

Subject:	Testimony on Council Resolution No2021, a Resolution approving a Payment in Lieu of Taxes Agreement and APFO Waiver for Roslyn Rise FOUR, LLC
To:	Lonnie Robbins, Chief Administrative Officer
From:	Kelly Cimino, Director of Department of Housing and Community Development K. Cimino
Date:	August 26, 2021

## Summary

Resolution \_\_\_\_\_2021 supports approval of the terms and conditions of a Payment in Lieu of Taxes Agreement (PILOT) by and between Howard County, Maryland and Roslyn Rise FOUR, LLC, a limited liability company, (RR4) for the development of a 94-unit mixed-income rental housing development. Approval of the PILOT will also authorize the Department of Planning and Zoning (DPZ) to allow the development to proceed subject to the Special Affordable Housing Opportunities provision of the Adequate Public Facilities Act (APFO) because the development is projected to fail the School Capacity Test for elementary schools.

# Background

RR4 plans to construct and operate a 94-unit mixed-income rental housing development; 56 units will be rented to households that earn at or below 80 percent of Area Median Income (AMI), 27 units will be rented to households that earn at or below 50% of AMI, and 38 units will be rented at market rate.

RR4 has applied for public financing from the Maryland Department of Housing and Community Development in the form of equity financing from 4% Low Income Housing Tax Credits in the approximate amount of \$7,600,000, and a Rental Housing Programs Fund loan in the approximate amount of \$2,500,000.

In addition to the funding sources listed above, RR4 is seeking additional funding from Howard County for the project in the form of a PILOT to enable RR4 to borrow the necessary funds to complete construction of the development. Under its terms, in lieu of payment of County property taxes, RR4 will be required to pay to the County \$177,237 in Year 1, \$926,911 in Year 5, \$1,958,932 in Year 10 and \$4,472,091 in Year 20. To the extent funds are available in any given year, which will likely begin in Year 20, RR4 will be required to pay additional amounts



from the project's surplus cash (2%) and residual receipts up to the full amount of taxes otherwise due.

As a condition of the PILOT, the County requires the owner to restrict the occupancy of all units to persons of lower income for 40 years. By its terms, the PILOT terminates upon, among other things, a foreclosure or a default under the PILOT or the lower income covenants.

# **Fiscal Impact**

Should the PILOT be approved, the fiscal impact is expected to result in County property tax revenue of \$177,237.00 in Year 1. RR4 has demonstrated that the proposed PILOT is necessary to make the project financially feasible. This revenue amount represents an increase of \$4,136 in Year 1 revenue over the amount received under the existing PILOT agreement (CR 96-2019). The cumulative fiscal impact is projected to increase to over \$130,000 by Year 20. This analysis has been provided to the County Auditor.

# Adequate Public Facilities Act Special Affordable Housing Opportunities Provision

The Roslyn Rise redevelopment is projected to fail the School Capacity Test for elementary schools. The Special Affordable Housing Opportunities provision of APFO allows the development to proceed despite the failure if the following requirements are met:

- 1. At least 40 percent of the units shall be affordable to households earning 60 percent or less of AMI;
- 2. The project is led by or in partnership with a local nonprofit or the Housing Commission;
- 3. The project is seeking or has received an allocation of Low Income Housing Tax Credits;
- 4. The project has received a letter of support from the County Executive;
- 5. The County Council and County Executive have approved a PILOT for the project.

The County has evaluated and found that the development meets requirements 1 through 4 above. Under requirement 5, the County Council shall consider the following factors for PILOT approval:

- 1. The capacity utilization at the school or schools impacted by the project and at adjacent schools, including limiting the potential impact on any elementary or middle school with a capacity utilization rate greater than 115 percent unless an adjacent school with the same grade levels has a capacity utilization rate of 100 percent or less;
- 2. Estimated student generation from the project;
- 3. Any potential for the Board of Education to add capacity to the impacted school or schools through redistricting, facility expansion, or other programs; and



# Internal Memorandum

4. The need for affordable housing the County, including factors such as the housing cost burden on families, the availability of housing for individuals with disabilities, and the extent of homelessness among families and school children.

The County is submitting the following information to guide the County Council's consideration of these factors:

- A DPZ memo titled 'Roslyn Rise Student Analysis for PILOT', which shows that there are three adjacent elementary schools with a capacity utilization rate of less than 100 percent (Longfellow 98.8%; Swansfield 96.7%; Stevens Forest 92.6%); and estimates that the combined development of RR4 and RR 9 units will yield a projected 47 students (23 elementary school, 11 middle school, 13 high school);
- 2. A DHCD memo titled 'Memo to HCDB Roslyn Rise PILOT and APFO Waiver 06.09.21', recommending approval of the developer's PILOT request and APFO waiver by the housing board because (1) the developer is adding market rate units to convert the development from a 100% affordable project to a mixed-income project; (2) the development is in a high opportunity area for new and existing residents; (3) the project received competitive LIHTC twinning credits from MD DHCD; (4) the project's LTV is 85%, the loan repayment term is 40 years, the debt service coverage ratio is 1.15% and the developer is deferring a portion of the developer fee for at least 12 years; (5) if the PILOT is not approved, there will be a financing gap, which means the project will not be able to proceed; (6) this redevelopment project has the support of the current residents, neighboring communities, Village of Wilde Lake board, Columbia Association and CHHI; and (7) based on the applications received, the Developer appears to have accessed all available funding and maximized debt on the project; and
- 3. A DHCD memo title 'HCDB Recommendation Roslyn Rise PILOT and APFO Waiver FINAL 07.06.21', detailing the housing board's analysis of the developer's request and the board's meeting notes and actions on May 13<sup>th</sup>, May 24<sup>th</sup>, June 9<sup>th</sup> and July 6, 2021.
- Cc: Elizabeth Walsh, Council Chair Opel Jones, Council Vice Chair Christiana Rigby, Councilperson Deb Jung, Councilperson David Yungmann, Councilperson Michelle Harrod, Administrator Craig Glendenning, County Auditor

## Attachments



HOWARD COUNTY DEPARTMENT OF HOUSING & COMMUNITY DEVELOPMENT 9820 Patuxent Woods Drive, Suite 224 Columbia, Maryland 21046 410-313-6318

Voice/Relay

Kelly A. Cimino, Director

FAX 410-313-5960

Document Checklist for PILOT Requests and APFO Waivers

- 1) Review documents received from the developer:
  - LIHTC Application Form 202
  - Budget with and without PILOT
  - Legal description of property
  - Reservation of federal LIHTC funding
  - Commitment letter(s) from State or local sources
  - Private loan debt letter
  - Evidence of Limited Partnership agreement (if applicant is not a non-profit)
  - MOU with Howard County Housing Commission or other non-profit development partner
  - Proposed testimony to County Council
  - Corporate documents for project ownership
  - IRS Employee Identification Number (EIN) or Form W-9
  - Project timeline including anticipated closing date
  - Red-lined version of PILOT Agreement from DHCD's template
- 2) For APFO Waiver (stand alone or in conjunction with PILOT):
  - Project narrative, including names and addresses of 3 similar communities for student yield analysis
  - · Possible actions to address school overcapacity concerns
  - Statement verifying compliance with statutory requirements in Section 16.1103 of Howard County Code
    - $\circ$  40% of units restricted to those earning 60% or less of AMI
    - o participation of a local non-profit in project
    - o receipt of Low-Income Housing Tax Credits for project
    - o receipt of a letter of support from the County Executive
    - o receipt of a PILOT

# Evaluation Summary for PILOT Requests and APFO Waivers

Evaluation criteria consideration for PILOT:

- Amount of PILOT Request? See attached memo and analyses.
- o Is project new or redevelopment of existing project? Redevelopment
- How many affordable units will be created? 101
- How many market rate units will be created? 52
- What is disbursement of unit types in the project? 61 one-, 58 two-, 29 three- and 5 four-bedrooms.
- Is project geographically located in an area with market rate rental units? Yes
- Strength of financial package? Yes or No
  - Did project apply for competitive tax credits? Yes
  - Did project receive competitive tax credits? Yes
  - If not, will project apply for non-competitive tax credits? Yes, received
  - Is DSCR (debt service coverage ratio) greater than 1.15 or 1.20? Yes, 1.15
  - Is LTV (loan-to-value ratio) between 70% 85%? Yes, 85%
  - $\circ$  Is loan repayment term 30 40 years or less? Yes, 40 years
  - Is developer receiving a strong equity raise? Yes
  - Is developer maximizing debt? Yes
  - Is developer accessing all available funding? Yes, see updated analyses.
  - Is developer deferring some portion of their fee? Yes
  - If so, how much?
    - RR4 Total fee = \$2,961,514 will be paid over 23 years. Developer is deferring 95% of fee in year 1.
    - RR9 Total fee = \$3,390,137 will be paid over 12 years. Developer is deferring 91% of fee in year 1.
  - Is developer missing out on an income stream? No
  - Are expenses reasonable? (Typical is \$5,000 to \$7,500 per unit per year) Yes, but higher than typical costs due to rising construction and labor costs in 2021.
    - \$7748/unit for RR4
    - \$7837/unit for RR9
  - Is there a financing gap if PILOT is not approved? Yes
  - Is there still a financing gap if PILOT is approved? No
    - RR4 In year 31, property is paying full tax rate to County in residual receipt payments.
    - RR9 In year 24, property is paying full tax rate to County in residual receipt payments.

Consideration for APFO Waiver:

- o If PILOT is approved, does project meet all statutory requirements? Yes
- o School capacity? In 2023

Elementary 123.5%	Over? Yes
Middle <u>97.8%</u>	Over? No
High School 96.2%	Over? No

o Based on student yield analysis, are there adjacent schools with available capacity? Yes

- 1) Is project consistent with recommendations in Housing Opportunities Master Plan? Yes, mixed income communities in high opportunity areas are consistent with the plan.
- 2) What community outreach has been done? Does the community support the new project/redevelopment? Site development plan reviewed by the Planning Board on 5/20/21. Redevelopment plan has been reviewed by current residents, Village of Wilde Lake Board, the Columbia Association, and the former project owner, CHHI.

#### HOUSING AND COMMUNITY DEVELOPMENT BOARD MEETING SUMMARY

Date and time of board meeting: May 24, 2021 at 6:32 P.M. June 10, 2021 at 6:52 P.M. (CLOSED SESSION)

Board members in attendance:

May 24, 2021 Maury Zeitler, Chair Mike Sloan, Vice Chair Mitra Basu Walter Davis Dr. Caroline Harper Grace Morris

June 10, 2021 Maury Zeitler, Chair Mike Sloan, Vice Chair Mitra Basu Walter Davis Dr. Caroline Harper Grace Morris Linda Skelton

Developer representatives in attendance: May 24, 2021 Mackenzie Kisiel Jess Neubelt

#### **RECOMMENDATION BY BOARD:**

On May 24, 2021, the HCD Board voted unanimously to approve the request from Enterprise Community Development, Inc. for an APFO waiver for the redevelopment of the Roslyn Rise community-as permitted for affordable housing projects under Section 16.1103 (e) of the County Code.

On June 10, 2021, the HCD Board voted unanimously to approve the request from Enterprise Community Development, Inc. for a PILOT for the Roslyn Rise 4 & Roslyn Rise 9 projects.

Date: 07/06/21 Signed by: Maurice Zeitler, Board Cha

# For Office Use Only

	Date
Email confirmation of receipt	5/7/21
Schedule follow up meeting with developer	5/13/21
Request student yield summary from DPZ	5/13/21
Add to HCDB agenda and post to website	5/13/21
Send documents to HCDB for board meeting	5/18/21
Request recommendation from HCDB	5/24/21
Request fiscal impact statement from Budget	
Review with County Administration	
Office of Law to review and finalize red-lined PILOT	
agreement from Developer	
Draft legislation and testimony	
Prepare for Council hearing	

HOWARD COUNTY DEPARTMENT OF PLANNING AND ZONING



3430 Court House Drive

Ellicott City, Maryland 21043

410-313-2350
Voice/Relay

Amy Gowan, Director

FAX 410-313-3467

From:	Jeff Bronow, Chief, Division of Research, DPZ
То:	Kelly Cimino, Director, Department of Housing and Community Development
Date:	May 13, 2021
Subject:	Roslyn Rise PILOT Agreement

Roslyn Rise is a proposed 153-unit Low Income Housing Tax Credit (LIHTC) apartment project located in Columbia, east of Twin Rivers Road and south of Trumpeter Road in Howard County. The existing 58 units at Roslyn Rise would be replaced by a new 153-unit apartment complex, resulting in an additional 95 units. The project is being developed by Enterprise Community Development, Inc. and will be using tax credit financing administered by the Maryland Department of Housing and Community Development.

The site development plan (SDP-21-030) for this development project is currently under review by the Howard County Department of Planning and Zoning. Once the SDP is deemed technically complete it will take the APFO Allocations and School Capacity tests. The project will receive Established Communities allocations (as there are an ample amount currently available) but will then fail the school capacity test due to Bryant Woods Elementary School being closed as shown on the currently adopted APFO School Capacity chart. Wilde Lake Middle and Wilde Lake High are both open on the current School Capacity Chart.

Per Section 16.1103(e)<sup>1</sup> of the Adequate Public Facilities regulations, LIHTC housing projects with at least 40% of the units designated as affordable that are being developed in partnership with the Howard County Housing Commission with a letter of support from the County Executive and with an approved Payment In lieu of Taxes (PILOT) agreement or Council Resolution may proceed with development despite failing the APFO School Capacity test. This approval process requires the County Council to hold a public hearing and consider 4 criteria. This memo provides information related to the first two of the four criteria listed below:

- 1. The capacity utilization at the school or schools impacted by the project and at adjacent schools, including limiting the potential impact on any elementary or middle school with a capacity utilization rate greater than 115 percent unless an adjacent school with the same grade levels has a capacity utilization rate of 100 percent or less;
- 2. Estimated student generation from the project;
- 3. Any potential for the Board of Education to add capacity to the impacted school or schools through redistricting, facility expansion, or other programs; and

<sup>&</sup>lt;sup>1</sup> This provision was added to APFO under CB 1-2018 (adopted 2/14/2018) with the intent, as indicated in the code: "to balance the County's policy goals to provide adequate school facilities and affordable housing in accordance with section 7-101 of the Land Use Article of the Annotated Code of Maryland and the County's General Plan."

Howard County Government, Calvin Ball County Executive

4. The need for affordable housing in the County, including factors such as the housing cost burden on families, the availability of housing for individuals with disabilities, and the extent of homelessness among families and school children.

## Criterion 1

The table below shows the capacity utilization for Bryant Woods Elementary, Wilde Lake Middle, and Wilde Lake High in 2023, the first year of the current adopted APFO School Capacity chart. The actual capacity utilizations for the official September 30, 2019 enrollments are also shown in the table for comparison purposes. (The latest 2020 official enrollments are not shown given the unusual circumstances due to the coronavirus pandemic and therefore may not reflect full attendance.) The capacity utilization rates of all adjacent elementary schools are also shown. *Note that the capacity utilization rate of Wilde Lake in 2023 is not over 115%, so criterion 1 technically does not apply relative to middle schools.* 

The map on Page 3 shows the seven elementary school districts, the school locations, and the location of the proposed Roslyn Rise development. Although high schools are not part of criterion 1, capacity utilization for Wilde Lake High is shown for informational purposes.

		2019 (1)				
Schools	Capacity	Enrollment	Utilization	Capacity	Enrollment	Utilization
1. Bryant Woods Elementary	361	425	117.7%	361	446	123.5%
Adjacent Elementary:						
2. Running Brook	493	435	88.2%	515	551	107.0%
3. Longfellow	512	418	81.6%	512	506	98.8%
4. Swansfield	672	541	80.5%	694	671	96.7%
5. Clemens Crossing	521	506	97.1%	521	632	121.3%
6. Atholton	424	464	109.4%	424	442	104.2%
7. Stevens Forest	380	386	101.6%	380	352	92.6%
Wilde Lake Middle	721	685	95.0%	721	705	97.8%
Wilde Lake High	1,424	1,348	94.7%	1,424	1,370	96.2%

# 2019 and 2023 Capacity Utilizations for Roslyn Rise Attendance Areas (and adjacent elementary schools)

(1) From HCPSS 2020 Feasibility Report.

(2) From the currently adopted APFO School Capacity chart approved by County Council on July 29, 2020.

Bryant Woods Elementary school had a 117.7% capacity utilization in 2019 and is projected to increase to 123.5% capacity utilization by 2023, the first year of the current adopted APFO School Capacity chart. The Columbia West region is projected to have a capacity utilization of 107.8% by 2023. The APFO statute sets the capacity utilization for elementary schools and regions at 105%, which would mean that the Roslyn Rise development would fail the school capacity request and would be placed in the waiting bin. There are three elementary school districts adjacent to Bryant Woods that have a projected capacity utilization of less than 100% in 2023—

Longfellow at 98.8%, Swansfield at 96.7%, and Stevens Forest at 92.6%. Criterion 1 of the APFO regulations indicates that the County Council take this into consideration when deciding to allow an affordable housing development to move forward despite being in a closed school district.



## Criterion 2

An appropriate measure to estimate the number of new students that will reside in the proposed Roslyn Rise redevelopment project are to use existing student yields for four similar developments: Riverwatch One, Towns at Pine Orchard, Oakland Place and the existing Roslyn Rise. Riverwatch One is a similar LIHTC development and the other three are also developments that include affordable housing units. The first table below shows the net increase in units by number of bedrooms under the proposed redevelopment of Roslyn Rise. The second table below shows the unit mix for the four comparison projects as well as the new Roslyn Rise. The new Roslyn Rise is proposed to have a smaller average of 1.59 bedrooms per unit compared to an overall average of 2.68 bedrooms per unit for the comparison projects.

#### **Existing and Proposed Units at Roslyn Rise**

Bedrooms	Existing	Future	Net New
bearbonns	Units	Units	Units
1-bedroom units	6	61	55
2-bedroom units	34	58	24
3-bedroom units	13	29	16
4-bedroom units	5	5	0
Total Units	58	153	95

Source: Enterprise Community Development, Inc.

#### Unit Type Mix for Proposed Roslyn Rise Compared to Select Existing Developments (1)

Deducerse	Net New Roslyn Rise (2)		Riverwatch One		Towns at Pine Orchard		Oakland Place		<b>Existing Roslyn Rise</b>	
Bedrooms	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent
1-bedroom units	55	58%	0	0%	0	0%	0	0%	6	10%
2-bedroom units	24	25%	42	50%	7	10%	0	0%	34	59%
3-bedroom units	16	17%	42	50%	64	90%	0	0%	13	22%
4-bedroom units	0	0%	0	0%	0	0%	16	100%	5	9%
Total Units	95	100%	84	100%	71	100%	16	100%	58	100%
Total Bedrooms	151		210		206		64		133	
	151		210		200		04		155	
Average Bedrooms per Unit	1.59		2.50		2.90		4.00		2.29	
Average Bedrooms			Select Existing Developments Combined							
per Unit Combined			2.68							

(1) Dwelling Units for Selected Existing Developments from Howard County DPZ Land Use Database. Bedrooms per unit from calls to property owners of each selected development.

(2) Total net new units added to Roslyn Rise.

The table below shows the student yields for the four comparison projects that include a total of 229 units. The total number of HCPSS students residing in these developments as of September 30, 2019 total 192. This results in a combined average yield of 0.838 students per dwelling unit. The table shows the detailed yields by elementary, middle, and high schools for each development as well as the combined totals.

	Riverwatch	Towns at	Oakland	Roslyn	
	One	Pine Orchard	Place	Rise	Total
Total SFA Units	84	71	16	58	229
<b>Elementary Students</b>	41	33	3	18	95
Middle Students	14	20	4	6	44
High Students	13	23	3	14	53
Total Students	68	76	10	38	192
Elementary Yield	0.488	0.465	0.188	0.310	0.415
Middle Yield	0.167	0.282	0.250	0.103	0.192
High Yield	0.155	0.324	0.188	0.241	0.231
Total Yield	0.810	1.070	0.625	0.655	0.838

#### **Student Standing Yields for Select Existing Developments**

Source: Dwelling Units from Howard County DPZ Land Use Database.

Students from HCPSS Planning Office, September 30, 2019 official enrollment.

The table below shows the estimated number of students that could reside in the 95 additional units that will result from the Roslyn Rise redevelopment based on the observed yields of the four comparison developments. This results in 23 elementary school students, 11 middle school students and 13 high school students for a total of 47 students. These estimates are determined by multiplying the existing combined total yields in the four comparison projects times 59.4% (which is the ratio of the average number of units per bedroom in the net addition to Roslyn Rise to that of the four comparison developments combined) times 95 new units as proposed in Roslyn Rise.

### Estimated Students That May Reside in the 95 Net Additional Units Proposed at Roslyn Rise

	Selected Existing	Roslyn	
	<b>Developments Combined</b>	Rise	Ratio
Average Bedrooms per Unit ==>	2.68	1.59	59.4%
Elementary Yield	0.415		
Middle Yield	0.192		
High Yield	0.231		
Total Yield	0.838		
Yields Multiplied Tir Elementary Yield	nes 59.4% Ratio		
Middle Yield	0.114		
High Yield	0.137		
Total Yield	0.498		
		1	
<b>Estimated Students at Roslyn Rise</b>	e in 95 Units (1)		

Estimated Students at Roslyn Rise in 95 Units (1)				
Elementary Students	23			
Middle Students	11			
High Students	13			
Total Students	47			

(1) Rounded to whole number of students



HOWARD COUNTY DEPARTMENT OF HOUSING & COMMUNITY DEVELOPMENT 9820 Patuxent Woods Drive, Suite 224 Columbia, Maryland 21046 410-313-6318

Voice/Relay

Kelly A. Cimino, Director

FAX 410-313-5960

Re:	Roslyn Rise – Developer's Request for PILOT and APFO Waiver
Date:	May 21, 2021 – Updated June 9, 2021
From:	Tom Wall, Fiscal Specialist - tfwall
Through:	Kelly Cimino, Director - K. Cimino-
To:	Housing & Community Development Board

This is a request for a recommendation from the Housing and Community Development Board (the "Board") concerning an application from Enterprise Community Development, Inc. (the "Developer") for a PILOT and APFO Waiver for the redevelopment of the Roslyn Rise community in Columbia, Maryland.

**Developer's Proposal**. Roslyn Rise is an existing 58-unit housing community that has served low-income residents for more than 50 years; however, the housing is now aging, inefficient, inaccessible and functionally obsolete. The redevelopment of Roslyn Rise calls for the relocation of existing residents into temporary housing, the demolition of existing flat-and-townhome community, and the construction of two, four-story elevator served apartment buildings. The project will add 95 new units, 52 of which will be market-rate, and the majority of which will be one- and two-bedroom units. The 2 buildings are each financed separately, Roslyn Rise 4 and Roslyn Rise 9, but they will function as one community with shared resources and amenities.

The redevelopment will result in a new, modern, higher-density, mixed-income community. The project has been awarded Low Income Housing Tax Credit (LIHTC) twin financing (4% and 9%) from the MD Department of Housing and Community Development (MD DHCD). In addition to the LIHTC financing, the project will be supported by first mortgages through Bellwether Enterprise, a construction loan from Bank of America, and soft debt from Community Home Housing, Inc. (CHHI), and the State of Maryland. The construction financing is expected to close in November 2021, with a 20-month demolition and construction period to follow. Despite receiving the extremely competitive award of LIHTC financing from MD DHCD, creating "full spectrum housing" is expensive.

Evidence of the PILOT approval will be required before the closing on the construction financing can occur. The Developer is also requesting an APFO waiver as permitted for affordable housing projects under Section 16.1103(e) of the County Code. The Board recommended approval of the APFO waiver request at its meeting on May 24, 2021.

<u>Materials Provided with Application</u>. The Developer submitted a package to the Department on 5/7/21. Staff sent copies to the Board on 5/13/21. The Developer made a presentation to the Board at a meeting on 5/18/21. The Developer provided all the items on the attached checklist for the board to review and consider when making a recommendation. Staff ordered a student yield analysis from Jeff Bronow at the Department of Planning and

Zoning. The Developer made a presentation to the Board on 5/18/21. The presentation described the project, the financing package, the need for a PILOT and the potential impact on school capacity at all 3 levels. The Board met on 5/24/21 but decided to table a recommendation until the County could provide a fiscal impact analysis. The Developer provided additional materials to DHCD from 5/24 - 6/9/21.

**Staff Analysis.** Staff analyzed the financial statements, including the LIHTC Form 202 with and without the PILOT, and statement of sources and uses, for each financing package. The revised Evaluation Summary is attached to this memo. The developer also provided this information:

On RR4 – We increased the base PILOT rate to 4.25%. This shows that it decreased the gap a small amount because that analysis is driven entirely by loan sizing. The loan went down, and we are addressing that by shifting some sources (CHHI funds and accrued interest reserves) over from the 9% side. The deferred fee pays down in Year 12 and substantial surplus & residual payments kick in at Year 20. By Year 31, the property is paying its full tax rate back to the county by way of residual receipts payments.

On RR9 – We increased the base PILOT rate to 4.5%. This shows that it decreased the gap, but again that analysis is just based on loan sizing. Between the drop in loan proceeds (due to increased operating expenses) and the need to reallocate funds to the RR4 size, the deferred fee increased by about \$450K to more than 50% of fee deferred. This is not something that we've vetted internally but wanted to share for modeling purposes. The surplus PILOT payments kick in the same year the deferred developer fee is paid off, in Year 23. By Year 24, the project would be paying the full county tax rate in the form of residual receipts.

Using the updated information, staff prepared the attached tax analysis spreadsheets.

<u>Staff Recommendation</u>. The Developer submitted applications and updated documentation for the projects, which meet the following criteria for a PILOT:

- The Developer is adding market rate units to convert development from a 100% affordable project to a mixed-income project;
- The development is in a high opportunity area for new and existing residents. The project received competitive LIHTC twinning credits from MD DHCD;
- The project's LTV is 85%, the loan repayment term is 40 years, the debt service coverage ratio is 1.15% and the developer is deferring a portion of the developer fee for at least 12 years;
- If the PILOT is not approved, there will be a financing gap of approximately \$4.4M, which means the project will not be able to proceed;
- This redevelopment project has the support of the current residents, neighboring communities, Village of Wilde Lake board, the Columbia Association and CHHI, the former project owner;
- Based on the updated applications received, the Developer appears to have accessed all available funding and maximized debt on the project.

#### Based on these findings, staff recommends approval of the PILOT request.

Since the board met on May 24<sup>th</sup>, staff has worked with the developer to update the project proformas and understand the forgone tax revenue and fiscal impact to the County. The developer requested, and the County Council approved, a prior PILOT for 5 Community Homes projects in 2019. The Roslyn Rise community was included in that PILOT and it remains in effect until the project is redeveloped.

### **Fiscal Impact Analysis**

	4%	9%	Total
Proposed Pilot and Local Tax Revenue (20 Years)	4,472,891.21	3,104,881.12	7,577,772.33
Existing Pilot and Local Tax Revenue (20 Years)	4,339,328.25	3,118,985.46	7,458,313.71
Proposed Pilot over(under) Existing Pilot	133,562.96	(14,104.34)	119,458.62

Based on this fiscal impact analysis, the County will receive \$7,458,313 in County tax revenue from the current project over 20 years under the existing PILOT agreement. The Developer's redevelopment PILOT request would result in County tax revenue of \$7,577,772 over the same time period. This represents an increase of \$119,458 in revenue to the County. The net impact to the County is positive revenue. Therefore, staff recommends approval of the developer's request for both PILOTs.

cc: Carl DeLorenzo, Director of Policy and Programs Constance A. Tucker, Principal Counsel