Office of the County Auditor Auditor's Analysis

Council Resolution No. 154-2021

Introduced: October 4, 2021 Auditor: Michael A. Martin

Fiscal Impact:

There is no fiscal impact as a result of this resolution. Although it proposes Fiscal Year 2023 County appropriations in the amount of \$99,503,000, the actual appropriation will occur as requested by the County Executive and concurred to by the County Council in the Annual Budget and Appropriation Ordinance and will likely be dependent on the availability of other revenue sources.

Purpose:

This resolution approves the Board of Education's (BOE) Capital Budget Request for FY 2023 and Capital Improvement Program Request for FY 2024-2028 for the purpose of submission to the Interagency Commission (IAC) on School Construction. These requests are necessary if the County is to be considered for IAC grant funding.

NOTE: The BOE proposed an amendment to the Superintendent's request, which adjusts the timeline for Oakland Mills Middle School Renovation and adds Oakland Mills High School Renovation, Patapsco Middle School Renovation, and Jeffers Hill Elementary School Renovation. This amendment increases the Superintendent's Proposed Capital Improvement Program Request for FY 2024-2028 by \$99.1 million by adding funding to the following projects:

- Oakland Mills Middle School Renovation (\$44.1 million increase)
- Oakland Mills High School Renovation (\$55 million increase)

Other Comments:

- The Board of Education (BOE) approved the FY 2023 Superintendent's Proposed Capital Budget and State capital priority list as well as the Long-Range Master Plan for FY 2023–2032 on September 23, 2021.
- In February 2022, the BOE will adopt its budget request, which will then be submitted to the County Executive. In May 2022, the County Council will adopt the County Capital Budget, and the BOE will subsequently adopt its final Capital Budget.

- The FY 2023 BOE Proposed Capital Budget is approximately \$20.5 million more than the amount programmed in the FY 2022 Council Approved Capital Budget. See **Attachment A** for details.
- The FY 2023 BOE Proposed Capital Budget's Five-Year Capital Program is approximately \$121.4 million higher than the amount programmed for the same period in the FY 2022 Council Approved Capital Budget. Prior to the BOE's amendment noted above, the Superintendent's Five-Year Capital Program was approximately \$22.3 million higher than what was programmed for the same period in the FY 2022 Council Approved Capital Budget. See Attachment B for details.
- The BOE revised the Superintendent's schedules for the following capital projects from those noted in the FY 2022 Council Approved Capital Budget:

Project ID	Project Name	Noted Change & Reasons for Change
E1043	Talbott Springs ES	TSES was removed from CIP Budget since they received
	Replacement	funding in prior fiscal years to finalize the project and do not
		currently require additional funding.
E1039	New ES #43	The proposed occupancy date changed from September 2028 to
		September 2027 based on identified needs in the feasibility study
		and a re-evaluation of the projected project schedule.
E1036	Oakland Mills MS	The proposed occupancy date changed from September 2030 to
	Renovation/Addition	September 2027 based on the BOE's request to accelerate the
		schedule for this project.
TBD	Oakland Mills HS	This project was added at the request of the BOE.
	Renovation/Addition	
E1053	Regional Early Childhood	This project was added as a response to the growing need within
	Center	the school system, potential Pre-K requirements, and the need for
		an allocated project to provide an opportunity to place land
		reservations based on the County code.
E1054	Northern Region ES	This project was added in response to a projected elementary
	Addition	need identified in the 2021 Feasibility Study.
TBD	Patapsco MS	This project was added at the request of the BOE.
	Renovation/Addition	
TBD	Jeffers Hill ES Renovation	This project was added at the request of the BOE.

- State funding for FY 2022 was \$33.1 million and it is expected that FY 2023 State funding will be approximately \$17.4 million according to staff at the Howard County Public School System.
- Other than the amendment already filed, the BOE does not anticipate further amendments to be made to this legislation. The State may require the resubmission of capital requests and priority lists as funding options become finalized.

Attachment A Comparison of FY 2023 Board of Education Proposed vs Executive Programmed Capital Projects

(In Thousands)

Project	# Project Title	FY2023 Executive Programmed	FY2023 BOE Proposed	Difference
<u>School l</u>	<u>Projects</u>			
E1024	Hammond HS Renovation/Addition	28,490	28,516	26
E1035	New HS #13	25,357	25,357	-
System	Projects			
E1044	Systemic Renovations	20,948	30,630	9,682
		20,948 1,000	30,630 5,500	9,682 4,500
E1044	Systemic Renovations			
E1044 E1048	Systemic Renovations Technology	1,000	5,500	4,500
E1044 E1048 E1046	Systemic Renovations Technology Roofing Projects	1,000 1,000	5,500 5,000	4,500 4,000
E1044 E1048 E1046 E1045 E1047	Systemic RenovationsTechnologyRoofing ProjectsRelocatable Classrooms	1,000 1,000	5,500 5,000 2,000	4,500 4,000 500
E1044 E1048 E1046 E1045 E1047	Systemic RenovationsTechnologyRoofing ProjectsRelocatable ClassroomsSite Acquisition/Construction Reserve	1,000 1,000	5,500 5,000 2,000 1,000	4,500 4,000 500 1,000
E1044 E1048 E1046 E1045 E1047 E1042	Systemic RenovationsTechnologyRoofing ProjectsRelocatable ClassroomsSite Acquisition/Construction ReserveSchool Parking Lot Expansions	1,000 1,000 1,500 - -	5,500 5,000 2,000 1,000 600	4,500 4,000 500 1,000 600

Totals \$ 79,045 \$ 99,503	s ş	2	.0,458
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SCHOOL SYSTEM

(In Thousands)

FY 2023 IAC Submission compared to FY 2022 Council Approved Budget

_	Projects									
Project			Prior							Total Budget
No.	Project Name		Approval	FY2023	FY2024	FY2025	FY2026	FY2027	FY2028	& Program
E0989	FY1989 Barrier Free	FY 2023 IAC Request (BOE)	6,153	200	200	200	200	200	200	7,353
	Projects	FY 2023 IAC Request (Superintendent)	6,153	200	200	200	200	200	200	7,353
		Increase (Decr.)	0	0	0	0	0	0	0	0
E0990	FY2002 Playground	FY 2023 IAC Request (BOE)	3,430	250	250	500	500	500	500	5,930
E0990			•							
	Equipment	FY 2023 IAC Request (Superintendent) Increase (Decr.)	3,430 0	250 0	250 0	500 0	500 0	500 0	500 0	5,930 0
		Increase (Decr.)	0	U	U	0	0	0	U	0
E1012	FY2008 School Parking	FY 2023 IAC Request (BOE)	4,800	600	600	600	600	600	600	8,400
	Lot Expansion	FY 2023 IAC Request (Superintendent)	4,800	600	600	600	600	600	600	8,400
		Increase (Decr.)	0	0	0	0	0	0	0	0
E1024	FY2018 Hammond High	FY 2023 IAC Request (BOE)	67,038	28,516	11,000	0	0	0	0	106,554
	School Renovation	FY 2023 IAC Request (Superintendent)	67,038	28,516	11,000	0	0	0	0	106,554
		Increase (Decr.)	0	0	0	0	0	0	0	0
E1025	FY2023 Centennial High	FY 2023 IAC Request (BOE)	0	0	0	0	0	0	8,808	8,808
	Renovation Addition	FY 2023 IAC Request (Superintendent)	0	0	0	0	0	0	8,808	8,808
		Increase (Decr.)	0	0	0	0	0	0	0	0
E1035	FY2018 New High School	FY 2023 IAC Request (BOE)	97,685	25,357	6,955	0	0	0	0	129,997
	#13	FY 2023 IAC Request (Superintendent)	97,685	25,357	6,955	0	0	0	0	129,997
		Increase (Decr.)	0	0	0	0	0	0	0	0

Attachment B

Project	Projects (Continued)		Prior							Total Budget
No.	Project Name		Approval	FY2023	FY2024	FY2025	FY2026	FY2027	FY2028	& Program
E1036	FY2018 Oakland Mills	FY 2023 IAC Request (BOE)	0	0	4.269	7,115	22,768	14,230	7.115	55,497
	Middle School Renovation	FY 2023 IAC Request (Superintendent)	0	0	0	0	0	4,269	7,115	11,384
		Increase (Decr.)	0	0	(4,269)	(7,115)	(22,768)	(9,961)	0	(44,113
E1038	FY2017 Planning and	FY 2023 IAC Request (BOE)	1,100	450	300	300	300	300	300	3,050
1050	Design	FY 2023 IAC Request (Superintendent)	1,100	450	300	300	300	300	300	3,050
	Design	Increase (Decr.)	0		0 0	<u> </u>	<u> </u>	<u> </u>	<u> </u>	3,030 0
E1039	FY2020 New Elem School	FY 2023 IAC Request (BOE)	0	0	5,115	25,577	27,282	8,526	1,705	68,205
	#43	FY 2023 IAC Request (Superintendent)	0	0	5,115	25,577	27,282	8,526	1,705	68,205
		Increase (Decr.)	0	0	0	0	0	0	0	0
E1040	FY2024 New Elem School	FY 2023 IAC Request (BOE)	0	0	0	0	0	0	4,542	4,542
	#44	FY 2023 IAC Request (Superintendent)	0	0	0	0	0	0	4,542	4,542
		Increase (Decr.)	0	0	0	0	0	0	0	0
E1044	FY2019 Systemic	FY 2023 IAC Request (BOE)	69,201	30,630	33,767	31,843	23,909	26,226	23,000	238,576
	Renovations	FY 2023 IAC Request (Superintendent)	69,201	30,630	33,767	31,843	23,909	26,226	23,000	238,576
		Increase (Decr.)	0	0	0	0	0	0	0	0
E1045	FY2019 Relocatable	FY 2023 IAC Request (BOE)	8,000	2,000	1,500	1,500	1,500	1,500	1,500	17,500
	Classrooms	FY 2023 IAC Request (Superintendent)	8,000	2,000	1,500	1,500	1,500	1,500	1,500	17,500
		Increase (Decr.)	0	0	0	0	0	0	0	0

Attachment B

E1047 FY202! Constr	Project Name L9 Roofing 25 Site Acquisition & cruction Reserve	FY 2023 IAC Request (BOE) FY 2023 IAC Request (Superintendent) Increase (Decr.) FY 2023 IAC Request (BOE) FY 2023 IAC Request (Superintendent) Increase (Decr.)	Approval 17,997 17,997 0 0 0 0	FY2023 5,000 0 1,000 1,000 0	FY2024 1,000 1,000 0 0 0 0	FY2025 5,000 5,000 0 0	FY2026 5,000 5,000 0 0 0	FY2027 5,000 5,000 0 2,000 2,000	FY2028 5,000 5,000 0 2,000 2,000	& Program 43,997 43,997 (5,000 5,000
E1047 FY202 Constr	25 Site Acquisition & cruction Reserve	FY 2023 IAC Request (Superintendent) Increase (Decr.) FY 2023 IAC Request (BOE) FY 2023 IAC Request (Superintendent)	17,997 0 0 0	5,000 0 1,000 1,000	1,000 0 0	5,000 0 0 0	5,000 0 0 0	5,000 0 2,000	5,000 0 2,000	43,997
Constr	ruction Reserve	Increase (Decr.) FY 2023 IAC Request (BOE) FY 2023 IAC Request (Superintendent)	0 0 0	0 1,000 1,000	0 0 0	0 0 0	0 0 0	0 2,000	0 2,000	5,000
Constr	ruction Reserve	FY 2023 IAC Request (BOE) FY 2023 IAC Request (Superintendent)	0	1,000 1,000	0 0	0	0 0	2,000	2,000	5,000
Constr	ruction Reserve	FY 2023 IAC Request (Superintendent)	0	1,000	0	0	0			
Constr	ruction Reserve	FY 2023 IAC Request (Superintendent)	0	1,000	0	0	0			
			-		-	_		2,000	2,000	J,000
E1048 FY201	L9 Technology				v	0	0	0	0	(
E1048 FY2019	19 Technology									
		FY 2023 IAC Request (BOE)	7,500	5,500	5,500	7,500	7,500	5,500	5,500	44,500
		FY 2023 IAC Request (Superintendent)	7,500	5,500	5,500	7,500	7,500	5,500	5,500	44,500
		Increase (Decr.)	0	0	0	0	0	0	0	(
E1049 FY202:	21 Dunloggin MS	FY 2023 IAC Request (BOE)	0	0	4,004	6,673	21,352	13,345	6,673	52,047
		FY 2023 IAC Request (Superintendent)	0	0	4,004	6,673	21,352	13,345	6,673	52,047
		Increase (Decr.)	0	0	0	0	0	0	0	(
TBD Oaklar	nd Mills High School	FY 2023 IAC Request (BOE)	0	0	0	0	8,250	13,750	33,000	55,000
Renov	vation	FY 2023 IAC Request (Superintendent)	0	0	0	0	0	0	0	(
		Increase (Decr.)	0	0	0	0	(8,250)	(13,750)	(33,000)	(55,000

							Total Budget
	FY2023	FY2024	FY2025	FY2026	FY2027	FY2028	& Program
FY 2023 IAC Request (BOE)	<u>99,503</u>	74,460	86,808	119,161	91,677	100,443	572,052
FY 2023 IAC Request (Superintendent)	99 <i>,</i> 503	70,191	79,693	88,143	67 <i>,</i> 966	67,443	472,939
Increase (Decr.)	0	(4,269)	(7,115)	<mark>(31,018)</mark>	(23,711)	(33,000)	(99,113)