INTRODUCED
PUBLIC HEARING
COUNCIL ACTION
EXECUTIVE ACTION
EFFECTIVE DATE

# **County Council of Howard County, Maryland**

### 2014 Legislative Session

Legislative Day No. 2

## Bill No. 3-2014

### Introduced by: The Chairman at the request of the County Executive

AN ORDINANCE providing for the issuance at any one time and from time to time of general obligation bond anticipation notes in anticipation of the issuance of the County's general obligation bonds in an aggregate principal amount outstanding at any one time not to exceed the aggregate principal amount of general obligation bonds authorized to be issued by Howard County, Maryland at the time such notes are issued; providing that such bond anticipation notes shall be sold at private (negotiated) or at public sale for a price at, above or below, the par value thereof, as may be determined by the County Executive; providing that such bond anticipation notes may be issued as variable rate demand obligations, notes in the nature of commercial paper or other similar obligations and authorizing the County Executive to determine various matters and to take various other actions in connection therewith; providing that such bond anticipation notes not paid with bond proceeds may be paid with proceeds of bond anticipation notes authorized by this Ordinance; covenanting to pay the principal of and interest on any such bond anticipation notes with the proceeds of the bonds in anticipation of the sale of which such notes are issued; covenanting to issue the bonds in anticipation of which any such bond anticipation notes are issued as soon as the reason for deferring the issuance thereof no longer exists; providing for the levy and collection of all taxes, charges and assessments necessary for the payment when due of the principal of and interest on all notes issued pursuant to this Ordinance not paid with proceeds of bonds or notes issued under this Ordinance; providing for disbursement of the proceeds of the Notes; delegating authority to the County Executive the power to enter into all agreements which may be necessary or desirable to secure and market the notes authorized pursuant to this Ordinance; generally providing for the issuance, sale and delivery of bond anticipation notes and determining various matters in connection therewith.

Introduced and read first time

\_\_\_\_\_, 2014. Ordered posted and hearing scheduled.

By order \_\_\_\_\_\_\_\_\_Sheila M. Tolliver, Administrator

Having been posted and notice of time & place of hearing & title of Bill having been published according to Charter, the Bill was read for a second time at a public hearing on \_\_\_\_\_, 2014.

By order \_\_\_\_\_\_ Sheila M. Tolliver, Administrator

This Bill was read the third time on \_\_\_\_\_\_, 2014 and Passed \_\_\_\_, Passed with amendments \_\_\_\_\_, Failed \_\_\_\_\_

By order \_\_\_\_\_\_\_ Sheila M. Tolliver, Administrator

Sealed with the County Seal and presented to the County Executive for approval this \_\_day of \_\_\_\_\_, 2014 at \_\_\_ a.m./p.m.

By order \_\_\_\_\_\_ Sheila M. Tolliver, Administrator

Approved by the County Executive \_\_\_\_\_, 2014.

Ken Ulman, County Executive

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN ALL CAPITALS indicates additions to existing law; Strike-out indicates material deleted by amendment; Underlining indicates material added by amendment

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### Recitals

2 Howard County, Maryland (the "County") is authorized (a) to borrow on its full faith and 3 credit and issue and sell its consolidated public improvement bonds (the "Consolidated Public 4 Improvement Bonds") and metropolitan district bonds (the "Metropolitan District Bonds") 5 therefor, at one time and from time to time, for the capital projects in the amounts set forth in 6 certain bond enabling laws of the County (the "Bond Enabling Laws"), and (b) has enacted an 7 ordinance, Council Bill No. 34-2006, enacted and effective on June 7, 2006, as amended and 8 supplemented from time to time (the "Bond Ordinance"), in accordance with Article VI of the 9 Charter of Howard County providing for the issuance and sale of such bonds in one or more 10 series. The Bond Ordinance provides that it shall be modified by a supplemental ordinance prior 11 to the issuance of each series of such bonds in order to provide for, specify and determine 12 various matters in connection therewith.

The Bond Enabling Laws, Section 19-101 of the Local Government Article of the Annotated Code of Maryland (2013 Replacement Volume), and the Bond Ordinance provide that the issues of bonds so authorized, or portions thereof, may be consolidated with one another, and the County Council has determined that it is in the best interest of the County to consolidate portions of the issues of bonds authorized by the Bond Enabling Laws as one or more series of its Consolidated Public Improvement Bonds and Metropolitan District Bonds (collectively, the "Bonds").

The Bond Enabling Laws and Section 19-220 of the Local Government Article of the Annotated Code of Maryland (2013 Replacement Volume) (the "Bond Anticipation Note Act"), authorize the County to issue and sell its bond anticipation notes in an aggregate principal amount not greater than the authorized amount of the Bonds, the principal of and interest on such

1 notes to be made payable out of the first proceeds of sale of the Bonds, or from the tax or other 2 revenues which the County shall have previously determined to apply to the payment of the 3 Bonds and the interest thereon. The Bond Anticipation Note Act further provides that (a) such 4 bond anticipation notes may be sold at public sale or by private negotiated sale by the County to 5 a prospective purchaser or purchasers, if deemed by the County to be in the best interest of the 6 County, (b) such bond anticipation notes may be issued in the nature of commercial paper, (c) 7 such bond anticipation notes may, in the discretion of the County, be secured by a letter of credit, 8 line of credit or other credit arrangement from or with a bank or other lending institution, (d) any 9 such letter of credit, line of credit or other credit arrangement may be made payable out of the 10 first proceeds of sale of the Bonds or from the tax or other revenues which the County shall have 11 previously determined to apply to the payment of the Bonds and the interest thereon, and (e) 12 proceeds of the sale of bond anticipation notes shall be expended only for the public purposes for 13 which the Bonds are authorized, expenses of issuance of the bond anticipation notes and up to 12 14 months' interest on the bond anticipation notes.

15 The County has determined to authorize the issuance of its bond anticipation notes 16 (collectively, the "Notes" and individually, a "Note") at any one time and from time to time, as 17 determined by the County Executive of the County (the "County Executive") pursuant to an 18 executive order, in a maximum aggregate principal amount at any one time outstanding equal to 19 the aggregate principal amount of Bonds authorized to be issued on the date such Notes are 20 issued in anticipation of the issuance of Bonds.

21 Now, therefore:

Section 1. Be it enacted by the County Council of Howard County, Maryland, That
 all terms used herein with an initial capital letter shall have the meanings given such terms in the
 recitals to this Ordinance, unless the context clearly indicates a contrary meaning.

Section 2. Be it further enacted by the County Council of Howard County,
Maryland, That, pursuant to and in accordance with the Bond Enabling Laws and the Bond
Anticipation Note Act, the County hereby finds and determines as follows:

(a) The County has been advised by its financial advisor that due to current bond and
money market conditions, the issuance of long-term bonds in advance of the time that all of the
proceeds thereof will be needed will cause the County financial loss on the investment of those
proceeds.

(b) The County has been advised by its financial advisor that the private, negotiated sale of bond anticipation notes, including (without limitation) notes in the nature of commercial paper is the most efficient means of marketing such obligations in existing markets, will result in minimal administrative burdens upon the County, will be in the best interests of the County and will probably result in the lowest cost to the County.

16 (c) The Notes are to be issued in anticipation of the issuance of the Bonds pursuant to the 17 Bond Enabling Laws and the Bond Ordinance, and it is the intention of the County to pay the 18 principal of the Notes outstanding from time to time at maturity until such Bonds are issued.

(d) The County has been advised by its financial advisor that there is a market for obligations bearing interest at short-term rates, such as variable rate demand obligations, commercial paper and other short-term municipal obligations having varying maturities and mandatory and optional redemption, tender or purchase provisions and bearing interest at variable rates based on current market conditions, which may be established by a dealer or

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1 remarketing or similar agent or other process.

2 (e) The County has been advised by its financial advisor that the ratings assigned to 3 such obligations and the market for them may be enhanced if there is a supporting credit or 4 liquidity arrangement, such as a letter of credit, line of credit, note purchase agreement or 5 revolving loan agreement (a "Credit Agreement"), pursuant to which an alternate source of 6 borrowing will be available during any period in which obligations cannot be marketed or 7 remarketed, as the case may be.

8 (f) The probable average useful life of the Projects expected to be financed with the 9 proceeds of the Notes is more than 30 years, and all of the Bonds and all of the Notes will be 10 payable within such period.

11 (g) The aggregate principal amount of the Notes is and shall be within the legal 12 limitation on the indebtedness of the County as set forth in Article VI of the Charter of the 13 County.

14 Section 3. Be it further enacted by the County Council of Howard County, 15 Maryland, That, pursuant to the Bond Enabling Laws and the Bond Anticipation Note Act, the 16 County is hereby authorized to borrow money and incur indebtedness to pay all or a portion of 17 the costs of the capital projects of the County as authorized pursuant to the Bond Enabling Laws 18 and the Bond Ordinance by issuing and selling, upon its full faith and credit, its bond anticipation 19 notes in an aggregate principal amount outstanding at any one time not exceeding the aggregate 20 principal amount of Bonds authorized to be outstanding on the date of issuance thereof. Without 21 limiting the generality of the foregoing, the Notes may be issued as notes in the nature of 22 commercial paper. On the maturity date of each Note, one or more additional Notes in aggregate 23 principal amount equal to the principal amount of the maturing Note shall be issued, unless the

1 County has theretofore determined to repay all or some portion of such Notes from proceeds of 2 the Bonds then held by or for the account of the County or from other funds then held by or on 3 behalf of the County. Notes may also be issued hereunder to repay Advances (hereinafter 4 defined) under a Credit Agreement; provided that in no event shall the aggregate principal 5 amount of the outstanding Notes, together with the aggregate principal amount of any Advances 6 not so repaid, on any date exceed the aggregate principal amount of Bonds authorized to be 7 issued on such date.

8 Section 4. Be it further enacted by the County Council of Howard County, 9 Maryland, That Notes issued from time to time may be sold at private (negotiated) sale or 10 public sale through the solicitation of competitive bids at a price at, above or below, the par 11 value thereof, as may be determined by the County Executive. Without limiting the generality of 12 the foregoing, Notes may be sold to one or more financial institutions or to purchasers obtained 13 by a dealer, remarketing agent or other agent (each, a "Dealer"), pursuant to the terms and conditions set forth in an agreement between the County and the Dealer, in substantially the form 14 15 as approved by the County Executive pursuant to an executive order (each, a "Dealer 16 Agreement"). The Notes may be sold at public sale as determined by the County Executive. The 17 County Executive is hereby authorized to appoint a Dealer for the Notes pursuant to an executive 18 order, subject to the provisions of this Ordinance. The sale of such Notes shall be for a price at, 19 above, or below the par value thereof as determined by the County Executive.

Any such sale of Notes hereunder by private negotiation is hereby determined to be for the County's best interest. Notes issued under this Ordinance are hereby specifically exempted from the provisions of Sections 19-205 and 19-206 of the Local Government Article of the Annotated Code of Maryland, as amended.

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Section 5. Be it further enacted by the County Council of Howard County, Maryland, The County Executive is hereby authorized to appoint a fiscal agent providing for the issuance of Notes, their authentication, registration or payment or other similar services (the "Issuing and Paying Agent") for the Notes by executive order, subject to the further provisions of this Ordinance. The County and the Issuing and Paying Agent shall enter into and deliver an agreement in substantially the form approved by the County Executive pursuant to an executive order (the "Issuing and Paying Agency Agreement").

8 Section 6. Be it further enacted by the County Council of Howard County, 9 Maryland, That, in order to enhance the marketability of the Notes by providing an immediate 10 source of funding if the Notes or Bonds cannot be issued upon the maturity date of any Notes, 11 the County is hereby authorized to enter into or obtain one or more Credit Agreements with or 12 from a financial institution (each, a "Liquidity Provider"), pursuant to which the Liquidity 13 Provider will agree to make advances (each, an "Advance") to or for the account of the County 14 in an aggregate amount outstanding at any time up to the aggregate principal amount of Notes 15 authorized by this Ordinance at such time, in accordance with the terms and conditions set forth 16 in the Credit Agreement. The County may execute and deliver to any Liquidity Provider a 17 promissory note (each, a "Promissory Note") in a maximum principal amount equal to the 18 amount available to be advanced under such Credit Agreement, as determined by the County Executive pursuant to an executive order, in order to evidence the County's payment obligations 19 20 to the Liquidity Provider under the Credit Agreement.

For the purposes of this Ordinance, the "principal amount" of any Promissory Note as of any date shall mean the aggregate principal amount of all Advances under the Liquidity Facility that is evidenced by any such Promissory Note that has not been repaid. Accordingly, it is

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contemplated by this Ordinance that the aggregate face amount of Notes and Advances that may
 be outstanding from time to time hereunder may exceed the aggregate principal amount of Notes
 authorized to be outstanding hereunder at any one time.

4 Section 7. Be it further enacted by the County Council of Howard County, 5 Maryland, That the County Executive and the Director of Finance are each hereby authorized to 6 execute and deliver, on behalf of the County, any Dealer Agreement, Issuing and Paying Agency 7 Agreement, Credit Agreement and Promissory Note in accordance with the provisions of this 8 Ordinance, any disclosure document for Notes, and such other documents, instruments and 9 certificates as shall be deemed necessary or appropriate by the County Executive or the Director 10 of Finance in connection with the issuance, sale and delivery of the Notes.

11 The County Executive is authorized to determine, by executive order, all matters that the 12 County Executive deems appropriate to effect the authorization, sale, security, delivery, and 13 payment of or for the Notes, subject to the provisions of this Ordinance.

14 Section 8. Be it further enacted by the County Council of Howard County, 15 Maryland, That payment of the proceeds of the initial sale or sales of the Notes (but not the 16 proceeds of any Notes issued to pay the maturing principal amount of any Notes or to repay any 17 Advances) shall be made to the Director of Finance and shall be set apart by him in a separate 18 account or accounts and shall be applied (a) to pay all costs, fees and expenses incurred in 19 connection with the issuance and sale of the Notes to the extent such fees, costs and expenses are 20 not paid from other sources, (b) to pay up to 12 months' interest on the Notes, and (c) to defray 21 all or a portion of the costs of any capital projects of the County authorized pursuant to any Bond 22 Enabling Law enacted from time to time (the "Projects").

1 Section 9. Be it further enacted by the County Council of Howard County, 2 Maryland, That the County hereby covenants that (a) it will pay the principal of and interest on 3 the Notes and the principal and interest due under each Credit Agreement, and Promissory Note, 4 to the extent not otherwise paid, from the proceeds of the Bonds, and (b) it will issue the Bonds 5 when, and as soon as, the reason for deferring their issuance no longer exists. Notwithstanding 6 the foregoing, the County expressly reserves the right to issue other bonds or notes prior to or 7 simultaneously with the issuance of any or all of the Bonds, and to use the proceeds of such other 8 bonds or notes to defray costs of capital projects of the County not included in the definition of 9 "Projects" herein or costs of the Projects other than those costs which have been or are to be paid 10 with the proceeds of the Notes.

11 Section 10. Be it further enacted by the County Council of Howard County, 12 Maryland, That in the event that the County is unable to issue Notes or Bonds in sufficient time 13 to provide for the payment of the principal of and interest on any Notes and amounts due under 14 any Credit Agreement when due (whether at maturity or otherwise), the County shall levy ad 15 valorem taxes on real and tangible personal property and intangible property subject to taxation 16 by the County without limitation of rate or amount and, in addition, upon such other intangible 17 property as may be subject to taxation by the County within limitations prescribed by law, in an 18 amount sufficient, together with funds available from other sources, to make such payments. 19 The principal of and premium, if any, and interest on the Notes, any Promissory Notes and 20 Advances under any Credit Agreements are general obligations of the County and the full faith 21 and credit and the unlimited taxing power of the County are hereby irrevocably pledged to their 22 payment when due (whether at maturity or otherwise). The County hereby covenants and agrees 23 with the Holders, from time to time, of the Notes and with any Liquidity Provider to levy and

1 cause to be collected the taxes hereinabove described and to take any further action that may be 2 appropriate from time to time during the period that any such principal, premium and interest 3 remains outstanding and unpaid to provide the funds necessary to make such payments.

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Section 11. Be it further enacted by the County Council of Howard County, 5 Maryland, That the Notes shall be executed, issued, authenticated and delivered, and shall be 6 subject to exchange, transfer and redemption, upon and subject to the covenants, conditions and 7 provisions, as determined by the County Executive in an executive order. The execution and 8 delivery of Notes as herein provided shall be conclusive evidence of the approval of the terms of 9 the Notes and the form of such Notes on behalf of the County.

10 Section 12. Be it further enacted by the County Council of Howard County, 11 Maryland, (a) The County covenants that it will not make any use of the proceeds of any of the 12 Notes or any moneys, securities or other obligations on deposit to the credit of the County or 13 which otherwise may be deemed to be proceeds of any of the Notes pursuant to the Internal 14 Revenue Code of 1986, as amended, and the Income Tax Regulations thereunder (collectively, 15 the "Code"), which would cause any of the Notes to be "arbitrage bonds" or "private activity 16 bonds" within the meaning of the Code.

17 (b) The County further covenants that it will comply with those provisions of the Code 18 which are applicable to the Notes on the date of issuance of the Notes and which may subsequently lawfully be made applicable to the Notes. To the extent that provisions of the Code 19 20 apply to only a portion of the Notes, proceeds of the Notes or other moneys, securities or other 21 obligations deemed to be proceeds, it is intended that the covenants of the County contained in 22 this Section 12 be construed so as to require the County to comply with the provisions of the 23 Code only to the extent of such applicability.

(c) The County further covenants that it will not (i) take any action, (ii) fail to take any
 action, or (iii) make any use of the proceeds of any of the Notes which would cause the interest
 on any of the Notes to be or become includible in the gross income of the holders thereof for
 purposes of federal income taxation.

5 Section 13. Be it further enacted by the County Council of Howard County,
6 Maryland, That this Ordinance shall take effect on the date of its enactment.