after hit? (We ALL lose.) We need to slow down development and allow infrastructure and planning to catch up. We need an AFPO that supports all of Howard County's growth -- not just developers profits.

Thank you.

Frances Keenan 5463 Autumn Field Court Ellicott City, MD 21043

From: Sent: To: Cc: Subject: Mary McClymonds <mary.lessels@gmail.com> Monday, January 22, 2018 2:41 PM CouncilMail Kittleman, Allan CB1 & CB2 - APFO TESTIMONY

Greetings,

We would like to express our support to pass the reintroduction of APFO bill, CB-1, as it was voted on November 6th.

I agree with the Board of Eduction's testimony that our goal should be 100% capacity in our schools. All children deserve a seat inside of a school building - not in a trailer.

If APFO is not modified, overcrowding will only get worse - we do not have the capacity to continue at this current rate. We cannot control kids entering a school system from someone selling their home (resale). The only thing we can control is APFO.

Respectfully,

Mary McClymonds 9556 Joey Drive Ellicott City, MD 21042

lan McClymonds 9556 Joey Drive Ellicott City, MD 21042

From: Sent: To: Cc: Subject: Leila Scott <mrknomerocks@gmail.com> Monday, January 22, 2018 2:24 PM CouncilMail Kittleman, Allan CB1 and CB2 APFO Testimony

Leila Scott 5080 Bucketpost Court Columbia, MD 21045

Dear Howard County Council-persons,

I am writing to ask you to put our children and community first by honoring the November 6th vote on CB1 and CB2. The County Council have publicly stated that the November 6th vote was invalidated due to a technical issue with timing. Many feel that this was done with malice and question the integrity of the process. This will restore our faith in our process.

#### NO EXEMPTIONS

APFO is the mechanism that manages growth in our county and therefore we need to be able to deliver adequate infrastructure to our community. Any exemption from this would defeat the basic purpose of APFO. There should be no exemptions so all in our community receive adequate public services.

WHY?

#### - A FUTURE WITHOUT PORTABLES

Yes, there is capacity in the west but let's really talk about about capacity. We agree with the Board of Education's testimony that our goal is 100% capacity in our schools. All children deserve a seat inside of their schools versus sitting in temporary trailers on cinder blocks. And until all 6,000+ students are emptied from the 224 trailers that are dropped on the green space of our school grounds, we are nowhere near discussing having capacity as a county! Many businesses on Tuesday night tried to marginalize safety concerns of these portables by saying that they themselves were educated in portables and maintained great grades. Children's learning aptitude is not the issue, their safety is! Our PTACHC President testified of the horror stories of rampant mold, kids are being denied water or bathroom breaks because there are not enough staff to escort them back and forth, trailers are also not equipped with sprinkler systems in case of a fire and a Howard County teacher said that the police is to lockdown in place during an emergency. Do we want our children in their brick and mortar school building or isolated in a temporary trailer during an emergency?

#### - OVERCROWDING WILL ONLY GET WORSE

There was a report that was released at 2:57pm from the Howard County Economic Authority "in preparation for tonight's Public Hearing". The businesses seemed to have had it in advance but thanks to facebook, a Mobilize HOCO Schools leader saw it an shared at 3:19pm. It is 36 pages that assesses the economic and fiscal impacts regarding the proposed School thresholds. There are several points to be made about this report.

\* It is very one sided as it does nothing to assess or compare the economic and fiscal impacts of not implementing lower thresholds. Please see attached.

\* Page 2 of the report is meant to measure how many units will not be built (representing a loss of developer revenue) but what the community can use those figures for is to calculate the number of students that will need a seat if those units were to be built.

"6,854 HOUSING UNITS, consisting of 1,764 single family detached houses; 1,147 townhouse units; 659 condominiums; and 3,284 apartments". Using the HCPSS/student generation rate for each housing unit type, that would mean that a 2,629 students generated from new development would need seats......keep in mind that this does not include students from resales. We simply DO NOT have the capacity!

Of those 2,629 students, 1,523 would be Elementary School students. So where would these kids go? Let's put this in perspective.

Hanover Hills (ES#42) that opens this fall has 788 seats.

ES#43 is slotted for the Turf Valley are that is about to get swallowed up by development verified to be in the pipeline since That are is exempt from APFO! So that is 1,600 seat that will help with overcrowding from the EXISTING population and will have to handle natural population increase from resale turnover and the developments that are already in the approved pipeline. We are already playing catch up and this will only set us back further.

- RESALES

Believe it or not, the developers still want to mention that the majority of student growth comes from resales. While that is true (about half), it makes no valid point as nothing can stop or slow the process of people selling their own homes when the desire. New development is the only thing that we can control and that is why a current APFO that is paced with an accurate rate of population growth is absolutely crucial.

It's a must that council members honor the original vote and implement stronger APFO, our kids and community have the right to these services and standards and we as the taxpayers shouldn't be footing the bill for developer profit while our community suffers.

Thank you,

Leila Scott 5080 Bucketpost Court Columbia, MD 21045 410-215-0418

From: Sent: To: Cc: Subject: Angie Boyce <aboyce@jhu.edu> Monday, January 22, 2018 2:20 PM CouncilMail Kittleman, Allan CB1 & CB2 - APFO Testimony

My name is Angie Boyce and I live at 6260 Audubon Drive, Columbia MD 21044. I write to express my view that Dr. Calvin Ball, Jen Terrasa, and Jon Weinsten should honor their November 6th votes for the school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools. Since the November 6th vote was invalidated because of a technical error, the principle of procedural fairness should obligate our council members to ensure that the APFO rules as put forth on November 6th are not changed or weakened. Correct administrative procedures are a cornerstone of democracy, and Howard County constituents deserve trustworthy governance practices. Since health, safety, and quality of life and education in Howard County depend on adequate public facilities, our regulations must be designed to ensure that new residential development does not exacerbate school overcrowding, and that developers pay their fair share for infrastructure.

From:	cpixiew@verizon.net
Sent:	Monday, January 22, 2018 2:02 PM
То:	CouncilMail; Weinstein, Jon; Ball, Calvin B; Terrasa, Jen; Fox, Greg; Sigaty, Mary Kay
Subject:	APFO bill CB-1 - Looking at how Anne Arundel County handles school capacity

Good afternoon, Mr. Weinstein, Dr. Ball, Ms. Terrasa, Mr. Fox, and Ms. Sigaty,

I am in support of CB-1, 2018, as I was in support of CB-61, 2017.

An article in the Anne Arundel County section of the 1/21/18 Baltimore Sun talks about a school capacity bill that restricts development based on population. The bill was passed requiring a freeze on development near schools that are at greater than 95%; the previous threshold was 100% capacity. Also, this bill allows developers to donate land to the BOE for future school construction.

My question is if Anne Arundel County can update their APFO regulations to handle school overcrowding, why can't Howard County do the same? It is a known fact that builders do not pay their fair share for new school construction in Howard County because of the outdated APFO regulations. It should not fall on the taxpayers! To have children in trailers is outrageous and shows how our BOE and County priorities over the last 20 years are not in sync.

This needs to change or the outstanding reputation of Howard County schools and our quality of life will no longer be a reason to live, work, or raise a family in Howard County.

Sincerely,

Carolyn D. Weibel 9802 Longview Drive Valley Mede Ellicott City, MD 21042

From: Sent: To: Cc: Subject: JENNIFER SPIEGEL <jenallenspiegel@gmail.com> Monday, January 22, 2018 1:04 PM CouncilMail Kittleman, Allan CB1 - APFO Testimony

Dear Council Members:

I am writing to you in response to recent hearings on CB1.

We expect council members to honor their votes for the school capacity thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools as they were previously voted on. The County Council have publicly stated that the November 6th APFO vote was invalidated due to a technical issue with timing. Many feel that this was done with malice and question the integrity of the process. This will restore our faith in our process.

APFO is the mechanism that manages growth in our county and therefore we need to be able to deliver adequate infrastructure to our community. Any exemption from this would defeat the purpose of APFO. There should be no exemptions so all in our community receive adequate safety and educational protections.

Those seeking to increase the supply of affordable housing should look to regulations that will do so, in the present time, over time, such as requiring it, and reducing fee-in-lieu projects. That will provide for more specific and on-going need fulfillment, without changing regulations that are supposed to just be about infrastructure balancing against any and all those served, not to overcrowd. Pitting one need against another is wrong. Serving low-income, special needs, and affordable housing shouldn't be forced to be "chosen over" student needs. I agree that affordable housing needs should be met with regulations on requiring it and addressing fees to pay out of it, which are far more direct, relevant solutions than handing over more developer benefits in APFO.

Sincerely, Jen Spiegel 12475 Triadelphia Road Ellicott City, MD 21042

From:	Lauren Oviatt <lauren.oviatt@gmail.com></lauren.oviatt@gmail.com>	
Sent:	Monday, January 22, 2018 11:59 AM	
То:	CouncilMail; Weinstein, Jon	
Cc:	Kittleman, Allan	
Subject:	CB1 & CB2 - APFO TESTIMONY	

Dear County Council, and especially Mr. Weinstein, my representative,

I am writing to request that you HONOR NOVEMBER 6TH's VOTE!

I expect that Dr. Calvin Ball, Jen Terrasa and Jon Weinstein will honor their votes for the school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools as they were previously voted on. The County Council have publicly stated that the November 6th vote was invalidated due to a technical issue with timing. Many, including myself, feel that this was done with malice and question the integrity of the process. This will go some way towards restoring our faith in our process.

Further, there should be NO EXEMPTIONS. The APFO is the mechanism that manages growth in our county and therefore we need to be able to deliver adequate infrastructure to our community. Any exemption from this would defeat the basic purpose of APFO. There should be no exemptions so all in our community receive adequate safety and educational protections.

My children, and my neighbors' children county-wide, should be able to attend school in a safe environment, in uncrowded classrooms located within school building. Portable classrooms, except when used temporarily during renovations or construction, are not conducive to learning.

Due to planned development, OVERCROWDING WILL ONLY GET WORSE.

Some parties blame RESALES for over crowding, but *continued construction simply adds to the housing stock that become resales*. Also, we can't control resales, but we can control construction of new housing.

I ask Dr. Ball, Ms. Terrasa, and Mr. Weinstein to honor the November vote, and for Ms. Sigaty and Mr. Fox to consider changing theirs.

Thank you, Lauren Oviatt 8399 Autumn Rust Rd Ellicott City, MD 21043

From: Sent: To: Cc: Subject: C Steib <steibs@gmail.com> Monday, January 22, 2018 11:38 AM CouncilMail Kittleman, Allan CB1 & CB2 - APFO TESTIMONY

Greetings,

We would like to express our support to pass the reintroduction of APFO bill, CB-1, as it was voted on November 6th.

I agree with the Board of Eduction's testimony that our goal should be 100% capacity in our schools. All children deserve a seat inside of a school building - not in a trailer.

If APFO is not modified, overcrowding will only get worse - we do not have the capacity to continue at this current rate. We cannot control kids entering a school system from someone selling their home (resale). The only thing we can control is APFO.

Respectfully,

Cara Steib 3602 Underoak Drive Ellicott City, MD 21042

Christopher Steib 3602 Underoak Drive Ellicott City, MD 21042

From: Sent: To: Cc: Subject: Geoff Pickett <geoffpickett@hotmail.com> Monday, January 22, 2018 11:26 AM CouncilMail Kittleman, Allan CB1 & CB 2 - APFO TESTIMONY

Dear Council,

I'm writing to express my support of CB1 & CB2 and to request that you honor the November 6th vote. Our schools in the east are massively overcrowded as evidenced by the fact that there are over 200 portable units being utilized (Howard High School has 15 of them). We are where we are today because of the extremely lenient APFO and the abysmally low impact fees that are charged to developers. Our kids deserve better than that. We need a stronger APFO so that our schools can catch up.

Thank you, Geoff Pickett 6480 Abel St Elkridge MD 21075

From: Sent: To: Subject: Anthony Genovese <afgenovese@gmail.com> Monday, January 22, 2018 11:18 AM CouncilMail; Kittleman, Allan TESTIMONY FOR CB1

Vote YES on APFO without any new amendments!

Howard County needs responsible growth. Howard County schools are already overcrowded and demand to enter the school system is only get stronger over the next decade. There must be an opportunity for the infrastructure to catch up to the needs of the community.

Anthony Genovese 9712 Natalies Way Ellicott City, MD, 21042 DISTRICT ONE

From:	BVivrette <bvivrette@gmail.com></bvivrette@gmail.com>	
Sent:	Monday, January 22, 2018 10:56 AM	
То:	CouncilMail	
Cc:	Kittleman, Allan; Baybee	
Subject:	Re: CB1 & CB 2 - APFO TESTIMONY	

I second my wife's statements below. Months of effort has been spent from public testimony and votes before the council to decide on the future of our county. Please honor the previous vote and continue with the APFO guidelines as planned. We cannot afford to maintain the trajectory of overcrowding that we are currently on, without the strengthening of fees levied and appropriate space allocations. Lack of land for HS13 and the safety issues we are exposed to in school portables today are direct examples of this much needed strengthening of HoCo's APFO.

Again, we take these concerns very seriously in District 1, and our votes in November will reflect the choices made in February and beyond. Please continue to put the community and children's safety and education first and stop the overdevelopment TODAY.

#### **Brian Vivrette**

> On Jan 21, 2018, at 15:11, Becki Vivrette <rvivrette@gmail.com> wrote:

>

> Rebecca Vivrette

> 6722 Burnbridge Hunt Ct.

> Elkridge MD 21075

> As a resident of District 1, I am writing to urge you to honor the previous 11/6 vote to establish school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools. The County Council have publicly stated that the November 6th vote was invalidated due to a technical issue with timing. Many members of the community feel that this was done with malice and question the integrity of the process. Voting for these thresholds will restore our faith in our government process.

>

> Relatedly, APFO is the mechanism that manages growth in our county, and any exemption from APFO would defeat its basic purpose. There should be NO exemptions to APFO, so that all in our community receive adequate safety and educational protections. I agree with the Board of Education's testimony that our goal is 100% capacity in our schools. All children deserve a seat inside of their schools versus sitting in temporary trailers on cinder blocks. Many businesses have tried to marginalize safety concerns of these portables by saying that they themselves were educated in portables and maintained great grades. Children's learning aptitude is not the sole issue, their physical safety is. The PTACHC President testified of the horror stories of rampant mold and students being denied water or bathroom breaks because there are not enough staff to escort them back and forth. Trailers are also not equipped with sprinkler systems in case of a fire. Similarly, shelter in place procedures during an emergency create concerns about children being isolated in a temporary trailer without adequate safety protections.

>

> According to the numbers provided in the analysis report, 6,854 new housing units, consisting of 1,764 single family detached houses; 1,147 townhouse units; 659 condominiums; and 3,284 apartments would be built, and using standard calculations, would result in 2,629 students generated from new development. These students would need seats. This does not even include students from resales. We simply DO NOT have the capacity! Of those 2,629 students, 1,523 would be Elementary School students. Where would these kids go? For perspective, Hanover Hills (ES#42) has 788 seats. ES#43 is slotted for the Turf Valley area, but that area is in danger of being swallowed up by NEW development (verified to be in the pipeline), since it falls under exemption from APFO. We are already playing catch up and this will only set us back further.

>

> Additionally, developers still want to mention that the majority of student growth comes from resales. While that is true (about half), this point is irrelevant, as nothing can stop or slow the process of people selling their homes when they desire. New development is the only thing that we can control, and that is why a current APFO that is paced with an accurate rate of population growth is absolutely crucial.

>

> We take these concerns in District 1 very seriously, and our votes in November will reflect the choices you make in February and beyond. Put our kids' safety and education first and stop the overdevelopment and overcrowding NOW.

>

> Rebecca Vivrette

>

From: Sent: To: Cc: Subject: Meg Ricks <capizziricks@gmail.com> Monday, January 22, 2018 10:08 AM CouncilMail Kittleman, Allan APFO

#### Good morning

I'm writing once again to reaffirm my support for the stronger APFO as voted on last November. This issue is at the root of so much division and ugliness in our county. Frequent redistricting leads to regular battles between communities, our school system, and even the people who volunteer for the advisory committees. It disrupts the lives of our children for a temporary fix. It seems in recent years, it hasn't even been much of a fix, as our schools in the Eastern part of the county remain over capacity. Ignoring the high school population has led to bitter fights over how to relieve the alarming overcrowding and where to build a desperately needed new school. We need our leaders to act in the best interest of our children and our community and not to be swayed by those looking to keep their profits high at our expense. Please pass these bills as you voted to in November.

Thank you, Meg Ricks

6225 Summer Home Terrace Elkridge

From: Sent: To: Subject: Cathy Nagle <cathy.nagle1@gmail.com> Monday, January 22, 2018 7:46 AM CouncilMail; Kittleman, Allan TESTIMONY FOR CB1

Mr. Weinstein and Mr. Kittleman,

As a voter in District 1 in Howard County, I urge you to pass APFO bill, CB-1, as it was already voted on November 6, 2017, before a timing technicality later invalidated the vote. I expect you to honor your vote of school thresholds at 115% for High Schools, 110% for Middle Schools, and 105% for Elementary Schools as they were previously voted on.

I have read testimony from last week's meeting regarding the purported affect these changes may have on affordable housing. Although I recognize the need for affordable housing, those looking to increase the supply of affordable housing should look to regulations that will directly affect this need, and that will provide more specific and on-going need fulfillment. APFO is meant to balance infrastructure and to prevent overcrowding for all. There should be no further changes or exceptions made to what should already have been passed.

Since the original vote was invalidated through the irresponsibility of this council, it is my belief that this reintroduction is simply supposed to correct the unbelievable timing technicality. Some have suggested that allowing the technicality was purposeful. I choose to believe that is not the case. However, maintaining the vote, as it was passed on November 6, will certainly restore my faith in this council.

Sincerely,

Catherine Nagle 9872 Fox Hill Court Ellicott City, MD 21042

From:	Chao Wu <superbwu@gmail.com></superbwu@gmail.com>
Sent:	Sunday, January 21, 2018 11:13 PM
То:	CouncilMail; Kittleman, Allan
Subject:	Please enhance APFO

Dear County Council and County Executive,

I believe all county residents are watching now how both of you handling the APFO. Last year's failed vote is an alarm to the residents. Last years' school redistricting awaken many, many parents who usually do not pay attention to it at all even then have concerns over the so many new housing developments in our county.

We expect that Dr. Calvin Ball, Jen Terrasa and Jon Weinstein will honor their votes for the school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools as they were previously voted on. The County Council have publicly stated that the November 6th vote was invalidated due to a technical issue with timing. Many feel that this was done with malice and question the integrity of the process. This will restore our faith in our process.

We are relying on you to restore the planned development in our county. This is the time you should show us your leadership.

Thanks.

Chao Wu Clarksville, MD

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Chao Wu, *PhD* Council Representative and Board of Director Columbia Association Tel: 240-481-9637, Website: <u>http://chaowu.org</u>

Note: The opinion in the email does not represent the opinion of the Board of Columbia Association unless it is clearly stated.

From:	Melissa Metz <melissametz725@gmail.com></melissametz725@gmail.com>
Sent:	Sunday, January 21, 2018 11:05 PM
То:	CouncilMail; Weinstein, Jon; Ball, Calvin B; Terrasa, Jen; Fox, Greg; Sigaty, Mary Kay
Cc:	Kittleman, Allan
Subject:	APFO Testimony
Attachments:	APFO Testimony_Jan 2018.docx

Dear County Council Members,

For your consideration prior to the upcoming work session of the County Council on adjustments to the Adequate Public Facilities Ordinance and development allocations, please find attached my testimony.

I apologize for the late submission and hope that you can take this into account as you continue your crucial work of establishing legislation that directly impacts the quality of life in our county.

Kind regards, Melissa

Melissa Metz 3101 Chatham Rd. Ellicott City, MD 21042

### Testimony on Adequate Public Facilities Ordinance

January 21, 2018

# Testimony by: Melissa Metz

Dear members of the Howard County Council,

My name is Melissa Metz, and I live at 3101 Chatham Road, in Ellicott City. I would like to submit this testimony in favor of approving the amendments to the Adequate Public Facilities Ordinance (CB-61 and CB-62 of 2017) as they were approved on November 6, 2017 and introduced as CB-1 and CB-2 of 2018.

You heard much testimony from the community, including myself, about the importance of APFO for our quality of lives, including schools, roads, and other core issues such as stormwater management.

I grew up in Ellicott City/Columbia, and graduated from Centennial High School. My husband and I got married not too long ago, and decided to move back home to have our family here. Howard County is consistently in the top 10 counties in the country in terms of quality of life. *We should focus on maintaining and increasing the quality of life here*, which is not directly proportionate to the quantity of people and housing.

A recent study commissioned by the Howard County Economic Development Authority (The Economic and Fiscal Impacts of the Proposed Adequate Public Facilities Ordinance on Howard County, "HCEDA study") has indicated that CB-61 (of 2017) as passed, would have a negative impact on development and the growth of the county's economy. This report has three major drawbacks:

*First,* The HCEDA study does not assess or compare the economic and fiscal impacts of not implementing thresholds lower than those approved through CB-61 of 2017.

*Second*, the HCED study, through omission, assumes that the additional 6,854 housing units that would be maintained under the status quo would place no additional costs on the County's budget. The costs of maintaining the status quo would come in the form of overcrowding in our schools, on our roads, and other stresses on public infrastructure – the very public infrastructure whose quality APFO aims to maintain. These costs will directly impact the County's budget. The 6,854 housing units that the study concludes would be built under the status quo but not under CB-61 as passed would bring with them costs in terms of additional students in schools, vehicles on roads, demand for emergency services, stormwater runoff from turf and impermeable surfaces built, and others.

*There is a point in development at which the costs to the county outweigh the benefits from bringing new developments in.* The cost-benefit calculation must have inflection points at which diminishing marginal returns – and negative returns – set in. These costs need to be fully calculated and considered in making decisions about new development. Considering these costs is necessary to achieve the stated objectives of the HCEDA study – an analysis of the potential economic and fiscal impacts of the proposed APFO legislation. It is incomplete, and misleading, without consideration of the costs.

These aspects are crucial in assessing the likely impact of CB-1 of 2018 on overall wellbeing in our County. Maintaining and improving this well-being should be the overarching goal of policy. The Spending Affordability Advisory Committee report for Fiscal Year 2018 that found that moderate revenue growth will require fiscal discipline to keep up with the county's increasing financial demands. From the County's press release on the report: "The report expressed concerns on potentially higher service demands and slower tax revenues associated with the changing demographics and housing development patterns in the County. Moreover, uncertainties at the Federal level, including potential reductions in federal spending, will likely impact income, spending and job growth in the region."<sup>1</sup> Thus, any additional costs associated with the 6,854 housing units cited in the HCEDA report must be considered.

*Third*, the study's results are preliminary and "[do] not substitute for the more thorough economic and fiscal impact analysis warranted by this... legislative proposal." The study itsef states that it is "preliminary, high-level," "prepared on a quick turnaround basis to provide a high-level, initial analysis," "based on preliminary data". Further, "critical simplifying assumptions were made" (HCEDA study, page 1). This, combined with the observations above, does not give comfort that the study should be the basis of critical decisions regarding the APFO legislation.

Finally, it is warranted to take a broader view of economic benefit and quality of life.

I have worked on economic development for my whole career to date. Economic growth should be seen not only in terms of benefits – jobs, economic activity, tax revenue, etc. – but also the costs that are required to sustain that growth (as stated above). Furthermore, quality of life outcomes go beyond economic outcomes, and also include measures of health, education, and others. This is why, in 1990, the United Nations Development Programme (UNDP) launched the Human Development Index (HDI) – to broaden the criteria used for assessing a country's level of development from economic criteria alone to also include considerations regarding the population and its capabilities. The HDI recognizes that two countries with the same level of percapita income can have very different human development outcomes (see http://hdr.undp.org/en/content/human-development-index-hdi). The HDI incorporates three dimensions, as follows:

- Dimension: Long and happy life
  - Indicator: Life expectancy at birth
- Dimension: Knowledge
  - Indicator: Expected years of schooling
  - Indicator: Mean years of schooling
- Dimension: A decent standard of living

<sup>&</sup>lt;sup>1</sup> Sources: <u>https://www.howardcountymd.gov/News/ArticleID/818/News030317b</u> and <u>https://www.howardcountymd.gov/Departments/County-Administration/Budget/Spending-Affordability-FY-2018</u>

• Indicator: Gross National Income per capita

These indicators can be applied to life in Howard County as follows.

- Life expectancy reflects:
  - Safety on our roads, which is impacted by the quality of transportation infrastructure, law enforcement and others;
  - The quality and availability of emergency services;
  - The quality and reliability of stormwater infrastructure; and others.
- Knowledge reflects:
  - The quality of education at our schools, including:
    - Quality of instruction and its availability in sufficient quantity;
    - Quality of physical infrastructure at our schools so that it does not attract from students' learning;
    - Others
- Income per capita reflects the income generated by each resident of working age not the overall total, but rather the economic contribution on a *per capita* basis.

Therefore, I urge you to pass CB-1 of 2018 as it is consistent with CB-61 of 2017. This bill is the result of a tremendous amount of effort put forth by the APFO task force, County government, individual citizens and citizens' groups, and the County Council. It reflects County Council's tremendous dedication to hearing hours of citizen testimony and thoughtfully addressing alternative points of view and trade-offs. As such, it is the result of the sort of policy-making process designed by our County's institutions. It is unfortunate that a simple mistake on the calendar has invalidated the vote. But the work of all who contributed should not be invalidated.

Please pass CB-1 and CB-2 of 2018 to be equivalent to CB-61 and CB-62 of 2017. While there may be some imperfections in the bill, they represent the best chance to maintain the quality of life in our beloved county, which is recognized as an example across our country.

Thank you for your time and consideration.

From:
Sent:
То:
Subject:

Richard Libengood <rlibeng@gmail.com> Sunday, January 21, 2018 10:30 PM CouncilMail; Kittleman, Allan CB1 & CB2 - APFO TESTIMONY

Dear Council and County Executive: Please show us that integrity matters and that Howard County can do better than the poor excuse for governing currently going on in Washington DC by voting on February 2 for the APFO exactly as you did on November 6th.

With nearly 7,000 new housing units coming online generating about 2,600 additional students (plus resales, but resales are part of the free market and not within the scope of the APFO) plus all the students in portables, we're approaching a runaway train situation.

You either care about the quality of life in Howard count or you don't. You care about the quality of education in Howard County or you don't. You care about the children of Howard County or you don't.

Economics favoring developers a little too much over our children got us into this mess. Economics favoring developers over our children will not get us out of this mess. Re-balancing the equation on behalf of our children will.

The thresholds of 115% for high schools, 110% for middle schools, and 105% for elementary schools are reasonable (the current ones are unbelievable from any rational point of view) and civic-minded developers will work with us to fund the needed infrastructure we and they need. Things will be tight for a while but improve as we actually solve the issue instead of kicking the can down the road as before.

Let's make a better tomorrow by doing this. Washington has no idea how to lead. Let's show Washington that in Howard County, we do know how to lead, we do know what's important in life, and we do know how put our children first and create a real community worth living in.

Richard Libengood 3805 Macalpine Road Ellicott City, MD 21042 <u>rlibeng@gmail.com</u>

From:	Anita Davis <grandmaita@gmail.com></grandmaita@gmail.com>
Sent:	Sunday, January 21, 2018 10:28 PM
То:	CouncilMail; Kittleman, Allan
Subject:	CB1 & CB2 - APFO TESTIMONY

Dear Council Members and Executive Kittleman,

Since I last wrote, these bills were voted on by the County Council, but unfortunately, those votes were declared invalid due to scheduling errors/technicalities. I remain as concerned about the outcome of these bills as I was previously. That is why, as a resident of District One, I am writing to urge you to keep your votes on CB1 and CB2 exactly as they were originally cast on Nov 6, 2017. The bills must also remain unaltered from what was being voted on, on that date. To do differently would be to break the public trust.

I remind you of promises that were made after the Council's invalid vote on Nov 6, 2017, about CB1 and CB2 -- promises that the Council would honor the original votes that were cast and that the process would be carried out to correct this technicality. The Council clearly stated in November of 2017 that the invalid voting was nothing more than a technical error, and assured residents that this was a simple mistake. For many in our community this technical error looked like a delay tactic worked out with (and in favor of) developers so they would have more time to inundate the Council with additional testimony. In my view, although testimony was allowed for the reintroduced bills, none of that testimony should have any bearing on your voting, because the <u>singular</u> purpose of the reintroduction is simply to rectify the technical error, which would in effect allow those original votes to stand.

Please show us all that our trust in you and the process is not misplaced!

Much work remains to be done in better planning for Howard County, and completing the process for these bills exactly as passed on Nov 6 is a good step toward that end. I look forward to a brighter future for our community as the complex issues about responsible growth continue to be worked on and resolved in a manner that preserves and improves the quality of life in our county, including maintaining and improving our schools, infrastructure and park lands, and keeping our neighborhoods intact.

Thank you very much for listening, and for your public service.

Sincerely,

Anita L Davis 3805 MacAlpine Rd Ellicott City, MD 21042

From:	Star and Todd <starntodd@i< th=""></starntodd@i<>
Sent:	Sunday, January 21, 2018 10:18
То:	CouncilMail; Kittleman, Allan
Subject:	CB1 & CB2 - APFO TESTIMONY

Dear Howard County Council,

As a county resident, I am writing to provide testimony of my concerns regarding the APFO vote. I was very disappointed in the November APFO vote being disqualified based on a technical issue. I am concerned that my voice is being overlooked in favor developers who may or may not even reside in the county. The process seems dishonest and has led me to question its integrity. I will be watching the next vote with great interest.

hotmail.com>

ΡM

It is shocking that Howard County is in the position we currently find ourselves with growth allowed to exceed important infrastructure like schools. The upheaval we've experienced over the past year+ regarding school overcrowding and unpopular proposals to bus kids outside their neighborhoods could have been averted if the county simply practiced reasonable decision making regarding growth in the past. There should be NO EXEMPTIONS to the APFO...they will only provide mechanisms to ignore agreed upon growth limits that ensure adequate safety and educational protections.

Honestly, the limits voted on during the 6 November session are not enough. Allowing developers to build where schools are already over capacity seems ridiculous. We can not control the resale of homes, but we can control adding new development to areas where schools are over capacity. Why is Anne Arundel County able to limit new development in school zones that are at 95%, but Howard County feels it must allow schools to get to 115% before stopping new development? We have 3 high schools in the western part of the county that are under capacity. If schools were capped at 95% or 100%, the new growth would move west and fill those schools that have room. Continued use of portable classrooms is not the answer. How can they be considered adequate and safe during extreme weather events and school lock downs? Portables are temporary structures and don't provide restrooms or adequate shelter during emergencies.

We live in Dunloggin and our schools are over capacity, but there will be a new development near the Long Gate Shopping Center, which will add more students to our over crowded schools. Why is this allowed? Not to mention the traffic at rush hour is very congested in that area and adding more residents will only add to an already big problem. I hope council members will consider their votes and future actions on managing county growth very carefully as the outcome is sure to impact how residents decide to vote in the future. I know my family and neighbors are watching.

Star Dolbier

9119 Northfield Road Ellicott City, MD 21042

From: Sent: To: Subject: Angela Katenkamp <akatenkamp@gmail.com> Sunday, January 21, 2018 10:03 PM CouncilMail CB1&2 Testimony

Dear Councilmember,

I have been a Howard County Resident for just under 15 years now and have only provided testimony to the council twice. The first time was less than 6 months ago, now I find myself needing to write again in support of the Adequate Public Facilities Ordinance that was passed last council session. Although I felt the bill originally passed late this fall was a step in the right direction I felt it could have been stronger. Now after sitting through the testimony last Monday when the bill was reintroduced I feel that our community once again is faced with having to fighting to a bill that protects the residents of Howard County instead of serving business interests.

When my husband and I first started looking for houses we looked in several different counties. We were very happy to have settled in Elkridge. We are beginning to question that decision because of the overdevelopment that has been allowed to occur. When we first moved to Elkridge many people reassured us that by the time our kids were in High School there would be a thirteenth high school in the east that our kids would likely go to. Since we have moved here we have seen all the available land taken up to build more and more houses- and we still have no high school. If high schools would have been included in the AFPO test earlier perhaps we would have had our school in the east by now. We at least would have had more land available for a high school.

I see the effects of overcrowding on a daily basis. My two oldest children are at Elkridge Elementary and my youngest will be there next year. We are second in population only to Veterans (which has a larger capacity). The year my son started the school had gone from 5 kindergarten classrooms to 6. This year they had to add another kindergarten classroom to bring it up to 7. When Ducketts Lane Elementary opened a few years ago it opened up above capacity. Even with the opening of Hanover Hills in the fall schools are still busting at the seems. We have approximately 940 students enrolled in EES this year and will still have over 900 next year as we did not lose any students in the redistricting process. The school system needs time to catch up to serve the students already living in the community. This is not possible if development is allowed to occur without the seats available in schools these kids are assigned to. No child should be educated in a portable and children should not have to be bussed passed a school they could walk to.

If there are problems with the bill passed previously it is not in being too strong as the builders testifying would like to you believe, it is in the bill not being strong enough.

Sincerely,

Angela Shiplet

6250 Summer Home Terrace

Elkridge MD

From:	kim Marrah <kim305@gmail.com></kim305@gmail.com>
Sent:	Sunday, January 21, 2018 9:42 PM
То:	CouncilMail
Subject:	Testimony CB-1

Dear Mr. Weinstein,

We want to prevent frequent redistricting, give our county a chance to catch up to its booming student population, BUILD SCHOOLS and support better infrastructure, we need a stronger APFO. Please vote to pass the APFO bill, CB-1.

As a teacher and parent in the county. I'm already appalled by the class sizes that have pushed our schools and teachers to the brink. We have watered down our system enough. We can't take any more. Our kids, and teachers don't deserve it! We need time to strengthen what we already have before growing too large to not keep up. This is way more than a developer's pocketbook. These are real lives of children in our established communities who deserve a stronger school system. As a teacher in our elementary schools, I find it close to impossible to reach the needs of 30 students in a secondary classroom. The fact that our kindergarten teachers are forced to have 25 or even more 5 year olds in their room is unacceptable. Nothing good is going to come from more homes being built in areas where we can't fit children in our schools.

Thank you for taking the time to read this, and again, vote to continue to strengthen our APFO.

Kimberly Dean 3971 Ducks Foot Lane Ellicott City, MD 21042

From: Sent: To: Cc: Subject: E Kato <euk369@gmail.com> Sunday, January 21, 2018 9:31 PM CouncilMail Kittleman, Allan CB 1- PLEASE HONOR NOVEMBER 6TH's VOTE

My children go to Lake Elkhorn Middle School and Oakland Mills High School. They are good schools - great teachers, good curricula, opportunities to excel - but at athletic events and academic competitions they are constantly reminded that they go to the "ghetto" schools. The inequality in financing and resources across Howard County schools is very clear. A fair APFO could help redress this inequity. I expect council members to honor their votes for the school capacity thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools as they were previously voted on. The County Council have publicly stated that the November 6th APFO vote was invalidated due to a technical issue with timing. Many feel that this was done with malice and question the integrity of the process. This will restore our faith in our process.

Sincerely, Liz Kato 7335 Carved Stone

From:	Deborah <deborah.rush2@gmail.com></deborah.rush2@gmail.com>
Sent:	Sunday, January 21, 2018 7:13 PM
То:	CouncilMail
Subject:	Support to pass the APFO bill, CB-1, as it was already voted on November 6th

Support to pass the APFO bill, CB-1, as it was already voted on November 6th

Deborah Rush 3734 Chateau Ridge Dr Ellicott City, M.D. 21042

From: Sent: To: Cc: Subject: Todd Dolbier <todd.dolbier@gmail.com> Sunday, January 21, 2018 6:52 PM CouncilMail Kittleman, Allan CB1 & CB2 - APFO TESTIMONY

Dear Howard County Council,

As a county resident, I am writing to provide testimony of my concerns regarding the APFO vote. While I did not attend the 6 November meeting, I was very disappointed to hear about how the vote was disqualified based on a technical issue. I am one of the county residents who are concerned that the voice of the individual citizen is being overlooked because of unreasonable influence of developers in the county. I'm not immediately aware of how many council members take campaign donations from developers, but the way the vote was disqualified on the 6th has certainly led me to question the integrity of the process. It also increased my interest in whether council members are more concerned with individual county residents or the desires of developers who may not even live in the county. I certainly hope you will honor your votes previously cast on in November and I will be watching the vote with great interest.

It is amazing to me that Howard County is in the position we currently find ourselves...with growth allowed to exceed important infrastructure like schools. The upheaval we've experienced over the past year+ regarding school overcrowding and unpopular proposals to bus kids outside their neighborhoods could have been averted if the county simply practiced reasonable decision making regarding growth. Why are we approving overcrowded schools? Because we can't find a way to manage growth. There should be NO EXEMPTIONS to the APFO...they will only provide mechanisms to ignore agreed upon growth limits that ensure adequate safety and educational protections.

Even with the limits voted on during the 6 November session, overcrowding will only get worse. Older residents will continue to sell their property to families with school age children who covet access to Howard County Schools. We need to carefully control the factor we can influence, which is new growth! I'm sure you're aware how our neighbors in Anne Arundel County recently voted (by a 6-1 board margin) to limit new housing development to school zones at 95% capacity. If we did the same in Howard County, we would actually be encouraging growth in zones that can support it, instead of exacerbating already crowded schools. Continued use of portable classrooms is not the answer. How can they be considered adequate and safe during extreme weather events and school lock downs? Portables are temporary structures and don't provide restrooms or adequate shelter during emergencies.

We live near the Long Gate Shopping Center, where a developer has managed to wait out the rules and is about to build additional living units that will undoubtedly add more students to our overcrowded neighborhood schools and make the US29/Rt103/Rt100 interchange near Long Gate practically impassable during rush hour. I'm curious how this happens! I hope council members will consider their votes and future actions on managing county growth very carefully as the outcome is sure to impact how residents decide to vote in the future. I know my family and neighbors are watching.

Todd Dolbier

9119 Northfield Road Ellicott City, MD 21042

From: Sent: To: Cc: Subject: Becki Vivrette <rvivrette@gmail.com> Sunday, January 21, 2018 3:11 PM CouncilMail Kittleman, Allan; Brian Vivrette CB1 & CB 2 - APFO TESTIMONY

Rebecca Vivrette 6722 Burnbridge Hunt Ct. Elkridge MD 21075

As a resident of District 1, I am writing to urge you to honor the previous 11/6 vote to establish school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools. The County Council have publicly stated that the November 6th vote was invalidated due to a technical issue with timing. Many members of the community feel that this was done with malice and question the integrity of the process. Voting for these thresholds will restore our faith in our government process.

Relatedly, APFO is the mechanism that manages growth in our county, and any exemption from APFO would defeat its basic purpose. There should be NO exemptions to APFO, so that all in our community receive adequate safety and educational protections. I agree with the Board of Education's testimony that our goal is 100% capacity in our schools. All children deserve a seat inside of their schools versus sitting in temporary trailers on cinder blocks. Many businesses have tried to marginalize safety concerns of these portables by saying that they themselves were educated in portables and maintained great grades. Children's learning aptitude is not the sole issue, their physical safety is. The PTACHC President testified of the horror stories of rampant mold and students being denied water or bathroom breaks because there are not enough staff to escort them back and forth. Trailers are also not equipped with sprinkler systems in case of a fire. Similarly, shelter in place procedures during an emergency create concerns about children being isolated in a temporary trailer without adequate safety protections.

According to the numbers provided in the analysis report, 6,854 new housing units, consisting of 1,764 single family detached houses; 1,147 townhouse units; 659 condominiums; and 3,284 apartments would be built, and using standard calculations, would result in 2,629 students generated from new development. These students would need seats. This does not even include students from resales. We simply DO NOT have the capacity! Of those 2,629 students, 1,523 would be Elementary School students. Where would these kids go? For perspective, Hanover Hills (ES#42) has 788 seats. ES#43 is slotted for the Turf Valley area, but that area is in danger of being swallowed up by NEW development (verified to be in the pipeline), since it falls under exemption from APFO. We are already playing catch up and this will only set us back further.

Additionally, developers still want to mention that the majority of student growth comes from resales. While that is true (about half), this point is irrelevant, as nothing can stop or slow the process of people selling their homes when they desire. New development is the only thing that we can control, and that is why a current APFO that is paced with an accurate rate of population growth is absolutely crucial.

We take these concerns in District 1 very seriously, and our votes in November will reflect the choices you make in February and beyond. Put our kids' safety and education first and stop the overdevelopment and overcrowding NOW.

Rebecca Vivrette

From: Sent: To: Cc: Subject: Shari Orszula <shariorszula@comcast.net> Sunday, January 21, 2018 2:45 PM CouncilMail Kittleman, Allan CB1 & CB2 - APFO TESTIMONY

County Council Members,

Once again, I am writing to you to implore you to consider the needs and quality of life of the citizens of Howard County. I wrote to you last fall to request that you strengthen the APFO legislation before you to lower school capacity thresholds as requested by the Howard County Board of Education and to provide mitigation when school capacity reaches 95%. A high school test **must** be added. There should also be no reductions in wait time for housing allocations or school tests and developer impact fees/excise taxes should be increased to levels on par with what other neighboring Maryland counties require.

In addition, there should be no exemptions so all in our community receive adequate safety and educational protections.

I was disappointed that last fall's legislation was invalidated due to a technicality. I request that you honor your November 6th vote.

I live at 4033 Chatham Rd. Ellicott City, MD 21042 in Council District 1.

Regards,

Shari Orszula

From: Sent: To: Subject: Susan Imbach <susanimbach@comcast.net> Sunday, January 21, 2018 2:40 PM CouncilMail CB 1- APFO Testimony

Hello,

I've been a resident of Howard County since 1994, both of my sons received an excellent education through HCPSS. I was not happy when the November 6th APFO vote was invalidated due to a technical issue with timing. I write to you today to request that you honor the November 6th vote to keep the school capacity thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools with NO EXEMPTIONS. Any exemption from this would defeat the purpose of APFO. There should be no exemptions so all in our community receive adequate safety and educational protections. Howard County public schools have been revered for many years, let's keep it that way!

Susan Imbach

3894 Paul Mill Rd

Ellicott City, MD 21042

From: Sent: To: Subject: Courtney Skinner <courtneyskinner35@gmail.com> Sunday, January 21, 2018 9:45 AM CouncilMail APFO

Dear Members of the County Council,

I am a HCPSS teacher and a mother of two HCPSS students. As you can imagine, I was deeply concerned that the previous APFO vote was found invalid due to a timing error. I am writing to you today to ensure that the previous voting decision is upheld: 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools Many feel that this was done with malice and question the integrity of the process. This will restore our faith in our process. Even with the redistricting plan in place, our schools are still overcrowded and many issues weren't addressed. My older son attends Burleigh Manor and still have one way hallways due to massive overcrowding. My younger son attends Manor Woods and spends most of his day in a portable classroom.

Yes, there is capacity in the west but let's really talk about about capacity. We agree with the Board of Education's testimony that our goal is 100% capacity in our schools. All children deserve a seat inside of their schools versus sitting in temporary trailers on cinder blocks. And until all 6,000+ students are emptied from the 224 trailers that are dropped on the green space of our school grounds, we are nowhere near discussing having capacity as a county! Many businesses on Tuesday night tried to marginalize safety concerns of these portables by saying that they themselves were educated in portables and maintained great grades. Children's learning aptitude is not the issue, their safety is! Our PTACHC President testified of the horror stories of rampant mold, kids are being denied water or bathroom breaks because there are not enough staff to escort them back and forth, trailers are also not equipped with sprinkler systems in case of a fire and a Howard County teacher said that the police is to lockdown in place during an emergency. Do we want our children in their brick and mortar school building or isolated in a temporary trailer during an emergency?

APFO is the mechanism that manages growth in our county and therefore we need to be able to deliver adequate infrastructure to our community. Any exemption from this would defeat the basic purpose of APFO. There should be no exemptions so all in our community receive adequate safety and educational protections.

Thank you

**Courtney Skinner** 

Dear County Council Members:

As very concerned voters in Howard County, we ask you to honor the November 6<sup>th</sup> APFO Vote. We fully support the school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools.

We all know that development goes hand in hand with school capacity. Out-dated APFO policies are causing overcrowding in our schools and driving the need for redistricting every few years. <u>This is unacceptable to us as parents and as voters</u>.

In our own neighborhood of Cedar Acres in Hickory Ridge, we are currently watching the destruction of a beautiful wooded area to make way for development of 7 (!) houses on small parcel of land. In addition, our village center is very close to closing a deal with Kimco to destroy more green space to build a high rise (MORE high-density housing in Columbia!) That will surely lead to overcrowding and traffic congestion in an already vibrant and successful village center. The reasons we moved to Columbia are rapidly disappearing with the seemingly unchecked development allowed by current APFO policies.

Thank you for your consideration. We hope you will do the right thing by upholding the November 6<sup>th</sup> vote on APFO.

Sincerely,

Denise and Paul Giuliano Columbia, MD 21044

From: Sent: To: Cc: Subject: Attachments: Carolan <cbstansky@comcast.net> Saturday, January 20, 2018 6:50 PM CouncilMail Kittleman, Allan CB1 and CB2 testimony HC Prelim analysis.docx

Dear Howard County Councilpersons,

I urge you to vote FOR CB1. I attended the ill-timed vote on the night of November 6, 2017. Although far from perfect, the APFO bill that was passed and is before you again strengthens APFO provisions that have not been modified since 2003--that is, when my children (now college graduates) were ES students and I was the PTA President!

Since we continue to have overcapacity schools and bottlenecks on many of Howard's roads, evidence clearly suggests that the 15 year-old APFO provisions have not been sufficient and many aspects of "public facilities" are deemed "NOT adequate" by many citizens. Thus, I see any attempt to weaken CB1, as approved in November, as a grave error.

On CB2, I think you should vote as you did November 6. However, I do not like this bill as I see it as a tool to nullify the stronger APFO safeguards contained in CB1--so I would accept a veto of CB2. I will be writing to the State Delegation urging them NOT to approve the "enabling legislation" (as written) that has been introduced (Ho.Co. 12-18) and to delay the matter for further study. The key issue is the development fee amounts currently charged by Howard County are <u>far</u> too low. This legislation does not speak to that. It only seeks to allow the county to grant permission for developers to "buy in" to already "closed" school districts by paying a "higher fee". (I do realize the "open/closed" school chart will be renamed, but I choose to "call it what it is." And, this is not "mitigation"; it is creating a LOOPHOLE!) As a further insult, this bill requires 2% reductions in the school budget. How is this fiscally responsible, given that we have NOT built seats as needed in the past, as demonstrated by 200+ portable classrooms over many years and when, by definition, all schools "age" and thus need yearly maintenance and periodic structural repairs? A new school seat now costs \$46,000 built! (1)

IF the economics were of <u>significant</u> benefit to Howard County AND would enable rapid construction of new school seats, I could support this concept. Yet, with the relatively low fees now charged by Howard County (2), collecting three times our low fee may not even produce the revenue that is the "baseline development fee" of neighboring counties. (See my attached Prelim Analysis). Why this striking discrepancy? <u>Why is Howard County "on sale" to developers</u>? Neighboring Montgomery County charges EIGHT TIMES the Howard school fee! I now believe <u>Howard has left tens of millions of dollars "on the table!" each year for multiple years!</u> And, although Delegate Flanagan's additional/alternate proposal (Ho.Co.15-18) to increase the percentage of Transfer Taxes dedicated to school construction could help fund school construction more rapidly in any scenario (but while raiding the funds from their current uses), if adopted, it does not by itself cure Howard County's over-reliance on relocatable classrooms, lack of available school sites, and the number of schools operating beyond the BOE's target capacity of 90-110%. Other counties' APFO limits are now at 105%! (3) I also do not think it wise to make MIHU exceptions until the whole issue of

appropriate fees is studied further. If higher base fees are adopted for Howard County, then perhaps a certain credit amount could be applied to MIHUs, and a larger credit to any LIHUs.

Additionally, I feel DPZ and the County Council MUST assume more responsibility to see that school sites are identified <u>before</u> development is approved. PTACHC said this 15 years ago! Why the aversion? Please work WITH the BOE; don't point fingers! Sadly, I think James Rouse may have done the county a <u>disservice</u>: by providing school sites with his village plans (free or \$1, in many cases), as Howard County got complacent and "forgot" to acquire school sites in advance of planned residential development. This implies new development has NOT paid its "marginal cost" for <u>many</u> years; the numbers on the attached page hint at the magnitude of the issue.

Thank you for your consideration and for trying to keep Howard County a good place to live. (Note: I'm worried!)

**Carolan Stansky** 

3826 Plum Meadow Dr.

Ellicott City, MD 21042

#### PRELIM ANALYSIS Development Fee Comparison

Here is some basic math to begin to help model and discuss the situation facing Howard County (as I have NOT seen or found any "real numbers" related to the questions "Does development pay for itself?", "What do other MD counties charge?", and how the "mitigation" fees as proposed would help reduce overcapacity and thus provide Adequate Public Facilities in a timely manner). This analysis assumes all units are the same size and that 2000 units are built per year; it is a "first pass" to begin a conversation regarding cashflow that might be available to Howard if development fees are modified. A November 2017 school construction report shows \$46,000 per seat as current cost statewide. I believe revenue amounts alone are not useful without considering associated expenses; I have indicated recent actual school construction costs below.

Marginal Revenue > Marginal Cost should be the criteria Howard Co. uses in any critical analysis of development proposal. (1)The referenced construction report and average seat cost:

http://schoolconstructionnews.com/2017/11/21/maryland-public-school-construction/

(2) A FY2015 State legislative summary regarding impact fees (see especially exhibits 4,5,6):

http://mgaleg.maryland.gov/Pubs/BudgetFiscal/2014-Impact-Fees-excise-taxes.pdf

(3) A 2015 State education report re APFO in counties (see especially p. 11 for an APFO summary) http://marylandpublicschools.org/Documents/adequacystudy/PreliminaryImpactofSchoolSize.pdf

#### Howard County:

Based on a 2500 sq. ft. home using 2015 rates, a developer would pay \$3125 school facility surcharge (so 2x=6250 and 3x=9375 as proposed "mitigation") in Howard County, plus a Transportation Excise Tax of \$2875 for a "regular" total of \$6000; current APFO restrictions at 115% By comparison:

-In AA, the same size home would incur a \$8132 schools fee plus transportation and public safety fees, or \$12825 thus DOUBLE the current HC charge; APFO restrictions at 105%;

- In Montgomery, a detached home of this size would pay \$25944 for schools <u>plus</u> \$6-20K for transportation tax (depending on location); SIX-EIGHT TIMES the current HC fee (lower fees apply to other types of units but ALL appear to exceed the HC regular, and the lowest fee would only match the highest fee under the new HC proposals), APFO at 105% (there is a fee option for 105-120% [not sure how it applies]

-In PG, \$15489 outside the beltway (\$9035 inside-near mass transit), so more than DOUBLE the HC rate; APFO at 105%

#### Estimates:

- Approx. 2000 new units/yr. allowed by HC likely produces 800-1000 new students (0.4-0.5/unit for new construction), so the equivalent of one new ES or MS school per year IS needed to service new construction (regardless of fees collected!) given there is no excess capacity system wide based on 90-110% BOE capacity utilization targets (so HC needs \$36-46 million per year at \$46000 /seat to serve new homes)

-Howard County average fee \$6000 for 2000 units generates \$12,000,000/year for schools and roads; so only \$6.25M for schools alone is collected now (w/b \$12.5M-\$18.75M at 2x or 3x fee on ALL new units) (yet cost of ES42-Hanover Hills-\$44M in Cap Budget)

-Using Montgomery average fee \$26000 on 2000 HC units would generate \$52,000,000/year (about the cost ES43 \$55M in CapBudget); thus it appears to me that current MC fees are actually very appropriate when compared to the actual cost of required school seats!

-Triple the Montgomery fee \$78000 on 2000 units generates \$156,000,000/year (HS13 in Cap Budget at \$112M, plus an ES)

-Raising fees towards nearby counties' levels can generate significant new revenues and allow HC to build NOW and build MULTIPLE schools to reduce the backlog--but this only works IF WE HAVE SCHOOL SITES!

-Accepting higher fees off a higher base would demonstrate how real is the "need" to "build now" and how high demand for HCPSS really is! Very unlikely that all new units would be in areas requiring the double or triple fees, thus actual "mitigation" revenue would be significantly less. State construction matching funds towards school construction costs are not considered here, but more "forward funding" would be possible without significant new Howard County debt and future debt service.

-As the recent woes of Balt. City schools' maintenance show, taxpayers need to fund not only new seats, but also maintain the buildings, and then build new schools when they become functionally obsolete. Hence, collecting adequate fees for school/road construction up front when new units are built really matters!

-Since 1994, HC has torn down/rebuilt WLHS ('94), EMMS('01), WLMS('17), with current plans to replace TSES. Thus, HC periodically incurs market-rate construction costs (less land) with only minor increase in new capacity. Fear of "not building to peak" and possible lower student yields in resales can be managed through replacement/repair decisions of schools that are 30+ years old once the county is at "buildout" as expected in 2030.

-Since 2003, HC has added capacity at many schools at the expense of prior "ideal" school size targets. Research tends to support smaller overall school size. Yet, Howard's targets have grown from 544ES/662MS/1332HS in 2002 to the size school we are currently building: 788ES/752MS/1615HS. It is unclear to me if there is available land at existing sites or even any desire on the part of the BOE to build still larger schools. (Note: Page 12 of (3) above shows Maryland Maximum School Size Policies as 750ES/1200MS/2000HS, thus Howard now exceeds the ES maximum size with the size of the most newly built schools.)

-In 1991 my former company built-out 26,000 sq.ft. in Gateway (when almost no one else was building due to the mini-recession). Using the 2015 fees from above, it appears Montgomery would collect \$114,296 versus \$15,340 in Howard in fees on that size building!

-Again, why is Howard County "on sale" now?

From: Sent: To: Cc: Subject: Amy Grutzik <agrutzik@gmail.com> Saturday, January 20, 2018 3:06 PM CouncilMail Kittleman, Allan CB1 & CB2 - APFO TESTIMONY

### PLEASE HONOR NOVEMBER 6TH's VOTE

I expect that Dr. Calvin Ball, Jen Terrasa and Jon Weinstein will honor their votes for the school thresholds of 115% for High Schools, 110% for Middle Schools and 105% for Elementary Schools as they were previously voted on.

Many community members spent several months in 2017 advocating for their children and communities. I myself spent our family summer vacation at the beach working on letters and emails to help the community.

This should not have to happen. We need a sufficient APFO to protect our community. You were elected by the community with the understanding that you would vote in good faith for all of us and not for special interest of select groups.

APFO is the mechanism that manages growth in our county and therefore we need to be able to deliver adequate infrastructure to our community.

Any exemption from this would defeat the basic purpose of APFO.

There should be no exemptions so all in our community receive adequate safety and educational protections.

Thank you.

Amy Grutzik 1990 Saint James Road Marriottsville, MD 21104

From:	
Sent:	
To:	
Subject:	

Paul Hottle <phottle46@verizon.net> Saturday, January 20, 2018 2:30 PM CouncilMail CB-1 and CB-2 APFO TESTIMONY

My wife and I (34 year HOCO residents) trust that the council will do the right thing, represent the electorate and not developers by honoring the November 6 vote. Frankly, we've HAD it with elected officials kowtowing to special interests and not representing the PEOPLE who elected them! Thank You, Paul M. and Lynn P. Hottle 10210 Blandford Way Ellicott City 410-465-7425

Sent from AOL Mobile Mail

From:	Ronald Mutchnik <rjm262@gmail.com></rjm262@gmail.com>	
Sent:	Saturday, January 20, 2018 2:01 PM	
То:	CouncilMail; Kittleman, Allan	
Subject:	CB1 & CB2- APFO TESTIMONY	

To Our Coucilpersons and our County Executive:

The report that was released recently from the Howard County Economic Authority "in preparation for tonight's Public Hearing" is very one-sided as it does nothing to assess or compare the economic and fiscal impacts of not implementing lower thresholds.

Page 2 of the report is meant to measure how many units will not be built (representing a loss of developer revenue) but what the community can use those figures for is to calculate the number of students that will need a seat if those units were to be built.

"6,854 HOUSING UNITS, consisting of 1,764 single family detached houses; 1,147 townhouse units; 659 condominiums; and 3,284 apartments". Using the HCPSS/student generation rate for each housing unit type, that would mean that 2,629 students generated from new development would need seats. This does not include students from resales. We simply DO NOT have the capacity!

Of those 2,629 students, 1,523 would be Elementary School students. So where would these kids go? Let's put this in perspective. Hanover Hills (ES#42) that opens this fall has 788 seats. ES#43 is slotted for the Turf Valley and is about to get swallowed up by development verified to be in the pipeline since it is exempt from APFO! So that represents 1,600 seats that will help with overcrowding from the EXISTING population and we will still have to handle natural population increase from resale turnover and the developments that are already in the approved pipeline. We are already playing catch up and this will only set us back further.

Developers continue to mention that the majority of student growth comes from resales. While that is true (about half), it is not a very valid point as nothing can stop or slow the process of people selling their own homes when they desire to do so. New development is the only thing that we can control and that is why a current APFO that is paced with an accurate rate of population growth is absolutely crucial.

Finally, the environmental impact must be considered seriously. Every time land is paved over, you run the risk of water not being able to be absorbed. Clearing a lot and planting a few trees, often left unattended to by developers, is not the answer. You can't keep building forever. It should be clear that we are facing increasing environmental stresses and challenges and we do not want a Houston to develop here. Development must be controlled. There really is no solution for future generations than to reign in zealous and greedy development.

Listen to your constituents who voted you in. We are mostly not developers but honest hardworking citizens who want our county to remain environmentally sustainable and with good schools in uncrowded and safe conditions. Thank you,

Ronald Mutchnik

From:	Renee Stern <renees21042@verizon.net></renees21042@verizon.net>
Sent:	Saturday, January 20, 2018 12:46 PM
То:	CouncilMail
Subject:	CB1 AND CB2 APFO TESTIMONY

Dear Sir/Madam:

I strongly support APFO. Failing to pass this measure will seriously overcrowd Howard County public schools, threaten the quality of our children's education, increase traffic, and strain our public safety services, e.g., police and fire departments. Please thwart developers' plans to build over 6800 new homes, condos, apartments, etc. Howard County infrastructure simply cannot sustain this huge explosion of growth in such a short time. Thank you.

Respectfully,

--Dr. Sam Stern

10213 Lawnmarket Ct.

Ellicott City, MD 21042

From:	Jim Reynolds <jb.reynolds32@gmail.com></jb.reynolds32@gmail.com>
Sent:	Saturday, January 20, 2018 8:15 AM
То:	CouncilMail; Kittleman, Allan
Subject:	CB1 & CB2 - APFO TESTIMONY

Dear Council and Executive,

Enough! That is what residents are saying about this. You are failing our community by not fixing APFO. Honor the Nov 6th vote (which is still less than desirable).

A moratorium on new residential construction (less than 55) is needed. It will be a healthy pause for the county as it was in the early 2000's.

The one thing you are not able to measure at this point in time is the stress you are causing on this community living under the constant threat of redistricting.

The sleeping giant has awaken and will vote.

If a glass is already full you can't keep pouring water into it. Our school system is full. New construction is the only part of that you can control. I for one didn't sign up for my children to spend their school years in portables and having to be redistricted over and over.

James Reynolds 6001 Bee Court Elkridge, MD 21075

From:	Georgette McLean <georgettemmc@gmail.com></georgettemmc@gmail.com>
Sent:	Friday, January 19, 2018 11:25 PM
То:	Kittleman, Allan; CouncilMail
Subject:	Honor the Nov 6 th vote APFO bill CB 1; CB2

Honor APFO bill, CB-1, as it was voted on November 6th.

Thank you. Georgette McLean 8115 Yellow Pine Drive Unit N Ellicott Coty, MD 21043 district One

From: Sent: To: Subject: T Makaravage <t.makaravage@gmail.com> Friday, January 19, 2018 9:47 PM CouncilMail APFO

Dear County Council and Executive,

I am writing to ask you to keep your word and pass APFO as it was passed in November. The vote, since it was taken after the bill expired, was declared invalid but it should be passed as it was voted that night!

The county is suffering because of weaknesses in the current APFO. The eastern county high schools are overcrowded because developers have no vested interest in making sure there are adequate schools at the high school level. The high school test must be added.

Developers are not adequately supporting the infrastructure needed to support the influx of new residents that are a result of all the new development. The developers are against the APFO amendments because it will mean they make less money. They are reaping the benefits of irresponsible growth.

The APFO amendments, as passed, support responsible, controlled development. The county needs the schools, roads, parks, fire/police, and hospitals to support the new growth. These amendments will allow <u>Howard County</u> to remain a strong and vibrant county.

Thank you,

Tracy Makaravage, Elkridge, MD District 1

Sent from my iPhone

From: Sent: To: Cc: Subject: Melissa Whipkey <melissawhipkey@verizon.net> Friday, January 19, 2018 6:21 PM CouncilMail Kittleman, Allan Testimony for CB1

Dear Council Members/County Executive Kittleman:

I'm writing to ask that you pass APFO bill, CB-1, as it was voted on November 6. Please don't give into scare tactics. Support the children of Howard County and require developers to pay their fair share of the steep cost of unchecked and improperly planned for development. Our children are currently paying the price. In fact, all of the residents of the County ultimately pay the price as we must all pick up the cost of development that is unpaid for by developers.

My husband and I are business owners in the County and don't discount legitimate concerns of the business community. But developers have been subsidized by County residents for way too long. Properly planned and paid for development will only make our school system and County tax base stronger. Way more damage will be done if the status quo is maintained.

Melissa Whipkey 4010 Chatham Rd. Ellicott City, MD 21042

Residents and County Business Owners - District 1

From:Pamela Schafer Rayne <pamela.s.rayne@gmail.com>Sent:Friday, January 19, 2018 4:44 PMTo:CouncilMail; Kittleman, AllanSubject:Testimony for APFO - CB -1

Dear County Council,

I am writing today to express my very strong support for the council to pass APFO CB-1 as it was already passed on November 6th. As the mother of two HCPSS children, education and our schools is paramount. It is the main reason my family moved here 7 years ago.

Since that time, we've seen a huge increase in traffic, large delays in the emergency department at our hospital, and the potential need to redistrict over 8,000 students due to the overwhelming and un-managed growth and development in our county.

Houses have popped up in people's backyards and very large, dense housing developments have been going up everywhere, including in areas where there are not adequate schools. All while no additional high schools have been built or any real attention being paid to our county's facilities.

CB-1 as passed in November, while not a panacea, would be an amazing step forward to getting some of this development under control. Without some thought given to how development affects our public facilities, the Howard County that we have all grown to love will be no longer. We all have an interest in keeping Howard County a wonderful place to live.

I am a resident of District 1, so I will be paying particular attention to how Jon Weinstein votes on this bill, and my vote in the future will be 100% based on his decision on this issue. I know I am not alone in feeling this way, so I urge the council to do the right thing for our kids, not what is best for developers. The bill was already passed in November. Let's not let a technicality feed the rumors that the technicality was intentional.

Thank you for your consideration. Pamela Rayne 3629 Chatham Rd.

From:	Brian Esker <brian.esker@gmail.com></brian.esker@gmail.com>
Sent:	Friday, January 19, 2018 2:23 PM
To:	Kittleman, Allan; CouncilMail
Subject:	Council Bill 1- APFO

Dear County Council and Executive,

I am writing to ask you to keep your word and pass APFO as it was passed in November. The vote, since it was taken after the bill expired, was declared invalid but it should be passed as it was voted that night!

The county is suffering because of weaknesses in the current APFO. The eastern county high schools are overcrowded because developers have no vested interest in making sure there are adequate schools at the high school level. The high school test must be added.

Developers are not adequately supporting the infrastructure needed to support the influx of new residents that are a result of all the new development. The developers are against the APFO amendments because it will mean they make less money. They are reaping the benefits of irresponsible growth.

You absolutely should NOT put off the high school test until the next high school is built. That will exasperate the overcrowding problem for the next 5 years.

The APFO amendments, as passed, support responsible, controlled development. The county needs the schools, roads, parks, fire/police, and hospitals to support the new growth. These amendments will allow Howard County to remain a strong and vibrant county.

Thank you,

Brian Esker, Elkridge, MD District 1