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Introduced	7
Public hearing 9/	1/18
Council action_	1/18
Executive action	
Effective date	

County Council of Howard County, Maryland

2018 Legislative Session

Legislative day # 12

BILL NO. 70 - 2018

Introduced by: Jennifer Terrasa

N ACT requiring the Zoning Counsel to appear at Planning Board Hearings to support
adherence to the Downtown Columbia Plan where there are requests to approve certain
plans or aspects of development in Downtown Columbia; and generally relating to
Zoning Counsel and development in Downtown Columbia.
troduced and read first time September 4, 2018. Ordered posted and hearing scheduled. By order Jessica Feldmark, Administrator
aving been posted and notice of time & place of hearing & title of Bill having been published according to Charter, the Bill was read for a cond time at a public hearing on By order Jessica Feldmark, Administrator
By order Jessica Feldmark, Administrator
ealed with the County Seal and presented to the County Executive for approval thisday of, 2018 at a.m./p.m.
By order Jessica Feldmark, Administrator
pproved/Vetoed by the County Executive, 2018
Allan H. Kittleman, County Executive

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN SMALL CAPITALS indicates additions to existing law; Strike-out indicates material deleted by amendment; Underlining indicates material added by amendment.

1	Section 1. Be it enucled by the County Council of Howard County, Marylana, that the Howard County
2	Code is hereby amended as follows:
3	
4	By Amending:
5	
6	Title 16. "Planning, Zoning and Subdivisions and Land Development Regulations"
7	
8	Subtitle 10. "Zoning Counsel"
9	Section 16.1000. "Zoning Counsel."
10	
11	HOWARD COVIDEN CODE
12	HOWARD COUNTY CODE
13	T'AL 16 DY ANIMINE MONIME AND CHIPDINGSONIC AND A LINE WATER
14	Title 16. PLANNING, ZONING AND SUBDIVISIONS AND LAND DEVELOPMENT
15	REGULATIONS
16	
17	Subtitle 10. Zoning Counsel.
18	
19	Section 16.1000. Zoning Counsel.
20	(a) The County Council may employ a Zoning Counsel on a part-time, contractual basis. The
21	Zoning Counsel shall be a member in good standing of the Bar of the Maryland Court of
22	Appeals and at the time of appointment shall have been actively engaged in the general
23	practice of law for at least five years.
24	(b) A decision to enter into a contract with an individual to perform the duties of Zoning Counsel
25	shall be made by an affirmative vote of at least three Councilmembers. A decision to terminate
26	a Zoning Counsel's contract shall be made by an affirmative vote of at least four
27	Councilmembers.
28	(c) The Zoning Counsel shall: [[appear at all Zoning Board hearings on requests for piecemeal
29	zoning map amendments for the purposes of producing evidence and testimony supporting
30	
30	comprehensive rezoning and facilitating the compilation of a complete record.]]
31	(1) Appear at all Zoning Board Hearings on requests for piecemeal zoning map
32	AMENDMENTS FOR THE PURPOSES OF PRODUCING EVIDENCE AND TESTIMONY SUPPORTING
33	COMPREHENSIVE REZONING AND FACILITATING THE COMPILATION OF A COMPLETE RECORD;
34	AND

1		(2) A	PPEAR AT ALL PLANNING BOARD HEARINGS ON DEVELOPMENT PLANS FOR DOWNTOWN
2		C	OLUMBIA FOR THE PURPOSES OF PRODUCING EVIDENCE AND TESTIMONY SUPPORTING
3		A	DHERENCE TO THE DOWNTOWN COLUMBIA PLAN AND FACILITATING THE COMPILATION
4		0	F A COMPLETE RECORD IN THE FOLLOWING MATTERS:
5		A	. REQUESTS FOR ANY FORM OF ALTERNATIVE COMPLIANCE OR ADJUSTMENT TO THE
6			LOCATION OR TIMING OF A REQUIRED COMMUNITY ENHANCEMENT PROGRAM OR
7			PUBLIC AMENITY (CEPPA); OR
8		В	. requests for flexibility in the Downtown Revitalization Phasing
9			PROGRESSION TO TAKE ADVANTAGE OF MAJOR OR UNIQUE EMPLOYMENT OR ECONOMIC
10			DEVELOPMENT OPPORTUNITIES OR EVOLVING LAND USE CONCEPTS; OR
11		C	. REQUESTS TO ALLOW BUILDING HEIGHTS WHICH EXCEED THE LIMITS PROVIDED IN THE
12			Maximum Building Height Plan; or
13		D	REQUESTS FOR ANY OTHER ADJUSTMENT TO OR FLEXIBILITY FROM THE DOWNTOWN
14			COLUMBIA PLAN OR THE APPROVAL CRITERIA SPECIFIED IN THE ZONING REGULATIONS.
15		T	he Zoning Counsel shall also appear at a Planning Board hearing on any
16		Sī	UCH REQUEST WHICH MAY BE SUBMITTED INDEPENDENT OF A PROPOSED DEVELOPMENT
17		PI	LAN.
18	(d)	In t	the performance of these duties the Zoning Counsel may:
19		(1)	Present evidence and witnesses;
20		(2)	Examine and cross-examine witnesses;
21		(3)	Present argument; and
22		(4)	Take any other action necessary to perform these duties.
23	(e)	The	e budget for the Zoning Counsel shall be included in the County Council budget.
24	(f)	The	Zoning Counsel may retain expert witnesses and compensate them to the extent that the
25	, ,		ncil budget includes funds for such compensation.
26	(g)	The	e Zoning Counsel shall be available:

To any person interested in any zoning matter to advise as to procedures before a County 1 (1)agency or board, provided that when doing so the Zoning Counsel does not engage in the 2 practice of law or render individual legal advice; and 3 To any group to speak about zoning procedures in the County. 4 (h) The Zoning Counsel shall attend certain presubmission community meetings, as necessary. 5 6 The County Council shall determine whether or not the Zoning Counsel shall attend certain presubmission community meetings to advise any person or group of procedural matters. 7 The Zoning Counsel: 8 (i) 9 Does not represent the County, any government agency or any private party: (2) Is not a party and does not have a right of appeal in connection with any case before the 10 11 Board of Appeals; (3) May not represent any client involving land use in Howard County; and 12 13 (4) May not represent any client before the PLANNING BOARD, Zoning Board or Board of Appeals for one year after leaving the Office of Zoning Counsel. 14 On or before July 1 of each year, the Zoning Counsel shall submit to the Council 15 (i) and the County Executive a report on the activities of the office in the past year. 16 17 Section 2. Be it further enacted by the County Council of Howard County, Maryland, that this Act shall 18

become effective 61 days after its enactment.

19

Sayers, Margery

From:

Christopher J. Alleva <jens151@yahoo.com>

Sent:

Wednesday, September 19, 2018 7:58 AM

To:

CouncilMail

Subject:

Testimony CB 70-2018

Attachments:

Your Way.docx

Here is the testimony I gave at the Public Hearing on September 17, 2018.

Thanks so much.

Chris Alleva

Your Way- Ode to Howard County Council 2018

Music by: <u>Claude François</u> and <u>Jacques Revaux</u>, Lyrics by Paul Anka, Pronoun transposition by Chris Alleva

Delivered by Chris Alleva 10848 Harmel Dr. Columbia, MD 21044 September 17, 2018 Public Hearing

And now, the end is near

And so you face the final curtain

And to your friends you'll say it clear

You'll state your case, of which your certain

You've lived a life that's full

And traveled each and ev'ry highway

And more, much more than this, you did it your way

Regrets, you've had a few
But then again, too few to mention
You did what you had to do, You saw it through without exemption
You planned each charted course, each careful step along the highway
And more, much more than this, you did it your way

Yes, there were times, I'm sure you knew
When you bit off more than you could chew
And through it all, when there was doubt
you ate it up and spit it out
you faced it all and stood tall and did it your way

For what is a man, what has he got?

If not yourself, then ye has naught

The right to say the things you feel and not the words of one who kneels

The record shows you took the blows and did it your way!

Council Bill 70

Testimony of Jervis Dorton 5963 Gales Lane, Columbia 21045

Madame Chair and Council Members I am here to testify in support of CB 70.

As an architect and planner, I have testified five times in the last two years at Planning Board Meetings and Hearings. The attendance of the Zoning Council proposed on page 2 "at all Planning Board Hearings on development plans for Downtown Columbia for the purpose of producing evidence and testimony supporting adherance to the Downtown Columbia Plan" is of profound importance. Provisions C and D pertaining to limits on building height and any other adjustments to the Downtown Columbia Plan resonate with me particularly. I am concerned with our built environment ie. the maintenance of the three-dimensional form of Downtown created by the Maximum Building Height Plan, the Street Framework Diagram, and the Primary Amenity Space Framework in the Downtown Columbia Plan and the streetscape and architecture requirements of the Design Guidelines.

I have testified against changes proposed by Howard Hughes and others on five occasions in the last two years without success. The Planning Board simply followed recommendations in DPZ's and Technical Staff Report. In 2008 and 2009 the County oversaw 9 Public Charretts and 11 Public Meetings, the results of which are reflected in the 2010 Downtown Columbia Plan consequently **NO** change should be entertained without public endorsement being sought via a similarly extensive process, and certainly not simply left to the judgement of DPZ.

I am a design professional, not a lawyer, and find facing the opposition of the Petitioner, DPZ and the Office of Law at Hearings intimidating and exasperating. The support of the Zoning Council will make for more informed testimony on my part and invaluable help in framing replies to cross examination.

Approval of CB 70 will be a giant-step forward in conducting equitable Public Hearings.

Sayers, Margery

From:

Sigaty, Mary Kay

Sent:

Wednesday, September 26, 2018 3:15 PM

To:

Jeryl Baker; Geoffrey Klopp; Joel Broida; Kevin Fitzgerald; Kirsten Coombs; Lin Eagan;

Lynn Foehrkolb

Cc:

CouncilMail

Subject:

RE: CB70-2018

Good afternoon all,

Thank you for your input on Council Bill 70-2018.

Sincerely.....MK

--

Mary Kay Sigaty Councilperson Howard County Council, District 4

3430 Court House Drive Ellicott City, MD 21043 (410) 313-2001

From: Jeryl Baker < villagemanager@columbiatowncenter.org>

Sent: Wednesday, September 26, 2018 2:00 PM

To: CouncilMail < CouncilMail@howardcountymd.gov>; Geoffrey Klopp < geoff.klopp@gmail.com>; Joel Broida

<jbroida1@gmail.com>; Kevin Fitzgerald <kevinafitzgerald@outlook.com>; Kirsten Coombs

<kcoombs1209@gmail.com>; Lin Eagan <Lin.eagan@ca-board.org>; Lynn Foehrkolb <Ifoehrkolb@yahoo.com>

Subject: CB70-2018

Dear County Council,

It is with unanimous opinion that the Town Center Board of Directors submit the attached letter regarding CB70-2018.

Jeryl Baker

Village Manager, Executive Director

Town Center Community Association
Historic Oakland Manor
5430 Vantage Point Road
Columbia, MD 21044
410-730-4744 phone
410-730-1823 fax
villagemanager@columbiatowncenter.org
www.columbiatowncenter.org
www.historic-oakland.com

Sayers, Margery

From:

Jeryl Baker <villagemanager@columbiatowncenter.org>

Sent:

Wednesday, September 26, 2018 2:00 PM

To:

CouncilMail; Geoffrey Klopp; Joel Broida; Kevin Fitzgerald; Kirsten Coombs; Lin Eagan;

Lynn Foehrkolb

Subject:

CB70-2018

Attachments:

September 2018 CB 70.pdf

Dear County Council,

It is with unanimous opinion that the Town Center Board of Directors submit the attached letter regarding CB70-2018.

Jeryl Baker

Village Manager, Executive Director

Town Center Community Association
Historic Oakland Manor
5430 Vantage Point Road
Columbia, MD 21044
410-730-4744 phone
410-730-1823 fax
villagemanager@columbiatowncenter.org
www.columbiatowncenter.org
www.historic-oakland.com



Town Center Community Association

Lynn Foehrkolb Joel Broida Kirsten Coombs Kevin Fitzgerald Geoffrey Klopp

> COLUMBIA COUNCIL Lin Eagan

TO: Howard County Council

FROM: Town Center Community Association Board of Directors

SUBJECT: Position on CB 70

DATE: September 26, 2018

After careful consideration by the Town Center Board, we have come to the conclusion and strongly support the approval of CB 70. As you the County Council know the approved Downtown Columbia Plan is detailed and complex. In addition, the components are interrelated and dependent on each other.

Monitoring of the implementation of the relationship of the plan is essential. Further, any requests for modification or deviation from the plan, which have already been introduced have created the risk of creating damage to the overall plan over time.

Having the proposed Zoning Counsel in place to prevent or at the very least reduce damage to the overall plan is a step in the right direction. It is for these reasons that the Town Center Board supports the APPROVAL of CB 70.

September 17, 2018

Lisa Markovitz

for The People's Voice on CB 70-2018 Support

Thank you for addressing the duties of the Zoning Counsel. This is a position that already exists and is helpful to the public in Zoning Board matters. Broadening the scope and venue of this position makes sense and the subject matter of the Planning Board hearings (which are quasi-judicial, versus meetings), should not be limited.

Publicizing the availability and contact information of Zoning Counsel should be increased. The public should more readily know they can speak to Zoning Counsel regarding the process and ask questions about the legal aspects of a hearing. This information should be posted on the sites where the agenda are noted for these hearings, alongside the rules of procedure for these types of hearings.

Many may not realize that Zoning Counsel has already existed for some time. I found that very helpful when participating in piecemeal rezoning cases of the Zoning Board. This Zoning Counsel activity previously has not been a problem regarding the separation and understanding of duties of the Office of Law, Boards and Counsel in the past and should not cause any such issues in the expansion of the role of Zoning Counsel to the Planning Board. It is an increase in transparency and community service.

Thank you.



HOWARD COUNTY COUNCIL AFFIDAVIT OF AUTHORIZATION TO TESTIFY ON BEHALF OF AN ORGANIZATION

I, <u>USa MARKM À</u> (name of individual)	, have been duly authorized by
(name of nonprofit organization or government board, commission, or task for	to deliver testimony to the
012016	to express the organization's
support for / opposition to / request to amend this legislation. (Please circle one.)	
Printed Name: Usa Markont	
Signature:	
Date: 9/17/18	
Organization: The Peaple's Utice	
Organization Address: 3209 B Coporate Cf	
Ellizott Cty MD	21017
Number of Members: 2314	
Name of Chair/President:	

This form can be submitted electronically via email to <u>councilmail@howardcountymd.gov</u> no later than 5pm

the day of the Public Hearing or delivered in person the night of the Public Hearing before testifying.

Date: 17 September 2018

Subject: HCCA Testimony on CB70-2018

Good Evening Madame Chairwoman and members of the county council. My name is Hiruy Hadgu and it is my privilege to testify on behalf of the Howard County Citizens Association, HCCA as its newest board member.

We are in unanimous favor of the proposed Bill that will begin to level the playing field for the residents of Howard County. We thank Councilwoman Terrasa for once again trying to look out for the tax payer! The scales for years have been unbalanced.

The county's quasi-judicial proceedings in front of the Planning and Zoning Board require change. On one side is the Petitioner, represented by a very experienced land-use and zoning attorney. The Petitioner is well-funded, has all the experts at his disposal, and the attorney is steeped in the arcane procedures of a court trial.

On the other side is the community stakeholder. This stakeholder is sometimes very knowledgeable of zoning and has perhaps served on various committees and task-forces related to zoning and landuse. Most times however, the community stakeholder has minimal knowledge of the issue and is not an attorney and yet s/he will serve as the pseudo attorney.

Passage of this Bill will no doubt help to bring a means of justice for all. After hopefully you pass this Bill, the Zoning Counsel process will be incorporated into both the Zoning and Planning Board Rules of Procedure. This would be especially appreciated since the last time these two documents were update was 2002 and 2007 respectively. HCCA has for years asked that these be updated. They are woefully outdated and require a review and revision.

We would like to offer suggestions to improve this legislation.

First, one might wonder- if a Zoning Counsel is already a provision in the County code then how come the citizens have not received access to a through representing by one? It might be because as it stands, it is not a requirement, but an optional provision. We need to change a few "may" clauses to "shall".

Second, we think the provision in the existing code that requires the zoning attorney to wait one year before representing other clients before the zoning board or board of appeals is not sufficient to reduce a potential conflict of interest. This should be increased to three or four years.

Third, CB70 only addresses Downtown Columbia – Why? It should apply to all of Howard County. I was a witness to a hearing in front of the Planning Board involving Savage residents where they could have certainly used one.

It is important this Bill has sharp teeth to evoke the power of the Zoning Counsel. The current proceedings before the Planning Board are essentially perfunctory. The board merely goes along for the most part with the suggestions of the Department of Planning and Zoning.

We need an independent zoning counsel.

A zoning counsel will begin to level the playing field and allow the stakeholders to have a say in quality of life matters so we ask you to pass this bill with the suggested changes.

Thank You,

Hiruy Hadgu

HCCA Board of Directors



HOWARD COUNTY COUNCIL AFFIDAVIT OF AUTHORIZATION TO TESTIFY ON BEHALF OF AN ORGANIZATION

I, Hirry HAGDU (name of individual)	_, have been duly authorized by
(name of individual)	
Howard County Citizens Association or task;	to deliver testimony to the
	force)
County Council regarding C B 70-2018 (bill or resolution number)	to express the organization's
support for opposition to request to amend this legislation. (Please circle one.)	
Printed Name: Hiruy HACDU	
Signature: Ste Kal fra Hirry HAGPU	
Date: 17 Sept 18	
Organization: HCCA	
Organization Address: HCCA PO B & SG ELLIC	OTT C174 ND 21041
Chair/President:	

Howard Hughes.



Mary Kay Sigaty, Chairperson and Members of the Howard County Council George Howard Building 3430 Court House Drive Ellicott city, Maryland 21043



September 17, 2018

Re:

CB 70-2018

Dear Chairperson Sigaty and Members of the County Council:

On behalf of The Howard Research And Development Corporation ("HRD"), this letter expresses our opposition to Bill 70-2018. Please include this letter in the public hearing Record.

Bill 70-2018 inherently suggests the Howard County Planning Board has based prior decisions approving CEPPA flexibility on an incomplete record. This is factually incorrect. In our view, the suggestion also unjustly maligns the efforts of the Planning Board and the Department of Planning and Zoning.

In the Downtown Columbia Plan and Downtown Zoning Regulations approved by the County Council, authority was purposefully delegated to the Planning Board to, on a case-by-case basis, grant alternative timing for a particular CEPPA or to approve an alternative CEPPA and timing. In so doing, the County Council recognized that for the Downtown Columbia Plan to be successful, flexibility in its implementation would be needed to address specific circumstances that exist at a particular time.

The Planning Board has applied this flexibility in a thoughtful manner and without compromising the important public benefits provided by the CEPPAs. In fact, it was this flexibility, in part, that facilitated the accelerated transfer of Merriweather Post Pavilion to the Downtown Columbia Arts and Culture Commission. This transfer occurred many years, perhaps as much as a decade, ahead of the CEPPA schedule. Recent CEPPA flexibility also allowed the Planning Board to exchange the timing of two CEPPAs to accelerate the improvement and no-cost transfer to the County of important public space adjacent to the Lakefront.

Importantly, in exercising CEPPA flexibility, the Planning Board has allowed Downtown Revitalization to continue rather than to stall for specious reasons. The Planning Board's considered judgment in this regard has and will continue to yield important benefits to the County that are identified by the Downtown Columbia Plan and PlanHoward 2030, including the creation of additional residential units Downtown, including affordable housing; the transfer of Merriweather Post Pavilion to DCACC; the long-term protection and enhancement of environmental spaces; and the continued economic development that establishes Downtown Columbia as the County's Urban Center.



Lastly, as a matter of course, the Planning Board accepts testimony and other evidence from multiple witnesses at its proceedings. The Planning Board allows citizens both for and against a particular application to testify, present photographs and other evidence and to cross-examine witnesses. Planning Board decisions are informed by DPZ staff, both in a written Report and Recommendation for each matter and in response to Board member questions in public session. Board decisions are also informed by the recommendations of the Design Advisory Panel. Moreover, Board members frequently question individual witnesses to gather additional information. In short, the need for zoning counsel to assure a complete record is contrary to our experience.

Thank you for your consideration.

Sincerely,

Greg Fitchitt Vice President



LEAGUE OF WOMEN VOTERS OF HOWARD COUNTY, INC. LEAGUE OF WOMEN VOTERS OF HOWARD COUNTY EDUCATION FUND, INC.

5430 Vantage Point Road, Suite C, Columbia, MD 21044 www.lwvhowardmd.org info@howard.lwvmd.org 410-730-0142

CB 70-2018

At its September 6th meeting, The Board of Directors of the League of Women Voters of Howard County voted to support CB-70. The League has had a long held position supporting a separate legal counsel for the Planning Department and the Planning Board. We believe the need is especially necessary as the Columbia Downtown Plan, a General Plan Amendment, is implemented.

During the course of the last few years, as the principal developer has presented Final Development Plans and Site Development Plans for phases of Downtown Development, there have been many requests for changes to the original plan. Some changes are to be expected, but we believe that since the Planning Board has decision responsibility for the Plan, a zoning counsel should be available to determine which requested changes veer too far from the original plan and should either be turned down, negotiated, or require an amendment to the General Plan Amendment by the County Council.

Thank you for your positive consideration of this legislation.

Linda Wengel League of Women Voters of Howard County Action Chair TO: Howard County Council

FROM: Joan Lancos

6110 Covington Road Columbia, MD 21044

RE: Council Bills 71-2018, 70-2018, 69-2018

I am unable to attend the County Council Hearing on September 17, 2018. Below is my testimony on three bills up for your consideration.

Council Bill 71-2018

Council Bill 71 would require that Planning Staff be available for questioning under oath at quasi-judicial Planning Board hearings. I am not sure what this bill is trying to accomplish. As a former Planning Board member, I often questioned Planning staff without fear that their responses were not truthful. Based on recent observations of public hearings, I don't know that allowing questioning of staff under oath by Planning Board members, lawyers representing petitioners or opponents, or the General Public would accomplish anything other than to delay and prolong cases before the Planning Board. In any event, any change of this significance should only be considered as part of the on-going Zoning Regulation Assessment. I request that you vote "NO" on Council Bill 71-2018.

Council Bill 70-2018

Council Bill 70 amends certain posting requirements for proposed community meetings. I attend many pre-submission community meetings. I think the meetings provide valuable insight and opportunity to neighbors regarding proposed development. Providing additional information that makes the sign posting more useful could be helpful. If the pre-submission process will be part of the Zoning Regulation Assessment, it may be beneficial to wait to make changes under that process. However, I am not opposed to Council Bill 70-2018.

Council Bill 69-2018

Council Bill 69 would require the Zoning Counsel appear at Planning Board hearings in support of adherence to the Downtown Columbia Plan. The NT zone was created to allow flexibility in final plans for the development of the planned community. The Planning Board was given the role of determining whether submitted Final Development Plans met the goal of the original design. The Section 125.0.E.4 specifically calls for flexibility in the review of FDPs in the Downtown Plan. I do not understand the need for the Zoning Counsel to appear at Planning Board hearings on development plans to assure adherence to a plan that is supposed to be flexible in its implementation. As a former Planning Board member, I believe this bill usurps the original intent and power given to the Planning Board when the NT zoned was first approved and re-affirmed under the Downtown Columbia Master Plan. I strongly encourage you to vote "NO" on Council Bill 69-2018.