Introduced	
Public hearing	
Council action_	
Executive action_	
Effective date	

County Council of Howard County, Maryland

2024 Legislative Session

Legislative day # 8

BILL NO. <u>46</u> – 2024

Introduced by:

The Chair at the Request of the Citizens' Election Fund Commission

Co-sponsored by:

Deb Jung Christiana Rigby Liz Walsh

SHORT TITLE: Citizens' Election Fund, Certified Candidates **AN ACT** amending the Citizens' Election Fund provision of the Code to clarify the role of certified candidates for County Executive or County Council in the Citizens' Election Fund system; and generally related to the Citizens' Election Fund system.

Introduced and read first time	, 2024. Ordered posted and hearing scheduled.
	By order Michelle Harrod, Administrator
Having been posted and notice of time & place of second time at a public hearing on	of hearing & title of Bill having been published according to Charter, the Bill was read for, 2024.
	By order Michelle Harrod, Administrator
This Bill was read the third time on	, 2024 and Passed, Passed with amendments, Failed
	By orderMichelle Harrod, Administrator
Sealed with the County Seal and presented to the	ne County Executive for approval thisday of, 2024 at a.m./p.m.
	By order Michelle Harrod, Administrator
Approved/Vetoed by the County Executive	, 2024
	Calvin Ball, County Executive

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN SMALL CAPITALS indicates additions to existing law; Strike out indicates material deleted by amendment; Underlining indicates material added by amendment.

1	Section 1. Be it enacted by the County Council of Howard County, Maryland, that the Howard
2	County Code is hereby amended as follows:
3	
4	By Amending:
5	Title 10 - "Elections and Election Districts"
6	Subtitle 3. "Elections and Election Districts"
7	Sec. 10.300. "Definitions."
8	Sec. 10.304. "State Board determination."
9	Sec. 10.305. "Citizens' Election Fund established."
10	Sec. 10.306. "Distribution of public contribution."; and
11	Sec. 10.309. "Applicant, certified, and participating candidate restrictions."
12	
13	
14	HOWARD COUNTY CODE
15	Title 10 - Elections and Election Districts
16	
17	Subtitle 3. Citizens' Election Fund
18	Sec. 10.300. Definitions.
19	(a) In this subtitle, the following words have the meanings indicated.
20	(b) Applicant candidate means a candidate who is seeking to be a certified candidate in a
21	primary or general election.
22	(c) Campaign finance entity has the meaning stated in Title 1, subtitle 1 of the Election Law
23	article of the Maryland Code.
24	(D) CANDIDATE HAS THE MEANING STATED IN TITLE 1, SUBTITLE 1 OF THE ELECTION LAW ARTICLE
25	OF THE MARYLAND CODE.
23	
26	[[(d)]] (E) Certified candidate means a candidate who is certified as eligible for public campaign
27	financing from the fund.
28	[[(e)]] (F) Citizen Funded Campaign account means a campaign finance account into which
29	eligible contributions will be received and from which money may be spent in accordance
30	with this subtitle.
31	[[(f)]] (G) Commission means the Citizens' Election Fund Commission.

- 1 [[(g)]] (H) CPI means the Consumer Price Index for all urban consumers: all items in Baltimore-
- 2 Columbia-Towson, MD as published by the United States Department of Labor, Bureau of
- 3 Labor Statistics.
- 4 [[(h)]] (I) Contested election means any election, including a special election, in which there are
- 5 more candidates for office than the number who can be elected to that office.
- 6 [[(i)]] (J) Contribution has the meaning stated in Title 1, subtitle 1 of the Election Law article of
- 7 the Maryland Code.
- 8 [[(j)]] (K) *County Board* means the Howard County Board of Elections.
- 9 [[(k)]] (L) County resident means a natural person who resides in Howard County.
- 10 [[(l)]] (M) *Director* means the Director of the Department of Finance or the Director's designee.
- [[(m)]] (N) *Election cycle* has the meaning stated in Title 1, subtitle 1 of the Election Law article
- of the Maryland Code.
- [[(n)]] (O) Eligible contribution means an aggregate donation in a four-year election cycle from
- an individual, including an individual who does not reside in the County, that does not
- exceed the contribution limit set in this subtitle.
- [[(o)]] (P) *Fund* means the Citizens' Election Fund.
- 17 [[(p)]] (Q) Participating candidate means a certified candidate who has received a public
- contribution from the Fund during the current election cycle.
- 19 [[(q)]] (R) *Public contribution* means money disbursed from the fund to a certified candidate.
- 20 [[(r)]] (s) Qualifying contribution means an eligible contribution in support of an applicant
- candidate that is:
- 22 (1) Made by a County resident;
- 23 (2) Made after the beginning of the qualifying period, but no later than the next general
- 24 election; and
- 25 (3) Acknowledged by a receipt.
- 26 [[(s)]] (T) Qualifying period means:

1	(1) The time beginning on January 1 following the last election for the office the
2	candidate seeks and [[45 days]] 44 DAYS before the date of the primary election; or
3	(2) For a special election, the time that the County Council sets by Resolution.
4	[[(t)]] (U) Slate has the meaning stated in Title 1, subtitle 1 of the Election Law article of the
5	Maryland Code.
6	[[(u)]] (v) State Board means the Maryland State Board of Elections.
7	
8	Sec. 10.301. Scope.
9	(a) Covered Offices. This subtitle applies to elections for County Executive and County
10	Council.
11	(b) In General. A candidate who wishes to receive public contributions may apply for
12	certification in accordance with this subtitle.
13	
14	Sec. 10.302. Collecting qualifying contributions.
15	(a) Preliminary Steps. Before raising a contribution governed by this subtitle, an applicant
16	candidate shall:
17	(1) File notice of intent with the State Board in the manner that the State Board requires; and
18	(2) Establish a Citizen Funded Campaign account.
19	(b) Contribution Limits.
20	(1) Except as otherwise provided in paragraph (2) of this subsection, an applicant candidate
21	shall not accept:
22	(i) Eligible contributions of more than \$250.00 in the aggregate during an election cycle
23	or
24	(ii) A loan.
25	(2) An applicant candidate may accept up to \$12,000.00 in contributions or loans consisting
26	of a combined total of not more than \$6,000.00 from each of the following family
27	members:

1	(i) The applicant candidate;
2	(ii) A child who is at least 18 years old;
3	(iii)A spouse;
4	(iv)A parent; or
5	(v) A sibling.
6	(c) CPI Adjustment.
7	(1) The contribution limit specified in subsection (b)(1) of this section shall be adjusted for
8	the next election cycle on July 1, 2022, and July 1 of each subsequent fourth year by the
9	increase in the CPI for the previous four calendar years, rounded up to the next \$10.00.
10	(2) The Director shall publish this amount not later than the January 1 after an adjustment is
11	made.
12	
13	Sec. 10.303. Requirements for certification.
14	(a) Application for Certification.
15	(1) An applicant candidate shall apply to the State Board for certification.
16	(2) The State Board may only accept an application during the qualifying period.
17	(3) An application shall be submitted on the form that the State Board requires.
18	(4) Subject to paragraph (6) of this subsection, an applicant candidate may submit only one
19	application for certification for any election.
20	(5) An applicant candidate shall include with the application all documentation required by
21	the State or, in the absence of State requirements, the following:
22	(i) A declaration from the applicant candidate agreeing to follow the requirements
23	governing the use of a public contribution;
24	(ii) A campaign finance report that contains the information that the State Board requires
25	for a campaign finance report and that includes, but is not limited to:
26	a. A list of each qualifying contribution received;
27	b. A list of each expenditure made by the candidate during the qualifying
28	period;

1	c. A copy of the receipt associated with each contribution that identifies the
2	contributor's name and residential address; and
3	d. A copy of the receipt associated with each expenditure; and
4	(iii)A certificate of candidacy for County Executive or County Council.
5	(6) If an application is denied, the applicant may revise the application once if done before
6	the deadline.
7	(b) Qualifications. To qualify as a certified candidate:
8	(1) A candidate for County Executive must have collected from County residents at least:
9	(i) Five hundred qualifying contributions; and
10	(ii) An aggregate total of \$40,000.00; and
11	(2) A candidate for County Council must have collected from County residents at least:
12	(i) One hundred twenty-five qualifying contributions; and
13	(ii) An aggregate total of \$10,000.00.
14	(c) Contributions.
15	(1) An applicant candidate shall deposit all contributions received into the candidate's Citizen
16	Funded Campaign account.
17	(2) An applicant candidate shall deliver to the State Board a copy of the receipt for each
18	qualifying contribution that identifies the contributor's name and residential address and
19	that is signed by the contributor directly or by a digital signature using a method
20	approved by the State Board.
21	
22	Sec. 10.304. State Board determination.
23	(a) In General. Within ten BUSINESS days after the State Board receives a complete
24	application for certification, the State Board shall certify an applicant candidate who
25	qualifies for certification.
26	(b) Decision. The decision by the State Board whether to certify a candidate is final.
27	(c) Authorization to Disburse Money. If the State Board certifies a candidate, the State
28	Board shall so notify the Director. [[After]] WITHIN THREE BUSINESS DAYS AFTER SUCH
29	notification FROM THE STATE BOARD, the Director shall disburse a public contribution to

the candidate's Citizen Funded Campaign account.

2 Sec. 10.305. Citizens' Election Fund established.

- 3 (a) In General. The Director shall establish a Citizen's Election Fund as a special non-lapsing
- fund in accordance with section 611 of the Howard County Charter.
- 5 (b) Components of the Fund. The fund consists of:
- 6 (1) Money appropriated to the fund;
- 7 (2) [[Any]] SUBJECT TO SECTION 10.306(H)(3), ANY unspent money remaining in a certified
- 8 candidate's Citizen Funded Campaign account after the candidate is no longer a
- 9 candidate;
- 10 (3) Any public contribution returned to the fund;
- 11 (4) Any donations made to the fund;
- 12 (5) Any fines collected under section 10.311 of this subtitle; and
- 13 (6) Any earnings on money in the fund.
- 14 (c) Budget Allocation. Each year, the County Executive shall include in the current expense
- budget the amount required under section 907 of the Howard County Charter.

16 Sec. 10.306. Distribution of public contribution.

- 17 (a) In General.
- 18 (1) The Director shall distribute a public contribution for an election only during:
- 19 (i) The time beginning 365 days before the primary election for the office the candidate 20 seeks and ending 15 days after the general election; or
- 21 (ii) The time that the County Council sets by Resolution for a special election.
- 22 (2) A certified candidate may continue to collect qualifying contributions and receive a
- 23 matching public contribution [[up to a]] THROUGH THE DATE OF THE primary or general
- election.
- 25 (3) (I) The Director shall not disburse a public contribution to a certified candidate in
- [[an]] A GENERAL election in which the candidate is the sole individual who has filed a
- certificate of candidacy for that office[[; however, a]].

1	(II) A CERTIFIED CANDIDATE IN AN UNCONTESTED PRIMARY ELECTION SHALL RECEIVE
2	A PUBLIC CONTRIBUTION AS SPECIFIED IN PARAGRAPH (D).
3	(III) A certified candidate may collect contributions during an uncontested election.
4	(b) Receipts; Deposits.
5	(1) To receive a public contribution, a participating candidate shall submit a receipt to the
6	State Board for each qualifying contribution.
7	(2) The receipt shall identify the contributor's name and residential address.
8	(3) The Director shall deposit the appropriate public contribution into a participating
9	candidate's Citizen Funded Campaign account within three business days after the State
10	Board authorizes the public contribution.
11	(c) Contributions of Less Than \$5.00. An individual contribution of less than \$5.00 may be
12	considered under section 10.303 of this subtitle but shall not be considered when calculating
13	the public contribution under this section.
14	(d) Amount of Distribution.
15	(1) [[For]] EXCEPT AS PROVIDED IN SUBPARAGRAPH (4), FOR a certified candidate for County
16	Executive, the public contribution shall equal:
17	(i) Seven dollars for each dollar of a qualifying contribution received for the first \$50.00
18	of each qualifying contribution;
19	(ii) Four dollars for each dollar of a qualifying contribution received for the second
20	\$50.00 of each qualifying contribution; and
21	(iii)One dollar for each dollar of a qualifying contribution received for the third \$50.00 of
22	each qualifying contribution; and
23	(iv)Zero dollars for each dollar of a qualifying contribution received beyond the third
24	\$50.00 of each qualifying contribution.
25	(2) [[For]] EXCEPT AS PROVIDED IN SUBPARAGRAPH (4), FOR a certified candidate for County
26	Council, the public contribution shall equal:
27	(i) Five dollars for each dollar of a qualifying contribution received for the first \$50.00
28	of each qualifying contribution;
29	(ii) Three dollars for each dollar of a qualifying contribution received for the second
30	\$50.00 of each qualifying contribution;

(iii)One dollar for each dollar of a qualifying contribution received for the third \$50.00 of 1 2 each qualifying contribution; and (iv)Zero dollars for each dollar of a qualifying contribution received beyond the third 3 \$50.00 of each qualifying contribution. 4 (3) FOR A CERTIFIED CANDIDATE FOR COUNTY EXECUTIVE OR COUNTY COUNCIL IN AN 5 UNCONTESTED PRIMARY ELECTION FOR WHICH THERE IS A GENERAL ELECTION 6 CANDIDATE, THE PUBLIC CONTRIBUTION SHALL EQUAL THE AMOUNTS IN PARAGRAPHS 7 8 (1) OR (2) AS APPLICABLE. (4) FOR A CERTIFIED CANDIDATE FOR COUNTY EXECUTIVE OR COUNTY COUNCIL IN AN 9 10 UNCONTESTED PRIMARY ELECTION FOR WHICH THERE IS NOT A GENERAL ELECTION CANDIDATE, THE PUBLIC CONTRIBUTION SHALL EQUAL ONE THIRD OF THE AMOUNTS IN 11 12 PARAGRAPHS (1) OR (2) AS APPLICABLE. (5) The total public contribution payable to a certified candidate for the election cycle, 13 14 including the primary or a general election, shall not exceed: (i) Seven hundred thousand dollars for a candidate for County executive; and 15 (ii) Eighty-five thousand dollars for a candidate for County Council. 16 (e) *Limitation*. The Director shall not distribute a public contribution based on: 17 (1) A contribution from the candidate or the candidate's spouse; or 18 (2) An in-kind contribution of property, goods, or services. 19 (f) Fund Insufficiency. If the Director determines that the total amount available for distribution 20 in the fund is insufficient to meet the allocations required by this section, the Director shall 21 reduce each public contribution by the same percentage. 22 23 (g) Disbursements After Primary Election. Within three business days after the County Board certifies the results of the primary election, the State Board shall authorize the Director to 24 25 continue to disburse the appropriate public contribution for the general election to each participating candidate who is certified to be on the ballot for the general election. 26 (h) Return of Unspent Funds. 27 (1) [[Within]] EXCEPT AS PROVIDED IN PARAGRAPH (H)(3), WITHIN [[IN]] 30 days after the 28 County Board certifies the results of the primary election, a participating candidate who 29

is not certified to be on the ballot for the general election shall return to the fund any

1	unspent money in the candidate's Citizen Funded Campaign account.
2	(2) [[On]] EXCEPT AS PROVIDED IN PARAGRAPH (H)(3), ON or before December 31 after the
3	general election, a participating candidate shall return to the fund any unspent money in
4	the candidate's Citizen Funded Campaign account.
5	(3) A CERTIFIED CANDIDATE MAY RETAIN FUNDS TO PAY FOR POST-ELECTION EXPENSES IF:
6	(I) THE RETAINED FUNDS DO NOT EXCEED \$5,000;
7	(II) THE CANDIDATE FILED A NEW DECLARATION OF INTENT TO PARTICIPATE IN
8	THE PUBLIC CAMPAIGN FINANCING SYSTEM FOR THE 4 YEAR NEXT ELECTION
9	Cycle by January $31^{\mbox{\scriptsize st}}$, the year after the election; and
10	(III) THE CANDIDATE KEEPS THE SAME CAMPAIGN FINANCE ENTITY.
11	(i) Candidates Nominated by Petition or by Non-Principal Political Parties.
12	(1) "Principal political parties" has the meaning stated in section 1-101 of the Election Law
13	article of the Maryland Code.
14	(2) A certified candidate nominated by petition or by a party that is not a principal political
15	party may receive a public contribution for the general election if the candidate's
16	nomination is certified by the County Board.
17	(3) A certified candidate under this subsection must qualify 45 days before the date of the
18	general election.
19	(j) CPI Adjustment.
20	(1) The total public contribution limits established in this section shall be adjusted for the
21	next election cycle on July 1, 2022, and July 1 of each subsequent fourth year by the
22	increase in the CPI for the previous four calendar years, rounded up to the next \$10.00.
23	(2) The Director shall publish these amounts not later than the January 1 after an adjustment
24	is made.
25	
26	Sec. 10.307. Use of public contribution.
27	(a) In General.
28	(1) A participating candidate may only make expenditures from the Citizen Funded
29	Campaign account registered with the State Board for expenses incurred for the election.

- 1 (2) A participating candidate shall not pay in advance for property, goods, or services to be 2 used after certification with non-qualifying contributions received before applying for 3 certification.
- 4 (3) (i) Except as provided in paragraph (3)(ii) of this subsection, the Director shall reduce the public contribution to a participating candidate's Citizen Funded Campaign account by the total amount of all expenditures made after the end of the previous election cycle from the candidate's non-participating campaign account.
 - (ii) Expenditures made with contributions received prior to the end of the previous election cycle towards debts accrued before the end of the previous election cycle shall not reduce the public contribution to a participating candidate's Citizen Funded Campaign account.
- 12 (b) *Allegation of Impermissible Act.* A complaint alleging an impermissible receipt or use of funds by a participating candidate shall be filed with the Commission.
- 14 (c) *Access to Records*. On request of the Commission, a participating candidate shall provide 15 the Commission with reasonable access to the financial records of the candidate's Citizen 16 Funded Campaign account.

17 **Sec. 10.308. Withdrawal.**

8

9

10

- 18 (a) *In General*. A participating candidate may withdraw from participation if the candidate files
 19 a statement of withdrawal with the State Board and the Commission in the form that the
 20 State Board requires and:
- 21 (1) Terminates candidacy to withdraw from the election completely; or
- 22 (2) Withdraws prior to receiving any public contribution.
- 23 (b) *Termination of Candidacy*. A participating candidate who withdraws under subsection
 24 (a)(1) of this section shall repay to the fund the full amount of any public contribution
 25 received, plus interest accruing from the date of withdrawal at the same rate as the current
 26 bank prime loan rate as reported by the Board of Governors of the Federal Reserve System.
- 27 (c) *Personal Loans*. A candidate who withdraws under this section shall repay the fund under 28 subsection (b) of this section before repaying any personal loans to the candidate's 29 campaign.

- 1 (d) *Personal Liability*. If the funds remaining in the candidate's Citizen Funded Campaign
 2 account at the time of withdrawal are insufficient to repay the Fund under subsection (b) of
 3 this section, the candidate shall be personally liable for repayment.
 4 (e) *Reduced Repayment*. The Commission may reduce any repayment under subsection (b) of
- 4 (e) *Reduced Repayment*. The Commission may reduce any repayment under subsection (b) of this section for a participating candidate who must withdraw for health reasons or other cause not within the candidate's control and may consider personal financial hardship.

8 Sec. 10.309. Applicant, CERTIFIED, and participating candidate restrictions.

9 (A) An applicant candidate, CERTIFIED CANDIDATE, or participating candidate shall not:

- (1) Accept a private contribution from any group or organization, including a political action committee, a corporation, a labor organization, or a State or local central committee of a political party;
- (2) Accept private contributions from an individual in an aggregate amount greater than \$250.00 during an election cycle, or the maximum amount of an eligible contribution, as adjusted by section 10.302(c) of this subtitle;
- (3) After filing a notice of intent with the State Board to seek public financing, pay for any campaign expense with any campaign finance account other than the candidate's Citizen Funded Campaign account;
- 20 (4) Be a member of a slate in any election in which the candidate receives a public contribution;
 - (5) Accept a loan from anyone other than the candidate, CANDIDATE'S CHILD WHO IS AT LEAST OVER 18 YEARS OLD, or the candidate's spouse, parent, or sibling;
 - (6) Transfer money:
 - (i) To the candidate's Citizen Funded Campaign account from any other campaign finance entity established for the candidate; or
 - (ii) From the candidate's Citizen Funded Campaign account to any other campaign finance entity; or
 - (7) Coordinate expenses except with another participating candidate if the expenses are shared equally among the coordinating candidates.

- 1 (B) AN APPLICANT CANDIDATE OR PARTICIPATING CANDIDATE MAY ACCEPT IN-KIND
- 2 CONTRIBUTIONS FROM A STATE OR LOCAL CENTRAL COMMITTEE OF A POLITICAL PARTY, UP TO
- 3 \$10,000, IF THE FUNDS USED BY THE CENTRAL COMMITTEE TO MAKE AN IN-KIND
- 4 CONTRIBUTION DERIVE FROM INDIVIDUAL CONTRIBUTIONS THAT DO NOT EXCEED THE PUBLIC
- 5 CONTRIBUTION LIMITS ESTABLISHED UNDER SECTION 10.306.

6 Sec. 10.310. Citizens' Election Fund Commission.

- 7 (a) *In General*. In accordance with section 907 of the Howard County Charter, there is a Citizens' Election Fund Commission.
- 9 (b) Membership.
- 10 (1) The Commission consists of seven members.
- 11 (2) Each member of the County Council shall nominate one member of the Commission.
- 12 (3) The County Executive shall nominate two members of the Commission.
- 13 (4) Each nominee shall be confirmed by a separate Resolution of the County Council.
- 14 (c) Qualifications.
- 15 (1) Each member of the Commission shall be a resident of the County.
- 16 (2) A member of the Commission shall not be a candidate for public office during the 17 previous, current, or next election cycle.
- 18 (3) A member shall not be a lobbyist registered with the County.
- 19 (4) A member shall not be the chair or treasurer for an open campaign account.
- 20 (5) A member shall be a registered voter.
- 21 (d) Term, Vacancies.
- 22 (1) The term of a member of the Commission is four years and begins on May 1. The term of
- a member of the Commission nominated by the County Executive begins during the first
- year of a County Council term. The term of a member of the Commission nominated by a
- 25 member of the County Council begins during the third year of a County Council term.
- 26 (2) A vacancy shall be filled in the same manner as the original appointment and for the unexpired term.
- 28 (3) Notwithstanding paragraph (1) of this subsection, to create staggered terms, the terms of 29 the initial members of the Commission who are nominated by a member of the County

- 1 Council shall be six years and shall begin on the May 1, 2019.
- 2 (e) Officers. The Commission shall elect a chairperson and vice-chairperson from among its
- 3 members.
- 4 (f) Compensation; Expenses. A member of the Commission shall not receive compensation for
- service on the Commission except reasonable and necessary expenses as may be provided in
- 6 the budget.
- 7 (g) Duties.
- 8 (1) The Commission shall calculate the amounts as required by section 907 of the County
- 9 Charter.
- 10 (2) Except as otherwise specified, the Commission shall administer this subtitle.
- 11 (3) The Commission shall meet:
- (i) At least once every 90 days during the 12 months preceding a primary election; and
- 13 (ii) At least twice a year otherwise.
- 14 (h) Staff. The Department of Finance shall provide staff support for the Commission to:
- 15 (1) Work with the State Board of Elections to administer the system; and
- 16 (2) Provide information about the system to candidates and the public.

17

Sec. 10.311. Violations.

- 19 (a) In General. A violation of this subtitle is a Class A civil violation under Title 24 of the
- 20 County Code.
- 21 (b) *Payment*. A fine may be paid by the campaign but only if all public contributions have
- been repaid to the fund. Otherwise, the candidate or officer found to be responsible for
- 23 the violation is personally liable for the fine.

24

- Section 2. Be it further enacted by the County Council of Howard County, Maryland,
- 27 that this Act shall become effective 61 days after its enactment.