

# **County Council of Howard County, Maryland**

2018 Legislative Session

Legislative day # 🤺

BILL NO. <u>44 – 2018</u>

**Introduced by:** Jon Weinstein

AN ACT amending the Howard County Code to modify the process for establishing Single Site Historic Districts; and generally relating to Single Site Historic Districts.

Introduced and read first time, 2018. Ordered posted and hearing scheduled.
By order Jessica Jula Mark
Having been posted and notice of time & place of hearing & title of Bill having been published according to Charter, the Bill was read for a second time at a public hearing on, 2018.
By order <u>Jessica Feldmark</u> Jessica Feldmark, Administrator
This Bill was read the third time on 2018 and Passed, Passed with amendments, Failed
By order
Sealed with the County Seal and presented to the County Executive for approval this day of, 2018 at a.m/p.m. By order
Approved/Vetoed by the County Executive Jely 9, 2018

Allan H. Kittleman, County Executive

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN SMALL CAPITALS indicates additions to existing law; Strike-out indicates material deleted by amendment; Underlining indicates material added by amendment.

1	Section 1. Be it enacted by the County Council of Howard County, Maryland, that the Howard County
2	Code is hereby amended as follows:
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4	By Amending:
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6	Title 16. "Planning, Zoning and Subdivisions and Land Development Regulations"
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8	Subtitle 2. "Zoning"
9	Section 16.202. "Purpose; establishment of zoning districts and regulations."; and
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11	Subtitle 6. "Historic Preservation Commission"
12	Section 16.601. "Definitions."; and
13	Section 16.602. "Establishment of historic districts.".
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18	HOWARD COUNTY CODE
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20	Subtitle 2. Zoning
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22	Section. 16.202 Purpose; establishment of zoning districts and regulations.
23	(a) County Council Authority. For the purpose of promoting the health, safety, morals and general
24	welfare of Howard County, the County Council is hereby empowered to: [[regulate and restrict the
25	height, number of stories and size of buildings and other structures; the location, construction, alteration
26	and use of buildings and other structures; the percentage of lot area that may be occupied by structures;
27	the size of yards, courts and other open spaces; the density of population; and the location and use of
28	land for trade, industry, government, residence or other purpose.]]
29	(1) REGULATE AND RESTRICT THE HEIGHT, NUMBER OF STORIES AND SIZE OF BUILDINGS AND OTHER
30	STRUCTURES; THE LOCATION, CONSTRUCTION, ALTERATION AND USE OF BUILDINGS AND OTHER
31	STRUCTURES; THE PERCENTAGE OF LOT AREA THAT MAY BE OCCUPIED BY STRUCTURES; THE SIZE
32	OF YARDS, COURTS AND OTHER OPEN SPACES; THE DENSITY OF POPULATION; AND THE LOCATION
33	AND USE OF LAND FOR TRADE, INDUSTRY, GOVERNMENT, RESIDENCE OR OTHER PURPOSE;
34	(2) Regulate the construction, alteration, reconstruction, moving and demolition of
35	STRUCTURES OF HISTORIC, ARCHITECTURAL AND ARCHEOLOGICAL VALUE THROUGH THE
36	ESTABLISHMENT OF HISTORIC DISTRICTS.

Establishment of districts and regulations. For many or all of the purposes of this subtitle, 1 (b) (1)2 the County Council may divide the County into zoning districts of a number, shape and area as may be deemed best suited to carry out the purposes of this subtitle. IN ADDITION, FOR MANY OF THE PURPOSES 3 OF THIS SUBTITLE AND ALL THE PURPOSES OF TITLE 16, SUBTITLE 6 OF THIS CODE RELATING TO 4 HISTORIC PRESERVATION AND PROTECTION OF HISTORIC STRUCTURES, THE COUNTY MAY ESTABLISH 5 HISTORIC DISTRICTS AS MAY BE DEEMED BEST SUITED TO CARRY OUT THOSE PURPOSES. THE CRITERIA 6 7 FOR THE COUNCIL'S ESTABLISHMENT OF AN HISTORIC DISTRICT IN THE NATURE OF 8 COMPREHENSIVE ZONING, MULTIPLE SITE HISTORIC DISTRICTS, ARE AS PROVIDED IN THE HOWARD 9 COUNTY ZONING REGULATIONS, AND THESE DISTRICTS ARE ESTABLISHED BY THE COUNTY COUNCIL. 10 THE CRITERIA FOR THE ZONING BOARD'S ESTABLISHMENT OF AN HISTORIC DISTRICT ON A PIECEMEAL 11 BASIS, SINGLE-SITE HISTORIC DISTRICTS, ARE AS PROVIDED IN TITLE 16, SUBTITLE 6 OF THE HOWARD COUNTY CODE, AND THESE DISTRICTS ARE ESTABLISHED BY THE ZONING BOARD. 12

- (2) *Purpose of districts and regulations.* The zoning district boundaries and regulations shall be
   made in accordance with a comprehensive zoning plan and shall be designed to:
- 15 (i) Implement the policies and goals of the general plan;
- 16 (ii) Promote health, safety, and the general welfare;
- 17 (iii) Provide for the best use of land and the stewardship of our environmental resources;
- 18 (iv) Lessen congestion in the streets;
- 19 (v) Secure safety from fire and other dangers;
- 20 (vi) Provide adequate light and air;
- 21 (vii) Avoid undue concentration of population; and
- (viii) Facilitate the adequate provision of transportation, water, sewerage, schools, parks and
  other public requirements.

Suitability and appropriateness. The zoning district boundaries and zoning regulations shall be
 made with reasonable consideration to, among other things, the character of the zoning district and its
 suitability for particular uses and types of development, and with a view to conserving property values
 and encouraging the most appropriate use and enjoyment of land throughout the County based upon
 the purposes, policies and goals of the general plan.

(4) Uniformity. The zoning regulations shall be uniform for each class or kind of building or structure
 or use throughout each district, but the regulations in one district may differ from those in other districts.

# Subtitle 6. Historic Preservation Commission

#### 2 Section 16.600. Purpose.

3 The regulations set forth in this subtitle are adopted pursuant to the authority of The Local Government 4 Article, section 10-325 of the Annotated Code of Maryland to regulate construction, alteration, reconstruction, moving and demolition of structures of historic, architectural, and archeological value, 5 together with their appurtenances and environmental settings within respective specified limits. These 6 regulations are designed to safeguard the heritage of the County by preserving districts herein which 7 8 reflect elements of its cultural, social, economic, political or architectural history; to stabilize and 9 improve the property values in such districts in the County; to foster civic beauty; to strengthen the local economy; and to promote the use and preservation of such historic districts in the County for the 10 education, welfare and pleasure of the residents of the County. 11

These regulations are also intended to promote the preservation of the County's historic resources by establishing the Historic Preservation Commission, which shall be the steward of the historic preservation plan and serve as a resource available to provide advice and counsel to Howard County agencies, Boards, Commissions, and property owners regarding historic sites, either within or outside the boundaries of historic districts.

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# 18 Section 16.601. - Definitions.

19 Words and phrases used in this subtitle have their usual meanings except as defined below:

20 (A) ADVERSE CHANGES MEANS CHANGES BY INTENT OR NEGLECT THAT MODIFY OR DESTROY THE
 21 HISTORIC CHARACTER OF THE BUILDING OR BUILDINGS.

(ab) Appurtenances and environmental settings mean walkways and driveways (whether paved or
 not), trees, waterways and rocks, and landscaping that form part of the setting for a historic structure or
 use on the same lot.

(bc) Certificate of approval means an order issued by the Commission authorizing new construction
 or alterations to properties within a historic district as provided in this subtitle.

27 (ed) *Commission* means the Historic Preservation Commission.

(de) Contributing structure means a structure located within a historic district and contributing to the
 historic or architectural value of the district.

1 (ef) *Historic district* means an area in the County which is deemed to be of historic or architectural 2 value, the boundaries of which shall be established in accordance with [[the Zoning Regulations of 3 Howard County as amended from time to time]] HOWARD COUNTY LAW. A multiple site historic 4 district is any district consisting of more than one property. A single site historic district consists of 5 only one property.

6 (fg) *Historic sites inventory* means the list of historic sites adopted by resolution of the County
 7 Council.

8 (gh) *Historic structure* means a structure situated within the County which, together with its 9 appurtenances and environmental setting, has significant historic or architectural value. *Historic* 10 *structure* includes a structure listed on the historic sites inventory.

11 (hi) *Minor alterations* means the following exterior alterations, provided the alterations comply with 12 the guidelines adopted by the Commission pursuant to section 16.607(d) of this subtitle:

13 (1) Signs;

- 14 (2) The removal of materials and features that are not in compliance with the guidelines and 15 replacement with materials and features that are in compliance with the guidelines;
- 16 (3) The repair and replacement of deteriorated materials and features with historically 17 appropriate materials and features including, without limitation, siding, gutters and 18 downspouts, roofs, chimneys, porches, railings, windows, doors and paving;
- 19 (4) Painting, including changes of color;
- 20 (5) The removal of exterior light fixtures or the installation of light fixtures;
- 21 (6) Other exterior modifications including, without limitation, sheds, mailboxes, house 22 numbers, the exterior placement of utilities, and minor landscape features; or
- 23 (7) Minor changes to plans already approved by the Commission.
- (ij) *Principal use* or *structure* means the main use of a lot or a structure, as opposed to an accessory
   use or structure.
- 26 (jk) Routine maintenance means work that does not alter the exterior features of a structure and
   27 has no material effect on the historic or architectural significance of the structure.

28 *Routine maintenance* includes:

(1) Repair or replacement of roofs, gutters, siding, external doors and windows, trim, lights,
 and other appurtenant fixtures using the same materials and design;

- 1 (2) Minor landscaping which will not substantially affect the character of the structure;
- 2 (3) Paving repair using like materials of like design;
- 3 (4) Painting of previously painted surfaces using the same color; and
- 4 (5) Other minor maintenance and repair work which is described as routine maintenance in 5 design guidelines approved by the Commission.
- 6 (k1) Structure means anything constructed, the use of which requires permanent location on the

ground, or attached to something having permanent location on the ground. *Structure* includes buildings, porches, decks, awning, fences, gravestones, communication towers, and streetlights and other exterior lighting fixtures. Street furniture such as benches, newspaper boxes, and trash receptacles are considered structures if permanently affixed to the ground. The term *structure* shall be construed as if followed by the words "or part thereof" and to include the words "appurtenances and environmental settings."

- 13
- 14 Section 16.602. Establishment of historic districts.

(a) *Boundaries Established.* The boundaries of historic districts shall be established in accordance
with title 16, subtitle 2 of the Howard County Code (the Zoning Enabling Act).

(b) Zoning Regulations Remain in Effect. The Zoning Regulations of Howard County, as amended,
 shall remain in full force and effect within any historic district hereafter established, except as may
 herein be modified.

(c) Zoning Districts as Designated on <u>the</u> Zoning Map. The zoning districts as designated on the
 Zoning Map of Howard County, as amended, shall remain in full force and effect within any historic
 district.

(d) [[/]]Single Site Historic Districts.[[/]] Single site historic districts may only be established upon
the petition of the owner of the property which is the subject of the petition.

- (1) PROCEDURE FOR ESTABLISHING SINGLE SITE HISTORIC DISTRICTS. ALL PETITIONS FOR SINGLE
   SITE HISTORIC DISTRICTS SHALL ADHERE TO THE FOLLOWING PROCEDURES:
- a. PETITIONS SHALL BE SUBMITTED TO AND REVIEWED BY THE HISTORIC PRESERVATION
   COMMISSION FOLLOWING THE COMMISSION'S RULES OF PROCEDURE. THE DEPARTMENT
   OF PLANNING AND ZONING SHALL PREPARE AND FORWARD A TECHNICAL STAFF REPORT
   ON THE PETITION AND FORWARD THE REPORT TO THE COMMISSION AND THE ZONING

- 1BOARD PRIOR TO THE COMMISSION'S PUBLIC MEETING DATE AND POST THE REPORT ON2THE HISTORIC PRESERVATION COMMISSION'S WEBPAGE.
- b. THE COMMISSION SHALL MAKE RECOMMENDATIONS TO THE ZONING BOARD ON ALL
  PETITIONS TO CREATE BOUNDARIES OF SINGLE SITE HISTORIC DISTRICTS OR TO AMEND THE
  BOUNDARIES OF HISTORIC DISTRICTS ON A PIECEMEAL BASIS. THE COMMISSION SHALL
  MAKE RECOMMENDATIONS ON WHETHER TO APPROVE, APPROVE WITH MODIFICATIONS,
  OR DENY THE APPLICATIONS. THE HISTORIC PRESERVATION COMMISSION SHALL
  TRANSMIT ITS FINDINGS AND RECOMMENDATIONS CONCERNING THE PETITION TO THE
  ZONING BOARD PRIOR TO THE ZONING BOARD'S PUBLIC HEARING ON A PETITION.
- 10 c. THE ZONING BOARD SHALL CONSIDER PETITIONS FOR SINGLE SITE HISTORIC DISTRICTS
   11 USING THE FOLLOWING PROCEDURES:
- i. *PUBLIC HEARING REQUIRED*. THE ZONING BOARD SHALL HOLD A PUBLIC HEARING
  ON SINGLE SITE HISTORIC DISTRICTS AT WHICH PARTIES OF INTEREST AND
  CITIZENS SHALL HAVE AN OPPORTUNITY TO BE HEARD. THE ZONING BOARD
  SHALL BE PROHIBITED FROM HOLDING MEETINGS WHICH INCLUDE AN
  OPPORTUNITY FOR PUBLIC TESTIMONY ON ANY DAY ON WHICH ROSH HASHANAH,
  YOM KIPPUR, EID UL FITR OR EID UL ADHA IS OBSERVED.
- ii. Rules of Procedure; Notice. The Zoning Board public hearings on 18 SINGLE SITE HISTORIC DISTRICTS SHALL BE CONDUCTED IN ACCORDANCE WITH 19 THE RULES OF PROCEDURE ADOPTED BY THE ZONING BOARD EXCEPT FOR THE 20 PROVISIONS RELATING TO PUBLIC NOTICE, WHICH SHALL BE AS PROVIDED IN THIS 21 SECTION. THE PUBLIC NOTICE REQUIRED FOR ZONING BOARD HEARINGS ON 22 SINGLE-SITE HISTORIC DISTRICT APPLICATIONS SHALL BE POSTED AT LEAST 10 30 23 DAYS PRIOR TO THE HEARING ON THE COUNTY'S WEBSITE AND SHALL GIVE 24 NOTICE OF THE DATE, TIME AND PLACE OF THE HEARING ON THE APPLICATION. 25
- (2) CRITERIA FOR ESTABLISHING SINGLE SITE HISTORIC DISTRICTS. A PETITION FOR A SINGLE SITE
   HISTORIC DISTRICT MAY BE GRANTED IF THE ZONING BOARD FINDS AFFIRMATIVELY THAT THE
   ESTABLISHMENT OF A SINGLE SITE HISTORIC DISTRICT WILL:
- a. SERVE TO SAFEGUARD THE HERITAGE OF THE COUNTY BY PRESERVING ELEMENTS OF
  its cultural, social, economic, political or architectural history;
- 31b.PROTECT THE INTEGRITY OF A HISTORIC PROPERTY FROM ADVERSE CHANGES AND/OR32DEMOLITION; AND

- 1c. Implement the goals set forth in the Historic Preservation Plan and2General Plan.
- Section 2. Be it further enacted by the County Council of Howard County, Maryland, that this Act
   shall become effective 61 days after its enactment.

# BY THE COUNCIL

This Bill, having been approved by the Executive and returned to the Council, stands enacted on

, 2018. 201 Jessica Feldmark, Administrator to the County Council

#### BY THE COUNCIL

This Bill, having been passed by the yeas and nays of two-thirds of the members of the Council notwithstanding the objections of the Executive, stands enacted on \_\_\_\_\_, 2018.

Jessica Feldmark, Administrator to the County Council

# BY THE COUNCIL

This Bill, having received neither the approval nor the disapproval of the Executive within ten days of its presentation, stands enacted on , 2018.

Jessica Feldmark, Administrator to the County Council

# BY THE COUNCIL

This Bill, not having been considered on final reading within the time required by Charter, stands failed for want of consideration on \_\_\_\_\_, 2018.

Jessica Feldmark, Administrator to the County Council

# BY THE COUNCIL

This Bill, having been disapproved by the Executive and having failed on passage upon consideration by the Council stands failed on \_\_\_\_\_, 2018.

Jessica Feldmark, Administrator to the County Council

## BY THE COUNCIL

This Bill, the withdrawal of which received a vote of two-thirds (2/3) of the members of the Council, is withdrawn from further consideration on \_\_\_\_\_, 2018.

Jessica Feldmark, Administrator to the County Council