| Introduced         |
|--------------------|
| Public Hearing —   |
| Council Action —   |
| Executive Action — |
| Effective Date     |

# **County Council Of Howard County, Maryland**

2012 Legislative Session Legislative Day No. 13

## Bill No. 33 -2012 (ZRA 141)

Introduced by: The Chairperson at the request of the Marsha S. McLaughlin, Director, Department of Planning and Zoning

AN ACT defining certain terms; allowing certain parcels within the R-ED zoning district to both send and receive development density through the Neighborhood Preservation Density Exchange Option; establishing a maximum receiving lot yield; providing certain regulations for sending parcels that contain a historic structure; making certain technical corrections; amending certain setbacks; and generally relating to the Howard County Zoning Regulations.

|  | Pu order  |
|--|---|
|  | By orderStephen LeGendre, Administrator   |
| Having been posted and notice of time & place of hear for a second time at a public hearing on | ring & title of Bill having been published according to Charter, the Bill was read, 2012. |
|  | By orderStephen LeGendre, Administrator   |
| This Bill was read the third time on, 20   | 012 and Passed, Passed with amendments, Failed  |
|  | By orderStephen LeGendre, Administrator   |
| Sealed with the County Seal and presented to the Cou a.m./p.m.                                 | unty Executive for approval thisday of, 2012 at   |
|  | By orderStephen LeGendre, Administrator   |
| Approved/Vetoed by the County Executive  | , 2012  |
|  | Ken Ulman, County Executive   |

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN SMALL CAPITALS indicates additions to existing law; Strike-out indicates material deleted by amendment; Underlining indicates material added by amendment.

| 1  | <b>Section 1. Be It Enacted</b> by the County Council of Howard County, Maryland, that the |
|----|--|
| 2  | Howard County Zoning Regulations is amended as follows:                                    |
| 3  | (1) Section 103 "Definitions" is amended;  |
| 4  | (2) Subsection G of Section 107 "R:ED (Residential: Environmental Development)             |
| 5  | District is amended; and   |
| 6  | (3) Subsection L of Section 128 "Supplementary Zoning District Regulations" is             |
| 7  | amended.   |
| 8  |  |
| 9  | Howard County Zoning Regulations.  |
| 10 | Section 103. Definitions.  |
| 11 |  |
| 12 | 115. Land Conservation Organization. A nonprofit organization which has been               |
| 13 | approved by resolution of the Howard County Council as a potential holder of               |
| 14 | preservation parcel easement agreements for cluster subdivisions in the RC and RR          |
| 15 | ZONING Districts AND FOR SENDING PARCELS USING THE NEIGHBORHOOD DENSITY                    |
| 16 | EXCHANGE OPTION.   |
| 17 |  |
| 18 | 137. Multi-Family: see Dwelling, Multi-Family.   |
| 19 |  |
| 20 | 138. NEIGHBORHOOD PRESERVATION DENSITY EXCHANGE OPTION: AN OPTION FOR                      |
| 21 | Transferring density from a qualifying sending parcel in the R-ED, R-20, or R- $$          |
| 22 | 12 ZONING DISTRICT TO A QUALIFYING RECEIVING PARCEL IN THE R-ED, R-20, R-12, RSA-          |
| 23 | 8, R-A-15 OR CAC ZONING DISTRICT.  |
| 24 |  |
| 25 | 139. NEIGHBORHOOD PRESERVATION PARCEL EASEMENT: A PERMANENT EASEMENT THAT                  |
| 26 | PROHIBITS A PRESERVATION PARCEL FROM SUBDIVISION AND MOST TYPES OF                         |
| 27 | DEVELOPMENT, AS SPECIFIED IN THE REQUIREMENTS FOR THE NEIGHBORHOOD                         |
| 28 | Preservation Density Exchange Option.  |
| 29 |  |
| 30 | 140. NEIGHBORHOOD PRESERVATION RECEIVING PARCEL: A PARCEL IN THE R-ED, R-20,               |
| 31 | R-12, RSA-8, R-A-15 OR CAC ZONING DISTRICT WHICH RECEIVES DEVELOPMENT RIGHTS               |
|    |  |

- 1 FROM A SENDING PARCEL, IN ACCORDANCE WITH THE REQUIREMENTS OF THE 2 NEIGHBORHOOD PRESERVATION DENSITY EXCHANGE OPTION, AND WHICH, AS A RESULT, 3 CAN BE DEVELOPED AT A GREATER DENSITY THAN WOULD OTHERWISE BE ALLOWED IN THE 4 UNDERLYING ZONING DISTRICT. 5 6 141. NEIGHBORHOOD PRESERVATION SENDING PARCEL: A PARCEL SUBJECT TO A 7 RESTRICTIVE PRESERVATION PARCEL EASEMENT IN THE R-ED, R-20, OR R-12 ZONING 8 DISTRICT AND FROM WHICH DEVELOPMENT RIGHTS ARE REMOVED AND TRANSFERRED TO A 9 RECEIVING PARCEL IN ACCORDANCE WITH THE REQUIREMENTS OF THE NEIGHBORHOOD 10 PRESERVATION DENSITY EXCHANGE OPTION. 11 12 Section 107. R:ED (Residential: Environmental Development) District. 13 14 G. Density Exchange For Neighborhood Preservation Parcels 15 1. SENDING PARCEL FOR THE NEIGHBORHOOD PRESERVATION DENSITY EXCHANGE OPTION: 16 17 A parcel qualifying with the criteria for residential infill development as defined in Section 18 16.108 (b) of the Subdivision and Land Development Regulations or parcels principally used for 19 a Swimming Pool, Community as defined in Section 103 of the Zoning Regulations may be a 20 sending parcel for THE [[neighborhood preservation]] NEIGHBORHOOD PRESERVATION DENSITY 21 EXCHANGE OPTION in accordance with the requirements of Section 128.L of the zoning 22 regulations. 23 24 2. Receiving parcel for the Neighborhood Preservation Density Exchange 25 OPTION: 26 A PARCEL MAY BE DEVELOPED AS A RECEIVING PARCEL UNDER THE NEIGHBORHOOD 27 Preservation Density Exchange Option at a bonus of up to 10% more dwelling 28 UNITS THAN WOULD BE ACHIEVABLE BASED ON NET DENSITY IN THE R-ED ZONING 29 DISTRICT, IN ACCORDANCE WITH THE REQUIREMENTS OF SECTION 128.L OF THE ZONING 30 REGULATIONS.
- 32 Section 128. Supplementary Zoning District Regulations.

31

- 2 A. Supplementary Bulk Regulations
- 3 The following supplementary regulations shall apply in addition to the requirements of
- 4 the applicable zoning district.

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### 6 1. Exceptions to Setback Requirements

| j. Sunrooms and Room | R-ED lots AND R-20 LOTS    | 10 feet into a rear setback,   |
|----------------------|----------------------------|--------------------------------|
| Extensions           | BEING DEVELOPED UNDER R-   | along not more than 60         |
|                      | ED REGULATIONS WHICH       | percent of the rear face of a  |
|                      | ARE recorded after May 13, | dwelling on a lot which        |
|                      | 2012.                      | adjoins open space along a     |
|                      |                            | majority of the rear lot line. |

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#### L. [[Density Exchange For Neighborhood Preservation Parcels]] NEIGHBORHOOD

9 Preservation Density Exchange Option.

10

11

- 1. In the R-ED, R-20, and R-12 ZONING districts, a parcel that qualifies under the criteria
- for neighborhood infill development as defined in Section 16.108.(b) of the Subdivision
- and Land Development Regulations and is eligible to be developed for additional
- residential lots, may be a sending parcel for [[neighborhood preservation]] THE
- 15 NEIGHBORHOOD PRESERVATION DENSITY EXCHANGE OPTION within the same planning
- 16 district. However, sending parcels that contain a historic structure, as
- 17 PROVIDED IN SECTION L.1.B. BELOW, MAY EXCHANGE DENSITY WITH A RECEIVING PARCEL
- 18 IN ANY PLANNING DISTRICT.

19 20

- A. With this [[neighborhood preservation density exchange option]]
- 21 NEIGHBORHOOD PRESERVATION DENSITY EXCHANGE OPTION, in the R-ED
- and R-20 ZONING districts density may be exchanged from a
- Neighborhood Preservation [[Parcel]] sending parcel to an eligible
- receiving parcel based on a rate of 2 development rights per net acre[[, up
- 25 to a maximum of 3 development rights per parcel]]. EXCEPT AS PROVIDED
- 26 BELOW, UP TO A MAXIMUM OF 3 DEVELOPMENT RIGHTS MAY BE EXCHANGED
- 27 FROM A SENDING PARCEL LOCATED IN EITHER THE R-ED OR R-20 ZONING

| 1  |               | DISTRICT. In the R-12 ZONING district density may be exchanged from a         |
|----|---------------|---|
| 2  |               | Neighborhood Preservation [[Parcel]] sending parcel to an eligible            |
| 3  |               | receiving parcel based on a rate of 3 development rights per net acre[[, up   |
| 4  |               | to a maximum of 3 development rights per parcel]]. EXCEPT AS PROVIDED         |
| 5  |               | BELOW, UP TO A MAXIMUM OF 3 DEVELOPMENT RIGHTS MAY BE EXCHANGED               |
| 6  |               | FROM A SENDING PARCEL LOCATED IN THE R-12 ZONING DISTRICT.                    |
| 7  |               |   |
| 8  | В.            | A PARCEL IN THE R-ED, R-20 OR R-12 ZONING DISTRICT THAT QUALIFIES             |
| 9  |               | AS A NEIGHBORHOOD PRESERVATION SENDING PARCEL AND THAT                        |
| 10 |               | CONTAINS A HISTORIC STRUCTURE MAY SEND DENSITY WITHOUT                        |
| 11 |               | LIMITATION ON THE MAXIMUM NUMBER OF DEVELOPMENT RIGHTS                        |
| 12 |               | EXCHANGED, PROVIDED THAT A SINGLE DEVELOPMENT RIGHT IS RETAINED               |
| 13 |               | IN ACCORDANCE WITH SECTION 4.A BELOW.   |
| 14 |               |   |
| 15 | 2. Neighborho | ood Preservation Parcel Easement Requirements                                 |
| 16 | a.            | The easement shall cover the entire sending parcel or lot that complies       |
| 17 |               | with the definition of a Neighborhood Preservation Parcel in Section 103.     |
| 18 | b.            | A Neighborhood Preservation Parcel Easement improved with an existing         |
| 19 |               | dwelling unit shall not have any new structures placed on the site that are   |
| 20 |               | larger than 50 percent of the building footprint of the dwelling unit         |
| 21 |               | existing at the time the neighborhood preservation easement is recorded.      |
| 22 |               | However, if the average footprint size of the nearest six dwellings is        |
| 23 |               | greater than the footprint of the existing building, the Director may         |
| 24 |               | approve a footprint that does not exceed this average.                        |
| 25 | c.            | The easement shall be approved by the Department of Planning and              |
| 26 |               | Zoning and shall be recorded at the time of recordation of the final plat for |
| 27 |               | the Neighborhood Preservation Parcel.   |
| 28 | d.            | The easement shall run with the land, shall be in full force and effect in    |
| 29 |               | perpetuity, and shall describe and identify the following:                    |
| 30 |               | (1) The location and size of all existing improvements on the parcel          |
| 31 |               | covered by the easement.  |

| 1  |                | (2)    | A prohibition on future subdivision of the Neighborhood                  |
|----|----------------|--------|--|
| 2  |                |        | Preservation Parcel.   |
| 3  |                | (3)    | A prohibition on future use or development of the parcel for uses        |
| 4  |                |        | incompatible with the [[neighborhood preservation parcel                 |
| 5  |                |        | easement]] NEIGHBORHOOD PRESERVATION PARCEL EASEMENT.                    |
| 6  |                |        | Only principal or accessory residential uses or principal or             |
| 7  |                |        | accessory Swimming Pool, Community uses are permitted in                 |
| 8  |                |        | accordance with the zoning regulations.                                  |
| 9  |                | (4)    | The provisions for maintenance of the [[neighborhood preservation        |
| 10 |                |        | parcel]] NEIGHBORHOOD PRESERVATION PARCEL.                               |
| 11 |                | (5)    | The responsibility for enforcement of the deed of Neighborhood           |
| 12 |                |        | Preservation Parcel Easement.  |
| 13 |                | (6)    | The provisions for succession in the event that one of the parties to    |
| 14 |                |        | the deed of [[neighborhood preservation parcel easement]]                |
| 15 |                |        | NEIGHBORHOOD PRESERVATION PARCEL EASEMENT ceases to exist.               |
| 16 | e.             | One o  | of the following entities shall be a party to the deed of Neighborhood   |
| 17 |                | Presen | rvation Parcel Easement in addition to the property owner:               |
| 18 |                | (1) He | oward County Government; or  |
| 19 |                | (2) M  | aryland Environmental Trust or Maryland Historical Trust; or             |
| 20 |                | (3) A  | land conservation organization approved by the County Council.           |
| 21 | 3. Receiving I | Develo | pment Requirements   |
| 22 | a.             | Resid  | ential development rights derived from [[neighborhood                    |
| 23 |                | presei | rvation]] NEIGHBORHOOD PRESERVATION sending parcels may be               |
| 24 |                | receiv | ved as bonus density for developments on parcels in the RSA-8, R-A-      |
| 25 |                | 15 an  | d CAC ZONING Districts.  |
| 26 | b.             | Resid  | ential development rights derived from [[neighborhood                    |
| 27 |                | presei | rvation]] NEIGHBORHOOD PRESERVATION sending parcels may be               |
| 28 |                | receiv | ved as bonus density [[for developments]] on parcels IN THE R-ED, R-     |
| 29 |                | 20 AN  | D R-12 ZONING DISTRICTS FOR WHICH THE TOTAL DEVELOPMENT                  |
| 30 |                | PROJE  | CT SIZE IS at least 11 acres [[in size in the R-20 and R-12 Districts]]. |

c. Development rights shall be received in accordance with the following ratios:

| Type of Dwelling unit to be | Number of Development Rights |
|-----------------------------|------------------------------|
| constructed                 | needed per Dwelling Unit     |
| Single Family Dwelling      | 1                            |
| Townhouse Dwelling          | .5                           |
| Apartment                   | .33                          |

d. Any parcel with the main stem of [[either]] the Patapsco River, the Patuxent River, the Little Patuxent River, the Middle Patuxent River, or the Deep Run running through the property shall be excluded for consideration as a receiving parcel for development of single-family attached or multi-family housing.

#### 4. Additional Requirements

- a. Sending Parcels
  - (1) On improved RESIDENTIAL parcels, one development right shall be retained on the sending parcel to allow for the continued existence of the existing dwelling unit. AN UNIMPROVED NEIGHBORHOOD PRESERVATION PARCEL MUST BE OWNED AND MAINTAINED BY A HOMEOWNERS ASSOCIATION OR DEDICATED TO HOWARD COUNTY.
  - (2) On parcels improved with Swimming Pools, Community, one development right may be retained on the sending parcel to allow for a potential future dwelling unit.
- b. Density Exchange
  - The exchange of density shall take place as a private exchange between property owners, subject to the approval of the sending and receiving parcels by the Department of Planning and Zoning in accordance with the procedures set forth below.
- Approval of Sending Parcel
  An application for approval of the sending parcel shall be made at any
  time before the initial plan for the receiving development is technically

| 1  |    | compl   | ete and tentative housing unit allocations have been granted by the    |
|----|----|---------|--|
| 2  |    | Depar   | tment of Planning and Zoning, and shall include the following:         |
| 3  |    | (1)     | A final plat of the sending parcel.                                    |
| 4  |    | (2)     | Documentation that the sending parcel complies with the criteria in    |
| 5  |    |         | Section 128.L.1.   |
| 6  |    | (3)     | A calculation of the maximum number of development rights              |
| 7  |    |         | which may be removed from the sending parcel.                          |
| 8  | d. | Applic  | cation for Receiving Development                                       |
| 9  |    | An ap   | plication for the use of the bonus density on a receiving parcel shall |
| 10 |    | be ma   | de to the Department of Planning and Zoning and shall include a        |
| 11 |    | calcula | ation of the proposed density and the number of development rights     |
| 12 |    | to be o | obtained from one or more sending parcels.                             |
| 13 | e. | Appro   | oval of Receiving Development  |
| 14 |    | The D   | epartment of Planning and Zoning shall tentatively approve the         |
| 15 |    | transfe | er of receiving bonus density to the receiving development when the    |
| 16 |    | initial | plan submission for the development is technically complete and        |
| 17 |    | before  | tentative housing unit allocations are granted.                        |
| 18 | f. | Phasin  | ng of Receiving Developments   |
| 19 |    | Densit  | ty for receiving developments may be recorded in sections. A Final     |
| 20 |    | Subdiv  | vision Plan or Site Development Plan shall not be approved for the     |
| 21 |    | receiv  | ing development until one or more sending parcels are approved         |
| 22 |    | which   | provide the necessary number of additional development rights for      |
| 23 |    | the lot | s shown on the Final Subdivision Plan, or the dwelling units           |
| 24 |    | indica  | ted on the Site Development Plan.                                      |
| 25 | g. | Record  | dation of Sending Parcels and Receiving Developments.                  |
| 26 |    | Follov  | ving the approval of the initial plan for the receiving development,   |
| 27 |    | the fol | llowing documents shall be recorded together in the land records of    |
| 28 |    | Howa    | rd County.   |
| 29 |    | (1)     | A revision plat or a final plat of easement for each sending parcel,   |
| 30 |    |         | designating the property as a [[neighborhood preservation]]            |
| 31 |    |         | NEIGHBORHOOD PRESERVATION sending parcel and indicating the            |

| 1  |                         | number of development rights that have been removed from the        |
|----|-------------------------|---|
| 2  |                         | parcel, the location of the receiving development, and that one     |
| 3  |                         | development right has been retained for the existing dwelling unit  |
| 4  |                         | on the [[neighborhood preservation]] NEIGHBORHOOD                   |
| 5  |                         | Preservation sending parcel.  |
| 6  | (2)                     | A deed of Neighborhood Preservation Parcel Easement for each        |
| 7  |                         | [[neighborhood preservation]] NEIGHBORHOOD PRESERVATION             |
| 8  |                         | sending parcel that complies with Section 128.L.2.                  |
| 9  | (3)                     | A final plat for the receiving development parcel which may be a    |
| 10 |                         | final subdivision plat dividing the receiving development parcel    |
| 11 |                         | into lots, or may be a density-receiving plat that records the      |
| 12 |                         | number of development rights received from sending parcels but      |
| 13 |                         | does not subdivide the receiving development parcel. Density        |
| 14 |                         | recorded on the final plat for the receiving development parcel     |
| 15 |                         | shall only be used on that receiving development parcel.            |
| 16 |                         |   |
| 17 | Section 2. And Be It    | Further Enacted by the County Council of Howard County,             |
| 18 | Maryland that the Di    | rector of the Department of Planning and Zoning is authorized to    |
| 19 | publish this Act, to co | orrect obvious errors in section references, numbers and references |
| 20 | to existing law, capito | alization, spelling, grammar, headings and similar matters.         |
| 21 |                         |   |
| 22 | Section 3. And Be It    | Further Enacted by the County Council of Howard County,             |
| 23 | Maryland, that this A   | ct shall become effective 61 days after its enactment.              |