

Introduced November 2, 2020
Public Hearing November 16, 2020
Council Action December 7, 2020
Executive Action December 10, 2020
Effective Date December 10, 2020

County Council Of Howard County, Maryland

2020 Legislative Session

Legislative Day No. 15

Supplementary Budget & Appropriation Ordinance

No. 3 - Fiscal Year 2021

Introduced by: The Chairperson at the request of the County Executive

AN ACT transferring \$502,264 from the Grant Fund, Contingency Reserve to the Department of Police for a grant to assist with Human Trafficking Prevention activities.

Introduced and read first time November 2, 2020. Ordered posted and hearing scheduled.

By order

Diane Schwartz Jones
Diane Schwartz Jones, Administrator

Having been posted and notice of time & place of hearing & title of Bill having been published according to Charter, the Bill was read for a second time at a public hearing on November 16, 2020.

By order

Diane Schwartz Jones
Diane Schwartz Jones, Administrator

This Bill was read the third time on December 7, 2020 and Passed , Passed with amendments _____, Failed _____.

By order

Diane Schwartz Jones
Diane Schwartz Jones, Administrator

Sealed with the County Seal and presented to the County Executive for approval this 8th day of December, 2020 at 2 a.m. 15

By order

Diane Schwartz Jones
Diane Schwartz Jones, Administrator

Approved by the County Executive December 10, 2020

Calvin Ball
Calvin Ball, County Executive

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN SMALL CAPITALS indicates additions to existing law; ~~Strike out~~ indicates material deleted by amendment; Underlining indicates material added by amendment.

CALVIN BALL
County Executive



LISA D. MYERS
Chief of Police

HOWARD COUNTY DEPARTMENT OF POLICE

DATE: October 22, 2020

FROM: Lisa Myers *AM*
Chief of Police

TO: Lonnie Robbins
Chief Administrative Officer

SUBJECT: Human Trafficking Grant – New Corporal Position

The Howard County Police Department (HCPD) has worked collaboratively with the County Executive, other County Departments and allied agencies to focus needed resources to combat human trafficking. Over one million dollars in federal grant funds was just awarded to support county-wide efforts.

As Chief of Police, I offer this testimony on the need to utilize \$502,264 of the funding to add a full-time police Corporal position focused solely on human trafficking. Grant funding will provide three years of salary costs. The funding will also significantly enhance training and equipment for our investigators and allow us to conduct more frequent operations to target traffickers in our County.

The grant affords us to send our human trafficking detectives to out-of-state training which has not been available due to budget constraints. This will include the Crimes Against Women Conference, in Dallas, Child Sex Trafficking training, and Interrogation Techniques for Child Sex Traffickers. We will also be sending the detectives to several trainings required by the grant itself. This includes training in how to combat Human Trafficking with a Multi-disciplinary approach. In addition, the grant will cover tuition fees and training for one detective in the Cellebrite system. This system conducts cell phone downloads, so we can recover digital forensic evidence vital to these types of cases.

The new position will be a Detective Corporal within the Vice and Tech Support Section of our Vice and Narcotics Division. The Corporal will take the lead on efforts which involve the proactive criminal investigation of violations of State and local Vice & Human Trafficking laws. This assignment involves plainclothes activity, which emphasizes complex criminal investigations and covert duty assignments. Once the position is authorized and created, an experienced Corporal will be selected and assigned.



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October 22, 2020

Testimony from Chief Myers on new HT Corporal Position

During calendar year 2017, the HCPD made 9 human trafficking arrests, identified 15 adult victims of human trafficking, 4 juvenile victims and arrested 28 people attempting to buy sex during 4 reversal operations. In 2018, there were 6 human trafficking arrests, 10 adult victims of human trafficking identified, 2 juvenile victims and 33 arrests during four operations. In 2019, there were 11 human trafficking arrests, 24 human trafficking victims identified, 3 juvenile victims and 23 people arrested attempting to buy sex during 8 reversal operations. Having a Corporal to directly coordinate human trafficking cases full-time will significantly enhance our efforts and results.

A detailed plan for Trafficking Investigations and prosecutions has been developed by the Howard County Human Trafficking Prevention Coordination Council. The core team consists of HCPD Human Trafficking Section, the Office of Human Trafficking Prevention and HopeWorks of Howard County. One important aspect of the plan relies on this new Corporal's position to coordinate efforts to attempt to identify more sex and labor trafficking victims through victim-centered outreach and civil enforcement initiative at the twelve massage establishments in our County suspected to have illicit commercial sex work occurring on site. This effort is informed by the Polaris Project's 2018 report, *Human Trafficking in Illicit Massage Business*,¹ as well as research on efforts made by jurisdictions around the country, like San Jose and San Francisco, CA, Houston, TX, and other suburban jurisdictions in Maryland.

During the course of our standard periodic inspections of these establishments for state massage licenses, the new Corporal will, for the first time, begin coordinating expanded inspection for County fire and building violations, such as sleeping beds found on site. The new Corporal will also be coordinating efforts to distribute materials to workers. The Corporal will use HCPD officers who speak Korean and Mandarin Chinese and who are trained in appropriate trauma-informed interview techniques.

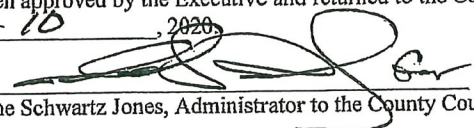
The new Corporal will be instrumental in enhancing new human trafficking task force initiatives that will utilize grant funding to help us take our efforts against trafficking to the next level.

Please do not hesitate to contact us with any questions.

¹ Polaris Project, *Human Trafficking in Illicit Massage*, published Jan. 1, 2018. Available at: <https://polarisproject.org/wp-content/uploads/2019/09/Human-Trafficking-in-Illicit-Massage-Businesses.pdf>

BY THE COUNCIL

This Bill, having been approved by the Executive and returned to the Council, stands enacted on December 10, 2020.



Diane Schwartz Jones, Administrator to the County Council

BY THE COUNCIL

This Bill, having been passed by the yeas and nays of two-thirds of the members of the Council notwithstanding the objections of the Executive, stands enacted on _____, 2020.

Diane Schwartz Jones, Administrator to the County Council

BY THE COUNCIL

This Bill, having received neither the approval nor the disapproval of the Executive within ten days of its presentation, stands enacted on _____, 2020.

Diane Schwartz Jones, Administrator to the County Council

BY THE COUNCIL

This Bill, not having been considered on final reading within the time required by Charter, stands failed for want of consideration on _____, 2020.

Diane Schwartz Jones, Administrator to the County Council

BY THE COUNCIL

This Bill, having been disapproved by the Executive and having failed on passage upon consideration by the Council stands failed on _____, 2020.

Diane Schwartz Jones, Administrator to the County Council

BY THE COUNCIL

This Bill, the withdrawal of which received a vote of two-thirds (2/3) of the members of the Council, is withdrawn from further consideration on _____, 2020.

Diane Schwartz Jones, Administrator to the County Council



HOWARD COUNTY DEPARTMENT OF FINANCE

3430 Court House Drive Ellicott City, Maryland 21043

410-313-2195

Rafiu O. Ighile, CPA, CGMA, MBA
Director of Finance
righile@howardcountymd.gov

FAX 410-313-4064
TDD 410-313-2323

October 21, 2020

To: Lonnie R. Robbins
Chief Administrative Officer

From: Rafiu O. Ighile 
Director of Finance

Re: **SAO No. 3 Certification**

I hereby certify that funds are unencumbered and available for transfer as follows:

FROM:		
2600099999- 999500-8888000000-9999999999999999999900		
Grant Fund, Contingency Reserve		\$502,264

TO:		
2600000000-1520000000-99999999991000000114900-500100		
Department of Police – Human Trafficking Task Force		\$502,264

Office of the County Auditor
Auditor's Analysis

Supplementary Budget & Appropriation Ordinance No. 3-2021

Introduced: November 2, 2020

Auditor: Owen Clark

Fiscal Impact:

The fiscal impact for Fiscal Year 2021 will be an increase of \$502,264 in funding available to the Police Department to support human trafficking prevention activities.

In addition, after year one of the grant there will be an annual software cost of \$4,000. Then after the grant term, beginning October 1, 2023, expenditures are expected to be \$168,665 per year.

This cost is primarily attributed to a new Corporal position to be funded by this award following the approval of this Supplementary Budget and Appropriation Ordinance. This position is expected to be permanent and will require General Funds once the grant expires.

There is a required annual match of \$114,000. However, the Police Department indicated a plan to satisfy this requirement with existing General Fund appropriations for leased space of the Vice and Narcotics Division. Therefore, no fiscal impact is anticipated from the matching requirement.

See **Attachment A** for a summary of the General Fund expenditures, as well as this grant program's budget for the external grant appropriation and matching requirement.

Purpose:

Supplementary Budget and Appropriation Ordinance (SAO) 3-2021 transfers a \$502,264 appropriation from the Grants Fund's Contingency Reserve to an active award in the Police Department's Grants Fund.

Grant documentation provided by the Administration indicates this is a Federal grant award from the Department of Justice's Office for Victims of Crime to support victim service programs, the identification of victims, and the investigation and prosecution of traffickers.

Other Comments:

NOTE: This grant has a companion grant of \$545,329 that is being issued to the Department of Community Resources and Services (DCRS). The Administration indicated an SAO is not necessary for this award because DCRS already has available grant appropriations. *Our Office has not conducted a full review of the potential General Fund commitments that may result from the award to DCRS.*

The Cooperative Agreement between the County and the Department of Justice, Office for Victims of Crime is available to Council upon request.

We have reviewed this Cooperative Agreement, and note the Howard County Human Trafficking Prevention Coordination Council is seeking to use this funding to:

- Operationalize and expand their efforts to prevent and effectively respond to human trafficking in Howard County;
- Expand their capacity to conduct trauma-informed investigations in partnership with their law enforcement partners at the U.S. Attorney's Office, U.S. Customs and Immigration, and Homeland Security Investigations;
- Increase high-quality, survivor-centered services to sex- and labor-trafficking survivors at HopeWorks; and
- Build out the collaborative, systems-based work of the Coordination Council.

Attachment A

Summary of Program Expenditures by Funding Source

Grant Budget - External Funds

Expense Type	Year 1	Year 2	Year 3	Total
Personnel/Fringe	\$ 131,352	\$ 135,196	\$ 136,450	\$ 402,998
Overtime	13,600	13,600	13,600	40,800
Training/Travel	12,664	14,282	12,820	39,766
Equipment/Software	18,700	-	-	18,700
Total Costs	\$ 176,316	\$ 163,078	\$ 162,870	\$ 502,264

Required Grant Matching Funds - General Funds

Expense Type	Year 1	Year 2	Year 3	Total
Office Space	\$ 114,000	\$ 114,000	\$ 114,000	\$ 342,000
Total Costs	\$ 114,000	\$ 114,000	\$ 114,000	\$ 342,000

1 - This leased space is for use by the Vice and Narcotics Division, and is currently appropriated each year in the General Fund.

County General Funds

Expense Type	Year 1	Year 2	Year 3	Post-Grant
Personnel/Fringe	\$ -	\$ -	\$ -	\$ 137,815
Overtime	-	-	-	13,600
Training/Travel	-	-	-	13,250
Equipment/Software	-	4,000	4,000	4,000
Total	\$ -	\$ 4,000	\$ 4,000	\$ 168,665

2 - 'Post-Grant' represents the annual expenditure after the grant term, which may increase 1-2% annually.

3 - Assumes a 1% increase after Year 3 of the Grant term.

4 - Assumes expenditure will average of those noted during the Grant term.

5 - The annual fee for cell phone data extraction software per the Administration.

NOTES: The "Grant Budget - External Funds" and "Required Grant Matching Funds" schedules were derived from documentation provided by the Administration, while the "County General Funds" schedule was derived from our Offices estimates using the assumptions noted above.