| INTRODUCED |
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| PUBLIC HEARING |
| COUNCIL ACTION |
| EXEC. ACTION |
| EFFECTIVE DATE |

County Council of Howard County, Maryland

2009 Legislative Session

Legislative Day No. 13

Bill No. 55-2009

AN ACT to authorize and empower Howard County, Maryland to borrow, on its full faith and credit, up to \$3,530,000

from the Maryland Water Quality Financing Administration (the "Administration"), and to issue and sell its installment bonds to the Administration, the proceeds thereof to be used to pay costs of Capital Project S6175 (Little Patuxent Parallel Sewer), and to pay all related costs; and to levy taxes upon the assessable property

Introduced by: The Chairperson at the request of the County Executive

within the County sufficient, together with benefit assessments, ad valorem taxes levied upon assessable property in the Metropolitan District and other available funds, to pay the debt service on such bonds; authorizing the County to enter into one or more Loan Agreements with the Administration to effect and further evidence such borrowing; making certain findings and determinations; and declaring this Act to be an emergency measure. Introduced and read first time ______, 2009. Ordered posted and hearing scheduled. By order _ Stephen LeGendre, Administrator Having been posted and notice of time & place of hearing & title of Bill having been published according to Charter, the Bill was read for a second time at a public hearing on _______, 2009 and concluded on ______, 2009. By order _ Stephen LeGendre, Administrator This Bill was read the third time on _______, 2009 and Passed, Passed with amendments ____ By order_ Stephen LeGendre, Administrator Sealed with the County Seal and presented to the County Executive for approval this ____day of ____ _____, 2009 at _____ a.m./p.m. By order Stephen LeGendre, Administrator Approved by the County Executive ______, 2009 Ken Ulman, County Executive

NOTE: [[text in brackets]] indicates deletions from existing law; TEXT IN ALL CAPITALS indicates additions to existing law; Strike-out indicates material deleted by amendment; <u>Underlining</u> indicates material added by amendment.

1 Recitals

The County Council of Howard County, Maryland (the "County Council") has heretofore adopted a Capital Budget for Howard County, Maryland (the "County") for the fiscal year ending June 30, 2010 (the "Capital Budget") and included in the Capital Budget certain appropriations of utility cash and/or Metropolitan District bonds to pay a portion of the costs of the County capital project which is more particularly described in Appendix I of this Act (the "Project").

Pursuant to and in accordance with the Maryland Water Quality Financing Administration Act, Sections 9-1601 to 9-1622 of the Environment Article, Annotated Code of Maryland, as amended (the "MWQFA Act"), the Maryland Water Quality Financing Administration (the "Administration") is authorized to issue its bonds to provide moneys for deposit into the Maryland Water Quality Revolving Loan Fund (the "Fund") to be used to make loans to "local governments" for the purpose of financing all or a portion of the cost of a "wastewater facility". Any loan from the Administration is evidenced by one or more bonds or other obligations issued by a local government to the Administration.

In accordance with the American Recovery and Reinvestment Act of 2009 (the "ARRA"), the U.S. Environmental Protection Agency has awarded a grant to the Administration for deposit into the Fund to be used to finance eligible projects.

Section 9-1606 of the MWQFA Act provides as follows:

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"§9-1606 Loans.

(a) Loan Agreement. A loan made by the Administration shall be evidenced by a loan agreement. Loans made from the Water Quality Fund, except for loans made in accordance with §9-1605(d)(9) of this subtitle, shall be subject to the provisions of §9-1605(d)(1) of this subtitle. Loans made from the Drinking Water Loan Fund, except for loans made in accordance with §9-1605.1(d)(10) of this subtitle, shall be subject to the provisions of §9-1605.1(d)(1) of this subtitle. Subject to the provisions of any applicable bond resolution, the Administration may consent to the modification, with respect to rate of interest, time of payment of any installment of principal or interest, security, or any other term of any loan agreement or loan obligation. In connection with any security received by or owned by the Administration, including any loan obligations, the Administration may commence any action to protect or enforce the rights conferred upon it by any law or loan agreement or loan obligation.

- (b) Issue and sale of loan obligations by borrower. Notwithstanding any other provision of public general or public local law, charter, or ordinance, a borrower may issue and sell loan obligations to the Administration:
 - (1) At private sale, without public bidding;
- (2) Without regard to any limitations on the denomination of such obligations; and
- (3) At any interest rate or cost or at any price that the borrower considers necessary or desirable.
- (c) Payment of fees or charges by borrower. A borrower may pay any fees or charges necessary to enable the Administration to sell its bonds, including any fees for the insurance of its loan obligations or bonds of the Administration, or to provide any other guarantee, credit enhancement, or additional security for any such loan obligations or bonds.
- (d) Pledge of moneys borrower is entitled to receive from State. Notwithstanding any other provision of public general or public local law, charter, or ordinance, a borrower may agree with the Administration to pledge any moneys that the borrower is entitled to receive from the State, including the borrower's share of the State income tax, to secure its obligations under a loan agreement. The State Comptroller and the State Treasurer shall cause any moneys withheld under such a pledge to be paid to, or applied at the direction of, the Administration.
- (e) Loan obligation cancelable only upon repayment in full. Each loan agreement shall contain a provision whereby the borrower acknowledges and agrees that the borrower's loan obligation is cancelable only upon repayment in full and that neither the Administration, the Secretary, nor the Board is authorized to forgive the repayment of all or any portion of the loan, except for loans to disadvantaged communities, pursuant to the federal Safe Drinking Water Act, and loans made in accordance with §§9-1605(d)(9) and 9-1605.1(d)(10) of this subtitle.
- (f) Default on loan obligation In the event of a default on a loan obligation by a borrower other than a local government, the Administration may place a lien against property of the borrower securing the loan which, subject to the tax liens of the federal, State, and local governments, shall have the same priority and status as a lien of the State for unpaid taxes under §§ 14-804 and 14-805 of the Tax Property Article. The Administration may exercise the same rights and powers in enforcing such lien and collecting funds for the payment of amounts in default under the loan obligation as the State may exercise in collecting unpaid taxes under Title 14, Subtitle 8 of the Tax Property Article."

Section 9-1605(d)(9) of the MWQFA Act provides that amounts in the Fund may be used "[t]o provide financial assistance in the form of grants, negative interest loans, forgiveness of principal, subsidized interest rates, and any other form of financial assistance as authorized or required by the American Recovery and Reinvestment Act of 2009, as may be amended or supplemented." Section 9-1605(d)(1) of the MWQFA Act provides that annual principal and interest payments will commence not later than one year after completion of any wastewater facility and all loans will be fully amortized not later than 20 years after project completion, and that a local government borrower will establish a dedicated source of revenue for repayment of loans.

The Administration has indicated that the Project is eligible for loan financing in an amount not to exceed \$3,530,000 from moneys made available to the Administration pursuant to the ARRA at an interest rate of one percent (1%) per annum, provided that construction commences by December 31, 2009 and loan closing occurs by December 31, 2009 or such later date as to which the Administration may agree, within its sole discretion.

The Department of Finance estimates that loan funding provided by the Administration for Project purposes pursuant to the ARRA will save the County an estimated \$40,000.00 in interest payments annually over the life of the bond funding, as compared to any Metropolitan District bond financing issued by the County for Project purposes.

On the date of final consideration hereof, but prior hereto, the Council has passed Transfer of Appropriation Ordinance No. 2 Fiscal Year 2010, which will transfer \$3,530,000 in Water Quality State Bond Loan funding from Project S6214 (Sewer Contingency Fund) to Project S6175 (Little Patuxent Parallel Sewer), and such TAO is intended to be presented to the County Executive for approval prior hereto.

As a part of the Capital Budget, as modified by the transfer of appropriation referred to hereinabove, it is necessary that the County borrow a sum not exceeding \$3,530,000, the proceeds thereof to be used to pay a portion of the costs of the Project and costs of issuance of any obligations issued to evidence such borrowing.

Accordingly, pursuant to Section 209(d) of the Howard County Charter, this matter is an

immediate emergency affecting the public health, safety, or welfare because, without the Administration loan or loans authorized by this Act, which must close within the time period mandated by the Administration, the County will not realize the substantial interest rate savings over the life of the bonds made available due to the ARRA, nor will such funds be available to create additional employment, thereby affecting the fiscal health of Howard County and failing to stimulate the economy of the County.

Now therefore,

Section 1. Be it enacted by the County Council of Howard County, Maryland, That all terms used herein with an initial capital letter and defined in the Recitals hereof shall have the meanings given such terms therein, unless the context clearly indicates a contrary meaning.

Section 2. Be it further enacted by the County Council of Howard County, Maryland, (a) That the County is hereby authorized and empowered to borrow, on its full faith and credit, an amount not exceeding \$3,530,000 from the Administration and to issue and sell one or more installment bonds (each, a "Bond") to the Administration, at one time or from time to time within four years from the effective date of this Act, pursuant to and in accordance with the Howard County Charter and the MWQFA Act, the proceeds thereof to be used for payment of costs of the Project, as more particularly specified and described in Appendix I hereto and in the County's Capital Budget for the fiscal year ending June 30, 2010, and for payment of all related costs, including, without limitation, the costs incurred by the County in connection with the issuance of the Bond or Bonds to the Administration, and the costs of planning, construction, improvements, renovation, rehabilitation, equipping, engineering and architect's services, surveys, studies, landscaping, site development and land acquisition, to the extent permitted under the MWQFA Act.

- (b) Each Bond shall constitute a "loan obligation" within the meaning of the MWQFA Act.
- (c) The County is further authorized to enter into a Loan Agreement with the Administration (each, a "Loan Agreement") to effect and evidence each loan from the

Administration.

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Section 3. Be it further enacted by the County Council of Howard County, Maryland, That, for each Bond issued under this Act, the County Council, by an ordinance or ordinances adopted from time to time in accordance with Sections 606 and 618 of the Howard County Charter, the MWQFA Act, and other applicable provisions of law, shall provide for (a) the issuance and sale of such Bond to the Administration, (b) the designation, form, tenor, maximum principal amount (and the formula for computing the final principal amount), denomination and maturity (not exceeding 20 years after Project completion), (c) the amortization schedule of such Bond (or the formula for computing such schedule, subject to any limitations contained in the MWQFA Act and any program requirements of the Administration), (d) the interest rate (or the method of determining such rate) payable on such Bond, and (e) the form and terms and conditions of the Loan Agreement. Section 4. Be it further enacted by the County Council of Howard County, Maryland, That for the purpose of paying the principal of and interest on the Bonds as the same shall become payable, the County Council shall levy annually ad valorem taxes upon the assessable property in Howard County sufficient, together with benefit assessments, ad valorem taxes levied upon assessable property in the Metropolitan District and other available funds, to pay the principal of and interest on the Bonds until the entire principal amount of the Bonds shall mature and be redeemed. Section 5. Be it further enacted by the County Council of Howard County, Maryland, That the County anticipates that a portion of the costs of the Project will be paid prior to the issuance of the Bonds. The amount of such costs so paid will depend on various factors, including, without limitation, the timing and speed of progress on the Project, the availability of other funds to pay such costs on an interim basis, bond and money market conditions and

compliance with federal and State laws and regulations.

Accordingly, the County reasonably expects to reimburse costs of the Project (as described herein) with proceeds of the Bonds, such Bonds to be issued by the County in the maximum principal amount of \$3,530,000.

Section 6. Be it further enacted by the County Council of Howard County, Maryland, That this Act is hereby declared to be an emergency measure and necessary to meet an immediate emergency affecting the public health, safety, or welfare because, without the Administration loan or loans authorized by this Act, which must close within the time period mandated by the Administration, the County will not realize the substantial interest rate savings over the life of the bonds made available due to the ARRA, nor will such funds be available to create additional employment, thereby affecting the fiscal health of Howard County and failing to stimulate the economy of the County and, and, having been passed by the affirmative vote of two-thirds of the members of the Council, shall be effective upon its enactment.

Appendix I Council Bill No. 55-2009

Project Description

Amount to be Borrowed

S6175 FY2001 LITTLE PATUXENT PARALLEL SEWER

\$3,530,000

A project for the study, design and construction of the Little Patuxent Parallel Sewer to meet the existing and projected sewage flows of Little Patuxent (LP) Sewer service area as outlined in approved Master Plan for Water and Sewerage.